

## Joint Committee on Ways and Means

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## Subcommittee on General Government

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Rep. Greg Smith, Co-Chair  
Sen. Betsy Johnson  
Sen. Doug Whitsett  
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**To:** General Government Subcommittee

**From:** Linda Gilbert, Legislative Fiscal Office  
(503) 986-1845

**Date:** May 23, 2013

**Subject:** Senate Bill 7-A  
Work Session Recommendations

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Senate Bill 7-A is before the Subcommittee today for a work session. You heard the bill in public hearing on May 14. Before that, it came out of the Senate Committee on Rural Communities and Economic Development on a 5-0-0 vote.

The measure establishes the State Fair Council as a public corporation to conduct the Oregon State Fair and operate fairground properties and facilities as an exposition center. Properties and facilities continue to be owned by the state and the fair continues at the current location in Salem.

The measure authorizes periodic audits and directs certain regular reporting. Planning for the transfer to the Council is to be complete by July 1, 2014 and operations are to be handed over no later than December 31, 2015.

There is no fiscal impact associated with the measure in 2013-15. Parks Department will continue to conduct the fair in 2013, 2014, and possibly 2015. Funding for that purpose is in Parks' budget. Parks will continue to pay debt service on capital borrowing until 2018. Parks will absorb costs associated with the planning required to establish the Council. The bill allows the Department of Administrative Services (DAS) to seek funding from the Legislative Assembly or the Emergency Board.

There are no proposed amendments to the measure.

### Motion on Measure

The measure is recommended to be moved to the full Committee on Joint Ways and Means.

**Motion: Move SB 7-A to the full committee with a do pass recommendation.**

**FISCAL IMPACT OF PROPOSED LEGISLATION**

Seventy-Seventh Oregon Legislative Assembly – 2013 Regular Session  
Legislative Fiscal Office

**Measure: SB 7 - A**

*Only Impacts on Original or Engrossed  
Versions are Considered Official*

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Prepared by: Krista McDowell  
Reviewed by: John Borden, Linda Gilbert, Paul Siebert  
Date: 5/7/2013

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**Measure Description:**

Establishes State Fair Council as public corporation.

**Government Unit(s) Affected:**

Department of Administrative Services (DAS), Oregon Parks and Recreation Department (OPRD), Oregon State Treasurer, Department of Justice

**Summary of Expenditure Impact:**

See Analysis

**Local Government Mandate:**

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

**Analysis:**

The bill establishes State Fair Council (Council) as an independent public corporation to run the Oregon State Fair and maintain and operate the fairgrounds and exposition center. The bill prohibits disposal of the fairground facilities without Department of Administrative Services (DAS) approval and directs the Council to enter into a renewable agreement with DAS to carry out facility operations and to make periodic lease payments to the State of Oregon. DAS may also seek an appropriation from the Legislative Assembly or the Emergency Board for moneys to support the Council.

The drafting and administration of the lease agreement between DAS and the Council is estimated to cost DAS \$5,520. An optional baseline condition assessment of the existing facility may need to be performed which would be estimated on a per square foot basis. It is not determined if this assessment cost will be incurred, however if it is, the expense will range between \$56,627 to \$98,276. If the \$50 million account balance threshold for the Council is triggered, the one-time cost of the appraisal is estimated at \$20,000. Ongoing financial services provide to the Council by DAS are anticipated to be absorbable within existing workloads. Costs to DAS associated with the sale of facilities and properties are normally deducted from sale proceeds; the agency will not need additional funds should these services be required.

The lease agreement for the Council to make payments to the State of Oregon has an indeterminate revenue impact as at this time - the terms of the agreement have not yet been negotiated.

The fiscal impact to Oregon State Treasurer, Oregon Parks and Recreation Department and the Department of Justice are estimated to be minimal. Any support service expenses incurred by these agencies, as a result of the passage of this bill, are absorbable within the agencies existing budgets or may be reimbursed by the council under provisions in the bill.

REVENUE: Minimal revenue impact, no statement issued

FISCAL: Fiscal statement issued

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<b>Action:</b>	Do Pass as Amended and Be Printed Engrossed and Be Referred to the Committee on Ways and Means by Prior Reference
<b>Vote:</b>	5 - 0 - 0
<b>Yeas:</b>	Baertschiger, Burdick, Close, Prozanski, Roblan
<b>Nays:</b>	0
<b>Exc.:</b>	0
<b>Prepared By:</b>	Racquel Rancier, Administrator
<b>Meeting Dates:</b>	4/2

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**WHAT THE MEASURE DOES:** Establishes State Fair Council (Council) as public corporation to conduct Oregon State Fair (Fair); operate fairground properties and facilities as exposition center; and construct, maintain and insure fairground properties and facilities. Stipulates Council membership and structure. Authorizes Council to hire director to carry out daily operations. Requires properties and facilities to be owned by state and prohibits disposal without Department of Administrative Services (DAS) approval. Directs Council to enter renewable agreement with DAS to lease fairground facilities and properties. Authorizes Legislative Assembly to terminate agreement and dispose of property and facilities if Council's operation results in net loss in three of five consecutive years. Allows DAS to seek appropriation from Legislative Assembly or Emergency Board for support if financial resources inadequate. Requires profit to be used for operation and maintenance of fairground or payment of obligations to DAS. Establishes Council authorities and accountability for operations, deposits, investments, and budgets. Requires director to provide financial report at each Council meeting. Requires Council to hold public meeting on proposed budget and modifications. Authorizes Secretary of State to conduct periodic audits. Directs Council to file annual report with Governor, committee of Legislative Assembly dealing with economic development, Legislative Fiscal Office and DAS. Requires Fair to be conducted at current fairgrounds in Salem. Requires appointment of Council members no later than January 1, 2014. Requires DAS to report progress to interim legislative committee on economic development by October 1, 2014. Requires DAS and Council to complete agreement no later than July 1, 2014 for Council to conduct Fair and carry out fairground operations no later than December 31, 2015. Specifies procedures for transitioning Fair from Oregon Parks and Recreation Department(OPRD) to Council. Declares emergency, effective upon passage.

**ISSUES DISCUSSED:**

- History of Fair and exposition center financial and infrastructure challenges
- Public corporation would allow Council to undertake actions to be competitive
- Pavilion inadequate for sports teams and has not been able to anchor a tenant
- Social and cultural importance of fair to youth, agriculture, stock raising and arts
- Provisions for Council accountability and oversight
- Process for transition and distribution of responsibilities between Council, DAS, and OPRD

**EFFECT OF COMMITTEE AMENDMENT:** Replaces measure.

**BACKGROUND:** The Oregon State Fair began in 1858 as an agricultural exhibition and expanded in 1977 to include an exposition center. In recent years, the Fair has been challenged to generate revenue to meet both operating and maintenance costs and debt service requirements. In 1997, the Legislative Assembly requested the Joint Legislative Audit Committee evaluate and identify solutions to the Fair's problems. In 2005, House Bill 3502 shifted management of the Fair to OPRD in order to curb the Fair's reliance on the state's General Fund. OPRD has proposed that the Fair and exposition center would benefit from a new governance structure. Senate Bill 7 A provides for the establishment of the Council as a public corporation to conduct and oversee the Fair and exposition center and associated operations.

4/9/2013 9:32:00 AM

*This summary has not been adopted or officially endorsed by action of the committee.*