

The Oregon Youth Authority













Fariborz Pakseresht, Director Joseph O'Leary, Deputy Director

Ways and Means Public Safety Subcommittee Presentation February 2015

Oregon Youth Authority

Agency overview

- OYA at a glance
- The youth in OYA's care and custody
- Accomplishments and momentum

Achieving optimal outcomes

- The shifting focus in youth reformation
- Youth Reformation System
- Positive Human Development
- Practices and tools
- Measuring effectiveness

Strengthening juvenile justice

- The 2013 Legislative Budget Note
- Youth Reformation System implementation
- Positive Human Development implementation
- 10-Year Strategic Plan for Facilities

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OYA at a glance: Providing accountability and promoting safety

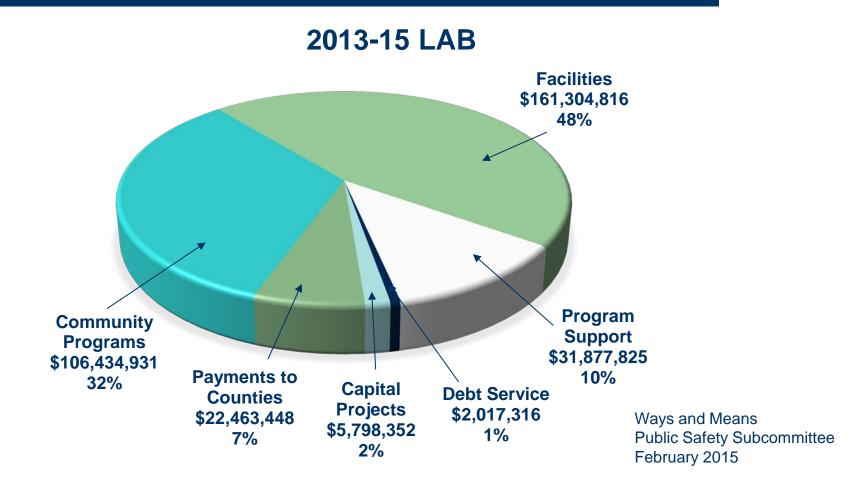
Mission: The mission of the Oregon Youth Authority is to protect the public and reduce crime by holding youth offenders accountable and providing opportunities for reformation in safe environments.

Vision: The vision of the Oregon Youth Authority is that youth who leave OYA go on to lead productive, crime-free lives.

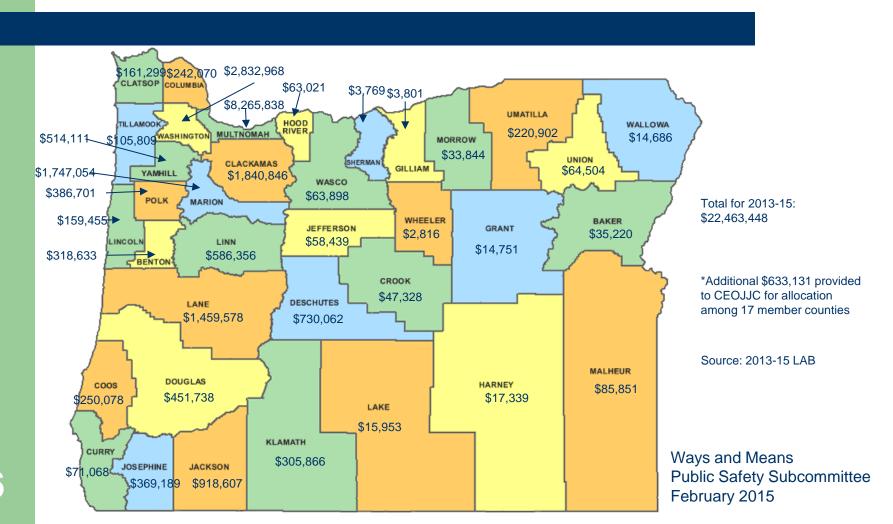
Core values: The values that guide the agency's decisions, actions, and priorities are:

- Integrity
- Professionalism
- Accountability
- Respect

OYA at a glance: The numbers

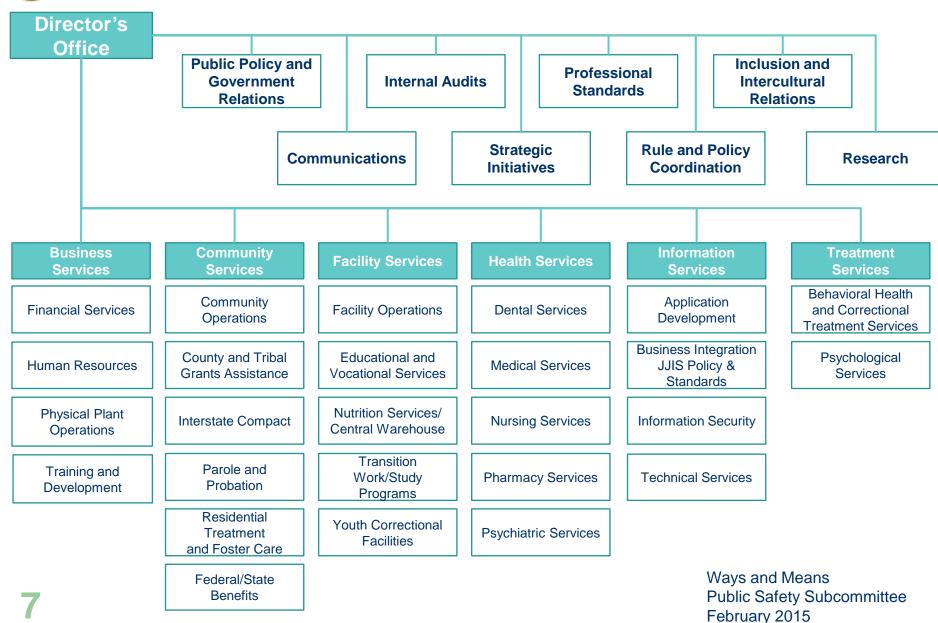


OYA at a glance: Providing funding assistance to counties

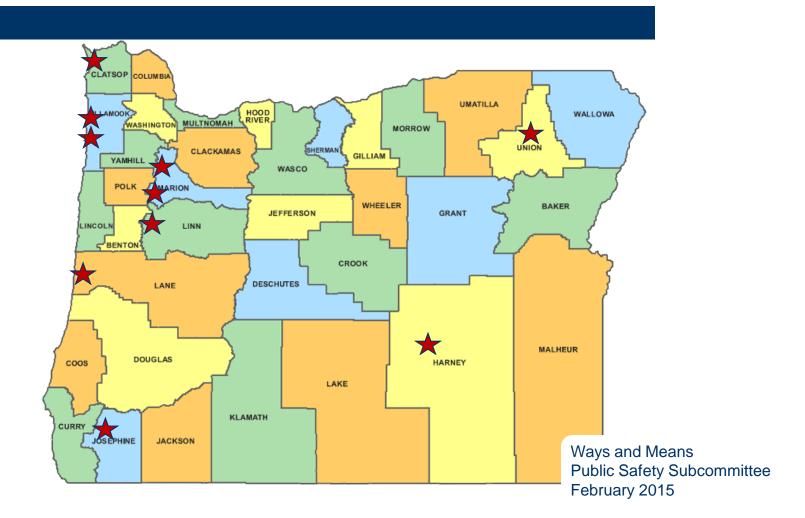




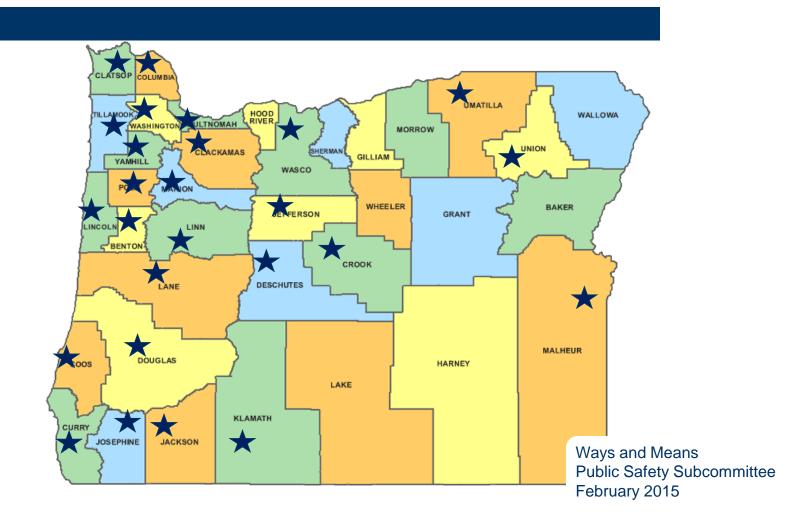
Oregon Youth Authority – Operational Structure



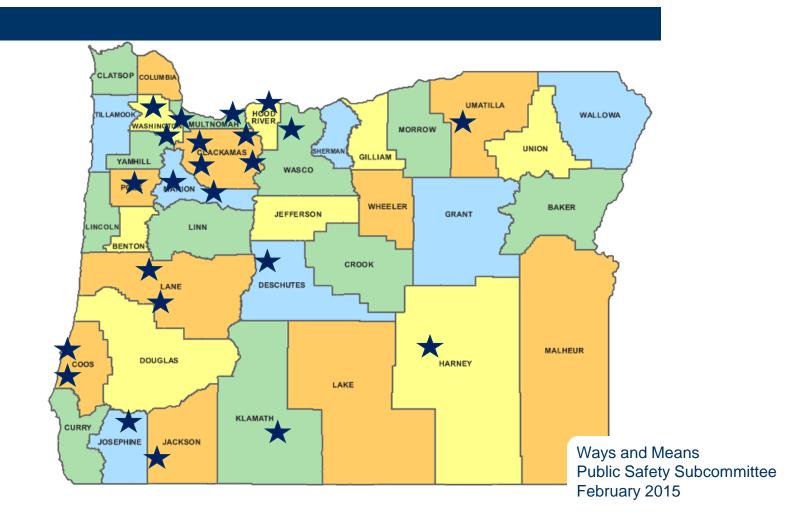
OYA at a glance: Close-custody facilities



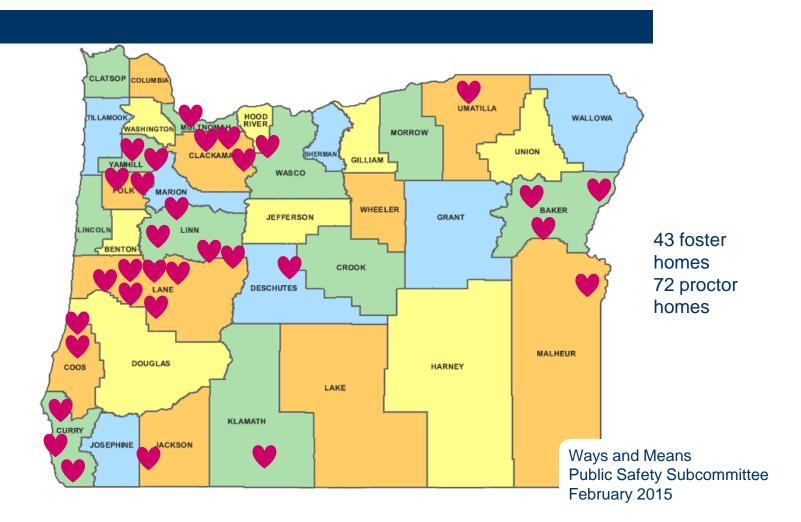
OYA at a glance: Parole and probation offices



OYA at a glance: Community residential programs



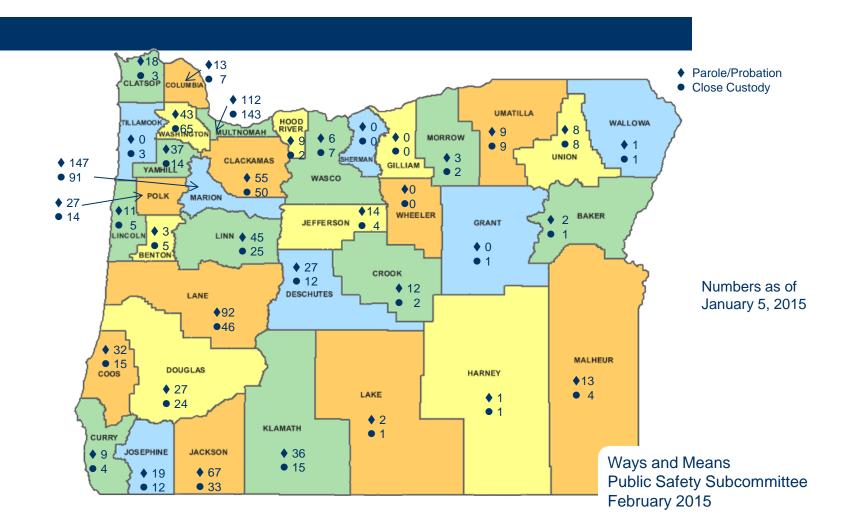
OYA at a glance: Foster and proctor homes

