LC 3090 2013 Regular Session 1/28/13 (CMT/ps)

# DRAFT

#### **SUMMARY**

Limits, for purposes of personal income taxation, availability of itemized deductions for taxpayer with household income in excess of \$250,000.

Applies to tax years beginning on or after January 1, 2013.

Takes effect on 91st day following adjournment sine die.

#### A BILL FOR AN ACT

- 2 Relating to limits on itemized deductions; creating new provisions; amending
- ORS 316.695; prescribing an effective date; and providing for revenue
- 4 raising that requires approval by a three-fifths majority.
- 5 Be It Enacted by the People of the State of Oregon:
- 6 **SECTION 1.** ORS 316.695 is amended to read:
- 7 316.695. (1) In addition to the modifications to federal taxable income
- 8 contained in this chapter, there shall be added to or subtracted from federal
- 9 taxable income:
- 10 (a) If, in computing federal income tax for a taxable year, the taxpayer
- 11 deducted itemized deductions, as defined in section 63(d) of the Internal
- 12 Revenue Code, the taxpayer shall add the amount of itemized deductions
- 13 deducted (the itemized deductions less an amount, if any, by which the
  - itemized deductions are reduced under section 68 of the Internal Revenue
- 15 Code).

14

20

- (b) If, in computing federal income tax for a taxable year, the taxpayer
- 17 deducted the standard deduction, as defined in section 63(c) of the Internal
- 18 Revenue Code, the taxpayer shall add the amount of the standard deduction
- 19 deducted.
  - (c)(A) From federal taxable income there shall be subtracted the larger

### LC 3090 1/28/13

- of (i) the taxpayer's itemized deductions or (ii) a standard deduction. Except
- 2 as provided in subsection (8) of this section, for purposes of this subpara-
- 3 graph, "standard deduction" means the sum of the basic standard deduction
- 4 and the additional standard deduction.
- 5 (B) For purposes of subparagraph (A) of this paragraph, the basic stand-6 ard deduction is:
- 7 (i) \$3,280, in the case of joint return filers or a surviving spouse;
- 8 (ii) \$1,640, in the case of an individual who is not a married individual 9 and is not a surviving spouse;
- 10 (iii) \$1,640, in the case of a married individual who files a separate return; 11 or
- (iv) \$2,640, in the case of a head of household.
- 13 (C)(i) For purposes of subparagraph (A) of this paragraph for tax years
- beginning on or after January 1, 2003, the Department of Revenue shall an-
- 15 nually recompute the basic standard deduction for each category of return
- 16 filer listed under subparagraph (B) of this paragraph. The basic standard
- 17 deduction shall be computed by dividing the monthly averaged U.S. City
- 18 Average Consumer Price Index for the 12 consecutive months ending August
- 19 31 of the prior calendar year by the average U.S. City Average Consumer
- 20 Price Index for the second quarter of 2002, then multiplying that quotient
- 21 by the amount listed under subparagraph (B) of this paragraph for each
- 22 category of return filer.
- 23 (ii) If any change in the maximum household income determined under
- 24 this subparagraph is not a multiple of \$5, the increase shall be rounded to
- 25 the next lower multiple of \$5.
- 26 (iii) As used in this subparagraph, "U.S. City Average Consumer Price
- 27 Index" means the U.S. City Average Consumer Price Index for All Urban
- 28 Consumers (All Items) as published by the Bureau of Labor Statistics of the
- 29 United States Department of Labor.
- 30 (D) For purposes of subparagraph (A) of this paragraph, the additional
- 31 standard deduction is the sum of each additional amount to which the tax-

- 1 payer is entitled under subsection (7) of this section.
- 2 (E) As used in subparagraph (B) of this paragraph, "surviving spouse" and
- 3 "head of household" have the meaning given those terms in section 2 of the
- 4 Internal Revenue Code.
- 5 (F) In the case of the following, the standard deduction referred to in 6 subparagraph (A) of this paragraph shall be zero:
- 7 (i) A husband or wife filing a separate return where the other spouse has 8 claimed itemized deductions under subparagraph (A) of this paragraph;
- 9 (ii) A nonresident alien individual;
- 10 (iii) An individual making a return for a period of less than 12 months 11 on account of a change in the individual's annual accounting period;
- 12 (iv) An estate or trust;
- 13 (v) A common trust fund; or
- 14 (vi) A partnership.

