

#### Oregon Office of Rural Health

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## Testimony in Favor of SB 325 Senate Health Care & Human Services Committee March 11, 2013 Scott Ekblad, Director, Oregon Office of Rural Health

Chair Monnes Anderson, Vice-Chair Kruse, Members of the Committee:

The Rural Practitioner Tax Credit is administered by the Oregon Office of Rural Health. It was created by the Oregon Legislature in 1989, the same year our office was moved from the State Health Division to Oregon Health & Science University. The first credits were granted for tax year 1990, to physicians, physician assistants and nurse practitioners. Certified Registered Nurse Anesthetists (CRNAs), podiatrists, dentists and optometrists were added in later sessions, all with different sets of eligibility criteria.

Just over 2,000 providers qualified for the tax credit in tax year 2011, representing \$8.5 million. The fiscal impact for the biennium will be approximately \$17 million.

I was not working in the field when the program was created in 1989. However, it is safe to assume that the intent of the program was to increase the availability of providers in rural Oregon. Since 1991 the number of physicians receiving the credit has increased from 538 to 1,245. The number of nurse practitioners and physician assistants increased from 115 to 665.

I believe that if this credit is allowed to sunset we would see a decline in the number of providers available to rural Oregonians. I believe that trend would continue over time, as current recipients see this program as even more important as a retention tool as it is a recruitment incentive.

This past summer the Oregon Rural Health Association and the Oregon Office of Rural Health jointly administered a survey of Rural Practitioner Tax Credit recipients. I will lead you through some of the information we gathered, and the resulting program revisions we propose in the -5 amendments before you today.



### Background

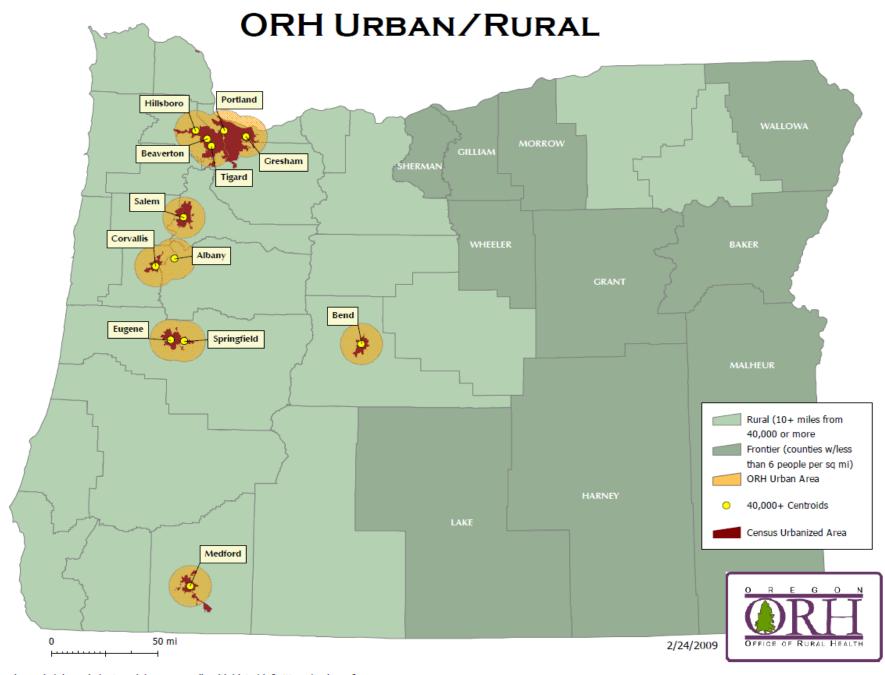
- The Rural Provider Tax Credit was authorized in 1989 and began with tax year 1990.
- Eligible professions are physicians, physician assistants, nurse practitioners, certified registered nurse anesthetists, podiatrists and dentists.
- Prior to 1999 there was a 10-yr limit on the credit; the limit was removed by the Legislature in 1999.



### Background (cont'd)

- Requirements for eligibility vary by type of provider.
- For all providers, at least 60% of the provider's practice must be spent in a qualifying rural area.

Rural means any area at least 10 miles from a population center of 40,000 or more.





