



# Portland Metro Regional Industrial Land Study

House Land Use Committee February 12, 2013







# Industrial Land Supply – Mike Williams

- Job creation and income growth key to Oregon's economic prosperity – jobs/income tax for education/public services
- Limited supply of large sites for traded-sector development across Oregon
- Business decision timeframe shrinking



## Demand for Large Sites

 Consistent interest in 50+ and 100+ acres based on public and private data, even during current economic downturn

- **Public:** 25% of Business Oregon leads seeking more than 25+ acres
  - Every major recruitment category had at least one opportunity needing more than 25 acres
- Private: Survey of 6 Metro brokers shows 11 leads a year for sites greater than 50 acres

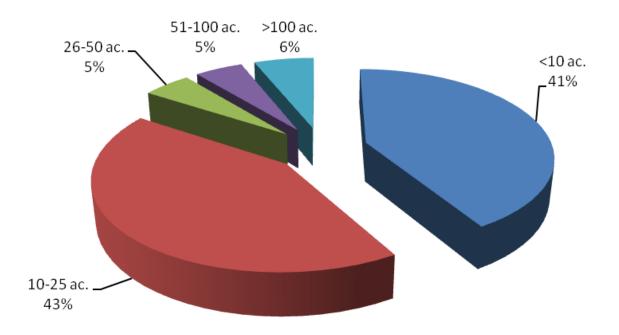
## Traded Sector Industry

### Acreage Requirements for Majority of Leads

	Regional/ National Scaled Clean Tech	Globally Scaled Clean Tech	Heavy Ind./ Mfrg	General Mfrg	High Tech Mfrg/ Campus Industrial	Warehouse/ Distribution	Regional Dist. Centers
Competitive Acreage Required	50 acres	100 acres	25 acres	10 acres	25 acres	25 acres	80 acres



## **Minimum Lot Size Requirements**



\*NOTE: 82 Recruitment Opportunities Where site requirements specified, regardless of status



## Recruitment Minimum Site Area Requirements – Select Industries

## By Industry

Recruitment Opportunities Minimum Site Requirements	Specified* #Opps	Largest (min) acres	Avg (min) acres
AM - Advanced Mfg	25	200	18
CT – Biomass	1	25	25
CT – Solar	24	250	26
CT – All Other	13	40	11
FW - Wood Products	1	15	15
HT -Data Center	7	160	48
SL - Distribution Center	2	70	45
XX - Other	4	15	9

<sup>\*</sup>NOTE - Where provided : **77** Recruitments where site requirements specified



## Portland Metro Project – Mark Clemons

- Develop a market driven tool for determining the supply and readiness of large lot industrial sites within the Metro UGB
- Inform the work of local jurisdictions, Metro, Port and the State of Oregon, regarding the general availability of and the challenges facing industrial sites



## Phase 1 Process

#### All Vacant Parcels inside UGB & Selected Urban Reserves:

25+ Acres Zoned, Comp Planned or Concept Planned for Industrial Use

#### **Site Analysis:**

Parcel Aggregation & Net Developable Acres (wetlands, floodplain, slope)

**User Owned** 

**Expansion Sites** 

#### **Market Readiness:**

(transportation, availability, infrastructure, assembly, brownfields)

Tiers

1-3

# **Industrial Site Tiering**

#### Tier 1 - 6 months to shovel ready

- Consistent with the State of Oregon Site
   Certification
- Minimum threshold for most recruitments

### Tier 2 − 7 months to 2½ years to shovel ready

- Not viable for recruitment
- Requires patient investor

#### Tier 3 – Greater than 2½ years to shovel ready

Requires very patient, risk taking investor

# Phase 1 Findings

Inventory of market ready, large industrial sites is limited:

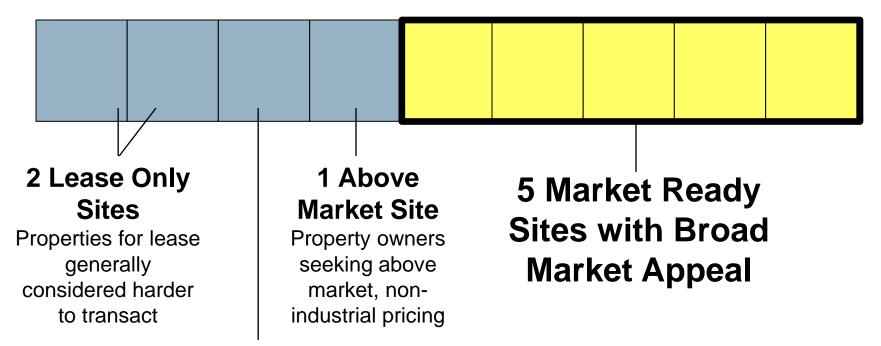
- 56 industrial sites identified with 25+ net developable acres
  - 9 Tier 1 sites (6 months to shovel ready)
  - 16 Tier 2 sites (7 months to 2 ½ years to shovel ready)
  - 31 Potential Tier 3 sites (> 2 ½ years to shovel ready)



