PROPOSED AMENDMENTS TO SENATE BILL 1559

- On page 1 of the printed bill, line 3, delete ", 471.745".
- On page 2, delete lines 24 through 45 and delete pages 3 through 12 and insert:
- "SECTION 1. Section 2 of this 2014 Act is added to and made a part of ORS chapter 471.
- "SECTION 2. (1) The Oregon Liquor Control Commission shall sell 6 distilled liquor to an off-premises sales licensee that holds a distilled 7 liquor endorsement issued under ORS 471.186. The commission shall 8 establish wholesale prices for distilled liquor purchased from the commission by licensees. The wholesale price established by the com-10 mission for a type, brand and size of distilled liquor sold to licensees 11 shall be uniform throughout the state. The licensee shall establish the 12 price for which the licensed premises sells distilled liquor to the public. 13 However, a licensed premises may not sell distilled liquor for less than 14 the liquor store regular retail price fixed by the commission under 15 ORS 471.745 for the month in which the sale by the licensed premises 16 occurs. 17
- "(2) An off-premises sales licensee that holds a distilled liquor endorsement may purchase distilled liquor only from the commission. The commission shall provide for distilled liquor sales to the licensee at the warehouses maintained by the commission and may provide for delivery at other locations and by other means that the commission

- determines to be practicable and convenient. The commission shall adopt rules to regulate distilled liquor purchases and sales by licensees holding distilled liquor endorsements, including but not limited to any rules the commission deems appropriate to promote public safety.
- "(3) The commission may require an off-premises sales licensee to 5 place a minimum order that is larger than the order that would be 6 required of a retail sales agent operating a liquor store if ordering the 7 same type, brand and size of distilled liquor. Distilled liquor sold by 8 the commission under this section must be paid for by the licensee at 9 the time of purchase. Payment must be in the form of cash, an elec-10 tronic funds transfer initiated on or before the purchase date or a 11 valid check, money order or other instrument negotiable on the pur-12 chase date. Distilled liquor becomes the property of the licensee im-13 mediately upon purchase, although retail sale of the distilled liquor 14 remains subject to governance by the commission. Moneys from sales 15 by the commission to a licensee under this section shall be deposited 16 for use as provided under ORS 471.810. 17
 - "(4) The commission shall establish by rule a distilled liquor endorsement fee. The endorsement fee shall be in addition to the fee for an off-premises sales license. Moneys collected from endorsement fees shall be deposited to the Oregon Liquor Control Commission Account and expended by the commission for capital investment and ongoing operating costs associated with the storage and distribution of distilled liquor.

"SECTION 3. ORS 471.175 is amended to read:

- "471.175. (1) The holder of a full on-premises sales license may sell by the drink at retail wine, malt beverages, cider and distilled liquor. Except as provided in this section, all alcoholic beverages sold under a full on-premises sales license must be consumed on the licensed premises.
 - "(2) A full on-premises sales license may be issued only to:

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- "(a) A nonprofit private club, as described in subsection (8) of this section.
- 3 "(b) A public passenger carrier as provided in ORS 471.182.
- 4 "(c) A commercial establishment, as defined in ORS 471.001 (2).
- 5 "(d) A public location that does not qualify for licensing under para-6 graphs (a) to (c) of this subsection if:
- 7 "(A) Food is cooked and served at the location;

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- 8 "(B) The predominant business activity at the location is other than the 9 preparation or serving of food or the serving of alcohol; and
- "(C) The location meets any minimum food service requirements established by Oregon Liquor Control Commission rule.
 - "(e) A caterer, subject to the requirements of ORS 471.184.
 - "(3) The holder of a full on-premises sales license shall allow a patron to remove a partially consumed bottle of wine from the licensed premises if the wine is served in conjunction with the patron's meal, the patron is not a minor and the patron is not visibly intoxicated.
 - "(4) [The holder of a full on-premises sales license is entitled to purchase any distilled liquor from an agent of the commission appointed pursuant to ORS 471.750 at a discount of not more than five percent off the regular listed price fixed by the commission, together with all taxes, in a manner prescribed by commission rule.] The holder of a full on-premises sales license may purchase distilled liquor only from a liquor store operated by a retail sales agent appointed under ORS 471.750. The holder of a full on-premises sales license may purchase distilled liquor from a liquor store for five percent less than the regular retail price fixed by the commission under ORS 471.745. For purposes of compensation by the commission, the appointed agent shall be credited with such sales at full retail cost.
- "(5) The commission may not require [the] a full on-premises sales licensee to purchase more than one container of distilled liquor at a time if the distilled liquor:

