A-Engrossed House Bill 3162

Ordered by the House April 18 Including House Amendments dated April 18

Sponsored by Representative KENY-GUYER, Senator BOQUIST, Representative CONGER, Senator STEINER HAYWARD; Representatives GOMBERG, HOLVEY, VEGA PEDERSON

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Requires Oregon Health Authority to maintain list of designated high priority chemicals of concern for children's health used in children's products. Requires authority to post list, and information regarding health impacts associated with exposure to each chemical, on authority's website. Requires authority to periodically review and revise list.

Requires manufacturers of certain children's products to provide notice to authority regarding chemicals on list.

Provides that, five years after chemical is placed on list, manufacturer must seek waiver if manufacturer continues to sell **certain** children's [*product*] **products** containing chemical. **Establishes criteria for granting waivers.**

Allows authority to enter into certain data-sharing agreements with other states. Allows authority to participate in Interstate Chemicals Clearinghouse.

Allows authority to establish certain fees by rule. Allows authority to impose civil penalties. Allows authority to accept certain funding.

Requires manufacturers to submit certain hazard assessments to authority. Allows authority to establish methodology and standards for hazard assessments by rule.

Establishes High Priority Chemicals of Concern for Children's Health Fund. Continuously appropriates moneys in fund to authority. Specifies uses of moneys.

Declares emergency, effective on passage.

A BILL FOR AN ACT

2 Relating to high priority chemicals of concern for children's health; appropriating money; and de-

3 claring an emergency.

Whereas many children's products contain chemicals that may pose a risk to the health of children; and

6 Whereas reducing the exposure of children to harmful chemicals in children's products contrib-

7 utes to the health of children and the long-term well-being of children; and

8 Whereas providing the public with information regarding the presence of certain chemicals in

9 children's products helps to ensure this state's commitment to the health of present and future10 generations; now, therefore,

11 Be It Enacted by the People of the State of Oregon:

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DEFINITIONS

15 SECTION 1. As used in sections 1 to 15 of this 2013 Act:

16 (1) "Chemical" means:

- 17 (a) A substance with a distinct molecular composition.
- 18 (b) A group of structurally related substances and the breakdown products of the sub-

stance or substances that form through decomposition, degradation or metabolism. 1 2 (2)(a) "Children's cosmetics" means products that are made for, marketed for use by or marketed to children under 12 years of age and are intended to be rubbed, poured, sprinkled 3 or sprayed on, introduced into or otherwise applied to the human body or any part thereof 4 for cleansing, moisturizing, beautifying, promoting attractiveness or altering the appearance. 5 (b) "Children's cosmetics" does not mean soap, dietary supplements or food and drugs 6 approved by the United States Food and Drug Administration. 7 (3)(a) "Children's product" means: 8 9 (A) A product designed or intended by the manufacturer to help a child with sucking or teething to facilitate sleep, relaxation or feeding of a child or to be worn as clothing by a 10 child. 11 12(B) Car seats for children. 13 (C) Children's cosmetics. (D) Children's jewelry made for, marketed for use by or marketed to children under 12 14 years of age. 15 (E) Toys designed, or intended by the manufacturer, to be used by a child at play. 16 (F) Any component part of a product specified in subparagraphs (A) to (E) of this para-17graph. 18 (b) "Children's product" does not mean: 19 (A) Athletic shoes with cleats or spikes. 20(B) Batteries. 21 (C) BB guns, pellet guns and air rifles. 22(D) Bicycles and tricycles. 23(E) Chemistry sets. 24 (F) Consumer electronic products, including personal computers, audio and video equip-25ment, calculators, wireless telephones and game consoles and handheld devices incorporating 2627a video screen and used to access interactive software and the associated peripherals. (G) Interactive software intended for leisure and entertainment, such as computer 28games, and their storage media, such as compact discs. 2930 (H) Model rockets. 31 (I) Pocketknives and multitools. (J) Roller skates. 32(K) Scooters. 33 34 (L) Sets of darts with metallic points. 35 (M) Slings and catapults. (N) Snow sporting equipment, including skis, poles, boots, snowboards, sleds and 36 37 bindings. 38 (0) Sporting equipment, including bats, balls, gloves, sticks, pucks and pads. (P) Video toys that can be connected to a video screen and are operated at a nominal 39 voltage exceeding 24 volts. 40 (4) "Intentionally added chemical" means a chemical that was added during the manu-41 facture of a product or product component to provide a specific characteristic, appearance 42 or quality or to perform a specific function. 43 (5) "Manufacturer" means: 44 (a) Any person that manufactures a final consumer product sold at retail or whose brand 45