## 5 Tier 1 Sites Broad Market Appeal

#### 9 Tier 1 Sites

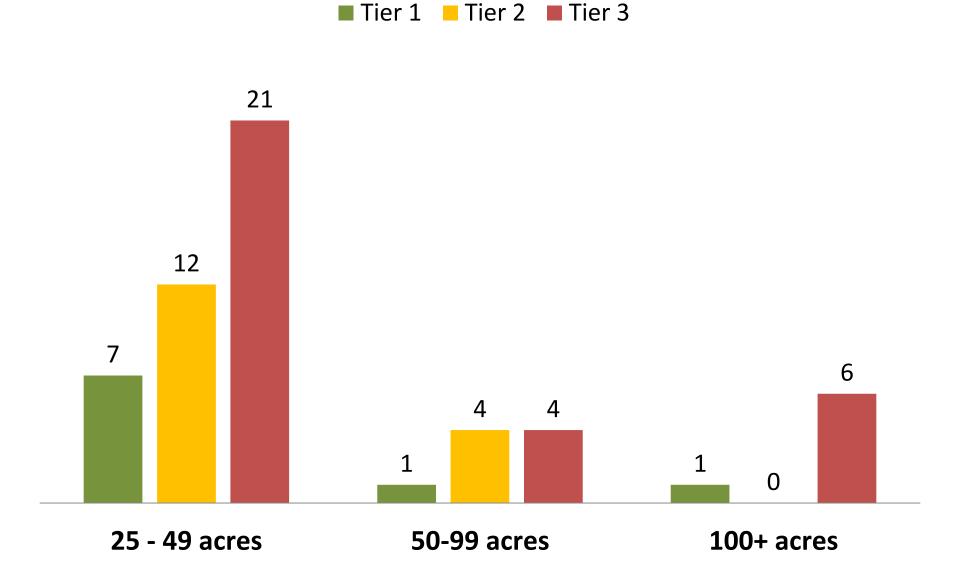
Full universe of Tier 1 sites



#### 1 Irregular Shaped Site

Industrial buildings tend to be rectangular; irregular configurations are harder to design efficiently