- "(a) Except as provided in subsection (9) of this section, has a **regular** retail [sales] price of \$30 or more per container;
- "(b) Is available through a distributor in the United States that does not require the commission to acquire more than one case of the distilled liquor in a single transaction;
 - "(c) Is not regularly stocked by the commission; and

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- 7 "(d) Is ordered in a 750 milliliter container size if available in that size.
- "[(5) The holder of a full on-premises sales license may purchase distilled liquor only from a retail sales agent of the commission or from another person licensed under this section who has purchased the distilled liquor from a retail sales agent of the commission.]
 - "(6) The holder of a full on-premises sales license may sell factory-sealed containers of wine to a person who organizes a private gathering on the licensee's premises if the wine was acquired as part of a larger purchase of wine by the licensee for the purpose of the gathering and only part of the larger purchase was consumed at the gathering. Wine sold under this subsection may be sold only for an amount adequate to compensate the licensee for the amounts paid by the licensee for the wine.
 - "(7) The holder of a full on-premises sales license may sell for consumption off the licensed premises malt beverages, wines and cider in securely covered containers provided by the consumer and having capacities of not more than two gallons each.
 - "(8) A nonprofit private club, including but not limited to a fraternal or veterans organization, may qualify for a full on-premises sales license under this section only if the club meets any minimum membership, nonprofit status and food service requirements established by commission rule.
 - "(9) The commission may annually adjust the price threshold established in subsection [(4)(a)] (5)(a) of this section by a percentage equal to the percentage change in the Portland-Salem, OR-WA Consumer Price Index for All Urban Consumers for All Items as published by the Bureau of Labor Statis-

- tics of the United States Department of Labor. However, the commission may
- 2 not adjust the price threshold to be less than \$30.
- **"SECTION 4.** ORS 471.186 is amended to read:

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- 4 "471.186. (1) The holder of an off-premises sales license may:
- 5 "(a) Sell factory-sealed containers of wine, malt beverages and cider[.]; 6 and
 - "(b) If the licensee holds a distilled liquor endorsement issued by the Oregon Liquor Control Commission, sell distilled liquor in factory-sealed containers of 750 milliliters or larger at the licensed premises.
- "(2) The commission shall issue an off-premises sales licensee a distilled liquor endorsement if:
- "(a) The licensed premises has more than 10,000 square feet of space devoted to the retail sale of merchandise, including any space to be used for the retail sale of alcoholic liquor;
- 16 "(b) The licensed premises is not located in a county or incorpo-17 rated city where a local charter prohibits distilled liquor sales;
- 18 "(c) The licensee submits a safety plan showing how theft of dis-19 tilled liquor at the licensed premises will be prevented;
- 20 "(d) The application information demonstrates that the plan for 21 distilled liquor sales at the licensed premises conforms with commis-22 sion rules;
- "(e) The off-premises sales license is not the subject of a pending proceeding for a violation that may result in cancellation of the license;
- 26 "(f) In addition to any license fee, the licensee pays the endorse-27 ment fee established by the commission by rule; and
- 28 "(g) The licensee submits a plan that states in detail:
- "(A) The amount of shelf space, if any, that the licensee expects to use for the display of distilled liquor produced in Oregon;

