House Bill 3309

Sponsored by Representatives CAMERON, CLEM

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Authorizes board of directors of coordinated care organization to petition Director of Oregon Health Authority to remove board member by vote of two-thirds of membership under specified conditions. Requires reduction in reimbursement paid for services provided by health care entity represented by removed board member. Requires Oregon Health Authority to decertify coordinated care organization that fails to meet qualification criteria and requirements, fails to ensure member safeguards or fails to reduce reimbursement paid to health care entity represented by removed board member.

Declares emergency, effective on passage.

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- 2 Relating to coordinated care organizations; creating new provisions; amending ORS 414.025, 414.625,
- 3 414.632, 414.635 and 416.510; and declaring an emergency.
- 4 Be It Enacted by the People of the State of Oregon:
 - SECTION 1. Section 2 of this 2013 Act is added to and made a part of ORS chapter 414.
- 6 <u>SECTION 2.</u> (1) The board of directors of a coordinated care organization may petition 7 the Director of the Oregon Health Authority to remove a board member by a vote of two
 - thirds of the membership of the board if the board member or the health care entity re-
- 9 presented by the board member:

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- (a) Refuses to deliver contracted services: or
- (b) By an act or refusal to act, puts the organization at risk of decertification under ORS 414 635
- (2) The director shall use the dispute resolution process described in ORS 414.635 to determine if the board member should be removed.
- (3) If a board member removed under this section is an individual described in ORS 414.625 (2)(o)(A) or (B), the health care entity represented by the board member shall continue to provide services to members of the coordinated care organization but the organization may not reimburse the entity for those services at a rate greater than 58 percent of the Medicare reimbursement rate for the services.
- (4) A board member removed under this section and the health care entity represented by the board member may not contract with a coordinated care organization for a period of five years after the removal.
- SECTION 3. ORS 414.625, as amended by section 20, chapter 8, Oregon Laws 2012, is amended to read:
- 414.625. (1) The Oregon Health Authority shall adopt by rule the qualification criteria and requirements for **the certification of** a coordinated care organization and shall integrate the criteria and requirements into each contract with a coordinated care organization. Coordinated care organizations may be local, community-based organizations or statewide organizations with community-

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

- 1 based participation in governance or any combination of the two. Coordinated care organizations
- 2 may contract with counties or with other public or private entities to provide services to members.
- 3 The authority may not contract with only one statewide organization. A coordinated care organ-
- 4 ization may be a single corporate structure or a network of providers organized through contractual
- 5 relationships. The criteria adopted by the authority under this section must include, but are not
- 6 limited to, the coordinated care organization's demonstrated experience and capacity for:
 - (a) Managing financial risk and establishing financial reserves.
 - (b) Meeting the following minimum financial requirements:
 - (A) Maintaining restricted reserves of \$250,000 plus an amount equal to 50 percent of the coordinated care organization's total actual or projected liabilities above \$250,000.
 - (B) Maintaining a net worth in an amount equal to at least five percent of the average combined revenue in the prior two quarters of the participating health care entities.
 - (c) Operating within a fixed global budget.

