

The Legislative  
Commission on Indian Services  
Est. 1975



LEGISLATIVE COMMISSION ON INDIAN SERVICES  
2013-15 BUDGET PRESENTATION

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2013-15  
LEGISLATIVE COMMISSION  
ON INDIAN SERVICES

HB 5021  
BUDGET PRESENTATION



Presented by:  
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AGENCY MISSION

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## Legislative Commission on Indian Services

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Salem, Oregon 97301  
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www.leg.state.or.us/cis

**TESTIMONY BEFORE  
THE GENERAL GOVERNMENT SUBCOMMITTEE  
OF THE JOINT WAYS AND MEANS COMMITTEE  
  
IN SUPPORT OF HB 5021  
LEGISLATIVE COMMISSION ON INDIAN SERVICES  
BUDGET FOR 2013-2015**

Good morning, Madam and Mister Co-Chair and Members of the Committee. For the record, my name is Karen Quigley. I am honored to serve as the Executive Officer of the Legislative Commission on Indian Services. I am here today to respectfully request your continued support for the Commission.

Your Legislative Commission is celebrating its 38th Anniversary in 2013. It continues to serve a vital function in State/Tribal relations.

For 38 years the State of Oregon has understood the need for a vehicle to keep open a channel of productive communication and a way to sustain a working relationship with the nine sovereign tribal governments which co-exist with the State and local governments within Oregon's borders.

The State's primary vehicle in this regard is your Legislative Commission on Indian Services.

The Commission is noted nationally for promoting positive state/tribal communication and avoiding costly litigation by encouraging methods in which state agencies and Tribes can discuss matters on a regular basis—rather than only during a crisis situation. And it is seen as a way to conduct a lot of the diplomatic, behind-the-scenes work that results in better outcomes in terms of not missing opportunities to partner, leverage each other's limited funds, co-manage shared resources and make decisions about which government—State or Tribal—may be the most effective and efficient provider of services in a particular area.

**Leo Stewart, Chair**  
*Confederated Tribes of the  
Umatilla Indian Reservation*

**Dan Courtney, Vice-Chair**  
*Cow Creek Band of  
Umpqua Tribe of Indians*

**Charlotte Roderique**  
*Burns Paiute*

**Brenda Meade**  
*Coquille Indian Tribe*

**Bob Garcia**  
*Confederated Tribes of  
Coos Lower Umpqua and Siuslaw*

**Cheryle Kennedy**  
*Confederated Tribes of Grand Ronde*

**Gary Frost**  
*Klamath Tribes*

**Delores Pigsley**  
*Confederated Tribes of Siletz*

**Raymond Tsumpti**  
*Confederated Tribes of Warm Springs*

**Jackie Mercer**  
*Portland Area*

**Senate Republican Leader Ted Ferrioli**  
*Oregon Legislature*

**Senator Arnie Roblan**  
*Oregon Legislature*

**Karen M. Quigley**  
*Executive Director*

The Commission conducts formal business at Commission meetings held 3-4 times/year. Most are held at the State Capitol but usually once a year they are held at one of the Tribal Government Reservations—although this has been curtailed in recent years due to the State's budget situation. In response to its statutory responsibilities, the Commissioners use their meetings to compile information, to assess state programs and policies and make recommendations for improvements and to encourage public and private agencies to expand and improve their services to Oregon's Indian population. Attached is an agenda from their most recent meeting on February 19, 2013.

Over the years, Commission meetings have included discussions with Governors, Legislative Leaders, the Attorney General, Secretary of State, State Treasurer, State Agency Directors and Deputy Directors, Advisors and Managers. These discussions have focused on both immediate issues of concern and long-term solutions.

It was out of Commission meetings that the idea developed for Executive Order 96-30 (state/tribal government-to-government relations) and its codification as a Commission request for the introduction of SB 770 (2001)—requiring state agencies to take tribal interests into account when their programs or policies affect tribal interests, to work on a government-to-government basis with Tribes, to provide annual training to state managers who deal with Tribes, to hold an Annual Summit with Tribal Leaders and the Governor and state representatives and their tribal counterparts, and to have state agencies provide the Commission with an Annual Report on their individual agency's work with Tribes. It may be hard to quantify the benefit that the increased communication and interaction fostered by Oregon law and policy has had in state-tribal relations, but if Oregon's track record is put up against any other state in terms of distrust and conflict that is the hallmark in many other states, Oregon has been well-served.