- "(B) The amount of shelf space, if any, that the licensee expects to use for the display of wine, malt beverages or cider produced in Oregon and to what extent, if any, the amount differs from the amount of shelf space used for that purpose on the application date; and
- "(C) Any features of the licensed premises that the licensee expects
 on the application date to use for the promotion of Oregon distilled
 liquors.
- "(3)(a) The commission shall issue a distilled liquor endorsement to be effective for the same period as the off-premises sales license for the premises.
 - "(b) The commission shall cancel or refuse to renew a distilled liquor endorsement if the licensed premises ceases to qualify for the endorsement or the off-premises sales license is canceled or is refused renewal.
 - "(c) The commission may suspend a distilled liquor endorsement for any violation that would be grounds for a license suspension under ORS 471.315 or for any violation of commission rules. If the offpremises sales license is suspended, the endorsement is automatically suspended for the same period as the license. If a distilled liquor endorsement is suspended, the commission may also suspend the offpremises sales license of the licensee.
 - "(d) Issuance of a distilled liquor endorsement is not subject to local government recommendation requirements under ORS 471.166. However, local government recommendations regarding the renewal of an off-premises sales license may include comments regarding any problems from distilled liquor sales.
- "(4) Factory-sealed containers of malt beverages sold under the license may not hold more than two and one-quarter gallons.
- "[(2)] (5) The holder of an off-premises sales license may sell for consumption off the licensed premises malt beverages, wines and cider in

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- securely covered containers supplied by the consumer and having capacities of not more than two gallons each.
- "[(3)] (6) The holder of an off-premises sales license may provide sample
- 4 tasting of [alcoholic beverages] wine, cider or malt beverages on the li-
- 5 censed premises if the licensee makes written application to the [Oregon Li-
- 6 quor Control] commission and receives approval from the commission to
- 7 conduct tastings on the premises. [Tastings must be limited to the alcoholic
- 8 beverages that may be sold under the privileges of the license.]
- 9 "[(4) An off-premises sales license may not be issued for use at a premises that is mobile.]
- "[(5)] (7) Except as provided in ORS 471.402, a manufacturer or wholesaler may not provide or pay for sample tastings of [alcoholic beverages] wine, cider or malt beverages for the public on premises licensed under an off-premises sales license.
 - "(8) An off-premises sales license may not be issued for use at a premises that is mobile.
 - "[(6)] (9) The holder of an off-premises sales license may deliver wine or cider that is sold under the privileges of the license to retail customers in this state without a direct shipper permit issued under ORS 471.282. Any deliveries by the holder of an off-premises sales license are subject to any rules adopted by the commission relating to deliveries made under this subsection. Deliveries under this subsection:
- 23 "(a) May be made only to a person who is at least 21 years of age;
- 24 "(b) May be made only for personal use and not for the purpose of resale; 25 and
- "(c) Must be made in containers that are conspicuously labeled with the words: 'CONTAINS ALCOHOL: SIGNATURE OF PERSON AGE 21 YEARS OR OLDER REQUIRED FOR DELIVERY.'
- "[(7)] (10) The holder of an off-premises sales license that makes deliveries of wine or cider under subsection [(6)] (9) of this section must take all

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- actions necessary to ensure that a carrier used by the licensee does not de-
- 2 liver any wine or cider unless the carrier:
- 3 "(a) Obtains the signature of the recipient of the wine or cider upon de-
- 4 livery;
- 5 "(b) Verifies by inspecting government-issued photo identification that the
- 6 recipient is at least 21 years of age; and
- 7 "(c) Determines that the recipient is not visibly intoxicated at the time
- 8 of delivery.

- 9 "[(8)] (11) Any person who knowingly or negligently delivers wine or cider
- under the provisions of this section to a person under 21 years of age, or
- 11 who knowingly or negligently delivers wine or cider under the provisions of
- this section to a visibly intoxicated person, violates ORS 471.410.
- "[(9)] (12) If a court determines that deliveries of wine or cider under
- subsection [(6)] (9) of this section cannot be restricted to holders of off-
- premises sales licenses, and the decision is a final judgment that is no longer
- subject to appeal, the holder of an off-premises sales license may not make
- deliveries of wine or cider under the provisions of subsection [(6)] (9) of this
- section after entry of the final judgment.
 - **"SECTION 5.** ORS 471.282 is amended to read:
- 20 "471.282. (1) Notwithstanding any other provision of this chapter and ex-
- cept as provided by ORS 471.186 [(6)] (9), a person may sell and ship wine
- or cider directly to a resident of Oregon only if the person holds a direct
- 23 shipper permit. The Oregon Liquor Control Commission shall issue a direct
- 24 shipper permit only to:
- 25 "(a) A person that holds a license issued by this state or another state
- 26 that authorizes the manufacture of wine or cider;
- 27 "(b) A person that holds a license issued by this state or another state
- 28 that authorizes the sale of wine or cider produced only from grapes or other
- 29 fruit grown under the control of the person;
 - "(c) A person that holds a license authorizing the sale of wine or cider