## Distribution of Sites by Acreage

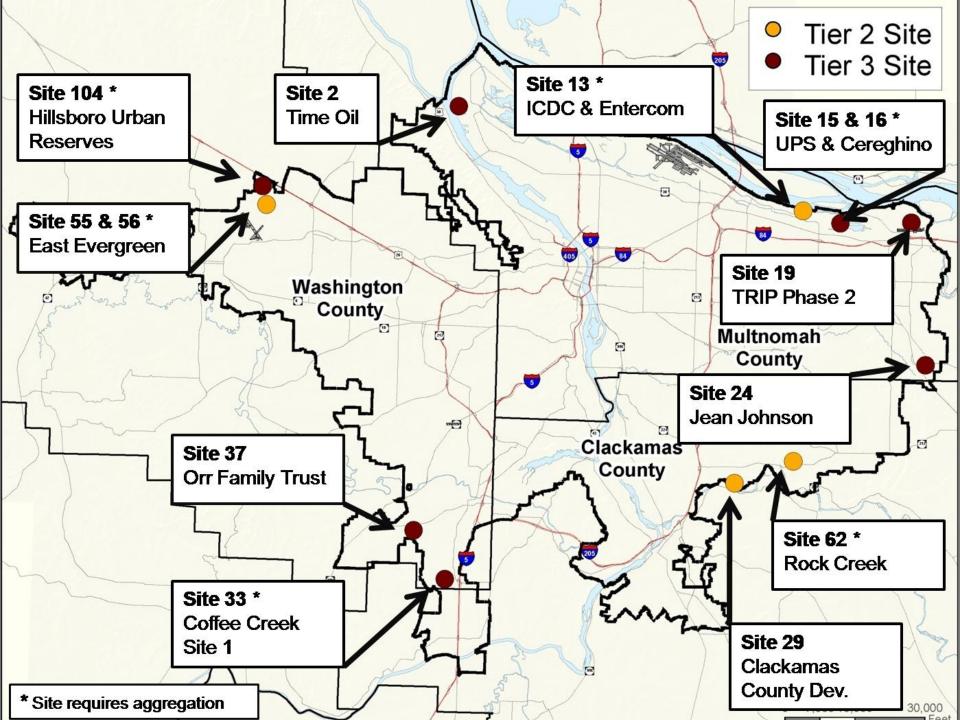


# Tier 2 and 3 Potential Development Constraints

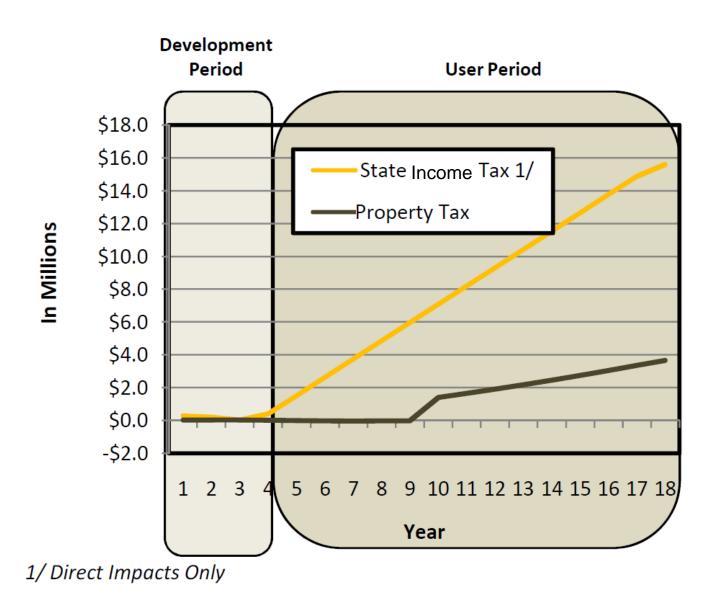
	TOTAL
BROWNFIELD / CLEANUP	8
NATURAL RESOURCES	13
INFRASTRUCTURE	19
TRANSPORTATION	18
LAND ASSEMBLY	14
STATE/LOCAL ACTIONS	20
NOT WILLING TO TRANSACT	18

## Phase 2 Process

- Development assessments for 12 diverse sites
  - Size, location, barriers, tiers, traded sector uses
- Hypothetical large lot users, investments required, and economic benefit of development
- Independent, market-oriented analytic approach
- State wetland and brownfield consultation



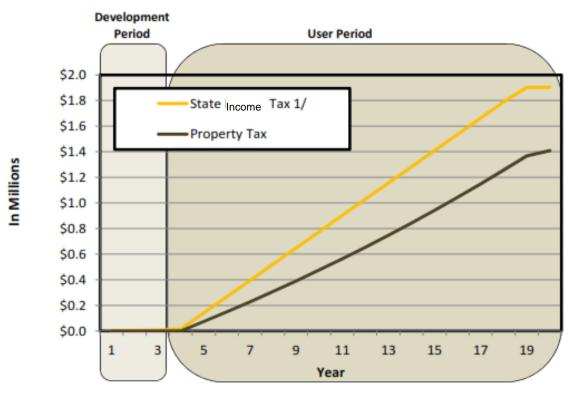
## Annual Tax Revenue – Evergreen Site



## East Evergreen - Hillsboro

- 116 acres with site hard cost gap, \$13M.
- Market gap of \$13.4M.
- 1,700 direct jobs and \$232M in payroll.
- 12,000 total direct and indirect jobs.
- 20 year state cumulative revenue, \$153M.
- 20 year local cumulative revenue, \$35M.
- 80 percent of new tax revenue to state.
- \$2.8 billion in annual economic activity.

## Annual Tax Revenue – Orr Site



1/ Direct Impacts Only

# Orr Family - Sherwood

- 43 acres with site hard cost gap, \$4.5M.
- Market gap of \$4M.
- 630 direct jobs, \$28.5M in annual payroll
- 1,500 total direct and indirect jobs
- 20 year state cumulative revenue, \$17M.
- 20 year local cumulative revenues, \$12M.
- 59 percent of new revenue to state.
- \$344 million annual economic activity.

# Recap of Phase 1 and Phase 2 – Bernie Bottomly

- Limited market-ready sites in Metro urban growth boundary.
- Shortage of larger sites for game changer investments.
- Multiple site pipeline constraints.
- Case studies show significant economic and state revenue impact potential from site readiness investments.

## **Site Constraints**

- Off-site public utilities represent primary barrier.
- Transportation constraints are the largest contributing factor.
- Site aggregation also key.
- Time to establish infrastructure approaches 24 to 30 months.
- Lack of knowledge about cost and value.

## Market Gap

"The sites with critical infrastructure deficiencies are not likely to attract large firms if investment is left solely to the private market or delayed until a business willing to commit to a site is found."

Regional Industrial Site Readiness Report, 2012

## Potential Benefits 12 Study Sites

- Total Direct Jobs 12,500.
- Average Annual Wage Level \$97,000.
- Total Property Tax over 20 years \$217 million.
- Total State Personal Income Tax over 20 years (direct jobs only) \$764 million.
- Total State Personal Income Tax over 20 years (direct and indirect) \$2.3 billion.

## **Proposed Legislation**

- HB 2285/SB 253
  - Due Diligence
- HB 2284/SB 246
  - Forgivable Loans for Site Preparation

# Due Diligence & Inventory – HB 2285/SB 253

- Small grants to local sponsors.
- Inventory or due diligence.
- Close the "knowledge gap".
- Reduce risk and uncertainty.
- Attract private capital.

# Forgivable Loan Program – HB 2284/SB 246

- Low risk to state.
- Funds only from realized gains.
- Site-by-site evaluation.
- Pre-investment agreement.
- Forgiveness of 50 percent of local investment.
- Penn., Conn., Kansas, Missouri, New Mexico

## Pre-Investment Agreement

- Important sites.
- Traded-sector industries.
- Wage premium.
- "But for" evaluation.
- Site investment plan, costs, limits.

## For More Information

- Portland UGB Regional Industrial Lands Study:
  - http://www.valueofjobs.com/land\_study\_2012/ls\_l and\_readiness.html
  - Handout
- Industrial Site Readiness Legislation:
  - Handout