A-Engrossed Senate Bill 557

Ordered by the Senate April 25 Including Senate Amendments dated April 25

Sponsored by Senator BOQUIST

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

[Abolishes State Landscape Contractors Board. Transfers duties, functions and powers of State Landscape Contractors Board to Construction Contractors Board. Makes transfer operative January 1, 2014. Appropriates transferred moneys.]

[Creates licensing exemption for landscape contracting businesses having less than threshold amount of gross revenue.]

Exempts work by landscape contracting business valued at less than \$500 from written contract requirements.

Revises penalty provisions for violation of statutes and rules related to landscape construction professionals.

Establishes Landscape Construction Professionals Task Force.

Declares emergency, effective [July 1, 2013] on passage.

A BILL FOR AN ACT

Relating to landscaping; creating new provisions; amending ORS 671.603, 671.610, 671.625, 671.660, and 671.997; repealing ORS 671.676; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 671.603 is amended to read:

671.603. (1) A landscape construction professional or person operating as a landscape contracting business shall notify the State Landscape Contractors Board of a change of address for the professional or business that occurs while the professional or business is licensed by the board or within one year after a license expires. The landscape construction professional or landscape contracting business shall ensure that the board receives notice of the change of address no later than the [10th] 30th day after the change of address occurs.

(2) Initial notice of a contested case or arbitration directed by the board to the last-known address of record for a landscape construction professional or landscape contracting business is considered delivered to the professional or business when deposited in the United States mail and sent registered, certified or post office receipt secured. Any other communication directed by the board to the last-known address of record for a landscape construction professional or landscape contracting business is considered delivered to the professional or business when deposited in the United States mail, regular mail.

SECTION 2. ORS 671.625 is amended to read:

671.625. (1) The State Landscape Contractors Board shall by rule adopt minimum standards for written contracts and billings of the landscape contracting businesses. The standards shall set forth requirements for information that must be contained in contracts and billings. The information required shall be any information the board determines is necessary to provide protection for con-

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

1

2

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18

19 20

21

sumers of the services and materials provided by landscape contracting businesses.

- (2) **Any** work by a landscape contracting business subject to ORS 671.510 to 671.760 [shall only] **that is valued at \$500 or more must** be performed subject to a written contract. Any contract or billing for such work must conform to the standards adopted under subsection (1) of this section.
- (3) A contract that does not substantially comply with this section may not be enforced by a landscape contracting business in any court or other proceedings within this state.

SECTION 3. ORS 671.660 is amended to read:

- 671.660. (1) The fee for renewal of a license issued under ORS 671.510 to 671.760 shall be paid annually on or before the last day of the month of the anniversary of issuance.
- (2) The State Landscape Contractors Board may not issue a new license to a person who has been previously licensed under ORS 671.510 to 671.760 and whose license has expired, unless the person makes written application on a form approved by the board and pays the required annual fee. The board may require the person to also pay a penalty fee.
- (3) If a license lapses for two years or more, the person must reapply as for initial issuance of the license.
- (4) When a landscape contracting business renews its license, the business must submit the names of all employees who are licensed landscape construction professionals.
 - (5) When a person renews a landscape construction professional license, the person must[:]
- [(a) Submit] **submit** the name of the employer if the person is currently performing landscaping work,[; and]
- [(b) Demonstrate that the person has complied with the continuing education requirement adopted by the board.]

SECTION 4. ORS 671.997 is amended to read:

- 671.997. (1) Except as provided in subsection [(4)] (6) of this section, a person who violates any provision of ORS 671.510 to 671.760 or a rule adopted pursuant to ORS 670.310, 670.605 or 671.670 shall forfeit and pay to the State Landscape Contractors Board a civil penalty in an amount determined by the board of not more than \$2,000 for each offense.
- (2) In imposing a penalty under subsection (1) of this section, the board shall consider the following factors:
- (a) The past history of the person incurring a penalty in taking all feasible steps or procedures necessary or appropriate to correct any violation.
- (b) Any prior violations of ORS 671.510 to 671.760 or a rule adopted under ORS 670.310, 670.605 or 671.670.
 - (c) The economic and financial conditions of the person incurring a penalty.
- (3) If the person incurring a penalty under this section is otherwise in compliance with the licensing requirements of ORS 671.510 to 671.760 and the penalty being imposed is not for a violation of any backflow assembly installation requirement under ORS 671.615 or rules adopted under ORS 671.615, the penalty imposed for the first or second occurrence of a particular violation may be remitted or mitigated on condition that:
- (a) The particular violation not continue or occur after a certain period not to exceed 15 days; or
- (b) The person incurring the penalty participate in an educational program related to the professional competency of landscape construction professionals to be determined by the board.

