HB 2048-3 (LC 574) 4/10/13 (DLT/ps)

PROPOSED AMENDMENTS TO HOUSE BILL 2048

On page 1 of the printed bill, line 2, after "sections" delete the rest of the
line and line 3 and insert "2, 3, 4, 6, 7, 9, 13 and 14, chapter 777,".
Delete lines 6 through 28 and delete pages 2 through 9 and insert: **"ARCHITECTURAL PAINT STEWARDSHIP PILOT PROGRAM "SECTION 1.** Section 2, chapter 777, Oregon Laws 2009, is amended to
read:

9 "Sec. 2. As used in sections 1 to 10, chapter 777, Oregon Laws 2009
10 [of this 2009 Act]:

11 "(1)(a) 'Architectural paint' means interior and exterior architectural 12 coatings sold in containers of five gallons or less.

"(b) 'Architectural paint' does not mean industrial, original equipment orspecialty coatings.

"(2) 'Architectural paint stewardship assessment' means the amount added to the purchase price of architectural paint sold in this state [*necessary*] to cover the cost of collecting, transporting and processing the post-consumer architectural paint managed through a statewide architectural paint stewardship pilot program.

"(3) 'Collecting' means all activities performed by cities, counties
 or a collection service franchise holder to provide facilities, supplies,
 labor and advertising to receive, store and prepare post-consumer ar-

1 chitectural paint managed through a stewardship organization.

2 "[(3)] (4) 'Distributor' means a company that has a contractual relation-3 ship with one or more producers to market and sell architectural paint to 4 retailers in this state.

5 "[(4)] (5) 'Energy recovery' means recovery in which all or a part of the 6 solid waste materials of architectural paint are processed to use the heat 7 content or other forms of energy from the solid waste materials.

"(6) 'Permanent collection site' means a collection site for postconsumer architectural paint at a fixed location with regular hours
of operation.

11 "[(5)] (7) 'Post-consumer architectural paint' means architectural paint 12 not used and no longer wanted by its purchaser.

"(8) "Premium service" means the curbside collection of post consumer architectural paint by cities, counties or a collection service
 franchise holder which is included in rates for the curbside collection
 paid by the customers.

"[(6)] (9) 'Producer' means a person that manufactures architectural paint
that is sold or offered for sale in this state.

"[(7)(a)] (10)(a) 'Recycling' means any process by which discarded products, components and by-products are transformed into new usable or marketable materials in a manner in which the products may lose their original composition.

"(b) 'Recycling' does not include energy recovery or energy generation by
means of combusting discarded products, components and by-products with
or without other waste products from post-consumer architectural paint.

²⁶ "[(8)] (11) 'Retailer' means any person that sells or offers for sale archi-²⁷ tectural paint at retail in this state.

"[(9)] (12) 'Reuse' means the return of a product into the economic stream
for use in the same kind of application intended for the use of the product,
without a change in the product's original composition or packaging.

"[(10)] (13) 'Sell' or 'sale' means any transfer of title for consideration,
including remote sales conducted through sales outlets, catalogs or the
Internet or through any other similar electronic means.

"[(11)] (14) 'Sound management practices' means policies to be implemented by a producer or a stewardship organization to ensure compliance
with all applicable laws and that address:

7 "(a) Adequate record keeping;

8 "(b) The tracking and documentation of the use, reuse or disposal of 9 post-consumer architectural paint within this state and outside this state; 10 and

"(c) Adequate environmental liability coverage for professional services
 and for the operations of contractors working for producers or a stewardship
 organization.

"[(12)] (15) 'Stewardship organization' means a corporation, nonprofit organization or other legal entity created by a producer or group of producers to implement the architectural paint stewardship pilot program described in sections 1 to 10 [of this 2009 Act], chapter 777, Oregon Laws 2009.