- (d) Developing and implementing alternative payment methodologies that are based on health care quality and improved health outcomes.
- (e) Coordinating the delivery of physical health care, mental health and chemical dependency services, oral health care and covered long-term care services.
- (f) Engaging community members and health care providers in improving the health of the community and addressing regional, cultural, socioeconomic and racial disparities in health care that exist among the coordinated care organization's members and in the coordinated care organization's community.
- (2) In addition to the criteria specified in subsection (1) of this section, the authority must adopt by rule **certification** requirements for coordinated care organizations contracting with the authority so that:
- (a) Each member of the coordinated care organization receives integrated person centered care and services designed to provide choice, independence and dignity.
- (b) Each member has a consistent and stable relationship with a care team that is responsible for comprehensive care management and service delivery.
- (c) The supportive and therapeutic needs of each member are addressed in a holistic fashion, using patient centered primary care homes or other models that support patient centered primary care and individualized care plans to the extent feasible.
- (d) Members receive comprehensive transitional care, including appropriate follow-up, when entering and leaving an acute care facility or a long term care setting.
- (e) Members receive assistance in navigating the health care delivery system and in accessing community and social support services and statewide resources, including through the use of certified health care interpreters, as defined in ORS 413.550, community health workers and personal health navigators who meet competency standards established by the authority under ORS 414.665 or who are certified by the Home Care Commission under ORS 410.604.
- (f) Services and supports are geographically located as close to where members reside as possible and are, if available, offered in nontraditional settings that are accessible to families, diverse communities and underserved populations.
- (g) Each coordinated care organization uses health information technology to link services and care providers across the continuum of care to the greatest extent practicable and if financially viable.
 - (h) Each coordinated care organization complies with the safeguards for members described in

ORS 414.635.

- (i) Each coordinated care organization convenes a community advisory council that meets the criteria specified in section 13, chapter 8, Oregon Laws 2012.
- (j) Each coordinated care organization prioritizes working with members who have high health care needs, multiple chronic conditions, mental illness or chemical dependency and involves those members in accessing and managing appropriate preventive, health, remedial and supportive care and services to reduce the use of avoidable emergency room visits and hospital admissions.
- (k) Members have a choice of providers within the coordinated care organization's network and that providers participating in a coordinated care organization:
- (A) Work together to develop best practices for care and service delivery to reduce waste and improve the health and well-being of members.
- (B) Are educated about the integrated approach and how to access and communicate within the integrated system about a patient's treatment plan and health history.
- (C) Emphasize prevention, healthy lifestyle choices, evidence-based practices, shared decision-making and communication.
 - (D) Are permitted to participate in the networks of multiple coordinated care organizations.
 - (E) Include providers of specialty care.
- (F) Are selected by coordinated care organizations using universal application and credentialing procedures, objective quality information and are removed if the providers fail to meet objective quality standards.
- (G) Work together to develop best practices for culturally appropriate care and service delivery to reduce waste, reduce health disparities and improve the health and well-being of members.
- (L) Each coordinated care organization reports on outcome and quality measures adopted under ORS 414.638 and participates in the health care data reporting system established in ORS 442.464 and 442.466.
- (m) Each coordinated care organization uses best practices in the management of finances, contracts, claims processing, payment functions and provider networks.
- (n) Each coordinated care organization participates in the learning collaborative described in ORS 442.210 (3).
- (o) Except as provided in section 2 of this 2013 Act, each coordinated care organization has a [governance structure] board of directors that includes:
- (A) [Persons] Individuals representing the health care entities that share in the financial risk of the organization who must constitute a majority of the [governance structure] board;
 - (B) Individuals representing the major components of the health care delivery system;
 - (C) At least two health care providers in active practice, including:
- (i) A physician licensed under ORS chapter 677 or a nurse practitioner certified under ORS 678.375, whose area of practice is primary care; and
 - (ii) A mental health or chemical dependency treatment provider;
- (D) At least two members from the community at large, to ensure that the organization's decision-making is consistent with the values of the members and the community; and
 - (E) At least one member of the community advisory council.
- (3) The authority shall consider the participation of area agencies and other nonprofit agencies in the configuration of coordinated care organizations.
- 44 (4) In selecting one or more coordinated care organizations to serve a geographic area, the authority shall:

- (a) For members and potential members, optimize access to care and choice of providers;
 - (b) For providers, optimize choice in contracting with coordinated care organizations; and
- (c) Allow more than one coordinated care organization to serve the geographic area if necessary to optimize access and choice under this subsection.
- (5) On or before July 1, 2014, each coordinated care organization must have a formal contractual relationship with any dental care organization that serves members of the coordinated care organization in the area where they reside.
- **SECTION 4.** ORS 414.635, as amended by section 9, chapter 602, Oregon Laws 2011, and section 5, chapter 8, Oregon Laws 2012, is amended to read:
- 414.635. (1) The Oregon Health Authority shall adopt by rule safeguards for members enrolled in coordinated care organizations that protect against underutilization of services and inappropriate denials of services. In addition to any other consumer rights and responsibilities established by law, each member:
- (a) Must be encouraged to be an active partner in directing the member's health care and services and not a passive recipient of care.
- (b) Must be educated about the coordinated care approach being used in the community and how to navigate the coordinated health care system.
- (c) Must have access to advocates, including qualified peer wellness specialists where appropriate, personal health navigators, and qualified community health workers who are part of the member's care team to provide assistance that is culturally and linguistically appropriate to the member's need to access appropriate services and participate in processes affecting the member's care and services.
- (d) Shall be encouraged within all aspects of the integrated and coordinated health care delivery system to use wellness and prevention resources and to make healthy lifestyle choices.
- (e) Shall be encouraged to work with the member's care team, including providers and community resources appropriate to the member's needs as a whole person.
- (2) The authority shall establish and maintain an enrollment process for individuals who are dually eligible for Medicare and Medicaid that promotes continuity of care and that allows the member to disenroll from a coordinated care organization that fails to promptly provide adequate services and:
 - (a) To enroll in another coordinated care organization of the member's choice; or
- (b) If another organization is not available, to receive Medicare-covered services on a fee-forservice basis.
- (3) Members and their providers and coordinated care organizations have the right to appeal decisions about care and services through the authority in an expedited manner and in accordance with the contested case procedures in ORS chapter 183.
- (4) A health care entity may not unreasonably refuse to contract with an organization seeking to form a coordinated care organization if the participation of the entity is necessary for the organization to qualify as a coordinated care organization.
- (5) A health care entity may refuse to contract with a coordinated care organization if the reimbursement established for a service provided by the entity under the contract is below the reasonable cost to the entity for providing the service.
- (6) A health care entity that unreasonably refuses to contract with a coordinated care organization may not receive fee-for-service reimbursement from the authority for services that are available through a coordinated care organization either directly or by contract.

- (7) The authority shall adopt by rule a process for resolving disputes involving an entity's re-1 2 fusal to contract with a coordinated care organization under subsections (4) and (5) of this section. The process must include the use of an independent third party arbitrator.
 - (8) A coordinated care organization may not unreasonably refuse to contract with a licensed health care provider.
 - (9) The authority shall:

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- (a) Monitor and enforce consumer rights and protections within the Oregon Integrated and Coordinated Health Care Delivery System and ensure a consistent response to complaints of violations of consumer rights or protections.
- (b) Monitor and report on the statewide health care expenditures and recommend actions appropriate and necessary to contain the growth in health care costs incurred by all sectors of the system.
 - (c) Decertify a coordinated care organization that:
 - (A) Substantially fails to comply with rules adopted pursuant to ORS 414.625 or this section; or
 - (B) Fails to comply with section 2 (3) of this 2013 Act.
 - **SECTION 5.** ORS 414.025 is amended to read:
- 414.025. As used in this chapter and ORS chapters 411 and 413, unless the context or a specially applicable statutory definition requires otherwise:
 - (1)(a) "Alternative payment methodology" means a payment other than a fee-for-services payment, used by coordinated care organizations as compensation for the provision of integrated and coordinated health care and services.
 - (b) "Alternative payment methodology" includes, but is not limited to:
 - (A) Shared savings arrangements;
 - (B) Bundled payments; and
- (C) Payments based on episodes.
- (2) "Category of aid" means assistance provided by the Oregon Supplemental Income Program, aid granted under ORS 412.001 to 412.069 and 418.647 or federal Supplemental Security Income payments.
 - (3) "Categorically needy" means, insofar as funds are available for the category, a person who is a resident of this state and who:
 - (a) Is receiving a category of aid.
 - (b) Would be eligible for a category of aid but is not receiving a category of aid.
- 34 (c) Is in a medical facility and, if the person left such facility, would be eligible for a category 35 of aid.
 - (d) Is under the age of 21 years and would be a dependent child as defined in ORS 412.001 except for age and regular attendance in school or in a course of professional or technical training.
 - (e)(A) Is a caretaker relative, as defined in ORS 412.001, who cares for a child who would be a dependent child except for age and regular attendance in school or in a course of professional or technical training; or
 - (B) Is the spouse of the caretaker relative.
 - (f) Is under the age of 21 years and:
 - (A) Is in a foster family home or licensed child-caring agency or institution and is one for whom a public agency of this state is assuming financial responsibility, in whole or in part; or
 - (B) Is 18 years of age or older, is one for whom federal financial participation is available under

