HB 3115-1 (LC 311) 4/10/13 (TSB/ps)

PROPOSED AMENDMENTS TO HOUSE BILL 3115

- On page 1 of the printed bill, line 2, after "ORS" delete the rest of the
- 2 line and line 3 and insert "279C.850; and appropriating money.".
- 3 Delete lines 5 through 19 and delete pages 2 through 10.
- On page 11, delete lines 1 through 4 and insert:
- 5 "SECTION 1. Sections 2 and 6 of this 2013 Act are added to and 6 made a part of ORS chapter 279C.
- 7 "SECTION 2. (1) As used in this section:
- 8 "(a)(A) 'Apprentice' has the meaning given that term in ORS 9 660.010.
- 10 "(B) 'Apprentice' does not include a youth apprentice as described 11 in ORS 344.745 and 344.750.
- "(b) 'Apprenticeable occupation' has the meaning given that term in ORS 660.010.
- "(2) In specifications and solicitation documents for every procure-14 ment for a public improvement that a state contracting agency antic-15 ipates will have a total contract price that exceeds \$5 million, the state 16 contracting agency shall notify prospective bidders and proposers that 17 the state contracting agency will require each contractor and subcon-18 tractor to employ apprentices who are participating in programs of 19 apprenticeship and training under ORS 660.002 to 660.210 for at least 20 10 percent of the total work hours that workers in apprenticeable oc-21cupations perform, as applicable, on the entire public improvement or 22

- under each contract or subcontract for the public improvement that has a contract price that exceeds \$500,000.
- "(3) Except as provided in subsection (7) of this section, each public improvement contract between a state contracting agency and a contractor that has a contract price that exceeds \$500,000 and is part of a public improvement for which the total contract price exceeds \$5 million shall provide that:
 - "(a) Each contractor shall employ apprentices that are participating in programs of apprenticeship and training under ORS 660.002 to 660.210 for at least 10 percent of the total work hours that workers in apprenticeable occupations perform on the public improvement; and
 - "(b) Each contractor, in each subcontract for which the contract price exceeds \$500,000, shall require the subcontractor to employ apprentices that are participating in programs of apprenticeship and training under ORS 660.002 to 660.210 for at least 10 percent of the total work hours that workers in apprenticeable occupations perform on the public improvement.
 - "(4)(a) A state contracting agency shall retain, from amounts due to a contractor under a public improvement contract, \$20 for each hour in which the contractor or a subcontractor that is subject to this section does not employ an apprentice for work that an apprentice must perform under subsection (3) of this section, up to a maximum of three percent of the contract price for, as appropriate, the entire public improvement or a contract or subcontract for the public improvement.
 - "(b) If the contractor or a subcontractor meets the requirement set forth in subsection (3) of this section before completing the public improvement, the state contracting agency shall pay to the contractor the amount the state contracting agency retains under paragraph (a) of this subsection.

- "(c) At the time a public improvement is completed, a state contracting agency shall pay into the State Apprenticeship Education and Training Fund moneys that the state contracting agency retained under paragraph (a) of this subsection and did not pay to the contractor under paragraph (b) of this subsection.
- "(5) Each contractor or subcontractor that is subject to the requirement set forth in subsection (3) of this section shall post notices of the requirement in conspicuous and accessible places in or around the construction site for the public improvement. The notices must describe the requirement and contain information about how to report a violation of the requirement to the Commissioner of the Bureau of Labor and Industries and where to obtain further information.
 - "(6) A person may not take any action to circumvent the requirements set forth in this section including, but not limited to, structuring the work performed on a public improvement so as to avoid employing workers in apprenticeable occupations.
 - "(7)(a) The requirement to employ apprentices in accordance with subsection (3) of this section does not apply to:
 - "(A) A business that is certified as a disadvantaged, minority, women or emerging small business enterprise under ORS 200.055 if the business has existed for less than five years; or
 - "(B) The Department of Transportation, except that:
 - "(i) The department must have in the department's public improvement contracts requirements that are substantially similar to the requirement set forth in subsection (3) of this section or that require a contractor to employ a higher percentage of apprentices to perform work on the public improvement than the percentage set forth in subsection (3) of this section; and
- "(ii) The department is subject to the requirements set forth in ORS 279C.850 and section 6 of this 2013 Act.