name is affixed to the consumer product. 1 2 (b) The importer or domestic distributor of a consumer product imported into the United States if the person that manufactured or assembled the consumer product or whose brand 3 name is affixed to the consumer product does not have a presence in the United States. 4 (6)(a) "Mouthable" means a children's product, or any part of a children's product, that 5 may be brought to the mouth and kept in the mouth by a child so that the product or part 6 can be sucked and chewed. 7 (b) "Mouthable" does not mean a children's product or part of a children's product that 8 9 may only be licked, but not placed in the mouth. If a children's product or part of a children's product in one dimension is smaller than five centimeters, the product or part can 10 be placed in the mouth. 11 12 (7) "Trade association" means a membership organization of persons engaging in a simi-13 lar or related line of commerce, organized to promote and improve business conditions in that line of commerce and not to engage in a regular business of a kind ordinarily carried 14 15on for profit. 16HIGH PRIORITY CHEMICALS OF CONCERN FOR CHILDREN'S 1718 HEALTH USED IN CHILDREN'S PRODUCTS 19 SECTION 2. The Oregon Health Authority shall maintain a list of high priority chemicals 20of concern for children's health used in children's products. The authority shall include on 2122the list chemicals that are listed on both: 23(1) The Department of Environmental Quality's Toxics Focus List on the effective date of this 2013 Act; and 24(2) The Washington State Department of Ecology's Reporting List of Chemicals of High 25Concern to Children on the effective date of this 2013 Act. 2627SECTION 3. The Oregon Health Authority shall post the list of high priority chemicals of concern for children's health used in children's products established under section 2 of 28this 2013 Act on its website. For each chemical on the list, the authority shall post infor-2930 mation regarding the known health impacts associated with exposure to the chemical. 31 SECTION 4. Section 3 of this 2013 Act becomes operative on January 1, 2014. SECTION 5. (1) The Oregon Health Authority shall review and revise the list of high 32priority chemicals of concern for children's health used in children's products established 33 34 under section 2 of this 2013 Act every three years. 35 (2) In completing the revisions under subsection (1) of this section, the authority shall consider and take into account the addition or removal of a chemical that has been added 36 to or removed from both the Department of Environmental Quality's Toxics Focus List and 37 the Washington State Department of Ecology's Reporting List of Chemicals of High Concern 38 to Children after the effective date of this 2013 Act. 39 (3) The authority by rule may remove a chemical from the list if the authority deter-40 mines that the chemical is no longer being used in children's products. 41 (4) The authority shall update the list on its website within one year of the date on which 42a chemical is added to, or a chemical is removed from, the list under this section. 43 SECTION 6. Section 5 of this 2013 Act becomes operative on January 1, 2016. 44 45