17

- (d) For the purposes of paragraph (c)(A) of this subsection, the taxpayer's
- 16 itemized deductions [are] shall be limited as provided in paragraph (e)
  - of this subsection and shall be the sum of:
- (A) The taxpayer's itemized deductions as defined in section 63(d) of the
- 19 Internal Revenue Code (reduced, if applicable, as described under section 68
- 20 of the Internal Revenue Code) minus the deduction for Oregon income tax
- 21 (reduced, if applicable, by the proportion that the reduction in federal item-
- 22 ized deductions resulting from section 68 of the Internal Revenue Code bears
- 23 to the amount of federal itemized deductions as defined for purposes of sec-
- 24 tion 68 of the Internal Revenue Code); and
- 25 (B) The amount that may be taken into account under section 213(a) of
- 26 the Internal Revenue Code, not to exceed seven and one-half percent of the
- 27 federal adjusted gross income of the taxpayer, if the taxpayer has attained
- 28 the following age before the close of the taxable year, or, in the case of a
- 29 joint return, if either taxpayer has attained the following age before the
- 30 close of the taxable year:
  - (i) For taxable years beginning on or after January 1, 1991, and before

- January 1, 1993, a taxpayer must attain 58 years of age before the close of the taxable year.
- 3 (ii) For taxable years beginning on or after January 1, 1993, and before
- 4 January 1, 1995, a taxpayer must attain 59 years of age before the close of
- 5 the taxable year.
- 6 (iii) For taxable years beginning on or after January 1, 1995, and before
- 7 January 1, 1997, a taxpayer must attain 60 years of age before the close of
- 8 the taxable year.
- 9 (iv) For taxable years beginning on or after January 1, 1997, and before
- January 1, 1999, a taxpayer must attain 61 years of age before the close of
- 11 the taxable year.
- (v) For taxable years beginning on or after January 1, 1999, a taxpayer
- must attain 62 years of age before the close of the taxable year.
- 14 (e) If for the tax year a taxpayer has household income, as defined
  - in ORS 310.630, in excess of \$250,000, the taxpayer's itemized deductions
- 16 as computed under paragraph (d) of this subsection may not exceed
- 17 the following:

15

- (A) \$25,000, in the case of joint return filers or a surviving spouse;
- (B) \$20,000, in the case of a head of household; or
- 20 (C) \$12,500, in the case of a taxpayer filing an individual return.
- 21 (2)(a) There shall be subtracted from federal taxable income any portion
- 22 of the distribution of a pension, profit-sharing, stock bonus or other retire-
- 23 ment plan, representing that portion of contributions which were taxed by
- 24 the State of Oregon but not taxed by the federal government under laws in
- 25 effect for tax years beginning prior to January 1, 1969, or for any subsequent
- 26 year in which the amount that was contributed to the plan under the Inter-
- 27 nal Revenue Code was greater than the amount allowed under this chapter.
- 28 (b) Interest or other earnings on any excess contributions of a pension,
- 29 profit-sharing, stock bonus or other retirement plan not permitted to be de-
- 30 ducted under paragraph (a) of this subsection shall not be added to federal
- 31 taxable income in the year earned by the plan and shall not be subtracted