- [(2)] (4) [The board shall impose civil penalties under this section as provided in ORS 183.745]

 Any civil penalties imposed under this section shall be imposed as provided in ORS 183.745.
- [(3)] (5) The provisions of this section are in addition to and not in lieu of any other penalty or sanction provided by law.
 - [(4)] (6) If a landscape contracting business commits an act described under ORS 671.610 (5), the board [shall] may impose penalties and sanctions on both the landscape contracting business to which the contract is awarded and the landscape contracting business that awards the contract as follows:
 - (a) A civil penalty of not less than \$500 nor more than \$1,000 for a first offense;
 - (b) A civil penalty of not less than \$1,000 nor more than \$2,000 for a second offense;
- 11 (c) Suspension of license or refusal to reissue license for six months for a third offense;
 - (d) Revocation of license for three years for a fourth offense; and
- 13 (e) Permanent revocation of the landscape contracting business's license for a fifth offense.
 - **SECTION 5.** ORS 671.610 is amended to read:
 - 671.610. (1) In addition to any civil penalty assessed under ORS 671.997, the State Landscape Contractors Board may suspend, revoke or refuse to issue or renew the license of a landscape construction professional or landscape contracting business that does any of the following:
 - (a) Obtains or attempts to obtain a license under ORS 671.510 to 671.760 by fraud or material misrepresentation.
 - (b) Makes a material misrepresentation about the quality of any material or service the person provides.
 - (c) Performs defective work.
- 23 (d) Furnishes defective materials.

1 2

3

4

5

6

7

8

10

12

14 15

16 17

18

19

20

21 22

24

25

26 27

28

31

32

33

36 37

38

39

40

41

42 43

44

- (e) Makes misleading statements when advertising services or materials.
- (f) Violates a provision of ORS 671.510 to 671.760.
- (g) Fails to have a replacement bond, letter of credit or deposit on file at the time of a termination, cancellation, reduction or withdrawal of the bond, letter of credit or deposit required by ORS 671.690.
- 29 (h) Fails to maintain public liability, personal injury and property damage insurance as required 30 by ORS 671.565 throughout a licensing period.
 - (i) Fails to comply with ORS 671.527 or 671.562.
 - (j) Fails to provide evidence of workers' compensation coverage as described in ORS 671.565.
 - (k) Violates a voluntary compliance agreement entered into under ORS 646.605 to 646.652.
- 34 (L) Performs work for which a permit is required under the state building code without obtain-35 ing the required permit, if the work results in the filing of a claim with the board.
 - (m) Violates a rule or order of the board.
 - (n) Refuses to comply with a subpoena issued by the board.
 - (o) Fails to pay in full any amount owed to a claimant under a final order of the board or an arbitration award, or under a judgment rendered in this or any other state.
 - (p) Does not make payment, including any interest due, for labor or materials contracted for by the person pursuant to a contract for a public improvement within 90 days after the date the person receives payment from a public contracting agency or, if the person is a subcontractor, from the contractor.
 - (q) Engages in conduct as a landscape construction professional or landscape contracting business that is dishonest or fraudulent or that the board finds injurious to the welfare of the public.

(r) Fails to comply with the requirements of ORS 652.120.