- 1 at retail; or
- 2 "(d) A nonprofit trade association that holds a temporary sales license
- 3 under ORS 471.190 and that has a membership primarily composed of persons
- 4 holding winery licenses issued under ORS 471.223 or grower sales privilege
- 5 licenses issued under ORS 471.227.
- 6 "(2)(a) A person may apply for a direct shipper permit by filing an appli-
- 7 cation with the commission. The application must be made in such form as
- 8 may be prescribed by the commission.
- 9 "(b) If the application is based on a license issued by this state, the per-
- son must include in the application the number of the license issued to the
- 11 person.
- "(c) If the application is based on a license issued by another state, the
- person must include in the application a true copy of the license issued to
- 14 the person by the other state or include sufficient information to allow ver-
- ification of the license by electronic means or other means acceptable to the
- 16 commission.
- "(d) If the application is based on a license issued by another state, or the
- application is by a nonprofit trade association described in subsection (1)(d)
- of this section, the person or association must pay a \$50 registration fee and
- 20 maintain a bond or other security described in ORS 471.155 in the minimum
- 21 amount of \$1,000.
- 22 "(3) Sales and shipments under a direct shipper permit:
- 23 "(a) May be made only to a person who is at least 21 years of age;
- 24 "(b) May be made only for personal use and not for the purpose of resale;
- 25 and
- 26 "(c) May not exceed two cases, containing not more than nine liters per
- 27 case, to any resident per month.
- 28 "(4) Sales and shipments under a direct shipper permit must be made di-
- 29 rectly to a resident of this state in containers that are conspicuously labeled
- 30 with the words: 'CONTAINS ALCOHOL: SIGNATURE OF PERSON AGE

1 21 YEARS OR OLDER REQUIRED FOR DELIVERY.'

- "(5) A person holding a direct shipper permit must take all actions necsessary to ensure that a carrier used by the permit holder does not deliver any wine or cider unless the carrier:
- 5 "(a) Obtains the signature of the recipient of the wine or cider upon de-6 livery;
- 7 "(b) Verifies by inspecting government-issued photo identification that the 8 recipient is at least 21 years of age; and
- 9 "(c) Determines that the recipient is not visibly intoxicated at the time 10 of delivery.
- "(6)(a) A person holding a direct shipper permit must report to the commission all shipments of wine or cider made to Oregon residents under the permit as required by ORS chapter 473. The report must be made in a form prescribed by the commission.
- 15 "(b) A person holding a direct shipper permit must allow the commission 16 to audit the permit holder's records upon request and shall make those re-17 cords available to the commission in this state.
 - "(c) A person holding a direct shipper permit consents to the jurisdiction of the commission and the courts of this state for the purpose of enforcing the provisions of this section and any related laws or rules.
- "(7)(a) A person holding a direct shipper permit must timely pay to the commission all taxes imposed under ORS chapter 473 on wine and cider sold and shipped under the permit. For the purpose of the privilege tax imposed under ORS chapter 473, all wine or cider sold and shipped pursuant to a direct shipper permit is sold in this state.
- "(b) A person holding a direct shipper permit based on a license issued by another state must timely pay to the commission all taxes imposed under ORS chapter 473 on all wine or cider sold and shipped directly to Oregon residents under the permit. The permit holder, not the purchaser, is responsible for the tax.

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- "(8) A direct shipper permit must be renewed annually. If the person holds the permit based on an annual license issued by another state, the person may renew the permit by paying a \$50 renewal fee and providing the com-mission with a true copy of a current license issued to the person by the other state or with sufficient information to allow verification of the license by electronic means or other means acceptable to the commission. If the person holds the permit based on an annual license issued by this state, the person may renew the permit at the same time that the person renews the license.
 - "(9) The commission may refuse to issue or may suspend or revoke a direct shipper permit if the permit holder fails to comply with the provisions of this section. A person may sell and ship wine or cider under a direct shipper permit only for as long as the person has the license issued by this state or another state that authorizes the person to hold a direct shipper permit.
 - "(10) Any person who knowingly or negligently delivers wine or cider under the provisions of this section to a person under 21 years of age, or who knowingly or negligently delivers wine or cider under the provisions of this section to a visibly intoxicated person, violates ORS 471.410.
 - "(11) A person may not make sales and shipments of wine or cider directly to Oregon residents unless the person holds a direct shipper permit issued under this section. Any person who knowingly makes, participates in, transports, imports or receives a shipment of wine or cider that is in violation of this section commits a misdemeanor as provided in ORS 471.990 (1).