- 1 from federal taxable income in the year received by the taxpayer.
- 2 (3)(a) Except as provided in subsection (4) of this section, there shall be
- 3 added to federal taxable income the amount of any federal income taxes in
- 4 excess of the amount provided in paragraphs (b) to (d) of this subsection,
- 5 accrued by the taxpayer during the taxable year as described in ORS 316.685,
- 6 less the amount of any refund of federal taxes previously accrued for which
- 7 a tax benefit was received.
- 8 (b) The limits applicable to this subsection are:
- 9 (A) \$5,500, if the federal adjusted gross income of the taxpayer for the tax
- 10 year is less than \$125,000, or, if reported on a joint return, less than \$250,000.
- 11 (B) \$4,400, if the federal adjusted gross income of the taxpayer for the tax
- 12 year is \$125,000 or more and less than \$130,000, or, if reported on a joint
- 13 return, \$250,000 or more and less than \$260,000.
- (C) \$3,300, if the federal adjusted gross income of the taxpayer for the tax
- 15 year is \$130,000 or more and less than \$135,000, or, if reported on a joint
- 16 return, \$260,000 or more and less than \$270,000.
- 17 (D) \$2,200, if the federal adjusted gross income of the taxpayer for the tax
- 18 year is \$135,000 or more and less than \$140,000, or, if reported on a joint
- 19 return, \$270,000 or more and less than \$280,000.
- 20 (E) \$1,100, if the federal adjusted gross income of the taxpayer for the tax
- 21 year is \$140,000 or more and less than \$145,000, or, if reported on a joint
- 22 return, \$280,000 or more and less than \$290,000.
- 23 (c) If the federal adjusted gross income of the taxpayer is \$145,000 or more
- 24 for the tax year, or, if reported on a joint return, \$290,000 or more, the limit
- 25 is zero and the taxpayer is not allowed a subtraction for federal income taxes
- 26 under ORS 316.680 (1) for the tax year.
- 27 (d) In the case of a husband and wife filing separate tax returns, the
- 28 amount added shall be in the amount of any federal income taxes in excess
- 29 of the amount provided for individual taxpayers under paragraphs (a) to (c)
- 30 of this subsection, less the amount of any refund of federal taxes previously
- 31 accrued for which a tax benefit was received.

- 1 (e) For purposes of this subsection, the limits applicable to a joint return 2 shall apply to a head of household or a surviving spouse, as defined in section 2(a) and (b) of the Internal Revenue Code.
- 4 (f)(A) For a calendar year beginning on or after January 1, 2008, the De-5 partment of Revenue shall make a cost-of-living adjustment to the federal 6 income tax threshold amounts described in paragraphs (b) and (d) of this 7 subsection.
- 8 (B) The cost-of-living adjustment for a calendar year is the percentage by
  9 which the monthly averaged U.S. City Average Consumer Price Index for the
  10 12 consecutive months ending August 31 of the prior calendar year exceeds
  11 the monthly averaged index for the period beginning September 1, 2005, and
  12 ending August 31, 2006.
- 13 (C) As used in this paragraph, "U.S. City Average Consumer Price 14 Index" means the U.S. City Average Consumer Price Index for All Urban 15 Consumers (All Items) as published by the Bureau of Labor Statistics of the 16 United States Department of Labor.
- (D) If any adjustment determined under subparagraph (B) of this paragraph is not a multiple of \$50, the adjustment shall be rounded to the next lower multiple of \$50.
- 20 (E) The adjustment shall apply to all tax years beginning in the calendar 21 year for which the adjustment is made.
- 22 (4)(a) In addition to the adjustments required by ORS 316.130, a full-year 23 nonresident individual shall add to taxable income a proportion of any accrued federal income taxes as computed under ORS 316.685 in excess of the 25 amount provided in subsection (3) of this section in the proportion provided 26 in ORS 316.117.
- (b) In the case of a husband and wife filing separate tax returns, the amount added under this subsection shall be computed in a manner consistent with the computation of the amount to be added in the case of a husband and wife filing separate returns under subsection (3) of this section. The method of computation shall be determined by the Department of Revenue

