A-Engrossed Senate Bill 167

Ordered by the Senate March 5 Including Senate Amendments dated March 5

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with presession filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Senate Interim Committee on Health Care, Human Services and Rural Health Policy)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

[Provides] Allows Public Health Director [with authority during disease outbreaks] to authorize pharmacists to administer vaccines to persons [10] three years of age or [younger] older during disease outbreak or public health emergency. Allows Governor to provide such authority during public health emergency.

A BILL FOR AN ACT

- 2 Relating to administration of vaccines; creating new provisions; and amending ORS 433.441, 433.443 and 689.645.
- Be It Enacted by the People of the State of Oregon:
- 5 SECTION 1. Section 2 of this 2013 Act is added to and made a part of ORS 433.110 to 433.770.
 - SECTION 2. During a disease outbreak, as defined in ORS 431.260, the Public Health Director may authorize pharmacists licensed under ORS chapter 689 to administer vaccines to persons who are three years of age or older for a specified period of time if the Public Health Director determines that such authorization is necessary to protect the public's health.
- 11 **SECTION 3.** ORS 433.441 is amended to read:
 - 433.441. (1) Upon the occurrence of a public health emergency, the Governor may declare a state of public health emergency as authorized by ORS 433.441 to 433.452 to protect the public health.
 - (2) A proclamation of a state of public health emergency must specify:
 - (a) The nature of the public health emergency;
 - (b) The political subdivision or geographic area subject to the proclamation;
 - (c) The conditions that have brought about the public health emergency; and
- 18 (d) The duration of the state of public health emergency, if the duration is less than 14 days.
- 19 (3) During a public health emergency, the Governor may:
- 20 (a) Close, order the evacuation of or the decontamination of any facility the Governor has rea-21 sonable cause to believe may endanger the public health.
 - (b) Regulate or restrict by any means necessary the use, sale or distribution of food, fuel, medical supplies, medicines or other goods and services.
 - (c) Prescribe modes of transportation, routes and destinations required for the evacuation of individuals or the provision of emergency services.
 - (d) Control or limit entry into, exit from, movement within and the occupancy of premises in any

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public area subject to or threatened by a public health emergency if such actions are reasonable and necessary to respond to the public health emergency.

- (e) Authorize pharmacists licensed under ORS chapter 689 to administer vaccines to persons who are three years of age or older.
- [(e)] (f) Take any other action that may be necessary for the management of resources, or to protect the public during a public health emergency, including any actions authorized under ORS 401.168, 401.185, 401.188 and 401.192.
- (4) Nothing in ORS 433.441 to 433.452 limits the authority of the Governor to declare a state of emergency under ORS 401.165. If a state of emergency is declared as authorized under ORS 401.165, the Governor may implement any action authorized by ORS 433.441 to 433.452.
- (5) A proclamation of a state of public health emergency expires when terminated by a declaration of the Governor or no more than 14 days after the date the public health emergency is proclaimed unless the Governor expressly extends the proclamation for an additional 14-day period.
- (6) When real or personal property is taken under power granted by this section, the owner of the property shall be entitled to reasonable compensation from the state.
 - **SECTION 4.** ORS 433.443 is amended to read:
- 433.443. (1) As used in this section:
- (a) "Covered entity" means:

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- 19 (A) The Children's Health Insurance Program;
- 20 (B) The Family Health Insurance Assistance Program established under ORS 414.842;
- 21 (C) A health insurer that is an insurer as defined in ORS 731.106 and that issues health insur-22 ance as defined in ORS 731.162;
- 23 (D) The state medical assistance program; and
- 24 (E) A health care provider.
 - (b) "Health care provider" includes but is not limited to:
 - (A) A psychologist, occupational therapist, regulated social worker, professional counselor or marriage and family therapist licensed or otherwise authorized to practice under ORS chapter 675 or an employee of the psychologist, occupational therapist, regulated social worker, professional counselor or marriage and family therapist;
 - (B) A physician, podiatric physician and surgeon, physician assistant or acupuncturist licensed under ORS chapter 677 or an employee of the physician, podiatric physician and surgeon, physician assistant or acupuncturist;
 - (C) A nurse or nursing home administrator licensed under ORS chapter 678 or an employee of the nurse or nursing home administrator;
 - (D) A dentist licensed under ORS chapter 679 or an employee of the dentist;
- 36 (E) A dental hygienist or denturist licensed under ORS chapter 680 or an employee of the dental 37 hygienist or denturist;
- 38 (F) A speech-language pathologist or audiologist licensed under ORS chapter 681 or an employee 39 of the speech-language pathologist or audiologist;
 - (G) An emergency medical services provider licensed under ORS chapter 682;
 - (H) An optometrist licensed under ORS chapter 683 or an employee of the optometrist;
- 42 (I) A chiropractic physician licensed under ORS chapter 684 or an employee of the chiropractic 43 physician;
- 44 (J) A naturopathic physician licensed under ORS chapter 685 or an employee of the naturopathic physician;