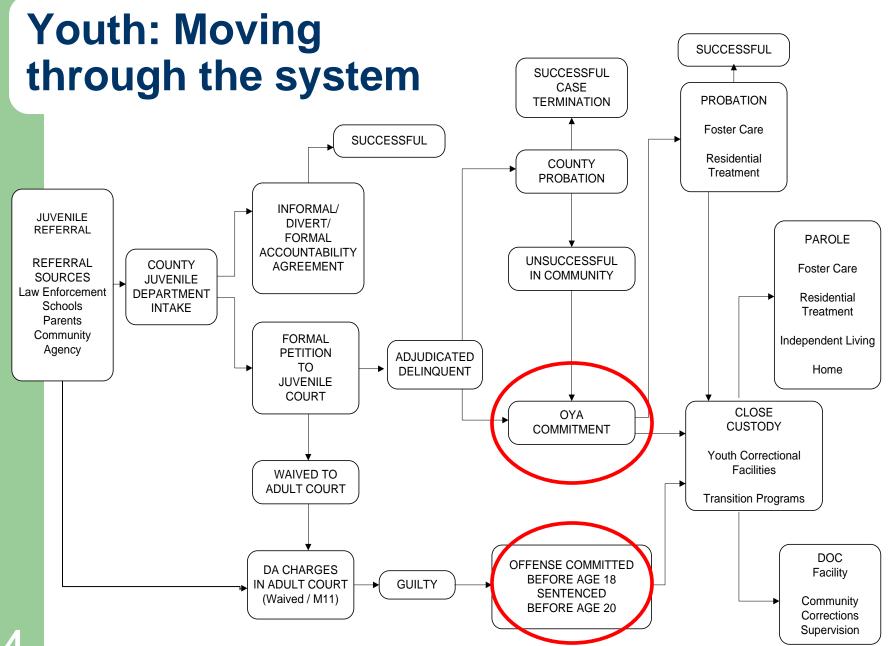


Agency overview

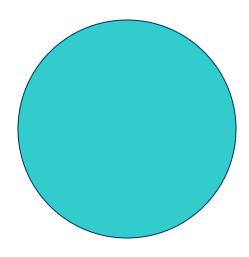
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Youth: Counties of origin



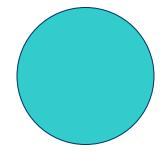


Youth: Oregon's juvenile justice system



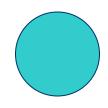
387,067 youth in Oregon ages 10-17 as of 2013

Source: Puzzanchara, et. al. (2014) "Easy Access to Juvenile Populations"



2,528 youth placed under formal county supervision in 2014

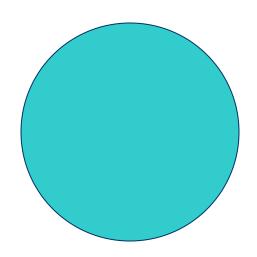
Source: JJIS report 205s, CY 2014



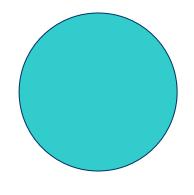
632 youth committed to OYA's care and custody in 2014

Source: JJIS report 205s, CY 2014

Youth: Served by OYA



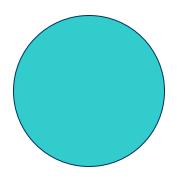
900 youth under OYA community supervision as of January 5, 2015



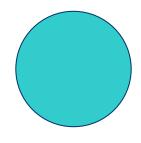
629 youth under OYA closecustody supervision as of January 5, 2015 297 = DOC 332 = OYA

1,529 total youth (under community and close-custody supervision) as of January 5, 2015

Youth: Adult-sentenced youth served by OYA



179 youth mandatory minimum sentence (M11)



104 youth
waived
(judicial waivers
and pled out
of M11)



297 = DOC as of January 5, 2015

8 youth reduced mandatory minimum (ORS 137.712)

Youth: Most serious commitment crimes

- 30%: Sex Offense
- 27%: Property
- 16%: Person-to-Person
- 8%: Drugs/Alcohol Related
- 7%: Robbery
- 4%: Weapons
- 3%: Criminal Other
- 2%: Homicide-Related
- 2%: Public Order
- 1%: Arson

All youth under OYA supervision (parole/ probation and close custody) as of January 5, 2015

Youth: Social characteristics

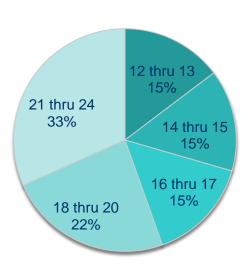
Males	(Facility and Community Placements)	Females
63%	Used Alcohol or Drugs	71%
70%	Diagnosed Mental Health Disorders *	89%
50%	Diagnosed Conduct Disorder	54%
7 %	Past Suicidal Behavior	23%
14%	Sexually Abused	45%
32%	Special Education	33%
64%	Parents Use Alcohol or Drugs	79 %
12%	Youth is a Parent	9%
16%	Gang Association	7 %

^{*} Excluding Conduct Disorder

Source: OYA Youth Biopsychosocial Summary (2014), JJIS report 501

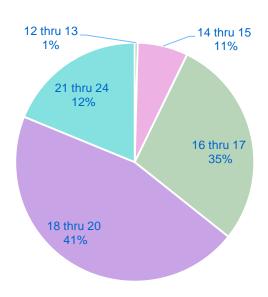
Youth: Ages in Oregon and OYA

Oregon



Source: Puzzanchara, et. al. (2014) "Easy Access to Juvenile Populations, 2013"

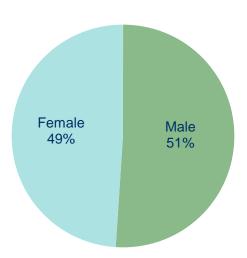
OYA



Source: OYA Quick Facts (January 2015)

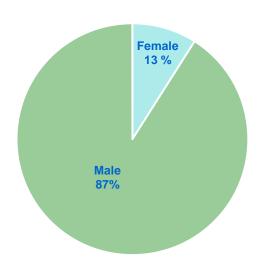
Youth: Genders in Oregon and OYA

Oregon



Source: Puzzanchara, et. al. (2014) "Easy Access to Juvenile Populations, 2013"

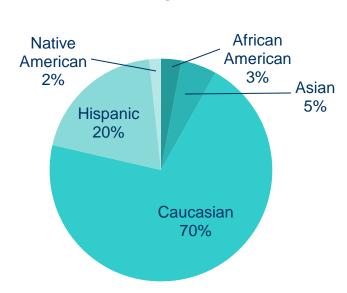
OYA



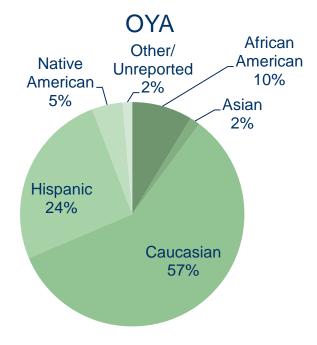
Source: OYA Quick Facts (January 2015)

Youth: Race and ethnicity in Oregon and OYA

Oregon



Source: Puzzanchara, et. al. (2014) "Easy Access to Juvenile Populations, 2013"



Source: OYA Quick Facts
(January 2015)

Ways and Means
Public Safety Subcommittee
February 2015

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Community Services

- Title IV-E federal funds (statewide)
- Family engagement coordinator (statewide)
- YRS tool testing and implementation (30+ counties)
- JPPO transition specialist (southern Oregon)
- Additional community residential capacity to divert female revocations (southern Oregon)
- Intensive in-home services (Multnomah County)
- Measure 11 orientations for pre-sentenced youth and families (Portland metro area)