The Commission office located in Room 167 here at the State Capitol is busy year-round. It is the point of contact for the State on Indian issues. When a legislator, a state agency, a member of the public, a federal agency or someone from out of state calls with a question about Indians

and Tribes in Oregon, this is where they call (or if they call somewhere else, this is where their call gets directed.) The tab in your binder entitled “TARGET GROUPS” provides a list of state agencies and others which have utilized the consultation services of the Commission Office in the past few months. This listing may provide an indication of the service provided to the State that would not otherwise be available.

The Commission has some statutory responsibilities which have increased over the years due to specific state and federal initiatives:

In addition to numerous state agencies, Oregon cities and counties contact the Executive Director on a regular basis to designate appropriate Tribes for required consultations under federal law as part of the application process for federal grants. Here are some other statutes/programs that require contact with the Commission:

- ORS 182.162-.168 (promoting positive state-tribal relations; Commission has a major role in the implementation of this statute )
- State-wide Transportation and Bridge Improvement and other transportation-related projects (archaeological permit reviews for ODOT) (continuing)
- Brownsfields (consultation on appropriate Tribes for notification-DEQ)
- Ocean Shore Permitting (consultation on appropriate Tribes for notification-DLCD)
- Economic Revitalization; Industrial Lands; Project Ready (consultation on appropriate Tribes and requirements of cultural resources laws-OR Business Development Dept and other agencies)
- Other federal programs that require consultation with tribal governments (Fed Highway Administration, FCC, Health and Human Services, USDA, Rural Housing Development)
- Appointments to Boards and Commissions which require Commission consultation

As well as on-going review of:

- Construction; development; removal-fill (Corps and DSL) and hydropower relicensing (Water Resources) permit applications for compliance with archaeological laws, as necessary.

By law, the Executive Director is notified in the event of the discovery of human remains and needs to determine the appropriate Tribes to be notified. This occurs several times a year. Archaeological permit review and the statutory responsibility to designate the appropriate Indian tribal governments which need to be consulted occurs around three or more times a day.

In addition to providing consultation and training on state law and practices in working with Tribes, there are a number of annual events and other activities planned, sponsored or reviewed by the Commission. In addition to statutorily-required Commission meetings, the Commission organizes Tribal Government Day at the State Capitol every May as well as other activities related to Oregon Indian Week and other events, like this year's Tribal Government Legislative Day in order to share information about the 9 federally recognized tribal governments in Oregon with legislators, legislative staff, state agencies and the public. Other statutory responsibilities require the Executive Director to review and distribute the state agencies annual government-to-government report, provide consultation on agency training, assist Commission members to plan and organize the Annual State-Tribal Summit, advise and monitor the activities of the six distinct state agency and tribal government-to-government "issue area" cluster groups: *Cultural Resources*, *Natural Resources*, *Health and Human Services*, *Economic Development and Community Services*, *Public Safety and Education*. The Executive Director currently serves as the coordinator for the twelve state agencies and 9 Tribal government Natural Resources Directors who serve on the State-Tribal Natural Resources Workgroup. The clusters and NR Workgroup each meet 3-4 times a year.

The Executive Director also follows the activities of Boards and Commissions to which an appointee from the Legislative Commission on Indian Services has been designated by statute. LCIS provides guidance to the Governor's Office and Legislative Leadership when they seek to appoint a tribal representative to a board, task force or commission. We post and update information on our website including the Oregon Directory of American Indian Resources and various contact directories, links to tribal websites and other material related to state-tribal relations. The Executive Director reviews administrative rules and legislative proposals, and represents the State at Tribal ceremonies and various meetings.



Perhaps most critical, by using this Commission and its office as a strategic liaison, state policymakers, state agencies as well as tribal policymakers and their departmental staff, have a legislative agency available to assist in making the appropriate contact.

The LCIS office is the place in the state where you call when you need to find out who you need to call. The Executive Director provides guidance and suggests strategy working with both state agencies and with Tribal governments. The goal is to promote respect, provide information about how each government works, and promote appreciation for the sovereignty and (sometimes parallel/sometimes divergent) interests of each Tribe and the State. The office facilitates one-on-one consultations, small group discussions, various types of meetings and summits to consider questions, concerns and possible ways to address a range of issues that come up in the course of short-term and long-term dealings between the State and the Tribes. In this way, whenever possible, tribal governments can achieve self-governance and the state can protect its legitimate interests. Communication is key and that's what the Commission insures for the State of Oregon with regard to Tribes and Indian issues.

Around 85% of the Commission budget is personal services. The Commission has tried to cut costs. Newspaper subscriptions and any other non-critical subscription, non-essential travel or service has been cancelled. Commission members limit requests for reimbursement of travel costs. The Executive Director uses her personal telephone, laptop and internet service when working away from the Capitol to save expenditures. The Commission Assistant provided a used fax machine for office use. E-mail is used to communicate to a great extent saving postage costs. To date, the Commission directory is only available on the Internet (in a downloadable version). Similar to teachers, LCIS staff bring snacks and treats for LCIS meetings and Tribes contribute generously when hosting meetings and events.