"SECTION 6. ORS 471.446 is amended to read:

- "471.446. (1) [No retail licensee shall purchase any wine or cider] A retail licensee may not purchase distilled liquor, wine, cider or malt beverages for resale except in sealed containers, the seals of which shall remain unbroken when it is sold for consumption off the premises.
 - "(2) The Oregon Liquor Control Commission may refuse to sell, or may

- prohibit any licensee from selling, any brand of alcoholic liquor [which in
- 2 its judgment is] that the commission considers to be deceptively labeled
- 3 or branded as to content, or that contains injurious or adulterated ingredi-
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- **"SECTION 7.** ORS 471.730 is amended to read:
- 6 "471.730. The function, duties and powers of the Oregon Liquor Control Commission include the following:
- 8 "(1) To control the manufacture, possession, sale, purchase, transporta-9 tion, importation and delivery of alcoholic liquor in accordance with the 10 provisions of this chapter and ORS 474.105 and 474.115.
 - "(2) To grant, refuse, suspend or cancel licenses, **endorsements** and permits for the sale or manufacture of alcoholic liquor, or other licenses and permits in regard [thereto, and to permit, in its discretion,] to alcoholic liquor, and to allow, in the discretion of the commission, the transfer of a license of any person.
 - "(3) To collect the taxes and duties imposed by statutes relating to alcoholic liquors, and to issue, and provide for cancellation, stamps and other devices as evidence of payment of such taxes or duties.
 - "(4) To investigate and aid in the prosecution of every violation of statutes relating to alcoholic liquors, to seize alcoholic liquor manufactured, sold, kept, imported or transported in contravention of this chapter and ORS 474.105 and 474.115, and apply for the confiscation thereof, whenever required by statute, and cooperate in the prosecution of offenders before any court of competent jurisdiction.
 - "(5) To adopt [such regulations as are necessary and feasible], amend and repeal rules for carrying out the provisions of this chapter and ORS 474.105 and 474.115 [and to amend or repeal such regulations. When such regulations are adopted they shall]. Rules adopted under this subsection have the full force and effect of law.
 - "(6) To exercise all powers incidental, convenient or necessary to enable

- it to administer or carry out any of the provisions of this chapter and ORS 474.105 and 474.115.
- "(7) To control, regulate and prohibit any advertising by manufacturers, wholesalers or retailers of alcoholic liquor by the medium of newspapers, letters, billboards, radio or otherwise.
- "(8) To sell, license, regulate and control the use of alcohol for scientific, pharmaceutical, manufacturing, mechanical, industrial and other purposes, and to provide by regulation for the sale thereof for such uses.

"SECTION 8. ORS 471.750 is amended to read:

- "471.750. (1) The Oregon Liquor Control Commission shall establish such **liquor** stores and warehouses in such places in the state as in its judgment are required by public convenience or necessity, for the sale of spirituous liquors, wines and other alcoholic liquors containing over five percent alcohol by volume, in sealed containers for consumption off the premises. The commission shall keep on hand in such stores or warehouses such quantities and kinds of alcoholic liquors as are reasonably required to supply the public demand.
- "(2) Except as provided in this subsection, any person qualified to purchase such liquors from the commission has the right to present to the commission, or at any of its stores, an application for any kind or brand of alcoholic liquor that the person may desire and that may be manufactured or obtainable in any place in the United States, and the commission shall obtain such liquor and sell it to the applicant. An off-premises sales licensee that holds a distilled liquor endorsement may not present an application under this subsection by submitting the application to a liquor store. The commission may not require that an application for a kind or brand of alcoholic liquor include a commitment to purchase a minimum amount of the liquor or require that a purchase be for more than one container of a kind or brand of alcoholic liquor if the liquor:
 - "(a) Except as provided in subsection (5) of this section, has a regular