Facility Services

- Statewide
 - Established skill development coordinators
- Hillcrest
 - Redesigned intake programming
- MacLaren
 - Supported development of Two Spirits group
 - Created a treatment mall
 - Upgraded the machine and metalworking shop
 - Began design process for demonstration model living unit
 - Closed long-term isolation program

Education Services

- Computer-aided design
- Enhanced online education services in facilities
- PELL grants
- 2014: 149 GEDs, 356 high school diplomas, 6 college degrees

Vocation services

- Bicycle repair
- Fences for Fido
- Firefighting
- Gardening
- Welding

Treatment Services

- Collaborative Problem Solving
- Trauma-informed care
- Second Look process

Health Services

- Electronic health records
- Clinic accreditation
- Electronic pharmacy records

Information Services

- JJIS document sharing and access
- Enhanced mobile access for JPPOs
- Began work on a data warehouse

Business Services

- Enhanced recruitment program
- Redeveloped staff training
- 10-Year Strategic Plan for Facilities

Director's Office Strategic Initiatives

- Office of Inclusion and Intercultural Relations
- Youth Reformation System implementation
- Quarterly Target Review process
- Additional YRS research capacity
- Feeder System Study
- Positive Human Development training
- Initial PREA audit completion
- National juvenile justice direction and policy

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Strengthening juvenile justice

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The shifting focus in youth reformation

- Support for pro-social development of youth
 - Improve outcomes for youth
 - Create safer communities
 - Reduce future victimization
- Key considerations
 - Accountability
 - Preventing reoffending
 - Fairness and equity
 - Reducing disproportionate minority contact

The shifting focus in youth reformation

- Increased emphasis on scientific research
- Acknowledging adolescents have different needs than adults
 - Adolescent brain development research
 - Developmental approach
- Supporting healthy psychological development
 - Involved parent or parental figure
 - Peer group and living milieu that models desired behavior
 - Development of autonomous decision-making and critical thinking

Driving questions

- Is Oregon bringing the right youth into the juvenile justice system and serving them in the environments most suited to address their risks and needs?
- What is the ideal capacity in each area within the system to serve the projected need?
- What is the optimum length-of-stay in each part of the juvenile justice continuum?
- What are the most effective interventions to maximize public safety and youth success?

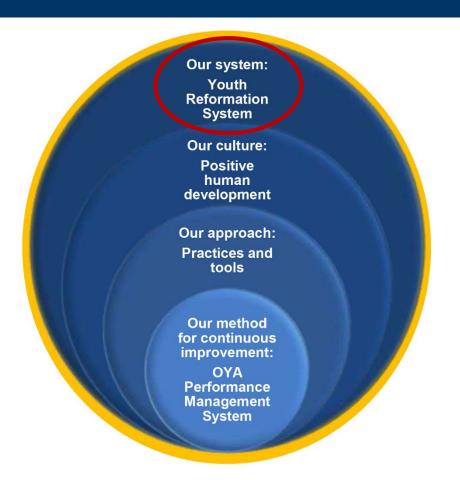
Driving questions

- How do we effectively and safely re-integrate youth into their communities?
- How do we know our investments are effective in achieving the desired results of public safety and youth reformation?
- What type of organizational culture best supports the physical and emotional safety of youth, and creates a culture of success?
- How do we develop a workforce that supports and practices this culture?



Achieving optimal outcomes

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The Youth Reformation System uses:

- Data
- Research, and
- Predictive analytics

To:

- Inform decision-making,
- Support professional discretion,
- Reduce future victimization, and
- Maximize use of resources.

Building a data-driven system

Four key components of YRS



Right Youth, Right Placement, Right Services, Right Length of Time, Right Transition Supports

Population forecast

- Provides accurate, data-based estimates of short-term and long-term space and bed needs in close-custody and community settings
- Enables OYA to determine the resources needed to provide the best placement for each youth

Placement and treatment

- Uses established principles of effective intervention
- Mitigates risk through effective treatment
- Makes outcome-based decisions driven by data
- Identifies the best placement and treatment options for each youth
- Maximizes the potential for positive outcomes for youth, enhances youth and staff safety, and in the long-run leads to safer communities

Program evaluation

- Determines whether programming and treatment are effective
- Enables quick responses to emerging issues
- Makes data-informed decisions
- Takes SB267 to the next level
- Allocates resources efficiently
- Makes planned, thoughtful transitions for youth in close custody and residential programs before and during their transition back to the community

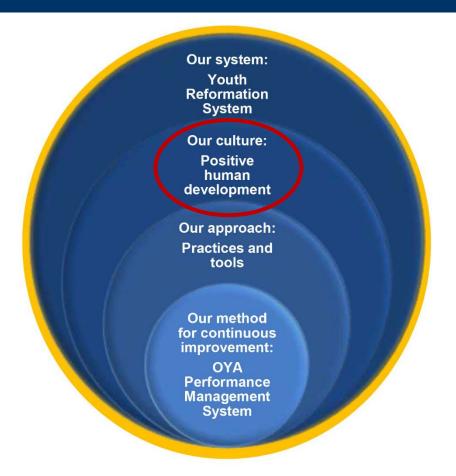
Community context

- Identifies what increases and decreases risk for involvement with juvenile justice
- Supports healthy transitions back to communities
- Provides youth with opportunities to participate in their communities through volunteer and charitable work
- Works with local providers and communities to ensure youth have access to the support services they need to remain productive and crime-free