"SECTION 2. Section 3, chapter 777, Oregon Laws 2009, is amended to
 read:

"Sec. 3. (1) A producer or retailer may not sell or offer for sale archi-20tectural paint to any person in this state unless the producer is participating 21in [a] an approved statewide architectural paint stewardship pilot program 22organized by a stewardship organization. A retailer is in compliance with 23this [section] subsection if, on the date the architectural paint was ordered 24from the producer or its agent, the website maintained by the Department 25of Environmental Quality lists the producer, along with the producer's 26product brand, as participating in an approved architectural paint 27stewardship pilot program. 28

"(2)(a) [At the time of sale to a consumer, a producer or retailer] A
stewardship organization must provide retailers selling or offering for

1 sale architectural paint [*must provide the consumer*] with information on
2 available [*end-of-product-life management options*] collection opportunities
3 for post-consumer architectural paint offered through [*an*] the
4 organization's architectural paint stewardship pilot program.

"(b) A retailer that sells or offers for sale architectural paint must
provide the information described in paragraph (a) of this subsection
to the consumer at the time of sale.

8 "SECTION 3. Section 4, chapter 777, Oregon Laws 2009, is amended to 9 read:

"Sec. 4. (1) [No later than March 1, 2010,] A stewardship organization must submit a plan for a statewide architectural paint stewardship pilot program to the Director of the Department of Environmental Quality for approval. The plan must address the requirements set forth in subsections (2) and (5) of this section.

15 "(2) The plan must:

"[(a) Provide for convenient and available statewide collection of post consumer architectural paint in urban and rural areas of this state;]

"[(b) Identify each producer participating in the program and the brands
of architectural paint sold by each producer; and]

"(a) Specify educational and outreach activities that promote the
architectural paint stewardship pilot program. Educational and outreach materials must include, but are not limited to, signage, written
materials and templates of materials for reproduction by retailers to
be provided to the consumer at the time of sale. The materials must:
"(A) Identify collection opportunities for post-consumer architectural paint;

27 "(B) Explain the architectural paint stewardship assessment de 28 scribed in this section; and

29 **"(C) Promote:**

30 "(i) The reduction in the generation of post-consumer architectural

1 paint; and

2 "(ii) The reuse, recovery and recycling of post-consumer architec3 tural paint.

"(b) Specify activities related to the establishment and maintenance
of a convenient system for the collection of post-consumer architectural paint. The system must ensure that:

7 "(A) One permanent collection site exists for every 30,000 residents
8 in this state.

9 "(B) 95 percent of the residents in this state are within _____ miles 10 of a permanent collection site.

"(c) Provide for the development and implementation of strategies
 to reduce the generation of post-consumer architectural paint.

"(d) Promote the reuse of post-consumer architectural paint and undertake the responsibility of negotiating and executing contracts to collect, transport, recycle and process post-consumer architectural paint for end-of-product-life management that includes recycling, energy recovery and disposal using sound management practices.

(3) In order to meet the requirements of subsection (2)(b) of this
 section, the director may require a stewardship organization to con tract with a local government, as defined in ORS 174.116, to provide
 collection sites for post-consumer architectural paint.

"(4) The director may exempt a stewardship organization from one
or more of the activities specified in subsection (2) of this section if
the director determines that the activity is impracticable or is unlikely
to further the provisions of sections 1 to 10, chapter 777, Oregon Laws
2009.

"(5) In addition to the requirements specified in subsection (2) of
 this section, the plan must also:

²⁹ "(a) Identify each producer participating in the program.

30 "(b) Identify the participating brands of architectural paint sold in

1 this state.

"(c) Identify the processors that manage the post-consumer architectural paint collected by the stewardship organization under the
program.

"(c)] (d) Include a funding mechanism whereby each architectural paint $\mathbf{5}$ producer remits to the stewardship organization payment of an architectural 6 paint stewardship assessment for each container of architectural paint the 7 producer sells in this state. The architectural paint stewardship assessment 8 must be added to the cost of all architectural paint sold to Oregon retailers 9 and distributors, and each Oregon retailer or distributor shall add the as-10 sessment to the purchase price of all architectural paint sold in this state. 11 The architectural paint stewardship assessment may not be described as an 12 Oregon recycling fee at the point of retail, and a fee may not be charged to 13 the consumer at the point of collection of post-consumer architectural paint. 14 To ensure that the funding mechanism is equitable and sustainable, a uni-15 form architectural paint stewardship assessment must be established for all 16 architectural paint sold in this state. The architectural paint stewardship 17 assessment must be approved by the director as part of the plan and must 18 be sufficient to recover, but not exceed, the costs of the architectural paint 19 stewardship pilot program. The assessment must be sufficient to recover 20the costs incurred by cities, counties and collection service franchise 21holders for collecting post-consumer architectural paint, except those 22costs related to premium service. 23