- (K) A massage therapist licensed under ORS 687.011 to 687.250 or an employee of the massage 1 2 therapist;
- (L) A direct entry midwife licensed under ORS 687.405 to 687.495 or an employee of the direct 3 4 entry midwife;
- (M) A physical therapist licensed under ORS 688.010 to 688.201 or an employee of the physical 5 6 therapist:
 - (N) A medical imaging licensee under ORS 688.405 to 688.605 or an employee of the medical imaging licensee;
- 9 (O) A respiratory care practitioner licensed under ORS 688.815 or an employee of the respiratory care practitioner;
- (P) A polysomnographic technologist licensed under ORS 688.819 or an employee of the poly-11 12 somnographic technologist;
 - (Q) A pharmacist licensed under ORS chapter 689 or an employee of the pharmacist;
 - (R) A dietitian licensed under ORS 691.405 to 691.485 or an employee of the dietitian;
- 15 (S) A funeral service practitioner licensed under ORS chapter 692 or an employee of the funeral service practitioner; 16
 - (T) A health care facility as defined in ORS 442.015;
 - (U) A home health agency as defined in ORS 443.005;
- (V) A hospice program as defined in ORS 443.850; 19
- (W) A clinical laboratory as defined in ORS 438.010; 20
- (X) A pharmacy as defined in ORS 689.005; 21

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- 22 (Y) A diabetes self-management program as defined in ORS 743A.184; and
- 23 (Z) Any other person or entity that furnishes, bills for or is paid for health care in the normal course of business. 24
 - (c) "Individual" means a natural person.
 - (d) "Individually identifiable health information" means any oral or written health information in any form or medium that is:
 - (A) Created or received by a covered entity, an employer or a health care provider that is not a covered entity; and
 - (B) Identifiable to an individual, including demographic information that identifies the individual, or for which there is a reasonable basis to believe the information can be used to identify an individual, and that relates to:
 - (i) The past, present or future physical or mental health or condition of an individual;
 - (ii) The provision of health care to an individual; or
 - (iii) The past, present or future payment for the provision of health care to an individual.
 - (e) "Legal representative" means attorney at law, person holding a general power of attorney, guardian, conservator or any person appointed by a court to manage the personal or financial affairs of a person, or agency legally responsible for the welfare or support of a person.
 - (2)(a) During a public health emergency declared under ORS 433.441, the Public Health Director may, as necessary to appropriately respond to the public health emergency:
 - (A) Adopt reporting requirements for and provide notice of those requirements to health care providers, institutions and facilities for the purpose of obtaining information directly related to the public health emergency;
 - (B) After consultation with appropriate medical experts, create and require the use of diagnostic and treatment protocols to respond to the public health emergency and provide notice of those

protocols to health care providers, institutions and facilities;

(C) Order, or authorize local public health administrators to order, public health measures appropriate to the public health threat presented;

(D) Authorize pharmacists licensed under ORS chapter 689 to administer vaccines to persons who are three years of age or older;