The Commission Assistant staffs the office for the extensive amount of time the Executive Director is away from the office in meetings, giving speeches, providing training, consultation or strategy sessions to state agencies, tribal governments, local government and other

organizations. The Commission Assistant handles the mail, billing documents, answers the high volume of basic information phone calls, basic correspondence, filing, copying, faxing, preparing documents for meeting notebooks, transcribing meeting minutes, updating and keeping current the directories and Commission webpage, as well as providing staff support for large-scale events such as Tribal Government Day and the Annual Govt-to-Govt Summit.

The Commission will continue to promote strategies designed to maximize the communication regarding resources of both state and tribal governments and promote effective partnerships, where feasible. The Commission, in this Executive Director's 18 years of service, has never made a request beyond the current service level and never increased staffing. I would suggest the Commission is a state agency that can be used as an example of lean and effective government, one which will continue to perform at a high level regardless of salary freezes, furlough days or reductions in some office budget categories, if requested to do so. We will make it work.

Thanks you. If you have any questions, I would be pleased to answer them.

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# AGENCY MISSION

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The Legislative Commission on Indian Services (LCIS) serves the public, Oregon Indians, organizations and Tribal Governments, federal, state and local agencies and offices, private and public interest groups and other organizations, as well as government officials, schools and universities. LCIS provides information on Indians, Indian programs and services, as well as State programs and services for Oregon's Indian population. This is done through presentations and through LCIS sponsored (or with LCIS participation in) special meetings, conferences, seminars, training sessions and workshops.

In addition, LCIS assesses Indian needs and concerns and State programs and services delivery to Indians through consultation and public hearings. LCIS reports on Indian issues to the Governor, Legislature, and agencies through a biennial report and participation in the legislative and administrative review process and by means of on-going telephone and in-person consultations. The LCIS office gets phone and mail requests for information or assistance throughout the biennium. LCIS maintains relationships with other states' Indian Affairs Offices and regional and national Indian organizations for information sharing and to utilize their networks for efficiently and effectively addressing regional and national actions that impact Oregon Indians. LCIS maintains a staff of 2.00 FTE and directs policy and staff activities at quarterly Commission meetings at the direction of the Chair.

Per ORS 172.100 et. seq. the Legislative Commission on Indian Services (LCIS) exists to compile information on services available to Indians, to assess State programs and services, and to make recommendations for improvement. LCIS serves as the State forum in which Indian problems and solutions are considered. Per ORS 97.740 et. seq., ORS 358.605 et. seq., and ORS 390.235 et. seq. LCIS is consulted on and reviews archaeological permit applications and ensures that the appropriate Indian Tribes are consulted in the event of discovery of Native American human remains and other issues related to Oregon's burial and cultural protection laws. Per ORS 182.162-.168 LCIS is consulted on state agency training and reviews agency action with regard to state-tribal relations. Per ORS Chapter 69, LCIS advises on matters relating to the preservation and protection of Indian fish, wildlife, historic and archaeological resources in hydro development. Because of sovereignty concerns, LCIS is, by statute a legislative, advisory body not an advocacy commission under the Executive Branch.

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# HISTORICAL PERSPECTIVE AND GOALS

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## I. HISTORY

- 2013 IS THE 38th ANNIVERSARY OF THIS COMMISSION
- OREGON HAS LONG-RECOGNIZED THE NEED TO HAVE A VEHICLE TO SUSTAIN A WORKING RELATIONSHIP WITH THE OTHER SOVEREIGNS WHICH CO-EXIST WITH THE STATE AND LOCAL GOVERNMENTS WITHIN OREGON'S BORDERS
- FOR THE PAST 38 YEARS THE COMMISSION HAS HAD DIRECT REPRESENTATION AND THE ACTIVE PARTICIPATION OF LEADERSHIP FROM OREGON TRIBAL GOVERNMENTS AND OREGON INDIAN COMMUNITIES
- THE COMMISSION IS NOTED NATIONALLY FOR PROMOTING POSITIVE STATE/TRIBAL RELATIONS AND AVOIDING COSTLY LITIGATION BY ENCOURAGING COMMUNICATION BETWEEN THE STATE AND TRIBES ON A REGULAR BASIS— BEFORE THERE IS A CRISIS
- A NUMBER OF STATES HAVE ADOPTED THE “OREGON MODEL” BY EXECUTIVE ORDER, ADMINISTRATIVE ORDER OR BY STATUTE AS MONTANA HAS RECENTLY DONE
- THE COMMISSION HAS DEVELOPED AS THE MAIN POINT OF CONTACT ON INDIAN ISSUES FOR THE STATE—SEVERAL STATUTES, AGENCY RULES, AGENCY INITIATIVES & PRACTICES REQUIRE CONSULTATION WITH THE COMMISSION PRIOR TO AND DURING INTERACTION WITH TRIBAL GOVERNMENTS
- AS OREGON TRIBAL GOVERNMENTS HAVE GROWN AND DEVELOPED AS GOVERNMENTS, PARTICULARLY IN THE LAST DECADE, THE ROLE OF THE COMMISSION HAS BECOME MORE CRITICAL AS A RESOURCE FOR BOTH THE STATE AND TRIBES IN MONITORING AND ASSESSING OPPORTUNITIES TO PARTNER WHERE FEASIBLE AND TO EXPLORE OPTIONS FOR LEVERAGING SCARCE RESOURCES OF ALL THE GOVERNMENTS THAT EXIST WITHIN OREGON'S BORDERS