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- "(b) This section applies to the State Board of Higher Education, to the Oregon University System as described in ORS 351.011, to a public university listed in ORS 352.002 as of January 1, 2013, and to a community college as defined in ORS 341.005.
- **"SECTION 3.** Section 2 of this 2013 Act is amended to read:
- 6 "Sec. 2. (1) As used in this section:
- 7 "(a)(A) 'Apprentice' has the meaning given that term in ORS 660.010.
- 8 "(B) 'Apprentice' does not include a youth apprentice as described in ORS 9 344.745 and 344.750.
- "(b) 'Apprenticeable occupation' has the meaning given that term in ORS 660.010.
- "(2) In specifications and solicitation documents for every procurement 12 for a public improvement that a state contracting agency anticipates will 13 have a total contract price that exceeds [\$5 million] \$3 million, the state 14 contracting agency shall notify prospective bidders and proposers that the 15 state contracting agency will require each contractor and subcontractor to 16 employ apprentices who are participating in programs of apprenticeship and 17 training under ORS 660.002 to 660.210 for at least [10] 15 percent of the total 18 work hours that workers in apprenticeable occupations perform, as applica-19 ble, on the entire public improvement or under each contract or subcontract 20 for the public improvement that has a contract price that exceeds [\$500,000] 21 **\$300,000**. 22
 - "(3) Except as provided in subsection (7) of this section, each public improvement contract between a state contracting agency and a contractor that has a contract price that exceeds [\$500,000] \$300,000 and is part of a public improvement for which the total contract price exceeds [\$5 million] \$3 million shall provide that:
- "(a) Each contractor shall employ apprentices that are participating in programs of apprenticeship and training under ORS 660.002 to 660.210 for at least [10] 15 percent of the total work hours that workers in apprenticeable

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- occupations perform on the public improvement; and
- "(b) Each contractor, in each subcontract for which the contract price exceeds [\$500,000] \$300,000, shall require the subcontractor to employ apprentices that are participating in programs of apprenticeship and training under ORS 660.002 to 660.210 for at least [10] 15 percent of the total work hours that workers in apprenticeable occupations perform on the public improvement.
- "(4)(a) A state contracting agency shall retain, from amounts due to a contractor under a public improvement contract, \$20 for each hour in which the contractor or a subcontractor that is subject to this section does not employ an apprentice for work that an apprentice must perform under subsection (3) of this section, up to a maximum of three percent of the contract price for, as appropriate, the entire public improvement or a contract or subcontract for the public improvement.
 - "(b) If the contractor or a subcontractor meets the requirement set forth in subsection (3) of this section before completing the public improvement, the state contracting agency shall pay to the contractor the amount the state contracting agency retains under paragraph (a) of this subsection.
 - "(c) At the time a public improvement is completed, a state contracting agency shall pay into the State Apprenticeship Education and Training Fund moneys that the state contracting agency retained under paragraph (a) of this subsection and did not pay to the contractor under paragraph (b) of this subsection.
 - "(5) Each contractor or subcontractor that is subject to the requirement set forth in subsection (3) of this section shall post notices of the requirement in conspicuous and accessible places in or around the construction site for the public improvement. The notices must describe the requirement and contain information about how to report a violation of the requirement to the Commissioner of the Bureau of Labor and Industries and where to obtain further information.