- Title XIX or XXI of the federal Social Security Act and who met the criteria in subparagraph (A) of this paragraph immediately prior to the person's 18th birthday.
- (g) Is a spouse of an individual receiving a category of aid and who is living with the recipient of a category of aid, whose needs and income are taken into account in determining the cash needs of the recipient of a category of aid, and who is determined by the Department of Human Services to be essential to the well-being of the recipient of a category of aid.
- (h) Is a caretaker relative as defined in ORS 412.001 who cares for a dependent child receiving aid granted under ORS 412.001 to 412.069 and 418.647 or is the spouse of the caretaker relative.
- (i) Is under the age of 21 years, is in a youth care center and is one for whom a public agency of this state is assuming financial responsibility, in whole or in part.
- (j) Is under the age of 21 years and is in an intermediate care facility which includes institutions for persons with developmental disabilities.
 - (k) Is under the age of 22 years and is in a psychiatric hospital.

- (L) Is under the age of 21 years and is in an independent living situation with all or part of the maintenance cost paid by the Department of Human Services.
- (m) Is a member of a family that received aid in the preceding month under ORS 412.006 or 412.014 and became ineligible for aid due to increased hours of or increased income from employment. As long as the member of the family is employed, such families will continue to be eligible for medical assistance for a period of at least six calendar months beginning with the month in which such family became ineligible for assistance due to increased hours of employment or increased earnings.
- (n) Is an adopted person under 21 years of age for whom a public agency is assuming financial responsibility in whole or in part.
- (o) Is an individual or is a member of a group who is required by federal law to be included in the state's medical assistance program in order for that program to qualify for federal funds.
- (p) Is an individual or member of a group who, subject to the rules of the department or the Oregon Health Authority, may optionally be included in the state's medical assistance program under federal law and regulations concerning the availability of federal funds for the expenses of that individual or group.
- (q) Is a pregnant woman who would be eligible for aid granted under ORS 412.001 to 412.069 and 418.647, whether or not the woman is eligible for cash assistance.
- (r) Except as otherwise provided in this section, is a pregnant woman or child for whom federal financial participation is available under Title XIX or XXI of the federal Social Security Act.
- (s) Is not otherwise categorically needy and is not eligible for care under Title XVIII of the federal Social Security Act or is not a full-time student in a post-secondary education program as defined by the department or the authority by rule, but whose family income is at or below the federal poverty level and whose family investments and savings equal less than the investments and savings limit established by the department or the authority by rule.
- (t) Would be eligible for a category of aid but for the receipt of qualified long term care insurance benefits under a policy or certificate issued on or after January 1, 2008. As used in this paragraph, "qualified long term care insurance" means a policy or certificate of insurance as defined in ORS 743.652 (7).
 - (u) Is eligible for the Health Care for All Oregon Children program established in ORS 414.231.
- (v) Is dually eligible for Medicare and Medicaid and receiving care through a coordinated care organization.