- (s) Is convicted of a crime under ORS 163.115, 163.185, 163.225, 163.235, 163.355, 163.365, 163.375, 163.385, 163.395, 163.405, 163.408, 163.411, 163.415, 163.425, 163.427, 164.055, 164.075, 164.325 or 164.415, provided that the facts supporting the conviction and all intervening circumstances make the determination to suspend, revoke or refuse to issue or renew the license consistent with ORS 670.280.
- (2) The board may suspend or refuse to renew the license of a landscape construction professional or landscape contracting business without prior hearing if, after investigating and setting forth in writing the facts supporting the action, the board determines that continued activity by the landscape construction professional or landscape contracting business poses an imminent threat of serious harm to the public welfare. Facts sufficient to support a suspension or refusal to renew under this subsection include, but are not limited to:
 - (a) The lack of a surety bond, letter of credit or deposit required under ORS 671.690;
- (b) The lack of public liability, personal injury or property damage insurance required under ORS 671.565;
- (c) The lack of workers' compensation insurance that is required of the licensee under ORS 671.562;
 - (d) The hiring of employees while licensed as exempt under ORS 671.525;
- (e) Conduct as a landscape construction professional or a landscape contracting business that is dishonest;
- (f) Operation of a landscape contracting business that does not employ at least one licensed landscape construction professional; or
- (g) The failure to notify the board of any unpaid court judgment, arbitration award or administrative agency final order as required by ORS 671.563.
- (3) A person whose license is suspended or refused renewal under subsection (2) of this section may request a hearing within 90 days after receiving the notice of the suspension or refusal to renew. Except as provided in this subsection, the board shall give a contested case hearing requested under this subsection priority over other hearings and schedule the hearing for the earliest practicable date. If a citation is issued to the person and the order of suspension or refusal to renew will terminate by its terms if a court renders a final judgment regarding the citation in favor of the person, the person may request that the board hold the requested contested case hearing in abeyance until after the court has rendered a final judgment.
- (4) A person whose license is revoked under this section is not eligible to apply for a license under ORS 671.510 to 671.760 until two years after the effective date of the revocation.
- (5) The board may suspend, revoke or refuse to reissue the license of a landscape contracting business, and may impose a civil penalty, all as provided under ORS 671.997 [(4)] (6), if the board determines, after notice and opportunity for a hearing, that the landscape contracting business was working with other landscape contracting businesses on the same task and work site where one of the landscape contracting businesses is licensed as an exempt independent contractor under ORS 671.525 (2)(b) and the total number of landscape contracting businesses working on the task exceeded:
 - (a) Two sole proprietors;
- (b) One partnership;
- 44 (c) One corporation; or
- 45 (d) One limited liability company.

(6) The board shall provide by rule a process and criteria that must be met for restoration of a license that has not been permanently revoked.

SECTION 6. ORS 671.676 is repealed.

- <u>SECTION 7.</u> (1) The Landscape Construction Professionals Task Force is established, consisting of at least seven members appointed as follows:
- (a) The President of the Senate shall appoint two members from among members of the Senate, one from the majority party and one from the minority party.
- (b) The Speaker of the House of Representatives shall appoint two members from among members of the House of Representatives, one from the majority party and one from the minority party.
 - (c) The Governor shall appoint at least three members as follows:
 - (A) At least one member of the State Landscape Contractors Board;
 - (B) At least one landscape construction professional; and
- (C) At least one other person knowledgeable about the licensing and regulation of landscape construction professionals.
 - (2) The task force shall:
- (a) Review the licensure examination requirements for landscape construction professionals under ORS 671.510 to 671.760 and rules adopted under ORS 671.510 to 671.760;
- (b) Make recommendations to the State Landscape Contractors Board on any changes to the board's administrative rules and recommendations to the Legislative Assembly on any changes to statutes that are appropriate and necessary to ensure that licensure examinations are designed to demonstrate that the applicant has the necessary knowledge and skills to exercise the responsibilities of a landscape construction professional; and
- (c) Make recommendations to the Legislative Assembly on whether the State Landscape Contractors Board should have its power transferred to the Construction Contractors Board.
- (3) A majority of the members of the task force constitutes a quorum for the transaction of business.
- (4) Official action by the task force requires the approval of a majority of the members of the task force.
 - (5) The task force shall elect one of its members to serve as chairperson.
- (6) If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective.
- (7) The task force shall meet at times and places specified by the call of the chairperson or of a majority of the members of the task force.
 - (8) The task force may adopt rules necessary for the operation of the task force.
- (9) The task force shall make a report based on its recommendations to the Legislative Assembly no later than the date of the convening of the 2014 regular session of the Legislative Assembly as specified in ORS 171.010, and the task force may file proposed legislative measures with the Legislative Counsel in the manner allowed by both houses of the Legislative Assembly.
- (10) The Legislative Administration Committee shall provide staff support to the task force.
- (11) Members of the task force who are not members of the Legislative Assembly are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and

amounts provided for in ORS 292.495. Claims for expenses incurred in performing functions
of the task force shall be paid out of funds appropriated to the Legislative Administration
Committee for purposes of the task force.

(12) All agencies of state government, as defined in ORS 174.111, are directed to assist the task force in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the task force consider necessary to perform their duties.

SECTION 8. Section 7 of this 2013 Act is repealed on the date of the convening of the 2014 regular session of the Legislative Assembly as specified in ORS 171.010.

SECTION 9. This 2013 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect on its passage.