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Positive Human Development



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Positive Human Development

Positive

Healthy, optimal, growth-focused, and strengths-based

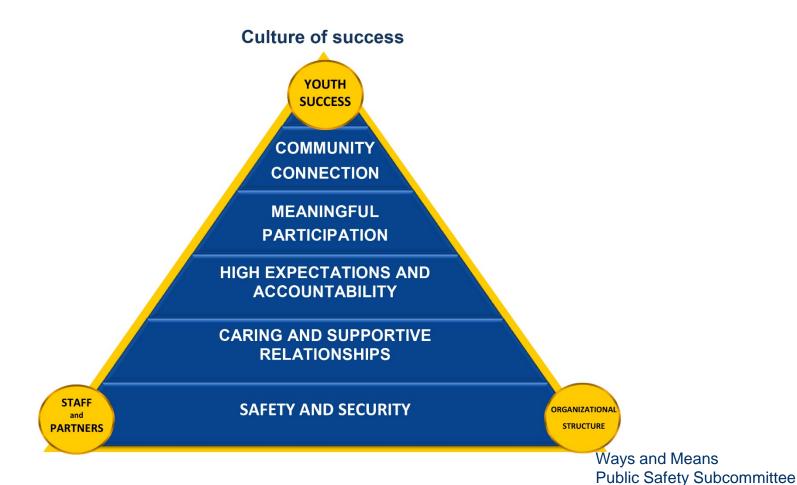
Human

All individuals with whom we come in contact, including ourselves

Development

Changes in our behaviors and abilities over time

Positive Human Development



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Practices and tools



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Practices and tools

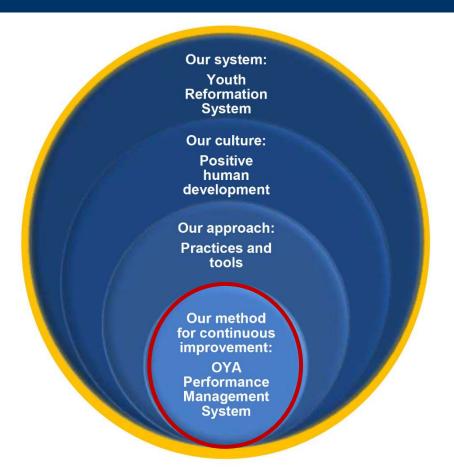
Evidence-based and research-informed

- Enhanced risk and need assessments
- Collaborative Problem Solving
- Trauma-informed care
- Advanced behavioral directives
- Evidence-based treatment curricula
- Education, vocation, and life skills programming
- Culturally and gender responsive programming

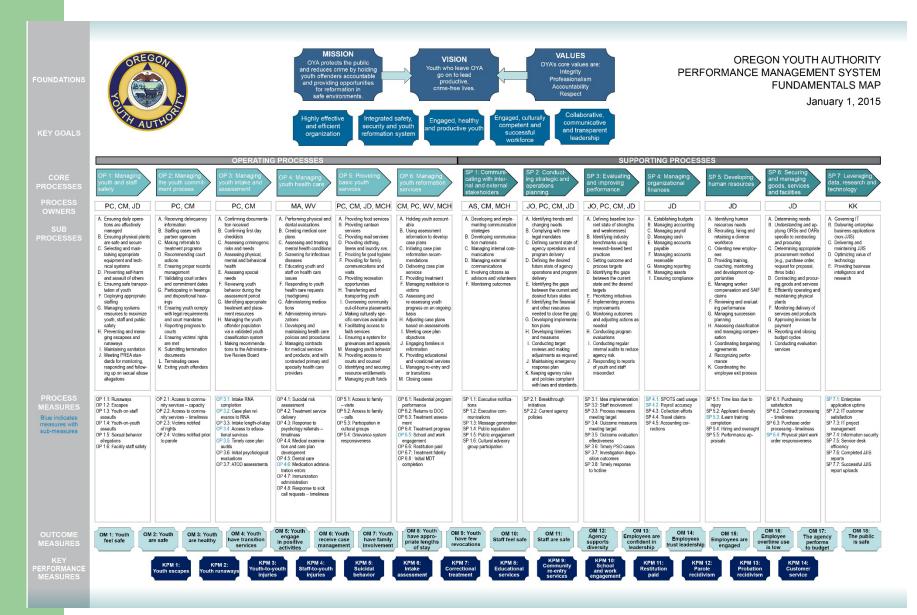
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OYA Performance Management System



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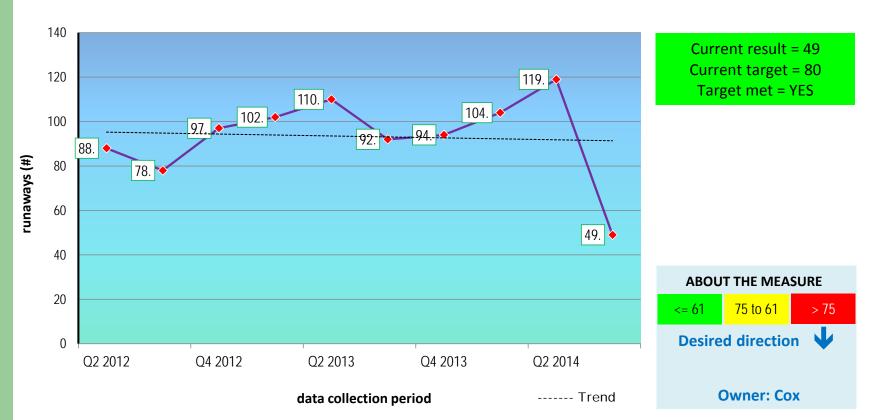
Sample scorecard

OYA Agency-Wide - All Measures: Q4 2014 (Final)

	OTA Agency-wide - All Measures: Q4 2014 (Final)														
		Data collection through 12/31/2014													
		QTR date: 2/11/2015													
			ellow	Green											
OM	Outcome Measures		ξ	<u>ō</u>											
OW	Outcome Measures														
OM 1a		rcent of youth in close custody who do not fear for their safety.	< 80 80 to 90		↑		76.21	77.1	77.24	81.0	7 80.9	79.41		-	McClellan
_	Note: A	ddressing with in-service training, PHD	Updated:	: Q2, Q4		_						Current target:	82.	.	
OM 1b	Youth feel safe - residential Pe	ercent of youth in community substitute care who do not fear for their safety.	< 80 80 to 90	>= 90	1			100.	98.5	100). 9	6. 99.		\checkmark	Cox
	Note: 3	52 of 355 (CRU administered 355 youth safety surveys during November)	Updated:	: Q2, Q4								Current target:	100.		
OM 2a	Youth are safe - facility In	uries to youth per 100 days of youth confinement.			Ψ.							0.18			McClellan
	Note: N	ew measure definition (leverages PbS definition). 106 youth injuries in Q4 2014.	Updated:	Q1, Q2, Q	23, Q4							Current target:	not set		
OM 2b	Youth are safe - residential No	umber of assaults and fights requiring more than first aid on OYA youth supervised in residential facilities.	> 1 1 to 1	<= 1	Ψ			0.	0. 0.	0. (). 0.	o. o o.	4	•••••	Cox
	Note:	•	Updated:	: Q1, Q2, Q	23, Q4							Current target:	1.		
OM 3		verage of (1) Youth are healthy - immunizations, (2) Youth are healthy - Chlamydia, and (3) Youth are healthy- sestly.	< 85 85 to 90	>= 90	1	95.6	94.7 98.3	98.33	100. 99.	99.4 98.	6 97.8 99	.1 97.5 99.2	4	7~~~	Adams
	Note: U	ltimate target = 100%	Updated:	Q1, Q2, Q	23, Q4							Current target:	99.		
OM 3a	Youth are healthy - immunizations Pe	ercent of youth who are up to date on immunizations three months after entering OYA.	< 85 85 to 90	>= 90	1	90.1	86.9 9 5	95.	100. 98.	98.3 96	o. 95.2 97	.5 98.5 97.7		1/~~	Adams
	Note: U	ltimate target = 100%	Updated:	Q1, Q2, Q	23, Q4							Current target:	99.		
OM 3b		umber of youth who undergo Chlamydia testing while on intake unit divided by number of youth on intake unit for e same quarter.	< 85 85 to 90	>= 90	1	98.3	97.1 99.2	100.	100. 100.	100. 100). 99.1 10	0. 94.8 100.	4	V	Adams
	Note: U	ltimate target = 100%	Updated:	: Q1, Q2, Q	23, Q4							Current target:	99.		
OM 3c		umber of youth who are assessed for obesity during initial physical exam divided by number of youth who receive a rysical exam.	< 85 85 to 90	>= 90	1	98.3	100. 100	. 100.	100. 100.	100. 100). 99.1 10	0. 99.3 100.	4	//	Adams
	Note: U	ltimate target = 100%	Updated:	Q1, Q2, Q	23, Q4							Current target:	99.		
OM 4		ercent of youth released from close custody who are receiving transilion services per criminogenic risk and needs omains) identified in OYA case plan (KPM 9)	< 70 70 to 80	>= 80	1	58.5	47.1 56.6	75.	76. 87.6	83.3 78.	3 91.3 86	.3 84.3 88.5	4	500	Сох
	Note:		Updated:	: Q1, Q2, Q	23, Q4							Current target:	85.		·
OM 5	Youth engage in positive activities Pe	ercent of individual facility goals met for structured activities and participation in treatment.			1										• McClellan
		stablishing new practices for tracking these activities	Updated:	: not report	ed							Current target:	not set		-
OM 6a	Youth receive case management - Pe	ercent of close custody youth with active case plans within 30 days of post-intake assessment (KPM 7)	< 65 65 to 90	>= 90	↑	50.6	58.8 97.1	100.	98.3 95.7	100. 97.	7 100. 10	0. 100. 98.	4	J	McClellan
	Note:		Updated:	: Q1, Q2, Q	23, Q4							Current target:	95.		-
OM 6b	Youth receive case management - Pe	ercent of probation youth with active case plans within 60 days of commitment (KPM 7)	< 65 65 to 90	>= 90	↑	89.4	92.7 74.7	72.1	87.9 91.2	88.5 93.	3 90.7 88	.9 94.6 94.3	4		Сох

