
MEMORANDUM

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To: Human Services Subcommittee of the Joint Committee on Ways and Means

From: Linda Ames, Legislative Fiscal Office
503-986-1816

Date: June 20, 2013

Subject: HB 2445-A
Work Session Recommendations

HB 2445-A requires the Oregon Health Authority to develop and continuously refine an evidence-based system of care that meets the developmental needs of adolescents, and to establish procedures and criteria for certifying and decertifying school-based health centers. The bill also requires the agency to convene work groups to recommend best practices for school-based health centers, and to convene a work group to develop recommendations for the use of school-based health centers for children who qualify for medical assistance.

The measure, the original staff measure summary, and fiscal impact statement are available on the Oregon Legislative Information System (OLIS).

The measure previously had hearings in the House Committee on Health Care on 4/1/2013 and 4/15/2013, and a public hearing in this Subcommittee on 5/6/2013.

The \$4 million General Fund included in this bill will allow the agency to provide funding to existing school-based health centers to bring all centers closer to parity in state funding, as well as provide funding to centers that are in the planning or construction stages. The funding will also provide incentive funds to promote better business practices, such as improved billing rates and adoption of electronic health records. Three positions (2.50 FTE) are included to support the expansion.

Amendment

The proposed -8 amendment is a combination of the -7 amendment with the addition of a General Fund appropriation. Besides the appropriation, the amendment expands services at school-based health centers to include administration of vaccines.

Motion: I move the -8 amendment to HB 2445-A.

Measure as Modified

The measure, as amended, is recommended to be moved to the Full Committee on Joint Ways and Means.

Motion: I move HB 2445-A to the Joint Committee on Ways and Means with a “do pass” recommendation, as amended.

Assignment of Carriers

Full: _____

2nd Chamber: _____

REVENUE: No revenue impact
FISCAL: Fiscal statement issued

Action:	Do Pass as Amended and Be Printed Engrossed and Be Referred to the Committee on Ways and Means by Prior Reference
Vote:	8 - 1 - 0
Yeas:	Clem, Conger, Harker, Kennemer, Keny-Guyer, Lively, Thompson, Greenlick
Nays:	Weidner
Exc.:	0
Prepared By:	Tyler Larson, Administrator
Meeting Dates:	4/1, 4/15

WHAT THE MEASURE DOES: Requires Oregon Health Authority (OHA) adopt by rule certification procedures and criteria for school-based health care centers (SBHCs). Requires OHA convene work groups to recommend best practices. Authorizes OHA to contract with entity that coordinates SBHC care. Defines SBHC as health clinic on school grounds providing primary, preventative, behavioral and oral health care and health education services through licensed or certified health professionals or students enrolled in a professional medical, nursing or dental program. Requires OHA provide stable, consistent and predictable funding for SBHCs. Requires OHA to create pool of funds to increase number of SBHCs which act as patient-centered primary care facilities without requiring certification and improve delivery and coordination of care. Requires OHA convene work group to develop recommendations for effective and coordinated use of SNHCs for children who qualify for medical assistance. Requires OHA report on progress to interim committee on or before December 31, 2013. Sunsets work group on January 2, 2014.

ISSUES DISCUSSED:

- Impact of poor health on learning
- Health care delivery at schools
- Current relationships between SBHCs and coordinated care organizations
- Service opportunities for professional students
- Continuing expansion of SBHCs

EFFECT OF COMMITTEE AMENDMENT: Replaces the measure.

BACKGROUND: School Based Health Centers (SBHCs) are medical clinics on the grounds of public schools and staffed by primary care professionals that provide comprehensive physical, mental and preventive health services for students, regardless of their ability to pay. SBHCs are designed to increase access to healthcare resources for adolescents and youth, a group with traditionally low access to health care service. There are currently 63 SBHCs operating in 21 Oregon counties.

House Bill 2445-A creates additional criteria designed to increase access to care and ensure funding and consistent quality of care in SBHCs.

FISCAL IMPACT OF PROPOSED LEGISLATION**Measure: HB 2445 - A8**Seventy-Seventh Oregon Legislative Assembly – 2013 Regular Session
Legislative Fiscal Office***Only Impacts on Original or Engrossed
Versions are Considered Official***

Prepared by: Kim To
Reviewed by: Linda Ames
Date: 6/20/2013

Measure Description:

Requires Oregon Health Authority to use funds allocated by the Legislative Assembly for the expansion and continuation of school-based health centers.

Government Unit(s) Affected:

Oregon Health Authority (OHA)

Local Government Mandate:

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

Analysis:

House Bill 2445 requires the Public Health division of the Oregon Health Authority to:

- Develop and continuously refine an evidence-based system of care that meets the developmental needs of adolescents.
- Adopt by rule the procedures and criteria for certifying, suspending and decertifying school-based health centers (SBHCs).
- Convene work groups to recommend best practices for school-based health centers.
- Convene a work group to develop recommendations for the effective and coordinated use of SBHC for children who qualify for medical assistance. OHA is required to report on the progress of this work group to an interim committee by December 31, 2013. This work group sunsets on January 2, 2014.

The bill also expands the definition of school based health centers and requires OHA to use funds allocated by the Legislative Assembly for the expansion and continuation of school-based health centers.

The fiscal impact of this bill on the Oregon Health Authority is indeterminate. OHA will use existing staff and resources to convene work groups, adopt rules regarding SBHCs, and develop an evidence-based system of care that meets the developmental needs of adolescents.

However, the bill specifies that OHA is required to use funds allocated by the Legislative Assembly for the expansion and continuation of school-based health centers. Yet, the bill does not appropriate funds for this purpose. As a point of reference, OHA reports that expanding the number of school based health centers by 10 sites would have a fiscal impact of roughly \$1.7 million. Without knowing the amount of funds that will be dedicated toward expansion, OHA cannot estimate the fiscal impact.

The – A8 amendment expands SBHCs' services to include administration of vaccines. This provision does not change the fiscal determination. The – A8 amendment also includes a General Fund appropriation to the Oregon Health Authority in the amount of \$4 million General Fund for the purpose of carrying out the provisions of this bill.

**PROPOSED AMENDMENTS TO
A-ENGROSSED HOUSE BILL 2445**

1 On page 1 of the printed A-engrossed bill, line 2, after “413.225;” insert
2 “appropriating money;”.

3 On page 3, line 20, delete “and”.

4 In line 21, after the semicolon insert “and

5 “(vii) The administration of vaccines recommended by the Centers for
6 Disease Control and Prevention;”.

7 In line 24, after “provide” insert “one or more”.

8 In line 25, delete “Students” and insert “A student”.

9 In line 26, before the semicolon insert “if the health service is within the
10 student’s field of study and training”.

11 Delete line 27 and insert:

12 “(ii) An expanded practice dental hygienist holding a permit issued under
13 ORS 680.200 for oral health care.”.

14 On page 4, line 25, delete “of this 2013 Act”.

15 After line 27, insert:

16 **“SECTION 4. In addition to and not in lieu of any other appropri-**
17 **ation, there is appropriated to the Oregon Health Authority, for the**
18 **biennium beginning July 1, 2013, out of the General Fund, the amount**
19 **of \$4 million, which may be expended for carrying out the provisions**
20 **of this 2013 Act.”.**

21 In line 28, delete “4” and insert “5”.

22 In line 29, delete “5” and insert “6”.