- 1 "(6) A person may not take any action to circumvent the requirements set
- 2 forth in this section including, but not limited to, structuring the work per-
- 3 formed on a public improvement so as to avoid employing workers in
- 4 apprenticeable occupations.
- 5 "(7)(a) The requirement to employ apprentices in accordance with sub-
- 6 section (3) of this section does not apply to:
- 7 "(A) A business that is certified as a disadvantaged, minority, women or
- 8 emerging small business enterprise under ORS 200.055 if the business has
- 9 existed for less than five years; or
- "(B) The Department of Transportation, except that:
- "(i) The department must have in the department's public improvement
- 12 contracts requirements that are substantially similar to the requirement set
- 13 forth in subsection (3) of this section or that require a contractor to employ
- 14 a higher percentage of apprentices to perform work on the public improve-
- ment than the percentage set forth in subsection (3) of this section; and
- 16 "(ii) The department is subject to the requirements set forth in ORS
- 17 279C.850 and section 6 of this 2013 Act.
- 18 "(b) This section applies to the State Board of Higher Education, to the
- Oregon University System as described in ORS 351.011, to a public university
- 20 listed in ORS 352.002 as of January 1, 2013, and to a community college as
- 21 defined in ORS 341.005.

- "SECTION 4. Section 5 of this 2013 Act is added to and made a part
- 23 of ORS 660.002 to 660.210.
- "SECTION 5. (1) The State Apprenticeship Education and Training
- 25 Fund is established in the State Treasury, separate and distinct from
- 26 the General Fund. The moneys in the State Apprenticeship Education
- 27 and Training Fund consist of amounts that state contracting agencies
- 28 retain from public improvement contracts and do not pay to contrac-
- 29 tors in accordance with section 2 of this 2013 Act.
 - "(2) Moneys in the State Apprenticeship Education and Training

- Fund may be invested as provided in ORS 293.701 to 293.820. Interest
- 2 from any source derived from investing the moneys of the fund must
- 3 be credited to the fund.
- 4 "(3) The moneys in the State Apprenticeship Education and Train-
- 5 ing Fund are continuously appropriated to the State Apprenticeship
- 6 and Training Council for the purposes of:
- 7 "(a) Making grants on a competitive basis and in conformance with
- 8 a plan adopted under ORS 279C.807 to programs that directly provide
- 9 career and technical education for occupations prevalent in the con-
- struction and manufacturing industries. The council may consult the
- 11 Department of Education in determining which programs should re-
- 12 ceive grants.
- 13 "(b) Overseeing and monitoring apprenticeship education and
- 14 training programs, including programs identified in paragraph (a) of
- 15 this subsection, for compliance with applicable rules, standards and
- 16 **laws.**
- 17 "(4) The council may make grants from the State Apprenticeship
- 18 Education and Training Fund for the purposes described in subsection
- 19 (3)(a) of this section to:
- 20 "(a) Apprenticeship education and training programs, direct entry
- 21 programs, and preapprenticeship and youth apprenticeship programs
- 22 that are registered with the council;
- 23 "(b) Public school districts and education service districts; or
- 24 "(c) Public post-secondary educational institutions.
- "SECTION 6. (1) A contractor or subcontractor that is subject to
- 26 section 2 of this 2013 Act, or the contractor's or subcontractor's
- 27 surety, shall submit to the state contracting agency for which the
- 28 contractor or subcontractor is performing work under a public im-
- 29 provement contract that is subject to section 2 of this 2013 Act ap-
- 30 prenticeship utilization forms that show the weekly cumulative total

- of work hours that apprentices who are participating in programs of apprenticeship and training under ORS 660.002 to 660.210 performed on the public improvement. The Commissioner of the Bureau of Labor and Industries shall prescribe the form and contents for the apprenticeship utilization forms.
 - "(2) The contractor or subcontractor, or the contractor's or subcontractor's surety, shall certify by oath that the contractor or subcontractor has read each apprenticeship utilization form, that the contractor or subcontractor knows the contents of the apprenticeship utilization form and that, to the contractor's or subcontractor's knowledge, the apprenticeship utilization form is true.
 - "(3) Each apprenticeship utilization form shall set out accurately and completely the contractor's or subcontractor's payroll records, including the name and address of each worker, the worker's correct classification, the worker's apprenticeship agreement registration number, if any, rate of pay, daily and weekly number of hours worked and the gross wages the worker earned for work on the public improvement during each week identified in the certified statement.
 - "(4) Once each month, the contractor or subcontractor shall deliver or mail to the state contracting agency the apprenticeship utilization forms required under this section for each week during which the contractor or subcontractor employed a worker under a public improvement contract. The contractor or subcontractor shall deliver the apprenticeship utilization forms by the fifth business day of the following month. Information the contractor or subcontractor submits on an apprenticeship utilization form may be used only to ensure compliance with section 2 of this 2013 Act.
 - "(5) Each contractor or subcontractor shall preserve the apprenticeship utilization forms required under this section for a period of three years after completing the public improvement.