- 1 (4) "Community health worker" means an individual who:
 - (a) Has expertise or experience in public health;

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- 3 (b) Works in an urban or rural community, either for pay or as a volunteer in association with 4 a local health care system;
 - (c) To the extent practicable, shares ethnicity, language, socioeconomic status and life experiences with the residents of the community where the worker serves;
 - (d) Assists members of the community to improve their health and increases the capacity of the community to meet the health care needs of its residents and achieve wellness;
 - (e) Provides health education and information that is culturally appropriate to the individuals being served;
 - (f) Assists community residents in receiving the care they need;
 - (g) May give peer counseling and guidance on health behaviors; and
 - (h) May provide direct services such as first aid or blood pressure screening.
 - (5) "Coordinated care organization" means an organization **certified by the Oregon Health Authority as** meeting **the** criteria **and requirements** adopted by the [Oregon Health] authority under ORS 414.625.
 - (6) "Dually eligible for Medicare and Medicaid" means, with respect to eligibility for enrollment in a coordinated care organization, that an individual is eligible for health services funded by Title XIX of the Social Security Act and is:
 - (a) Eligible for or enrolled in Part A of Title XVIII of the Social Security Act; or
 - (b) Enrolled in Part B of Title XVIII of the Social Security Act.
 - (7) "Global budget" means a total amount established prospectively by the Oregon Health Authority to be paid to a coordinated care organization for the delivery of, management of, access to and quality of the health care delivered to members of the coordinated care organization.
 - (8) "Health services" means at least so much of each of the following as are funded by the Legislative Assembly based upon the prioritized list of health services compiled by the Health Evidence Review Commission under ORS 414.690:
 - (a) Services required by federal law to be included in the state's medical assistance program in order for the program to qualify for federal funds;
 - (b) Services provided by a physician as defined in ORS 677.010, a nurse practitioner certified under ORS 678.375 or other licensed practitioner within the scope of the practitioner's practice as defined by state law, and ambulance services;
 - (c) Prescription drugs;
 - (d) Laboratory and X-ray services;
 - (e) Medical equipment and supplies;
 - (f) Mental health services;
 - (g) Chemical dependency services;
 - (h) Emergency dental services;
 - (i) Nonemergency dental services;
- 40 (j) Provider services, other than services described in paragraphs (a) to (i), (k), (L) and (m) of 41 this subsection, defined by federal law that may be included in the state's medical assistance pro-42 gram;
 - (k) Emergency hospital services;
- 44 (L) Outpatient hospital services; and
- 45 (m) Inpatient hospital services.

- (9) "Income" has the meaning given that term in ORS 411.704.
- (10) "Investments and savings" means cash, securities as defined in ORS 59.015, negotiable instruments as defined in ORS 73.0104 and such similar investments or savings as the department or the authority may establish by rule that are available to the applicant or recipient to contribute toward meeting the needs of the applicant or recipient.
- (11) "Medical assistance" means so much of the medical, mental health, preventive, supportive, palliative and remedial care and services as may be prescribed by the authority according to the standards established pursuant to ORS 414.065, including premium assistance and payments made for services provided under an insurance or other contractual arrangement and money paid directly to the recipient for the purchase of health services and for services described in ORS 414.710.
- (12) "Medical assistance" includes any care or services for any individual who is a patient in a medical institution or any care or services for any individual who has attained 65 years of age or is under 22 years of age, and who is a patient in a private or public institution for mental diseases. "Medical assistance" does not include care or services for an inmate in a nonmedical public institution.
- (13) "Patient centered primary care home" means a health care team or clinic that is organized in accordance with the standards established by the Oregon Health Authority under ORS 414.655 and that incorporates the following core attributes:
 - (a) Access to care;

