

Testimony of Jesse Wm. Barton Before the Senate Committee on Veterans & Military Affairs Senate Bill 124

February 7, 2013

Senate Bill 124's concept returns following a May 22, 2012 informational hearing of this committee. The concept recognizes that certain consequences of military service, such as post-traumatic stress disorder and traumatic brain injury, may affect the behavior of servicemembers in unpredictable ways, including otherwise out-of-character criminal conduct. SB 124 is part of multi-faceted effort to ensure proper representation in and disposition of servicemember-defendant cases.

SB 124 is an offshoot of House Bill 3396 (2009), which died in committee. HB 3396 had two features. The first was to expand district attorney authority to divert certain servicemember-defendants from criminal prosecution. The 2010 Legislature passed Senate Bill 999, which essentially embraced this feature of HB 3396.

HB 3399's second feature was to clarify circumstances in which judges may mitigate servicemember-defendants' sentences, by imposing probation instead of incarceration. SB 124 would create a modified version of this mitigation feature. SB 124 would clarify that a defendant being a "servicemember," ORS 135.881, qualifies as a "mitigating factor." Then, if the judge concludes—and explains on the record the reasons for the conclusion—that the mitigating factor is "substantial and compelling," ORS 137.671(1); OAR 213-008-0001, the judge may, for example, impose a sentence of probationary treatment instead of incarceration.

The burden of proving both the mitigating factor, and that it is "substantial and compelling," would fall on the servicemember-defendant's attorney. Toward that end, various state agencies and non-governmental organizations are taking or have taken steps to ensure proper representation in servicemember-defendant cases. These include:

- The bar, which has sponsored or co-sponsored multiple seminars to train practitioners on the proper representation of servicemember-defendants. Also, the bar currently is in the process of amending its *Specific Standards for Representation in Criminal & Juvenile Delinquency Cases* to establish the proper representation of servicemember-defendants as a prerequisite to "provid[ing] competent representation[.]"
- The Public Defense Services Commission has adopted the bar's *Specific Standards*, and has made them applicable to all attorneys and firms who provide indigent-defense services funded through the Public Defense Services Account. Upon the bar's amendments to the *Specific Standards*, those amended standards will automatically apply to the state's numerous, indigent-defense providers.
- Like the bar, the Oregon Criminal Defense Lawyers Association (OCDLA) has sponsored or cosponsored numerous seminars to train practitioners on the proper representation of servicememberdefendants. Also, OCDLA's on-line *Library of Defense* contains a "wiki page" that provides
 association members basic information, including several resources, about the proper representation of
 servicemember-defendants.

The Oregon State Bar urges your support for SB 124.