

SB 1547: Subsidizing a first job experience for young people

Testimony for Senate Business and Transportation – David R. Roth February 11, 2014

Linn County deserves praise for devising a a carefully crafted youth employment subsidy program and carrying it on for 8 years using its share of the Lottery funds. Senator Close deserves praise for proposing the Linn program as the model for a state-wide program.

Here are some points of praise and caution for the Committee to consider.

- 1) By using the Linn County model, this bill uses a direct subsidy to employers instead of a tax credit or deduction, so the costs of this program will be reviewed each biennium as part of the budget. That's great.
- 2) The bill retains the monetary restrictions of the Linn County subsidies: no more than \$1000 per first time employee and no more than \$3000 per employer per year. That's great too. But the current bill does not include a cap on the total budget. We think it should have a cap added, so that the State doesn't find itself obligated to reimburse more expenditures than it anticipated.
- 3) The Linn program doesn't appear to prioritize its recruitment of students. It relies on high schools to get the word out, along with word of mouth. There is no targetting principle in the Bill either. That means some kids who really need the employer subsidy to find summer jobs could lose out to kids for whom it is less important. We think the bill currently gives the OBDD discretion to compose rules that do prioritize disadvantaged kids. If the Legislature wished to prioritize the recruitment of disadvantaged kids, we think that should be expressed clearly in the bill.
- 4) The Linn model has some limits that make it unlikely employers would use the subsidy to avoid hiring adults, but we think this bill should include language that requires OBDD to address that issue in its rules and through regular review of the county programs.
- 5) The Linn model doesn't have a sunset date. We recommend a period of 6 years.
- 6) We understand that the Linn program ran into a problem in 2011 that has hindered it somewhat. Up till then the Employment Division had supplied a list of employers in the county with 35 or fewer employees. That allowed the county to target their recruitment of employers very closely. In 2011 the Employment Division determined that such lists amounted to a violation of confidentiality restrictions, so the County lost that resource. That event coincided with a downturn in employer participation. If that would hinder OBDD too, then this bill should address it.
- 7) It's one thing to set up and carry on a single county program. It's much more difficult statewide. The Legislature could avoid the danger of a state-wide roll out and maximize the benefits from county initiative, commitment and local knowledge if it required OBDD to start with a few counties, chosen in open competition for the quality of their proposals.
- 8) While we appreciate the design of this program and its purpose, we believe that funding our school system should take priority, at least until class-sizes are reduced. Instead of adding the burden of such a program to the state-budget, we think it should be left to the counties themselves to learn from Linn County's success and use some their Lottery funds the same.

LINN COUNTY YOUTH WAGE GRANT PROGRAM EMPLOYER PARTICIPATION LIST

Meyer/Excel/Commissioners/Youth Wage Grant/Employer Participation List 1/14/2014; 3:42 PM

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	Vlr. Lucky's Deli						1					
	Nathan A. Tolman, DMD					1						
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	Oregon Powder C								1			
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	Sunshine Espresso					2						
	Swanson & Sons Co, Inc.							1				
	Sweet Creations NW			3							1	
	Sweet Home Chamber Commerce					1				1		
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