- "(6) An apprenticeship utilization form that a state contracting agency receives under this section is a public record that is subject to the provisions of ORS 192.410 to 192.505.
- "(7) A state contracting agency shall retain 25 percent of any 4 amount due to a contractor in a progress payment or a final payment 5 until the contractor has submitted apprenticeship utilization forms to 6 the state contracting agency as required under this section. The state 7 contracting agency shall pay the contractor the amount the state 8 contracting agency retained under this subsection within 14 days after 9 the contractor submits the apprenticeship utilization forms required 10 under this section regardless of whether a subcontractor failed to 11 submit apprenticeship utilization forms as required under this section. 12
 - "(8) A contractor shall retain 25 percent of any amount due to a first-tier subcontractor in a progress payment or a final payment until the subcontractor has submitted apprenticeship utilization forms to the state contracting agency as required under this section. The contractor shall verify that the first-tier subcontractor has submitted the apprenticeship utilization forms before the contractor may pay the subcontractor any amount the contractor retains under this subsection. The contractor shall pay the first-tier subcontractor the amount the contractor retains under this subsection within 14 days after the subcontractor submits the apprenticeship utilization forms required under this section.
 - "(9) This section does not require:
- 25 "(a) A state contracting agency to verify the truth of the contents 26 of apprenticeship utilization forms that a contractor submits under 27 this section; or
- "(b) A state contracting agency or a contractor to verify the truth of the contents of apprenticeship utilization forms that a subcontractor submits under this section."

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- In line 5, delete "14" and insert "7".
- In line 7, after "performing" insert "work under a public improvement contractor or on".
- In line 12, delete "4" and insert "2" and after "Act" insert "for work under a public improvement contract".
- In line 14, after "work" insert "under a public improvement contract or".
- 8 In line 19, delete "4" and insert "2".
- In line 20, after "Act" insert "for work under a public improvement contract".
- Delete lines 31 through 45 and delete page 12 and insert:
- "SECTION 8. (1) Sections 2, 5 and 6 of this 2013 Act and the amendments to ORS 279C.850 by section 7 of this 2013 Act become operative January 1, 2014.
- "(2) The amendments to section 2 of this 2013 Act by section 3 of this 2013 Act become operative January 1, 2017, and apply to public improvement contracts that a state contracting agency first advertises or otherwise solicits on or after January 1, 2017, or, if the state contracting agency does not advertise or solicit the public improvement contract, to a public improvement contract into which the state contracting agency first enters on or after January 1, 2017.
- "(3) Sections 2, 5 and 6 of this 2013 Act and the amendments to ORS 22 279C.850 by section 7 of this 2013 Act apply to public improvement 23 contracts that a state contracting agency first advertises or otherwise 24 solicits on or after the operative date specified in subsection (2) of this 25 section or, if the state contracting agency does not advertise or solicit 26 the public improvement contract, to a public improvement contract 27 into which the state contracting agency first enters on or after the 28 operative date specified in subsection (2) of this section. 29
 - "(4) A state contracting agency that adopts rules under ORS

279A.065 may take any action before the operative date specified in subsection (2) of this section that is necessary to enable the state contracting agency to exercise, on and after the operative date specified in subsection (2) of this section, all of the duties, functions and powers conferred on the state contracting agency by sections 2, 5 and 6 of this 2013 Act and the amendments to ORS 279C.850 by section 7 of this 2013 Act.

"SECTION 9. This 2013 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect on its passage."

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