Youth runaways

Number of runaway youth from residential providers and foster care homes per quarter. (KPM 2)





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Fariborz Pakseresht, Joseph O'Leary, Dr. Shannon Myrick, Dr. Paul Bellatty, Rex Emery

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2013 Legislative Budget Note

The Joint Committee on Ways and Means directs OYA to develop a facilities plan that:

- 1. Evaluates facilities in terms of capacity, operating and maintenance cost, and deferred maintenance need;
- 2. Develops 10-year or longer term plans for the facilities;
- 3. Includes recommendations and rationale for facility disposition, if appropriate; and
- 4. Recommends future uses of the buildings that OYA would no longer need.

The Joint Committee on Ways and Means directs OYA to develop a business plan that:

- ✓ Includes business efficiencies, including maximizing asset utility, that effectively use taxpayer dollars;
- ✓ Creates a timeline and project plan to implement the Youth Reformation System;
- ✓ Does not compromise the safety and security of youth, staff, or the community; and
- ✓ To the greatest extent possible, avoids layoffs.

OYA is further directed to report on the facility and Youth Reformation System business plans to the Joint Committee on Ways and Means during the February 2014 Legislative Session.

Ways and Means Public Safety Subcommittee

February 2015

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Youth Reformation System: Accomplishments and momentum

Population forecast

 Developed new methodology to improve the forecast



Youth Reformation System: Accomplishments and momentum

Placement and treatment

 Implemented predicted success rates

 Developed tools to better understand youths' risks and needs

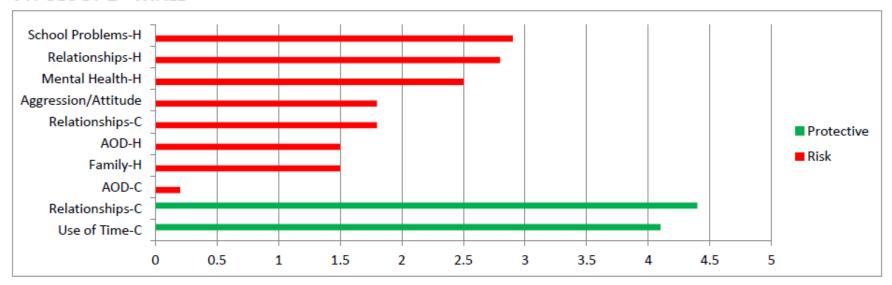
- Developed typologies
- Developed tools to better understand length of stay and readiness to transition to a less restrictive environment
- Increased national partnerships



Scenario 1: Marcus



Typology E - Male



ASSESSMENT CONSIDERATIONS: Many of these youth struggle academically for various reasons, which indicates the need for further assessment to determine sources of academic struggles. Such assessment may include behavioral functioning, cognitive functioning, potential learning disabilities, visual and/or hearing deficits, ability to focus, language barriers, etc. Educational assessment should be coordinated with clinical assessments focusing on behavioral or physical health to ensure a holistic perspective on the youth's needs.

CASE PLAN ESSENTIALS: Case planning should focus on use of the youth's strengths, including positive relationships and engagement in prosocial activities, to assist the youth in developing and generalizing his skills in areas of need. Especially for youth in this typology, ensuring appropriate services are provided is independent of location or type of placement. When considering placement options, priority should be given to placing the youth where he will be able to receive appropriate services while maintaining a high level of continuity with existing support systems and prosocial activities. Failure to meet identified expectations (including case plans, treatment plans, and probation/parole agreements) should be understood by the youth's team as an indication that current services are not adequately addressing the treatment need and should not be automatically viewed as noncompliance or deliberate on the part of the youth. Any such failure to meet identified expectations should be reviewed to determine what additional supports need to be provided to reestablish positive behavioral change.

TREATMENT APPROACH: Given these youth's protective factors, it is especially important to take steps to preserve positive, ongoing relationships and supports as they will assist in the successful implementation of treatment interventions. Regardless of living environment, maintaining supportive contact with these individuals, and continued participation in the youth's current interests and activities, is critical to their ability to progress and succeed in treatment.

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Scenario 1: Marcus

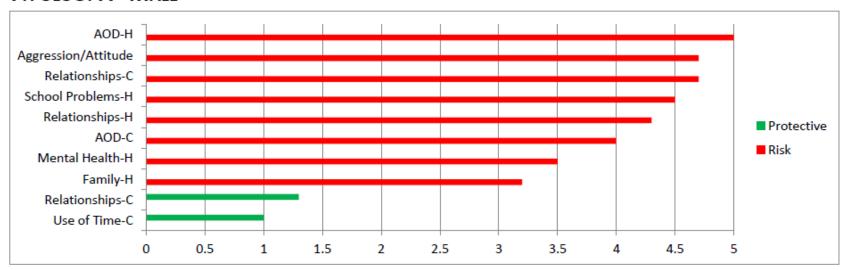
- Juvenile Crime Prevention Assessment (County) = High
- OYA Risk Needs Assessment = High
- ORRA = 23
- Typology = E
- Predicted Success Rates

County Probation	OYA Community Placement	OYA Youth Correctional Facility				
72	74	43				

Scenario 2: Shawn



Typology A - Male



ASSESSMENT CONSIDERATIONS: For males with typology A, the most intense needs center on current and historical drug and alcohol use. Refer for alcohol and drug assessment to determine intervention and treatment needs. These youth should also be referred for a mental health assessment to clarify mental health need and/or further assessment. Assessment areas may include but are not limited to trauma, possible underlying factors triggering behavior, current diagnoses, intellectual functioning (IQ), and medication. Initial treatment/service should focus on stabilization based on the assessed needs of the identified youth.