"[(3)] (6) Beginning no later than [July 1, 2010, or] two months after the plan is approved under subsection (1) of this section, [whichever occurs first,] the stewardship organization must[:]

"[(a)] implement an architectural paint stewardship pilot program as described in the plan[;].

"[(b) Provide for the development and implementation of strategies to reduce
 the generation of post-consumer architectural paint; and]

1 "[(c) Promote the reuse of post-consumer architectural paint and undertake 2 the responsibility of negotiating and executing contracts to collect, transport, 3 recycle and process post-consumer architectural paint for end-of-product-life 4 management that includes recycling, energy recovery and disposal using sound 5 management practices.]

6 "[(4) A stewardship organization shall promote the architectural paint 7 stewardship pilot program and provide consumers with educational materials 8 describing collection opportunities for post-consumer architectural paint and 9 information promoting waste prevention, reuse and recycling. The educational 10 materials must also make consumers aware that funding for the operation of 11 the architectural paint stewardship pilot program has been added to the pur-12 chase price of all architectural paint sold in this state.]

"SECTION 4. (1) The first plans for statewide architectural paint
 stewardship pilot programs under section 4, chapter 777, Oregon Laws
 2009, as amended by section 3 of this 2013 Act, must be submitted to
 the Director of the Department of Environmental Quality not later
 than January 1, 2014.

"(2) A stewardship organization that submitted a plan for a statewide architectural paint stewardship pilot program to the director before the effective date of this 2013 Act, or that had a plan approved by the director before the effective date of this 2013 Act, must submit an updated plan under section 4, chapter 777, Oregon Laws 2009, as amended by section 3 of this 2013 Act, to the director not later than January 1, 2014.

²⁵ "<u>SECTION 5.</u> Section 6, chapter 777, Oregon Laws 2009, is amended to ²⁶ read:

"Sec. 6. No later than [September 1, 2011, and by September 1 of each subsequent] October 1 of each year, a stewardship organization must submit a report to the Director of the Department of Environmental Quality describing the architectural paint stewardship pilot program approved by the director under section 4 [of this 2009 Act], chapter 777, Oregon Laws
2009. At a minimum, the report must contain:

"(1) A description of the methods used to collect, transport, recycle and
process post-consumer architectural paint in this state;

5 "(2) The volume and type of post-consumer architectural paint collected 6 in all regions of this state;

"(3) The volume of post-consumer architectural paint collected in this
state by method of disposition, including reuse, recycling, energy recovery
and disposal;

10 "(4) An independent financial audit of the program;

11 "(5) A description of program costs;

"(6) An evaluation of the operation of the program's funding mechanism; "(7) Samples of educational **and outreach** materials provided to consumers of architectural paint, an evaluation of the methods used to disseminate those materials and an assessment of the effectiveness of the education and outreach, including levels of waste prevention and reuse; and

"(8) An analysis of the environmental costs and benefits of collecting and
 recycling latex paint.

"SECTION 6. Section 9, chapter 777, Oregon Laws 2009, is amended to
 read:

"Sec. 9. (1) The Department of Environmental Quality shall charge the
following fees to be paid by a stewardship organization for administering
sections 1 to 10 [of this 2009 Act], chapter 777, Oregon Laws 2009:

"(a) \$10,000 when the plan or updated plan specified in section 4 [of this
2009 Act], chapter 777, Oregon Laws 2009, is submitted to the
[department] Director of the Department of Environmental Quality; and
"(b) [\$10,000] \$40,000 each year thereafter for administrative costs related
to the architectural paint stewardship pilot program.

29 "[(2) The department may establish a schedule of fees in lieu of the fees 30 specified in subsection (1) of this section that is based on an average of the

results of the financial audits described in section 6 of this 2009 Act and that
do not exceed 0.05 percent of the average architectural paint stewardship pilot
program costs reported in the financial audits.]