- 1 retail [sales] price of \$30 or more per container;
- "(b) Is available through a distributor in the United States that does not require the commission to acquire more than one case of the distilled liquor in a single transaction;
- 5 "(c) Is not regularly stocked by the commission; and
- 6 "(d) Is ordered in a 750 milliliter container size if available in that size.
- "(3) The commission may not establish a **liquor** store in any county or incorporated city of this state where a local prohibitory law is in effect. The commission shall adopt rules governing advertising by **liquor** stores operated by [the commission] **retail sales agents**. The commission may appoint **retail**sales agents in the sale of said liquor under such agreement as the commission may negotiate with said agents or their representative.
 - "(4) Rules relating to advertising adopted by the commission under subsection (3) of this section shall allow signs and displays within [its] liquor stores for the purpose of supplying consumer information to customers, including but not limited to discounts, sales and other specials. Commission discretion with respect to those signs and displays shall be limited to regulation of the content, size, number per brand, type and duration of the sign or display. Signs and displays may be supplied by manufacturers, wholesalers or distributors, and may bear the name of a particular distillery, supplier or brand of liquor. The use of signs and displays shall be optional with the retail sales agent appointed by the commission to operate the liquor store. Signs or displays authorized by the commission may not be placed in positions within the store where the sign or display would be readily visible from outside of the store.
 - "(5) The commission may annually adjust the price threshold established in subsection (2)(a) of this section by a percentage equal to the percentage change in the Portland-Salem, OR-WA Consumer Price Index for All Urban Consumers for All Items as published by the Bureau of Labor Statistics of the United States Department of Labor. However, the commission may not

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- adjust the price threshold to be less than \$30.
- 2 "SECTION 9. The Oregon Liquor Control Commission shall make 3 distilled liquor endorsements available for issuance no later than
- 4 January 1, 2015. An off-premises sales licensee that is issued a distilled
- 5 liquor endorsement prior to March 1, 2015, may purchase distilled li-
- 6 quor from the commission as provided under section 2 of this 2014 Act
- 7 but may not sell distilled liquor to the public prior to March 1, 2015.
- 8 "SECTION 10. The Oregon Liquor Control Commission shall report
- 9 to an interim committee of the Seventy-eighth Legislative Assembly
- in the manner provided by ORS 192.245 no later than September 1, 2015,
- 11 regarding the implementation of this 2014 Act. The report must in-
- 12 clude, but need not be limited to:

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- "(1) The number of distilled liquor endorsements issued to offpremises sales licensees prior to the report date;
- "(2) A brief description of rules adopted by the commission governing distilled liquor sales by off-premises sales licensees;
- "(3) To the extent practicable, data regarding the ability of liquor stores operated by retail sales agents to compete with off-premises sales licensees for distilled liquor sales;
 - "(4) To the extent practicable, data regarding distilled liquor sales and pricing impacts resulting from the issuance of distilled liquor endorsements;
 - "(5) A description of any material changes in revenues received by the Oregon Liquor Control Commission Account as a result of changes in distilled liquor sales and pricing;
- "(6) A description of the revenue impact of issuing distilled liquor endorsements to off-premises sales licensees, including but not limited to fee revenue and costs of administration and enforcement;
- 29 "(7) To the extent practicable, data concerning the public safety 30 impacts of issuing distilled liquor endorsements to off-premises sales

- licensees, including but not limited to changes in the acquisition of distilled liquor by persons under 21 years of age;
- "(8) To the extent practicable, data concerning the impact on 4 Oregon distilleries resulting from the issuance of distilled liquor 5 endorsements to off-premises sales licensees; and
 - "(9) To the extent practicable, an estimate of short-term budget needs and impacts resulting from issuing distilled liquor endorsements to off-premises sales licensees, including but not limited to budget needs and impacts regarding:
 - "(a) Administration, enforcement, distribution and revenue collection costs; and
 - "(b) Nonrecurring capital investment needs.

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- "SECTION 11. Notwithstanding section 2 (4) of this 2014 Act, in addition to any other authorized purposes, prior to January 1, 2016, the Oregon Liquor Control Commission may expend moneys collected from distilled liquor endorsement fees and deposited to the Oregon Liquor Control Commission Account for the purpose of paying any costs incurred by the commission in the implementation and carrying out of this 2014 Act.
- "SECTION 12. This 2014 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2014 Act takes effect on its passage."