- [(D)] (E) Upon approval of the Governor, take other actions necessary to address the public health emergency and provide notice of those actions to health care providers, institutions and facilities, including public health actions authorized by ORS 431.264;
- [(E)] (F) Take any enforcement action authorized by ORS 431.262, including the imposition of civil penalties of up to \$500 per day against individuals, institutions or facilities that knowingly fail to comply with requirements resulting from actions taken in accordance with the powers granted to the Public Health Director under subparagraphs (A), (B) and [(D)] (E) of this paragraph; and
 - [(F)] (G) The authority granted to the Public Health Director under this section:
- (i) Supersedes any authority granted to a local public health authority if the local public health authority acts in a manner inconsistent with guidelines established or rules adopted by the director under this section; and
- (ii) Does not supersede the general authority granted to a local public health authority or a local public health administrator except as authorized by law or necessary to respond to a public health emergency.
- (b) The authority of the Public Health Director to take administrative action, and the effectiveness of any action taken, under paragraph (a)(A), (B)[, (D), (E) and (F)] and (D) to (G) of this subsection terminates upon the expiration of the proclaimed state of public health emergency, unless the actions are continued under other applicable law.
- (3) Civil penalties under subsection (2) of this section shall be imposed in the manner provided in ORS 183.745. The Public Health Director must establish that the individual, institution or facility subject to the civil penalty had actual notice of the action taken that is the basis for the penalty. The maximum aggregate total for penalties that may be imposed against an individual, institution or facility under subsection (2) of this section is \$500 for each day of violation, regardless of the number of violations of subsection (2) of this section that occurred on each day of violation.
- (4)(a) During a proclaimed state of public health emergency, the Public Health Director and local public health administrators shall be given immediate access to individually identifiable health information necessary to:
 - (A) Determine the causes of an illness related to the public health emergency;
 - (B) Identify persons at risk;
 - (C) Identify patterns of transmission;
 - (D) Provide treatment; and
 - (E) Take steps to control the disease.
- (b) Individually identifiable health information accessed as provided by paragraph (a) of this subsection may not be used for conducting nonemergency epidemiologic research or to identify persons at risk for post-traumatic mental health problems, or for any other purpose except the purposes listed in paragraph (a) of this subsection.
- (c) Individually identifiable health information obtained by the Public Health Director or local public health administrators under this subsection may not be disclosed without written authorization of the identified individual except:
 - (A) Directly to the individual who is the subject of the information or to the legal representative

1 of that individual;

- (B) To state, local or federal agencies authorized to receive such information by state or federal law;
 - (C) To identify or to determine the cause or manner of death of a deceased individual; or
- (D) Directly to a health care provider for the evaluation or treatment of a condition that is the subject of a proclamation of a state of public health emergency issued under ORS 433.441.
- (d) Upon expiration of the state of public health emergency, the Public Health Director or local public health administrators may not use or disclose any individually identifiable health information that has been obtained under this section. If a state of emergency that is related to the state of public health emergency has been declared under ORS 401.165, the Public Health Director and local public health administrators may continue to use any individually identifiable information obtained as provided under this section until termination of the state of emergency.
- (5) All civil penalties recovered under this section shall be paid into the State Treasury and credited to the General Fund and are available for general governmental expenses.
- (6) The Public Health Director may request assistance in enforcing orders issued pursuant to this section from state or local law enforcement authorities. If so requested by the Public Health Director, state and local law enforcement authorities, to the extent resources are available, shall assist in enforcing orders issued pursuant to this section.
- (7) If the Oregon Health Authority adopts temporary rules to implement the provisions of this section, the rules adopted are not subject to the provisions of ORS 183.335 (6)(a). The authority may amend temporary rules adopted pursuant to this subsection as often as necessary to respond to the public health emergency.

SECTION 5. ORS 689.645 is amended to read:

- 689.645. (1) In accordance with rules adopted by the State Board of Pharmacy under ORS 689.205, a pharmacist may administer vaccines:
 - (a) To persons who are [at least] 11 years of age[.] or older; or
- (b) If authorized by the Governor under ORS 433.441 or the Public Health Director under ORS 433.443 or section 2 of this 2013 Act, to a person three years of age or older.
- (2) The board may adopt rules allowing a pharmacist to prescribe vaccines [to persons who are at least 11 years of age] under subsection (1) of this section. The rules may be only [be] as broad as necessary to enable pharmacists to enroll and participate in the Vaccines for Children Program administered by the Centers for Disease Control and Prevention.
- (3) The board is authorized to issue, to licensed pharmacists who have completed training accredited by the Centers for Disease Control and Prevention, the American Council on Pharmaceutical Education or a similar health authority or professional body, certificates of special competency in the prescription and administration of vaccines [to persons who are at least 11 years of age].
- (4) The board shall adopt rules relating to the reporting of the prescription and administration of vaccines to a patient's primary health care provider and to the Oregon Health Authority.
- (5) The board shall adopt rules requiring pharmacists to establish protocols for the prescription and administration of vaccines [to persons who are at least 11 years of age] under subsection (1) of this section.
- (6) The board shall convene a volunteer Immunization and Vaccination Advisory Committee consisting of no more than nine members for the purpose of advising the board in promulgating rules under this section. The committee shall consist of one representative from the Oregon Health Authority, two representatives from the Oregon Medical Board, two representatives from the Oregon

- 1 State Board of Nursing and two representatives from the State Board of Pharmacy. The committee
- 2 may not include [and no] more than two pharmacists other than the representatives from the State

3 Board of Pharmacy.