- 20 (b) Accountability to consumers and to the community;
 - (c) Comprehensive whole person care;
- 22 (d) Continuity of care;
 - (e) Coordination and integration of care; and
 - (f) Person and family centered care.
 - (14) "Peer wellness specialist" means an individual who is responsible for assessing mental health service and support needs of the individual's peers through community outreach, assisting individuals with access to available services and resources, addressing barriers to services and providing education and information about available resources and mental health issues in order to reduce stigmas and discrimination toward consumers of mental health services and to provide direct services to assist individuals in creating and maintaining recovery, health and wellness.
 - (15) "Person centered care" means care that:
 - (a) Reflects the individual patient's strengths and preferences;
 - (b) Reflects the clinical needs of the patient as identified through an individualized assessment; and
 - (c) Is based upon the patient's goals and will assist the patient in achieving the goals.
 - (16) "Personal health navigator" means an individual who provides information, assistance, tools and support to enable a patient to make the best health care decisions in the patient's particular circumstances and in light of the patient's needs, lifestyle, combination of conditions and desired outcomes.
 - (17) "Quality measure" means the measures and benchmarks identified by the authority in accordance with ORS 414.638.
 - (18) "Resources" has the meaning given that term in ORS 411.704. For eligibility purposes, "resources" does not include charitable contributions raised by a community to assist with medical expenses.
 - SECTION 6. ORS 414.632, as amended by section 25, chapter 8, Oregon Laws 2012, is amended

1 to read:

- 414.632. (1) Subject to the Oregon Health Authority obtaining any necessary authorization from the Centers for Medicare and Medicaid Services, coordinated care organizations [that meet the criteria] certified by the authority as meeting the criteria and requirements adopted under ORS 414.625 are responsible for providing covered Medicare and Medicaid services, other than Medicaid-funded long term care services, to members who are dually eligible for Medicare and Medicaid in addition to medical assistance recipients.
- (2) An individual who is dually eligible for Medicare and Medicaid shall be permitted to enroll in and remain enrolled in a:
 - (a) Program of all-inclusive care for the elderly, as defined in 42 C.F.R. 460.6; and
- (b) Medicare Advantage plan, as defined in 42 C.F.R. 422.2, until the plan is fully integrated into a coordinated care organization.
- (3) Except for the enrollment in coordinated care organizations of individuals who are dually eligible for Medicare and Medicaid, the rights and benefits of Medicare beneficiaries under Title XVIII of the Social Security Act shall be preserved.

SECTION 7. ORS 416.510 is amended to read:

416.510. As used in ORS 416.510 to 416.610, unless the context requires otherwise:

- (1) "Action" means an action, suit or proceeding.
- (2) "Alternative payment methodology" has the meaning given that term in ORS 414.025.
 - (3) "Applicant" means an applicant for assistance.
- (4) "Assistance" means moneys paid by the Department of Human Services to persons directly and moneys paid by the Oregon Health Authority or by a prepaid managed care health services organization or a coordinated care organization for services provided under contract pursuant to ORS 414.651 to others for the benefit of such persons.
 - (5) "Authority" means the Oregon Health Authority.
- (6) "Claim" means a claim of a recipient of assistance for damages for personal injuries against any person or public body, agency or commission other than the State Accident Insurance Fund Corporation or Workers' Compensation Board.
- (7) "Compromise" means a compromise between a recipient and any person or public body, agency or commission against whom the recipient has a claim.
- (8) "Coordinated care organization" means an organization [that meets the criteria] certified by the authority as meeting the criteria and requirements adopted by the authority under ORS 414.625.
- (9) "Judgment" means a judgment in any action or proceeding brought by a recipient to enforce the claim of the recipient.
- (10) "Prepaid managed care health services organization" means a managed health, dental or mental health care organization that contracted with the authority on a prepaid capitated basis. Prepaid managed care health services organizations may be dental care organizations, fully capitated health plans, mental health organizations or chemical dependency organizations.
 - (11) "Recipient" means a recipient of assistance.
- (12) "Settlement" means a settlement between a recipient and any person or public body, agency or commission against whom the recipient has a claim.

<u>SECTION 8.</u> This 2013 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect on its passage.