### Recipients 1990 - 2011

|          | 1990 | 1991 | 1992 | 1993 | 1994 | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
|----------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| MD/DO    | 409  | 538  | 575  | 575  | 594  | 617  | 635  | 671  | 704  | 754  | 775  | 1010 | 1047 | 1076 | 1129 | 1157 | 1174 | 1184 | 1193 | 1214 | 1237 | 1245 |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| PA       | 33   | 37   | 39   | 41   | 44   | 49   | 58   | 61   | 62   | 77   | 76   | 87   | 94   | 109  | 126  | 132  | 151  | 170  | 190  | 203  | 219  | 221  |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| NP       | 61   | 78   | 98   | 122  | 145  | 179  | 204  | 214  | 225  | 249  | 273  | 287  | 299  | 309  | 326  | 353  | 377  | 410  | 420  | 405  | 426  | 444  |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| DDS/DMD* | 0    | 0    | 0    | 0    | 0    | 35   | 43   | 48   | 54   | 52   | 52   | 51   | 52   | 55   | 56   | 56   | 51   | 58   | 58   | 60   | 62   | 59   |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| CRNA***  | 0    | 41   | 43   | 43   | 47   | 45   | 44   | 47   | 47   | 48   | 50   | 58   | 63   | 66   | 68   | 67   | 65   | 68   | 76   | 69   | 67   | 69   |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| OD**     | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 9    | 5    | 14   | 18   | 18   | 20   | 19   | 19   | 19   | 19   | 20   | 21   | 20   | 20   | 20   |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| DPM*     | 0    | 0    | 0    | 0    | 0    | 8    | 8    | 8    | 8    | 10   | 12   | 18   | 19   | 19   | 20   | 20   | 19   | 19   | 22   | 22   | 23   | 24   |
|          |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |      |
| Totals   | 503  | 694  | 755  | 781  | 830  | 933  | 992  | 1058 | 1105 | 1204 | 1256 | 1529 | 1594 | 1653 | 1744 | 1804 | 1856 | 1929 | 1980 | 1993 | 2054 | 2082 |

