Senate Joint Resolution 12

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Establishes reserve fund intended to provide funding in response to economic decline. Establishes mandated savings rate from excess revenues. Transfers excess corporate income and excise tax revenues to reserve fund. Transfers excess personal income tax revenues to reserve fund if revenues exceed estimated revenues by six percent or less. If personal income tax revenues exceed estimated revenues by more than six percent, transfers that portion of revenues that exceed estimate by six percent to reserve fund and returns that portion of revenues that exceed estimate by more than six percent to personal income taxpayers.

Suspends transfers to reserve fund if amount in fund equals 14 percent or more of legislatively approved budget from General Fund sources in prior biennium. If transfers to fund are suspended, returns excess revenues to corporate income and excise taxpayers and personal income taxpayers.

Specifies conditions for appropriation of moneys from reserve fund.

Refers proposed amendment to people for their approval or rejection at next regular general election.

JOINT RESOLUTION

Be It Resolved by the Legislative Assembly of the State of Oregon:

PARAGRAPH 1. Section 14, Article IX of the Constitution of the State of Oregon, is amended to read:

- Sec. 14. (1) There is established a reserve fund intended to provide funding in response to a projected or an actual economic decline.
- [(1)] (2) As soon as is practicable after adjournment sine die of an odd-numbered year regular session of the Legislative Assembly, the Governor shall cause an estimate to be prepared of revenues that will be received by the General Fund for the biennium beginning July 1. The estimated revenues from corporate income and excise taxes shall be separately stated from the estimated revenues from other General Fund sources.
- [(2)] (3) As soon as is practicable after the end of the biennium, the Governor shall cause actual collections of revenues received by the General Fund for that biennium to be determined. The revenues received from corporate income and excise taxes shall be determined separately from the revenues received from other General Fund sources.
- (4) As soon as is practicable after the end of the biennium, the Legislative Assembly shall transfer to the reserve fund established in subsection (1) of this section an amount equal to the General Fund ending balance for the biennium or one percent of General Fund appropriations for the biennium, whichever is less.
- (5) To establish a mandated savings rate from excess revenues and to provide funding for the reserve fund established in subsection (1) of this section, surplus revenue funds shall be transferred to the reserve fund or returned to taxpayers as follows:
- (a) Except as provided in subsection (7) of this section, if the revenues received by the General Fund from corporate income and excise taxes during the biennium exceed the

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amount estimated to be received from corporate income and excise taxes for the biennium by two percent or more, the total amount of the excess shall be transferred to the reserve fund established in subsection (1) of this section.

- (b) Except as provided in subsection (8) of this section, if the revenues received from General Fund revenue sources, exclusive of those described in paragraph (a) of this subsection, during the biennium exceed the amount estimated to be received from such sources for the biennium by six percent or less, the total amount of the excess shall be transferred to the reserve fund established in subsection (1) of this section.
- [(3) If the revenues received by the General Fund from corporate income and excise taxes during the biennium exceed the amount estimated to be received from corporate income and excise taxes for the biennium, by two percent or more, the total amount of the excess shall be retained in the General Fund and used to provide additional funding for public education, kindergarten through twelfth grade.]
- [(4) If the revenues received from General Fund revenue sources, exclusive of those described in subsection (3) of this section, during the biennium exceed the amount estimated to be received from such sources for the biennium, by two percent or more, the total amount of the excess shall be returned to personal income taxpayers.]
- (c) Except as provided in subsection (8) of this section, if the revenues received from General Fund revenue sources, exclusive of those described in paragraph (a) of this subsection, during the biennium exceed the amount estimated to be received from such sources for the biennium by more than six percent:
- (A) The amount of the excess up to six percent of the amount estimated to be received from such sources shall be transferred to the reserve fund established in subsection (1) of this section; and
- (B) The amount of the excess greater than six percent of the amount estimated to be received from such sources shall be returned to personal income taxpayers.
- (6) During the 12-month period ending each June 30, the Legislative Assembly may not appropriate more than two-thirds of the balance, as of the preceding July 1, of the reserve fund established in subsection (1) of this section. The Legislative Assembly may by law appropriate, allocate or transfer the principal of the reserve fund established in subsection (1) of this section only if the proposed appropriation, allocation or transfer is approved by three-fifths of all members elected to each house of the Legislative Assembly and the Legislative Assembly finds one of the following:
- (a) That the last quarterly economic and revenue forecast for a biennium indicates that moneys available to the General Fund for the next biennium will be at least three percent less than appropriations from the General Fund for the current biennium;
- (b) That there has been a decline for two or more consecutive quarters in the last 12 months in seasonally adjusted nonfarm payroll employment; or
- (c) That a quarterly economic and revenue forecast projects that revenues in the General Fund in the current biennium will be at least two percent less than what the revenues were projected to be in the revenue forecast on which the legislatively adopted budget for the current biennium was based.
- (7) If the balance in the reserve fund established in subsection (1) of this section equals 14 percent or more of the legislatively approved budget from General Fund sources for the prior biennium, and the revenues received by the General Fund from corporate income and excise taxes during the biennium exceed the amount estimated to be received from corporate

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- income and excise taxes for the biennium by two percent or more, the total amount of the excess shall be returned to corporate income and excise taxpayers.
- (8) If the balance in the reserve fund established in subsection (1) of this section equals 14 percent or more of the legislatively approved budget from General Fund sources for the prior biennium, and the revenues received from General Fund revenue sources, exclusive of those described in paragraph (a) of subsection (5) of this section, during the biennium exceed the amount estimated to be received from such sources for the biennium by two percent or more, the total amount of the excess shall be returned to personal income taxpayers.
 - [(5)] (9) The Legislative Assembly may enact laws:

- (a) Establishing a tax credit, refund payment or other mechanism by which the excess revenues are returned to taxpayers, and establishing administrative procedures connected therewith.
- (b) Allowing the excess revenues to be reduced by administrative costs associated with returning the excess revenues.
- (c) Permitting a taxpayer's share of the excess revenues not to be returned to the taxpayer if the taxpayer's share is less than a de minimis amount identified by the Legislative Assembly.
- (d) Permitting a taxpayer's share of excess revenues to be offset by any liability of the taxpayer for which the state is authorized to undertake collection efforts.
- [(6)(a)] (10)(a) Prior to the close of a biennium for which an estimate described in subsection [(1)] (2) of this section has been made, the Legislative Assembly, by a two-thirds majority vote of all members elected to each [House] house, may enact legislation declaring an emergency and increasing the amount of the estimate prepared pursuant to subsection [(1)] (2) of this section.
- (b) The prohibition against declaring an emergency in an act regulating taxation or exemption in section 1a[, *Article IX of this Constitution*,] **of this Article** does not apply to legislation enacted pursuant to this subsection.
 - [(7)] (11) This section does not apply:
- (a) If, for a biennium or any portion of a biennium, a state tax is not imposed on or measured by the income of individuals.
- (b) To revenues derived from any minimum tax imposed on corporations for the privilege of carrying on or doing business in this state that is imposed as a fixed amount and that is nonapportioned (except for changes of accounting periods).
 - (c) To biennia beginning before July 1, 2001.
 - (12) As used in this section:
- (a) "Legislatively adopted budget" means the budget enacted by the Legislative Assembly during an odd-numbered year regular session.
- (b) "Legislatively approved budget" means the legislatively adopted budget as modified by the joint committee referred to in section 3, Article III of this Constitution, or by the Legislative Assembly meeting in an even-numbered year regular session or in special session.

<u>PARAGRAPH 2.</u> The amendment proposed by this resolution shall be submitted to the people for their approval or rejection at the next regular general election held throughout this state.