- 1 by rule.
- 2 (5) Subsections (3)(d) and (4)(b) of this section shall not apply to married
- 3 individuals living apart as defined in section 7703(b) of the Internal Revenue
- 4 Code.
- 5 (6)(a) For tax years beginning on or after January 1, 1981, and prior to
- 6 January 1, 1983, income or loss taken into account in determining federal
- 7 taxable income by a shareholder of an S corporation pursuant to sections
- 8 1373 to 1375 of the Internal Revenue Code shall be adjusted for purposes of
- 9 determining Oregon taxable income, to the extent that as income or loss of
- 10 the S corporation, they were required to be adjusted under the provisions
- of ORS chapter 317.
- (b) For tax years beginning on or after January 1, 1983, items of income,
- 13 loss or deduction taken into account in determining federal taxable income
- by a shareholder of an S corporation pursuant to sections 1366 to 1368 of the
- 15 Internal Revenue Code shall be adjusted for purposes of determining Oregon
- 16 taxable income, to the extent that as items of income, loss or deduction of
- 17 the shareholder the items are required to be adjusted under the provisions
- 18 of this chapter.
- (c) The tax years referred to in paragraphs (a) and (b) of this subsection
- 20 are those of the S corporation.
- 21 (d) As used in paragraph (a) of this subsection, an S corporation refers
- 22 to an electing small business corporation.
- 23 (7)(a) The taxpayer shall be entitled to an additional amount, as referred
- to in subsection (1)(c)(A) and (D) of this section, of \$1,000:
- 25 (A) For the taxpayer if the taxpayer has attained age 65 before the close
- 26 of the taxpayer's taxable year; and
- 27 (B) For the spouse of the taxpayer if the spouse has attained age 65 before
- 28 the close of the taxable year and an additional exemption is allowable to the
- 29 taxpayer for such spouse for federal income tax purposes under section 151(b)
- 30 of the Internal Revenue Code.
- 31 (b) The taxpayer shall be entitled to an additional amount, as referred to

#### LC 3090 1/28/13

in subsection (1)(c)(A) and (D) of this section, of \$1,000:

13

14

15

16

17

- 2 (A) For the taxpayer if the taxpayer is blind at the close of the taxable 3 year; and
- (B) For the spouse of the taxpayer if the spouse is blind as of the close of the taxable year and an additional exemption is allowable to the taxpayer for such spouse for federal income tax purposes under section 151(b) of the Internal Revenue Code. For purposes of this subparagraph, if the spouse dies during the taxable year, the determination of whether such spouse is blind shall be made immediately prior to death.
- (c) In the case of an individual who is not married and is not a surviving spouse, paragraphs (a) and (b) of this subsection shall be applied by substituting "\$1,200" for "\$1,000."
  - (d) For purposes of this subsection, an individual is blind only if the individual's central visual acuity does not exceed 20/200 in the better eye with correcting lenses, or if the individual's visual acuity is greater than 20/200 but is accompanied by a limitation in the fields of vision such that the widest diameter of the visual field subtends an angle no greater than 20 degrees.
- 19 (8) In the case of an individual with respect to whom a deduction under 20 section 151 of the Internal Revenue Code is allowable for federal income tax 21 purposes to another taxpayer for a taxable year beginning in the calendar 22 year in which the individual's taxable year begins, the basic standard de-23 duction (referred to in subsection (1)(c)(B) of this section) applicable to such 24 individual for such individual's taxable year shall equal the lesser of:
- 25 (a) The amount allowed to the individual under section 63(c)(5) of the 26 Internal Revenue Code for federal income tax purposes for the tax year for 27 which the deduction is being claimed; or
- 28 (b) The amount determined under subsection (1)(c)(B) of this section.
- 29 <u>SECTION 2.</u> The amendments to ORS 316.695 by section 1 of this 30 **2013** Act apply to tax years beginning on or after January 1, 2013.
- 31 SECTION 3. This 2013 Act takes effect on the 91st day after the date

## LC 3090 1/28/13

- on which the 2013 regular session of the Seventy-seventh Legislative
- 2 Assembly adjourns sine die.