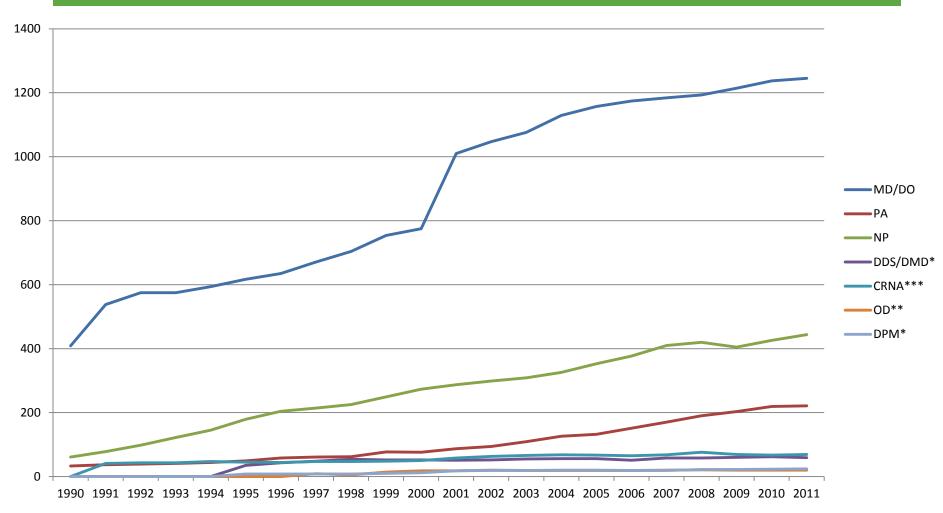
<sup>\*</sup>eligible effective 1995

<sup>\*\*</sup>eligible effective 1997

<sup>\*\*\*</sup>eligible effective 1991



### Recipients 1990 - 2011

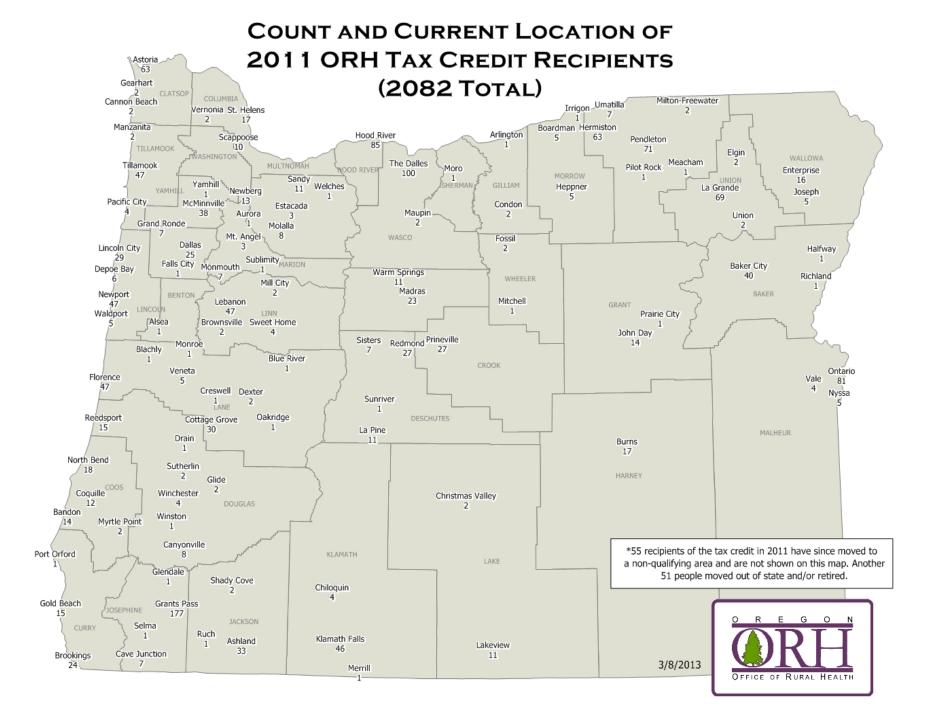




### 2011 Recipients

#### 2,082 providers received the credit for 2011:

- > 1,245 physicians
- > 444 nurse practitioners
- 221 physician assistants
- > 69 nurse anesthetists
- > 59 dentists
- 20 optometrists
- 24 podiatrists





### 2012 Rural Provider Tax Credit Survey

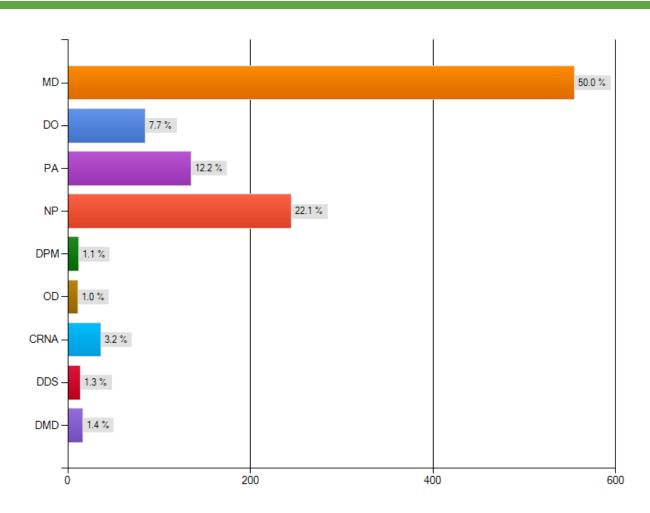
The Oregon Rural Health Association and the Oregon Office of Rural Health surveyed current tax credit recipients.

The survey was sent to 2,067 recipients on Monday, August 20, 2012.

1,074 responded, a 52% rate of return.