| 2 OF CONCERN FOR CHILDREN'S HEALTH USED IN 3 CHILDREN'S PRODUCTS 4 5 5 SECTION 7. (1)(a) A manufacturer of children's products sold or offered for sale if 6 state shall provide the notice described in subsection (2) of this section every two yee 7 the Oregon Health Authority if: 8 (A) A children's product contains an intentionally added chemical that is included 9 list of high priority chemicals of concern for children's health used in children's product sets ablished under section 2 of this 2013 Act; or 11 (B) A children's product contains a chemical at levels above 100 parts per million to 12 not an intentionally added chemical but that is a chemical included in the list of high priority chemicals of concern for children's products. 13 (b) In addition to the notice required by paragraph (a) of this subsection, within on 15 of the date the authority adds a chemical to the list under section 5 of this 2013 16 manufacturer of children's products sold or offered for sale in this state shall provide | ars to in the oducts hat is iority |
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| 15 of the date the authority adds a chemical to the list under section 5 of this 2013 | |
| | year |
| 16 manufacturer of children's products sold or offered for sale in this state shall provid | Act, a |
| | le the |
| 17 notice described in subsection (2) of this section if: | |
| 18 (A) A children's product contains an intentionally added chemical that is added to t | ne list |
| 19 of high priority chemicals of concern for children's health used in children's produc | ts es- |
| 20 tablished under section 2 of this 2013 Act; or | |
| 21 (B) A children's product contains a chemical at levels above 100 parts per million t | hat is |
| not an intentionally added chemical but that is a chemical added to the list of high pr | iority |
| 23 chemicals of concern for children's health used in children's products. | |
| 24 (2) The notice required by subsection (1) of this section must contain: | |
| 25 (a) The name of the chemical contained in the children's product and the Chemic | al Ab- |
| 26 stracts Service number; | |
| 27 (b) A brief description of the children's product that contains the chemical; | |
| 28 (c) A description of the function of the chemical in the children's product; | |
| 29 (d) The amount of the chemical used in each unit of the children's product repor | ed in |
| 30 ranges rather than exact amounts; | _ |
| 31 (e) The name and address of the manufacturer, and the name, address and tele | phone |
| 32 number of a contact person for the manufacturer; and | - |
| 33 (f) Any other information that is relevant to the appropriate use of the children's | prod- |
| 34 uct. | |
| 35 (3)(a) In order for the authority to obtain the information required in the noti | |
| scribed in subsection (2) of this section, the authority may enter into reciprocal data-sl | - |
| agreements with other states in which a manufacturer of children's products is also red | - |
| to disclose information related to high priority chemicals of concern for children's interview in the sector of th | |
| used in children's products. If the authority has entered into a data-sharing agreemen another state, and a manufacturer has reported the information required in the noti | |
| | |
| 41 scribed in subsection (2) of this section to that state, the manufacturer may request th 42 other state provide the authority with the information in lieu of the manufacturer di | at the |
| 42 other state provide the authority with the information in neu of the manufacturer di 43 reporting the information to the authority. | rectly |
| 45 reporting the information to the authority.46 (b) A manufacturer fulfills the notice requirement of subsection (1) of this section | rectly |
| the authority receives the information from the other state and the authority deter | - |

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that the information received meets the description specified in subsection (2) of this section. 1 2 (4) In lieu of the manufacturer's providing notice to the authority under subsection (1) or (3) of this section, the authority may require that the notice described in subsection (2) 3 of this section be given to the Interstate Chemicals Clearinghouse. The authority by rule 4 shall specify procedures for the provisions of such notice by manufacturers to the Interstate 5 **Chemicals Clearinghouse.** 6 (5) Manufacturers of children's products with annual worldwide gross sales of less than 7 \$5 million, as reported on the most recent tax returns filed before the notice required by this 8 9 section, are exempt from the requirements of this section. (6) A trade association may provide notice on behalf of its member manufacturers under 10 the provisions of this section. 11 12(7) When a manufacturer provides notice to the authority under the provisions of this 13 section, the manufacturer may submit recommendations to the authority regarding technical, financial or logistical support deemed necessary for innovation and green chemistry 14 15 solutions related to high priority chemicals of concern for children's health used in children's products. 16 1718 **OREGON HEALTH AUTHORITY** 19 SECTION 8. (1) The Oregon Health Authority may conduct testing of children's products 20sold or offered for sale in this state in order to determine compliance with section 7 of this 21222013 Act. 23(2) The authority may establish by rule a schedule of fees for manufacturers that are based on the costs of the authority for administering sections 1 to 15 of this 2013 Act. Fees 24 collected by the authority under this subsection shall be deposited in the High Priority 25Chemicals of Concern for Children's Health Fund established under section 13 of this 2013 2627Act. SECTION 9. (1) Sections 7 and 8 of this 2013 Act become operative on January 1, 2015. 28(2) The first notice under section 7 of this 2013 Act must be provided to the Oregon 2930 Health Authority not later than July 1, 2015. 31 INTERSTATE CHEMICALS CLEARINGHOUSE 3233 34 SECTION 10. The Oregon Health Authority is authorized to participate in the Interstate 35 Chemicals Clearinghouse in cooperation with other states and government entities to assist the authority in carrying out sections 1 to 15 of this 2013 Act. 36 37 38 **CIVIL PENALTIES** 39 SECTION 11. (1) Except as provided in subsection (5) of this section, the Oregon Health 40 Authority may impose a civil penalty on a person for a violation of any provision of sections 41 1 to 15 of this 2013 Act. 42 (2) For purposes of assessing civil penalties under this section, a violation consists of a 43 single course of conduct with regard to an entire children's product line that is sold or of-44 fered for sale in this state. 45