"[(3)] (2) Fees collected by the department under this section shall be
deposited in the Product Stewardship Fund established under section 10 [of
this 2009 Act], chapter 777, Oregon Laws 2009.

"SECTION 7. Section 7, chapter 777, Oregon Laws 2009, as amended by
section 1, chapter 146, Oregon Laws 2011, is amended is read:

"Sec. 7. (1)(a) Except for the financial, cost, production or sales data and 9 records specified in paragraph (b) of this subsection, the Department of En-10 vironmental Quality may not disclose any financial, cost, production or sales 11 data and records of a stewardship organization, or of a specific producer, 12 obtained by the department as part of the approval of a plan, or updated 13 plan, for a statewide architectural paint stewardship pilot program pursuant 14 to section 4, chapter 777, Oregon Laws 2009, or as part of an annual report 15submitted pursuant to section 6, chapter 777, Oregon Laws 2009. 16

"(b) If the Department of Environmental Quality determines that disclo-17 sure is necessary for the public to adequately understand the derivation of 18 the architectural paint stewardship assessment described in section 4, chap-19 ter 777, Oregon Laws 2009, the level of the services or associated costs that 20are anticipated under the assessment or the services or associated costs that 21are delivered under the assessment, the department may disclose, in aggre-22gate form, information contained in the financial, cost, production or sales 23data and records related to the level of service and associated costs for the 24following services offered by the statewide architectural paint stewardship 25pilot program: 26

"(A) Collection, reuse, transportation, recycling, energy recovery, disposal
and other processing of waste paint;

29 "(B) Waste reduction efforts;

30 "(C) Education and promotion; and

1 "(D) Administration.

"(2) The Department of Environmental Quality may not disclose the names of brands by specific producers obtained by the department as part of the approval of a plan for a statewide architectural paint stewardship pilot program pursuant to section 4, chapter 777, Oregon Laws 2009. The department may disclose separate lists indicating participating producers and participating brands of the statewide architectural paint stewardship pilot program.

9 "(3) Nothing in this section shall impose additional reporting obligations 10 on a stewardship organization beyond those specified in sections 1 to 10, 11 chapter 777, Oregon Laws 2009.

"PENALTIES

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¹⁵ "SECTION 8. ORS 459.995 is amended to read:

"459.995. (1) Except as provided in subsection (2) of this section, in addi tion to any other penalty provided by law:

"(a) Any person who violates ORS 459.205, 459.270, 459.272, 459.386 to 18 459.405, 459.705 to 459.790, 459A.005 to 459A.620, 459A.310 to 459A.335, 19 459A.675 to 459A.685 or 646A.080, or any rule or order of the Environmental 20Quality Commission pertaining to the disposal, collection, storage or reuse 21or recycling of solid wastes, as defined by ORS 459.005, or any rule or order 22pertaining to the disposal, storage or transportation of waste tires, as defined 23by ORS 459.705, or any rule or order pertaining to the sale of novelty items 24that contain encapsulated liquid mercury, [shall incur] incurs a civil penalty 25not to exceed \$25,000 [a] per day for each day of the violation. 26

"(b) Any person who violates the provisions of ORS 459.420 to 459.426
[shall incur] incurs a civil penalty not to exceed \$500 for each violation.
Each battery that is disposed of improperly [shall be] is a separate violation.
Each day an establishment fails to post the notice required under ORS

1 459.426 [shall be] is a separate violation.

"(c) For each day a city, county or metropolitan service district fails to
provide the opportunity to recycle as required under ORS 459A.005, the city,
county or metropolitan service district [*shall incur*] incurs a civil penalty
not to exceed \$500 for each violation.

6 "(d) Any person who violates the provisions of ORS 459.247 (1)(f) [shall 7 incur] incurs a civil penalty not to exceed \$500 for each violation. Each 8 covered electronic device that is disposed of improperly [shall be] is a sepa-9 rate violation.

"(e) Any retailer that violates the provisions of section 3 (2)(b),
 chapter 777, Oregon Laws 2009, incurs a civil penalty not to exceed \$100
 per day for each day of the violation.