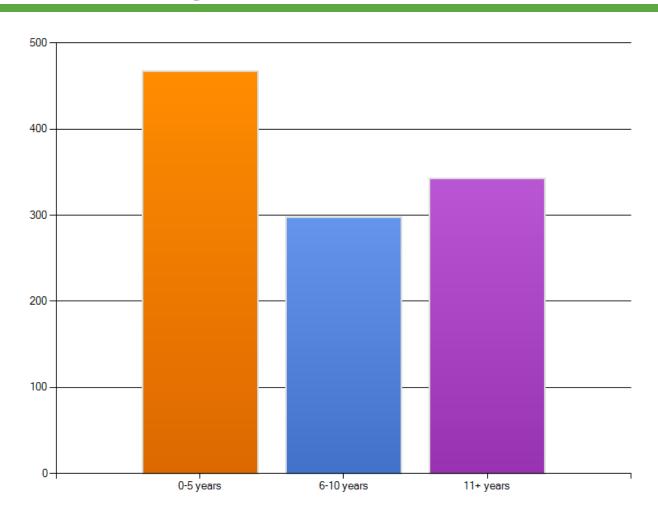


### Licensure



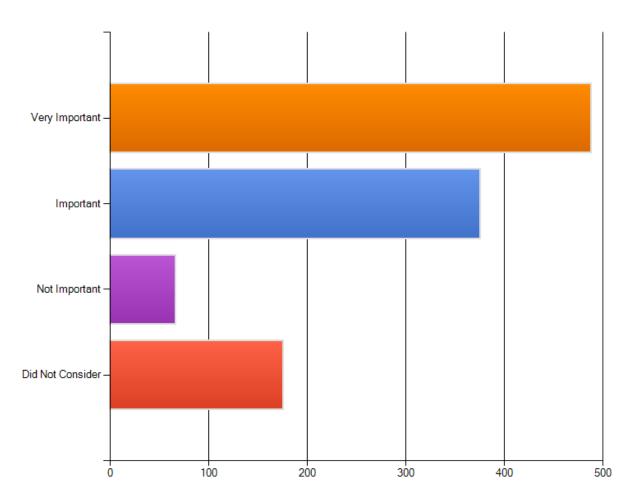


### Years receiving the tax credit



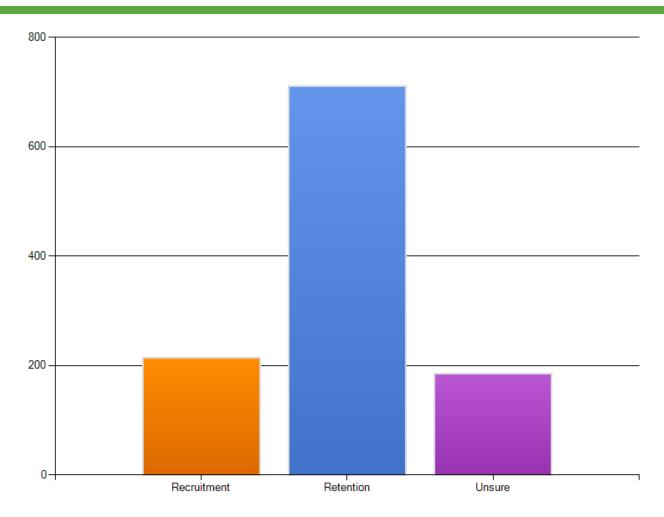
# How significant was the tax credit in your decision to practice in rural Oregon?