(3) The authority shall adopt by rule a schedule of civil penalties for violations of sections 1 2 1 to 15 of this 2013 Act. A civil penalty may not exceed \$5,000 for the first violation. A civil penalty may not exceed \$10,000 for the second and each subsequent violation. 3 (4) In imposing a penalty under subsection (1) or (5) of this section, the authority shall 4 consider the following factors: 5 (a) The past history of the person incurring a penalty in taking all feasible steps or pro-6 cedures necessary or appropriate to correct any violation. 7 (b) Any prior violations of statutes, rules, orders or permits pertaining to high priority 8 9 chemicals of concern for children's health used in children's products. (c) The gravity and magnitude of the violation. 10 (d) Whether the violation was a sole event, repeated or continuous. 11 12 (e) Whether the violation was as a result of an unavoidable accident, negligence or an 13 intentional act. (f) The violator's cooperativeness and efforts to correct the violation. 14 15 (g) The economic and financial conditions of the person incurring a penalty. (5)(a) If a person violates the notice requirements under section 7 of this 2013 Act, the 16 authority shall provide the person with written notice informing the person of the violation 17 18 and stating that the person may avoid a civil penalty for the violation by providing the proper notice required under section 7 of this 2013 Act within 90 days. 19 (b) If the person fails to cure the violation within 90 days, the authority may impose a 20civil penalty not to exceed \$2,500. For a continuing violation, each 90-day period that the vi-2122olation continues after the preceding imposition of a civil penalty is a separate offense subject to a separate civil penalty not to exceed \$5,000. The authority is not required to provide 23the person with an opportunity to cure the continuing violation before imposing a civil pen-24 alty for the continuing violation. 25

(6) If the authority has reason to believe that a children's product that contains a high priority chemical of concern for children's health used in children's products is being sold or offered for sale in this state in violation of sections 1 to 15 of this 2013 Act, the authority may request that the manufacturer provide a statement of compliance on a form provided by the authority. The manufacturer must submit the statement of compliance within ten days of receipt of a request. To prove compliance with sections 1 to 15 of this 2013 Act, the manufacturer must:

(a) Show that the children's product does not contain the high priority chemical of con cern for children's health used in children's products;

(b) Show that the manufacturer has previously provided the authority with notice as re quired by section 7 of this 2013 Act;

37 (c) Provide the authority with notice as required by section 7 of this 2013 Act; or

(d) Provide the authority with documentation that the manufacturer has previously
 complied with section 14 or 14a of this 2013 Act.

40 (7) Civil penalties described in this section shall be imposed in the manner provided in
 41 ORS 183.745.

(8) All civil penalties recovered under this section shall be paid into the High Priority
Chemicals of Concern for Children's Health Fund established under section 13 of this 2013
Act.

45 <u>SECTION 12.</u> Section 11 of this 2013 Act becomes operative on January 1, 2015.