"(f) Any producer or retailer that violates the provisions of section
 3 (1), chapter 777, Oregon Laws 2009, incurs a civil penalty not to ex ceed \$1,000 per day for each day of the violation.

"(g) Any stewardship organization that violates the provisions of
 section 3 (2)(a), 4 or 6, chapter 777, Oregon Laws 2009, incurs a civil
 penalty not to exceed \$1,000 per day for each day of the violation.

"(2) Any product manufacturer or package manufacturer who violates
ORS 459A.650 to 459A.665 or any rule adopted under ORS 459A.650 to
459A.665 [*shall incur*] **incurs** a civil penalty not to exceed \$1,000 per day for
each day of the violation. A violation of ORS 459A.650 to 459A.665 [*shall not be*] **is not** subject to additional penalties under subsection (1) of this section.
"(3) Any civil penalty authorized by subsection (1) or (2) of this section
shall be imposed in the manner provided by ORS 468.135.

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"EXTENSION OF SUNSET AND TRANSFER OF MONEYS

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²⁹ "<u>SECTION 9.</u> Section 13, chapter 777, Oregon Laws 2009, is amended to ³⁰ read:

"Sec. 13. Sections 1 to 10 [of this 2009 Act], chapter 777, Oregon Laws
2009, are repealed on June 30, [2014] 2018.

"SECTION 10. Section 14, chapter 777, Oregon Laws 2009, is amended to
read:

Sec. 14. Any moneys remaining in the Product Stewardship Fund on
June 30, [2014] 2018, are transferred to the General Fund.

"REPORT

"SECTION 11. No later than October 1, 2016, the Director of the 10 Department of Environmental Quality shall submit a report to the 11 Legislative Assembly describing the results of the architectural paint 12 stewardship pilot program and recommending whether the program 13 should be made permanent and any modifications necessary to im-14 prove the program's functioning and efficiency. The report must in-15 clude an accounting of the administrative fees paid by the producers 16 to the Department of Environmental Quality under section 9, chapter 17 777, Oregon Laws 2009, as amended by section 6 of this 2013 Act. 18

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"MISCELLANEOUS

22 "<u>SECTION 12.</u> The unit captions used in this 2013 Act are provided 23 only for the convenience of the reader and do not become part of the 24 statutory law of this state or express any legislative intent in the 25 enactment of this 2013 Act.

"SECTION 13. (1)(a) The amendments to sections 2, 3, 4, 6 and 7,
chapter 777, Oregon Laws 2009, by sections 1 to 3, 5 and 7 of this 2013
Act apply to the plans and updated plans that must be submitted to
the Director of the Department of Environmental Quality on and after
the effective date of this 2013 Act.

"(b) A stewardship organization may continue to operate and report
under a plan approved by the director before the effective date of this
2013 Act until the updated plan required to be submitted to the director pursuant to section 4 (2) of this 2013 Act is approved.

5 "(2) The amendments to section 9, chapter 777, Oregon Laws 2009,
6 by section 6 of this 2013 Act apply to:

"(a) Plans specified in section 4, chapter 777, Oregon Laws 2009, as
amended by section 3 of this 2013 Act, submitted to the director on and
after the effective date of this 2013 Act.

"(b) Administrative costs related to architectural paint stewardship
 pilot programs for calendar years beginning on or after January 1,
 2013.

"(3) The amendments to section 4, chapter 777, Oregon Laws 2009,
 by section 3 of this 2013 Act related to architectural paint stewardship
 assessments apply to payments of assessments remitted to stewardship
 organizations on or after the effective date of this 2013 Act.

"(4) The amendments to ORS 459.995 by section 8 of this 2013 Act
apply to violations of sections 3, 4 and 6, chapter 777, Oregon Laws
2009, as amended by sections 2, 3 and 5 of this 2013 Act, that occur on
or after the effective date of this 2013 Act.

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"EMERGENCY CLAUSE

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"<u>SECTION 14.</u> This 2013 Act being necessary for the immediate
preservation of the public peace, health and safety, an emergency is
declared to exist, and this 2013 Act takes effect on its passage.".

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