### Has the tax credit been more valuable as a recruitment tool or a retention incentive?

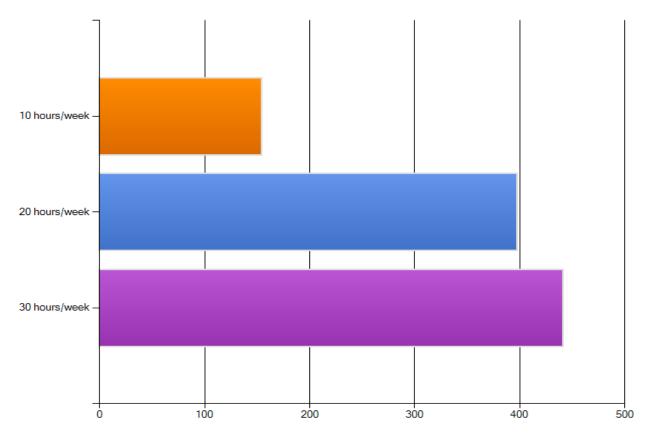




## Would you continue to practice in rural Oregon if recipients of the credit were required to...



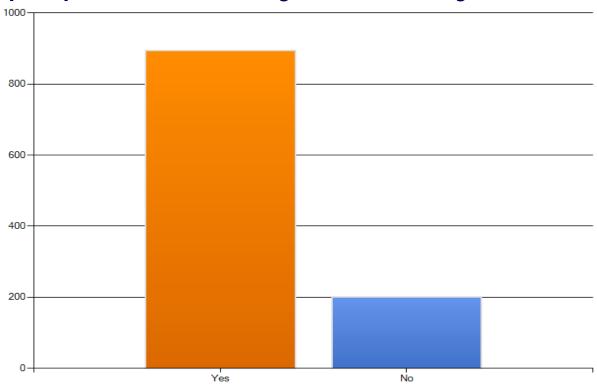
#### ...practice a minimum number of hours in rural?



### Would you continue to practice in rural Oregon if recipients of the credit were required to...



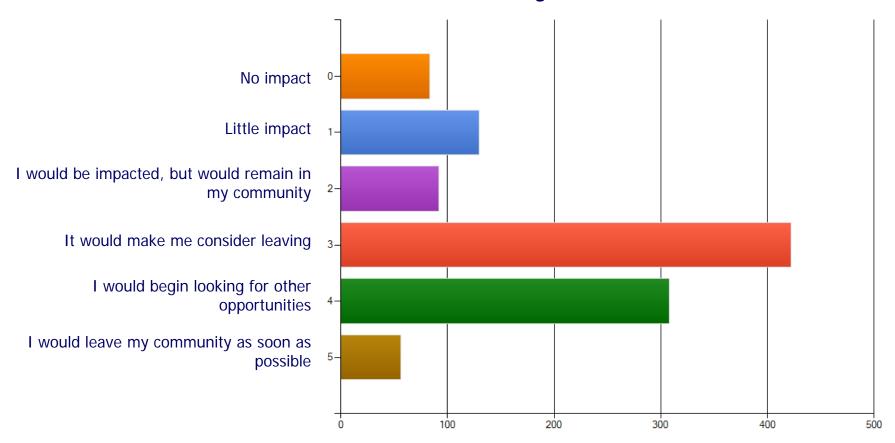
## ...accept Medicare and Medicaid patients in the same proportion as in your county?



### What would the impact be on your decision to continue practicing in rural Oregon if...



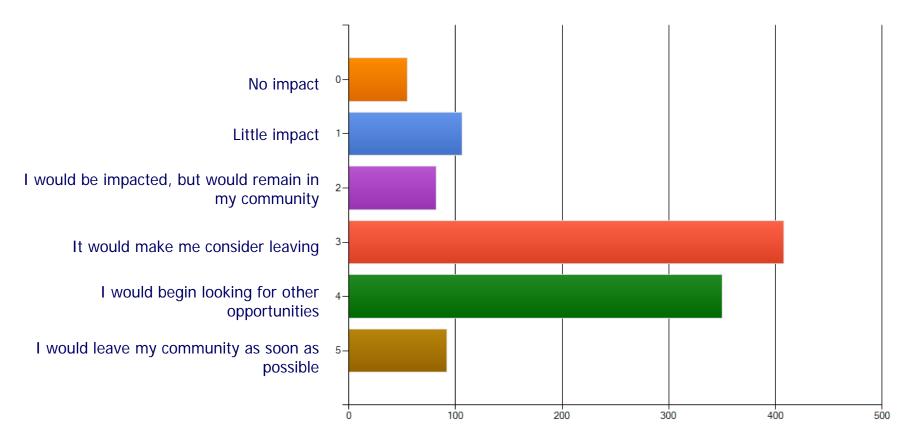
### ...the credit were limited to 10 years?



### What would the impact be on your decision to continue practicing in rural Oregon if...



#### ...the credit were eliminated?





#### Other feedback

The final question was open-ended, offering an opportunity to provide feedback on the tax credit.

- Of over 1,000 respondents, 371 provided feedback.
- So far the overwhelming majority reiterate the value of the credit in recruiting and/or retaining providers in rural Oregon.
- Many mention that it lessens an urban/rural pay differential.