| 1 | HIGH PRIORITY CHEMICALS OF CONCERN FOR |
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| 2 | CHILDREN'S HEALTH FUND |
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| 4 | SECTION 13. (1) The High Priority Chemicals of Concern for Children's Health Fund is |
| 5 | established in the State Treasury, separate and distinct from the General Fund. Interest |
| 6 | earned by the High Priority Chemicals of Concern for Children's Health Fund shall be cred- |
| 7 | ited to the fund. Moneys in the fund are continuously appropriated to the Oregon Health |
| 8 | Authority to administer sections 1 to 15 of this 2013 Act. |
| 9 | (2) The authority may accept gifts, grants or contributions from any public or private |
| 10 | source for the purpose of carrying out sections 1 to 15 of this 2013 Act. |
| 11 | (3) The High Priority Chemicals of Concern for Children's Health Fund shall consist of: |
| 12 | (a) Moneys accepted by the authority pursuant to subsection (2) of this section. |
| 13 | (b) Fees and charges collected under sections 8 and 14a of this 2013 Act. |
| 14 | (c) Civil penalties imposed under section 11 of this 2013 Act. |
| 15 | |
| 16 | ASSESSMENTS |
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| 18 | SECTION 14. (1) Within five years after the date that a high priority chemical of concern |
| 19 | for children's health used in children's products is included on the list maintained pursuant |
| 20 | to sections 2 and 5 of this 2013 Act, a manufacturer of children's products sold or offered for |
| 21 | sale in this state must remove or substitute the chemical, or seek a waiver under section |
| 22 | 14a of this 2013 Act, if the chemical is present in a children's product that is: |
| 23 | (a) Mouthable; |
| 24 | (b) A children's cosmetic; or |
| 25 | (c) A children's product made for, marketed for use by or marketed to children under |
| 26 | three years of age. |
| 27 | (2)(a) When a manufacturer of children's products sold or offered for sale in this state |
| 28 | removes a high priority chemical of concern for children's health used in children's products |
| 29 | from a children's product described in subsection (1) of this section by substituting another |
| 30 | chemical, the manufacturer must submit a hazard assessment to the Oregon Health Au- |
| 31 | thority that explains how the children's product, and any substitute chemical the children's |
| 32 | product contains, is inherently less hazardous with the substitute chemical. |
| 33 | (b) If the manufacturer has removed a high priority chemical of concern for children's |
| 34 | health used in children's products from a children's product described in subsection (1) of |
| 35 | this section and has not replaced the chemical with a substitute chemical, the manufacturer |
| 36 | must submit notice to the authority that the manufacturer is no longer using the chemical |
| 37 | and that the manufacturer has not replaced the chemical with a substitute chemical. |
| 38 | (3) The authority shall establish by rule the methodology that a manufacturer must use |
| 39 | and the standards that a children's product must meet in order to comply with the hazard |
| 40 | assessment requirements under subsection (2)(a) of this section. |
| 41 | (4) The authority shall approve or disapprove a hazard assessment within 180 days of its |
| 42 | submittal. If the authority fails to act within 180 days, the hazard assessment is deemed |
| 43 | approved, and the manufacturer may continue to sell or offer for sale in this state the |
| 44 | children's product described in subsection (1) of this section for which the manufacturer |
| 45 | submitted a hazard assessment. If the authority disapproves a hazard assessment, the man- |
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1 ufacturer may submit a revised hazard assessment for consideration within 180 days of the

2 authority's disapproval.

3 (5) A manufacturer with 25 or fewer employees may apply for a two-year extension of the
4 time period specified in subsection (1) of this section to meet the requirements of this sec5 tion.

6 (6) Manufacturers are exempt from meeting the requirements of this section for 7 children's products described in subsection (1) of this section that contain high priority 8 chemicals of concern for children's health used in children's products at levels that are at 9 or below allowable levels for children's products as established by the Consumer Product 10 Safety Improvement Act of 2008, P.L. 110-314, 122 Stat. 3016, as in effect on the effective date 11 of this 2013 Act.

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(7)(a) The authority shall adopt rules providing for additional exemptions from the requirements of this section.

(b) For purposes of this subsection, any consumer product safety standard adopted under 14 15 federal law that establishes allowable levels for children's products of a high priority chemical of concern for children's health used in children's products is presumed to establish the 16 maximum allowable level of the chemical that may be used in children's products that are 17 18 sold or offered for sale in this state. The authority may not require a manufacturer in compliance with the federal standard to also comply with the provisions of this section un-19 less the authority establishes in the rulemaking process that a lower maximum allowable 20level for children's products of a high priority chemical of concern for children's health used 2122in children's products than the allowable level set by the federal standard is necessary to 23protect human health and welfare.

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WAIVERS

27 <u>SECTION 14a.</u> (1) If a manufacturer of children's products sold or offered for sale in this 28 state that is subject to section 14 of this 2013 Act fails to remove a high priority chemical 29 of concern for children's health used in children's products from a children's product de-30 scribed in section 14 (1) of this 2013 Act within the period specified in section 14 (1) of this 31 2013 Act, the manufacturer must apply to the Oregon Health Authority for a waiver. The 32 authority shall grant a waiver if the application:

(a) Includes an alternatives assessment demonstrating that removal of the high priority
 chemical of concern for children's health used in children's products is not financially or
 technically feasible; or

(b) Includes a quantitative exposure assessment demonstrating that the high priority
 chemical of concern for children's health used in children's products is not reasonably an ticipated to result in exposure based upon an analysis of leachability and bioavailability of the
 high priority chemical of concern for children's health used in children's products.