CASE PLAN ESSENTIALS: Typology A youth are likely to react negatively to being told what to do. Case planning requires a collaborative approach, however, when developing a case plan, one must be direct and honest with the youth about limits to flexibility in planning and clear about why expectations exist. Once the youth understands these, the youth will be better equipped to assist in developing STGs, LTGs, and interventions that he believes will help him successfully achieve these goals. This increases the likelihood of active participation in case plan activities.

TREATMENT APPROACH: These youth tend to respond to punitive interventions with further escalation, reducing the likelihood of positive rapport with staff or desired skill development. These youth can be impulsive and reactive, and are typically skeptical about trusting or relying on others to get their needs met because, from their perspective, they have not been able to rely on others in the past. These youth are frequently angry due to their frustration at not knowing how to get their needs met effectively and/or appropriately and not believing that others are sincere in their willingness to assist. Typology A youth tend to perceive that they have been, and will likely be, treated unfairly. Developing relationships built on trust and respect will be a challenge, but necessary in order for the youth to stabilize and to move forward in treatment. Persons with whom a trusting relationship has been established will be in the best position to model cognitive flexibility and pro social thinking patterns to establish a pattern for positive change.

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Scenario 2: Shawn

- Juvenile Crime Prevention Assessment (County) = High
- OYA Risk Needs Assessment = High
- ORRA = 42
- Typology = A
- Predicted Success Rates

County Probation	OYA Community Placement	OYA Youth Correctional Facility				
50	65	70				

Youth Reformation System: Accomplishments and momentum

Program evaluation

 Developed pre- and post-testing to better measure effectiveness



- Developed cost-benefit analyses in partnership with the Criminal Justice Commission
- Developed proposal to use evaluation tools with contracted residential providers

Youth Reformation System: Accomplishments and momentum

Community context

- Implemented interagency data-sharing agreements
- Partnered with OHSU to facilitate data-sharing
- Population forecast Placement and treatment Program evaluation Community context

Four key components of YRS

- Merged data from across the social services, education, health care, and corrections systems
- Identified points of contact with DHS and OHA services for youth who later enter OYA's care and custody
- Set the stage to identify opportunities for early intervention to divert youth from entry into the juvenile justice system

Youth Reformation System: Continuing the momentum

Next steps

- Implement dynamic risk assessment
- Measure and track positive youth outcomes
- Develop metrics to assess YRS success
- Identify major service gaps
- Complete development of data warehouse to support program evaluation
- Continue Feeder System Study to identify opportunities for early intervention to divert youth from entry into the juvenile justice system

Strengthening juvenile justice

- 2013 Legislative Budget Note
- Youth Reformation System implementation
- Positive Human Development implementation
- 10-Year Strategic Plan for Facilities

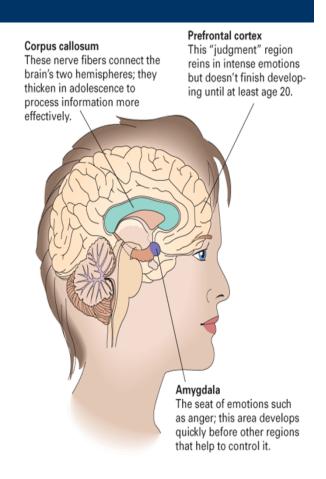
Supporting the Youth Reformation System: Positive Human Development



February 2015

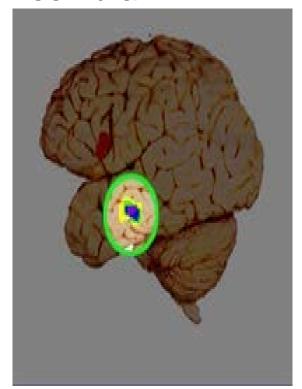
Healthy brain development

- The Amygdala
 - The emotional command center
 - Develops earlier than the prefrontal cortex
- The Prefrontal Cortex
 - Reasoning, decision making, self control
 - May develop up until age25

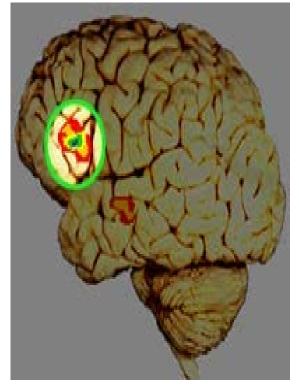


Healthy brain development

Teen brain



Adult brain



Positive Human Development: Accomplishments and momentum

- Quarterly Conversation process established in facilities for measuring and tracking culture shift efforts
- Quarterly Conversation pilot process underway in parole and probation offices
- Training developed for staff and community partners

Strengthening juvenile justice

- 2013 Legislative Budget Note
- Youth Reformation System implementation
- Positive Human Development implementation
- 10-Year Strategic Plan for Facilities

2013 Legislative Budget Note

The Joint Committee on Ways and Means directs OYA to develop a facilities plan that:

- ✓ Evaluates facilities in terms of capacity, operating and maintenance cost, and deferred maintenance need;
- ✓ Develops 10-year or longer term plans for the facilities;
- ✓ Includes recommendations and rationale for facility disposition, if appropriate; and
- ✓ Recommends future uses of the buildings that OYA would no longer need.

The Joint Committee on Ways and Means directs OYA to develop a business plan that:

- ✓ Includes business efficiencies, including maximizing asset utility, that effectively use taxpayer dollars;
- ✓ Creates a timeline and project plan to implement the Youth Reformation System;
- ✓ Does not compromise the safety and security of youth, staff, or the community; and
- ✓ To the greatest extent possible, avoids layoffs.

OYA is further directed to report on the facility and Youth Reformation System business plans to the Joint Committee on Ways and Means during the February 2014 Legislative Session.

Ways and Means
Public Safety Subcommittee
February 2015



"The current mix of facilities within the OYA system does not support the vision, mission, and culture of OYA. Housing and living areas reflect the most serious gap between vision and reality. The majority of youth are housed (with long lengths of stay) in densely populated dormitory living units. Program and treatment space is not adequate to support relief and break-out space."

