

**B-Engrossed**  
**Senate Bill 77**

Ordered by the House June 4  
Including Senate Amendments dated April 29 and House Amendments  
dated June 4

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with pre-session filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Senate Interim Committee on Judiciary)

**SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

*[Requires appellate review of quasi-judicial land use decisions and limited land use decisions directly related to and made in response to land use application to be conducted in single proceeding in which Land Use Board of Appeals has joined all appeals.]*

Requires board to track and report on website data related to land use reviews and results of reviews.

Declares emergency, effective on passage.

**A BILL FOR AN ACT**

1  
2 Relating to appellate review of land use decisions; creating new provisions; amending ORS 197.830;  
3 and declaring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 197.830 is amended to read:

6 197.830. (1) Review of land use decisions or limited land use decisions under ORS 197.830 to  
7 197.845 shall be commenced by filing a notice of intent to appeal with the Land Use Board of Ap-  
8 peals.

9 (2) Except as provided in ORS 197.620, a person may petition the board for review of a land use  
10 decision or limited land use decision if the person:

11 (a) Filed a notice of intent to appeal the decision as provided in subsection (1) of this section;  
12 and

13 (b) Appeared before the local government, special district or state agency orally or in writing.

14 (3) If a local government makes a land use decision without providing a hearing, except as  
15 provided under ORS 215.416 (11) or 227.175 (10), or the local government makes a land use decision  
16 that is different from the proposal described in the notice of hearing to such a degree that the notice  
17 of the proposed action did not reasonably describe the local government's final actions, a person  
18 adversely affected by the decision may appeal the decision to the board under this section:

19 (a) Within 21 days of actual notice where notice is required; or

20 (b) Within 21 days of the date a person knew or should have known of the decision where no  
21 notice is required.

22 (4) If a local government makes a land use decision without a hearing pursuant to ORS 215.416  
23 (11) or 227.175 (10):

24 (a) A person who was not provided notice of the decision as required under ORS 215.416 (11)(c)

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted.  
New sections are in **boldfaced** type.

1 or 227.175 (10)(c) may appeal the decision to the board under this section within 21 days of receiving  
2 actual notice of the decision.

3 (b) A person who is not entitled to notice under ORS 215.416 (11)(c) or 227.175 (10)(c) but who  
4 is adversely affected or aggrieved by the decision may appeal the decision to the board under this  
5 section within 21 days after the expiration of the period for filing a local appeal of the decision es-  
6 tablished by the local government under ORS 215.416 (11)(a) or 227.175 (10)(a).

7 (c) A person who receives notice of a decision made without a hearing under ORS 215.416 (11)  
8 or 227.175 (10) may appeal the decision to the board under this section within 21 days of receiving  
9 actual notice of the nature of the decision, if the notice of the decision did not reasonably describe  
10 the nature of the decision.

11 (d) Except as provided in paragraph (c) of this subsection, a person who receives notice of a  
12 decision made without a hearing under ORS 215.416 (11) or 227.175 (10) may not appeal the decision  
13 to the board under this section.

14 (5) If a local government makes a limited land use decision which is different from the proposal  
15 described in the notice to such a degree that the notice of the proposed action did not reasonably  
16 describe the local government's final actions, a person adversely affected by the decision may appeal  
17 the decision to the board under this section:

18 (a) Within 21 days of actual notice where notice is required; or

19 (b) Within 21 days of the date a person knew or should have known of the decision where no  
20 notice is required.

21 (6) The appeal periods described in subsections (3), (4) and (5) of this section:

22 (a) May not exceed three years after the date of the decision, except as provided in paragraph  
23 (b) of this subsection.

24 (b) May not exceed 10 years after the date of the decision if notice of a hearing or an adminis-  
25 trative decision made pursuant to ORS 197.195 or 197.763 is required but has not been provided.

26 (7)(a) Within 21 days after a notice of intent to appeal has been filed with the board under  
27 subsection (1) of this section, any person described in paragraph (b) of this subsection may intervene  
28 in and be made a party to the review proceeding by filing a motion to intervene and by paying a  
29 filing fee of \$100.

30 (b) Persons who may intervene in and be made a party to the review proceedings, as set forth  
31 in subsection (1) of this section, are:

32 (A) The applicant who initiated the action before the local government, special district or state  
33 agency; or

34 (B) Persons who appeared before the local government, special district or state agency, orally  
35 or in writing.

36 (c) Failure to comply with the deadline or to pay the filing fee set forth in paragraph (a) of this  
37 subsection shall result in denial of a motion to intervene.

38 (8) If a state agency whose order, rule, ruling, policy or other action is at issue is not a party  
39 to the proceeding, it may file a brief with the board as if it were a party. The brief shall be due on  
40 the same date the respondent's brief is due and shall be accompanied by a filing fee of \$100.

41 (9) A notice of intent to appeal a land use decision or limited land use decision shall be filed  
42 not later than 21 days after the date the decision sought to be reviewed becomes final. A notice of  
43 intent to appeal plan and land use regulation amendments processed pursuant to ORS 197.610 to  
44 197.625 shall be filed not later than 21 days after notice of the decision sought to be reviewed is  
45 mailed or otherwise submitted to parties entitled to notice under ORS 197.615. Failure to include a

1 statement identifying when, how and to whom notice was provided under ORS 197.615 does not  
2 render the notice defective. Copies of the notice of intent to appeal shall be served upon the local  
3 government, special district or state agency and the applicant of record, if any, in the local gov-  
4 ernment, special district or state agency proceeding. The notice shall be served and filed in the form  
5 and manner prescribed by rule of the board and shall be accompanied by a filing fee of \$200 and a  
6 deposit for costs to be established by the board. If a petition for review is not filed with the board  
7 as required in subsections (10) and (11) of this section, the filing fee and deposit shall be awarded  
8 to the local government, special district or state agency as cost of preparation of the record.