40 (2) To meet the requirements of subsection (1)(a) of this section, an alternatives assess 41 ment must:

(a) Identify and compare potential chemical and nonchemical alternatives that may be
used as substitutes to replace the high priority chemical of concern for children's health
used in children's products; and

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(b) Include elements that are consistent with guidance and frameworks established by

1 the United States Environmental Protection Agency and by other states and nongovern-

2 mental organizations with the applicable expertise, as those guidances and frameworks are 3 in effect on the effective date of this 2013 Act.

4 (3) To meet the requirements of subsection (1)(b) of this section, a quantitative exposure 5 assessment must:

6 (a) Evaluate the exposure potential of the high priority chemical of concern for children's
 7 health used in children products; and

8 (b) Include elements that are consistent with guidance and frameworks established by 9 the United States Environmental Protection Agency and by other states and nongovern-10 mental organizations with the applicable expertise, as those guidances and frameworks are 11 in effect on the effective date of this 2013 Act.

(4) If the authority determines that an alternatives assessment or a quantitative exposure assessment as described in this section is incomplete, the authority may obtain the assessment from another party. The manufacturer that submitted the assessment that was determined to be incomplete must pay for the assessment performed by the other party.

(5) The authority shall approve or disapprove a waiver application within 180 days of its submittal. If the authority fails to act within 180 days, the waiver application is deemed approved, and the manufacturer may continue to sell or offer for sale in this state the children's product described in section 14 (1) of this 2013 Act for which the manufacturer submitted a waiver application. If the authority disapproves a waiver application, the manufacturer may submit a revised waiver application for consideration within 180 days of the authority's disapproval.

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REPORTS TO LEGISLATIVE ASSEMBLY

26 <u>SECTION 15.</u> The Oregon Health Authority shall provide a report to the Legislative As-27 sembly once every two years regarding the implementation of sections 1 to 15 of this 2013 28 Act, including:

(1) Any updates made under section 5 of this 2013 Act to the list of high priority chemi cals of concern for children's health used in children's products.

(2) The number of manufacturers in compliance with section 7 of this 2013 Act and an
 analysis of the information collected pursuant to section 7 of this 2013 Act specifying:

(a) The number and types of children's products sold or offered for sale in this state that
 contain high priority chemicals of concern for children's health used in children's products.

(b) The range of amounts of high priority chemicals of concern for children's health used
 in children's products, and an analysis of the levels of the high priority chemicals of concern
 for children's health used in children's products for various categories of children's products.

(c) The potential for exposure to high priority chemicals of concern for children's health
 used in children's products based on the number of children's products sold or offered for
 sale in this state, likely exposure routes and the typical use patterns for the children's pro ducts.

(d) Recommendations to limit, reduce or prevent exposure to high priority chemicals of
 concern for children's health used in children's products based on an analysis of the infor mation collected.

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(3)(a) The implementation of sections 14 and 14a of this 2013 Act regarding hazard as-

sessments and waivers. In cases where the authority grants waivers for the continued use 1 2 of high priority chemicals of concern for children's health used in children's products in which the application includes an alternatives assessment, the authority may develop rec-3 ommendations on opportunities to provide technical assistance, provide grants, promote 4 public-private partnerships and other options to encourage manufacturers to produce pro-5 ducts through green chemistry that do not contain high priority chemicals of concern for 6 children's health. 7 (b) In developing the recommendations described in paragraph (a) of this subsection, the 8 9 authority may consult with the Department of Environmental Quality, the Oregon Business **Development Department and other state agencies.** 10 (4) Any recommendations submitted to the authority by manufacturers under section 7 11 12(7) of this 2013 Act. SECTION 16. Section 15 of this 2013 Act becomes operative on January 1, 2015. 1314 15 **MISCELLANEOUS** 16SECTION 17. The unit captions used in this 2013 Act are provided only for the conven-17ience of the reader and do not become part of the statutory law of this state or express any 18 19 legislative intent in the enactment of this 2013 Act. 2021EMERGENCY CLAUSE 2223SECTION 18. This 2013 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect 2425on its passage. 26