DLR Group and Chinn Planning, 2014

Recommendations

- Invest \$97.4 million during the next 10 years for capital renewal work
- 2013-15 biennium (immediate needs)
 - \$1.2 million for preliminary design and planning
- 2015-17 biennium (Phase 1):
 - \$47.9 million in construction
- Subsequent biennia (Phase 2):
 - Phase 2: \$48.3 million

MacLaren Youth Correctional Facility









MacLaren Youth Correctional Facility

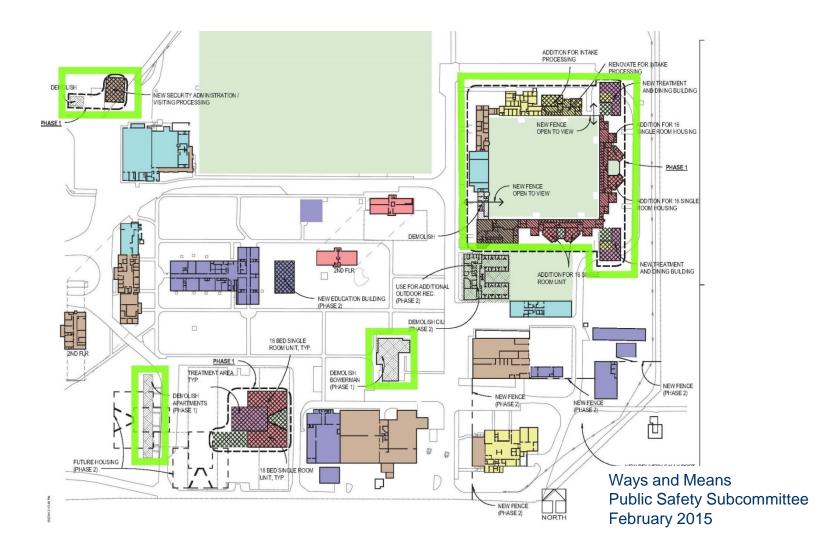


Ways and Means Public Safety Subcommittee February 2015

10-Year Strategic Plan



MacLaren Youth Correctional Facility

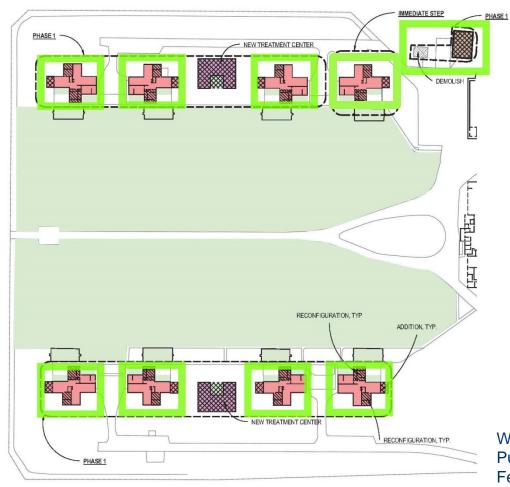


10-Year Strategic Plan



MacLaren Youth Correctional Facility





Ways and Means Public Safety Subcommittee February 2015

Rogue Valley Youth Correctional Facility





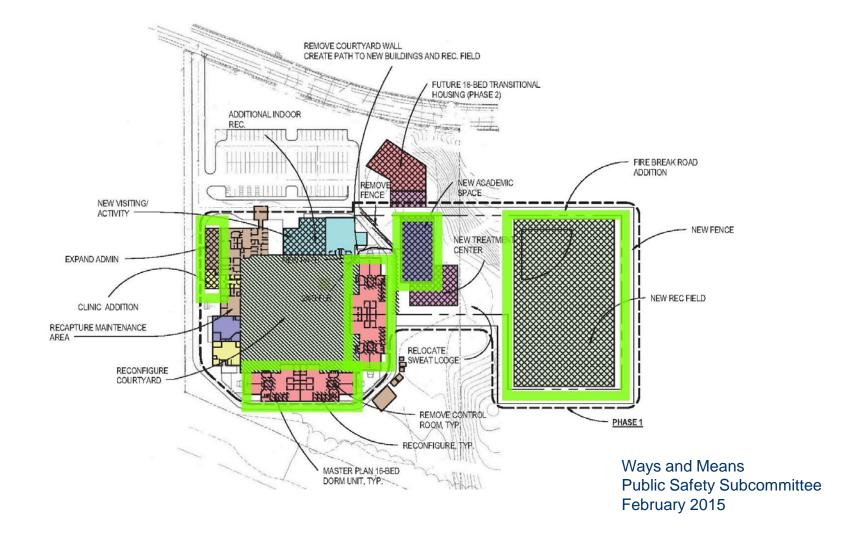




10-Year Strategic Plan



Rogue Valley Youth Correctional Facility



Oak Creek Youth Correctional Facility





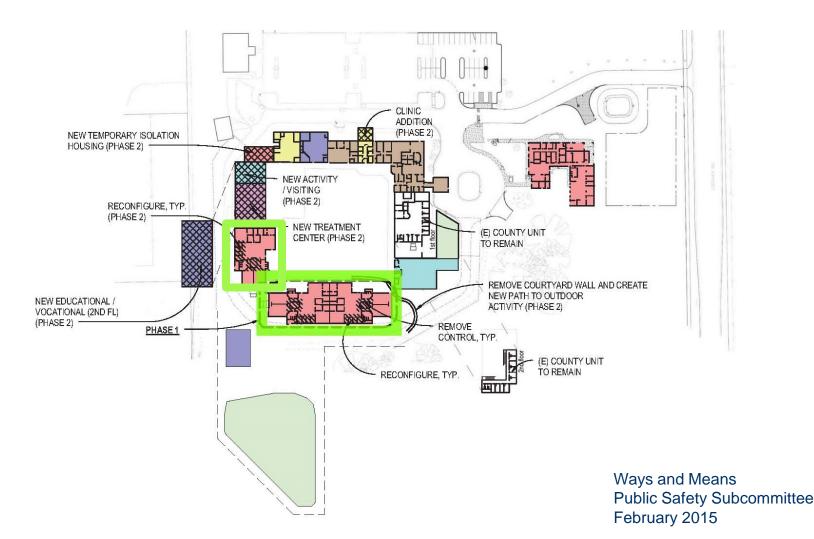




10-Year Strategic Plan



Oak Creek Youth Correctional Facility



10-Year Strategic Plan for Facilities: Continuing the momentum

Next steps

- Engage firms in architectural design for MacLaren, Rogue Valley, and Oak Creek youth correctional facilities
- Obtain Legislative approval for bond authority to begin Phase 1
- Release an Invitation to Bid for an accelerated timeline for construction work
- Begin construction at MacLaren, Rogue Valley, and Oak Creek
- Finish Phase 1 by June 30, 2017
- Close Hillcrest Youth Correctional Facility July 1, 2017

Summary

Priorities

- Continuing the momentum
 - Youth Reformation System
 - Positive Human Development
- Implementing the 10-Year Strategic Plan for Facilities

Thank you