9 (10)(a) Within 21 days after service of the notice of intent to appeal, the local government, spe-  
10 cial district or state agency shall transmit to the board the original or a certified copy of the entire  
11 record of the proceeding under review. By stipulation of all parties to the review proceeding the  
12 record may be shortened. The board may require or permit subsequent corrections to the record;  
13 however, the board shall issue an order on a motion objecting to the record within 60 days of re-  
14 ceiving the motion.

15 (b) Within 10 days after service of a notice of intent to appeal, the board shall provide notice  
16 to the petitioner and the respondent of their option to enter into mediation pursuant to ORS 197.860.  
17 Any person moving to intervene shall be provided such notice within seven days after a motion to  
18 intervene is filed. The notice required by this paragraph shall be accompanied by a statement that  
19 mediation information or assistance may be obtained from the Department of Land Conservation and  
20 Development.

21 (11) A petition for review of the land use decision or limited land use decision and supporting  
22 brief shall be filed with the board as required by the board under subsection (13) of this section.

23 (12) The petition shall include a copy of the decision sought to be reviewed and shall state:

24 (a) The facts that establish that the petitioner has standing.

25 (b) The date of the decision.

26 (c) The issues the petitioner seeks to have reviewed.

27 (13)(a) The board shall adopt rules establishing deadlines for filing petitions and briefs and for  
28 oral argument.

29 (b) At any time subsequent to the filing of a notice of intent and prior to the date set for filing  
30 the record, or, on appeal of a decision under ORS 197.610 to 197.625, prior to the filing of the  
31 respondent's brief, the local government or state agency may withdraw its decision for purposes of  
32 reconsideration. If a local government or state agency withdraws an order for purposes of recon-  
33 sideration, it shall, within such time as the board may allow, affirm, modify or reverse its decision.  
34 If the petitioner is dissatisfied with the local government or agency action after withdrawal for  
35 purposes of reconsideration, the petitioner may refile the notice of intent and the review shall pro-  
36 ceed upon the revised order. An amended notice of intent shall not be required if the local govern-  
37 ment or state agency, on reconsideration, affirms the order or modifies the order with only minor  
38 changes.

39 (14) The board shall issue a final order within 77 days after the date of transmittal of the record.  
40 If the order is not issued within 77 days the applicant may apply in Marion County or the circuit  
41 court of the county where the application was filed for a writ of mandamus to compel the board to  
42 issue a final order.

43 (15)(a) Upon entry of its final order the board may, in its discretion, award costs to the pre-  
44 vailing party including the cost of preparation of the record if the prevailing party is the local  
45 government, special district or state agency whose decision is under review. The **board shall apply**

1 **the** deposit required by subsection (9) of this section [*shall be applied*] to any costs charged against  
2 the petitioner.

3 (b) The board shall also award reasonable attorney fees and expenses to the prevailing party  
4 against any other party who the board finds presented a position without probable cause to believe  
5 the position was well-founded in law or on factually supported information.

6 (16) Orders issued under this section may be enforced in appropriate judicial proceedings.

7 (17)(a) The board shall provide for the publication of its orders that are of general public in-  
8 terest in the form it deems best adapted for public convenience. The publications shall constitute  
9 the official reports of the board.

10 (b) Any moneys collected or received from sales by the board shall be paid into the Board  
11 Publications Account established by ORS 197.832.

12 (18) Except for any sums collected for publication of board opinions, all fees collected by the  
13 board under this section that are not awarded as costs shall be paid over to the State Treasurer to  
14 be credited to the General Fund.

15 **(19) The board shall track and report on its website:**

16 **(a) The number of reviews commenced, as described in subsection (1) of this section, the**  
17 **number of reviews commenced for which a petition is filed under subsection (2) of this sec-**  
18 **tion and, in relation to each of those numbers, the rate at which the reviews result in a de-**  
19 **cision of the board to uphold, reverse or remand the land use decision or limited land use**  
20 **decision. The board shall track and report reviews under this paragraph in categories es-**  
21 **tablished by the board.**

22 **(b) A list of petitioners, the number of reviews commenced and the rate at which the**  
23 **petitioner's reviews have resulted in decisions of the board to uphold, reverse or remand the**  
24 **land use decision or limited land use decision.**

25 **(c) A list of respondents, the number of reviews involving each respondent and the rate**  
26 **at which reviews involving the respondent have resulted in decisions of the board to uphold,**  
27 **reverse or remand the land use decision or limited land use decision. Additionally, when a**  
28 **respondent is the local government that made the land use decision or limited land use de-**  
29 **cision, the board shall track whether the local government appears before the board.**

30 **(d) A list of reviews, and a brief summary of the circumstances in each review, under**  
31 **which the board exercises its discretion to require a losing party to pay the attorney fees**  
32 **of the prevailing party.**

33 **SECTION 2. The amendments to ORS 197.830 by section 1 of this 2013 Act apply to the**  
34 **review of land use decisions and limited land use decisions for which a notice of intent to**  
35 **appeal is filed on or after the effective date of this 2013 Act.**

36 **SECTION 3. This 2013 Act being necessary for the immediate preservation of the public**  
37 **peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect**  
38 **on its passage.**

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