## II. GOALS OF THE COMMISSION

- CONTINUE TO BE THE POINT OF CONTACT FOR THE STATE ON INDIAN ISSUES
- CONTINUE TO BE A RESOURCE ON STRATEGIES FOR EFFECTIVE STATE-TRIBAL INTERACTIONS
- CONTINUE TO, AS REQUIRED BY STATUTE:
  - COMPILE INFORMATION (INCLUDING DIRECTORIES, INFORMATIONAL PAMPHLETS AND TRAINING MATERIALS) ON INDIANS IN OREGON AND PROGRAMS AND SERVICES FOR INDIANS AS WELL AS MAKING RECOMMENDATIONS FOR IMPROVEMENT
  - BE THE OFFICE THAT DESIGNATES THE APPROPRIATE INDIAN TRIBE FOR CONSULTATION WITH REGARD TO THE DISCOVERY OF NATIVE AMERICAN HUMAN REMAINS AND WITH REGARD TO ISSUES ASSOCIATED WITH ARCHAEOLOGICAL PERMIT APPLICATIONS AND COMPLIANCE WITH OREGON'S CULTURAL RESOURCES PROTECTION STATUTES (SEVERAL STATE-WIDE INITIATIVES HAVE INCREASED THIS AREA OF FOCUS
  - BE RESPONSIBLE FOR MONITORING AGENCY ACTION INCLUDING REVIEW OF AGENCY ANNUAL REPORTS ON THEIR INTERACTION WITH OREGON'S TRIBAL GOVERNMENTS
  - SERVE ON BOARDS OR COMMISSIONS OR MAKE RECOMMENDATIONS FOR TRIBAL REPRESENTATION
  - PROVIDE ANNUAL TRAINING TO STATE AGENCIES AND PROVIDE OTHER ASSISTANCE ASSOCIATED WITH IMPLEMENTATION OF ORS 182.162-.168 (OREGON'S STATE-TRIBAL GOVERNMENT-TO-GOVERNMENT LAW)
  - CONDUCT FORMAL BUSINESS MEETINGS QUARTERLY AS A FORUM TO DISCUSS ISSUES AND MONITOR AGENCY ACTION WITH REGARD TO TRIBES AND INDIAN ISSUES AND ALSO TO:
    - COORDINATE ANNUAL TRIBAL INFORMATION DAY, VARIOUS TRAININGS AND THE ANNUAL STATE-TRIBAL SUMMIT
    - PROVIDE DAILY CONSULTATIONS TO STATE AGENCIES AND TRIBES AND RECOMMEND STRATEGIES TO IMPROVE STATE-TRIBAL RELATIONS IN OREGON

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# PROGRAMS AND TARGET GROUPS

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## I. COMMISSION PROGRAMS

### A. QUARTERLY COMMISSION MEETINGS

### B. PLANNING FOR ANNUAL EVENTS:

1. ANNUAL STATE AGENCY TRAINING (STATUTE REQUIRES)
2. ANNUAL SUMMIT (STATUTE REQUIRES)
3. ANNUAL OREGON INDIAN WEEK
4. TRIBAL GOVERNMENT DAY AT THE STATE CAPITOL

### C. ONE-ON-ONE AGENCY AND TRIBAL CONSULTATIONS, STRATEGIC PLANNING MEETINGS, ADVISORY MEETINGS, AGENCY OR DEPARTMENT SPECIFIC TRAINING

### D. DEVELOPMENT OF DIRECTORIES AND ASSISTANCE WITH INFORMATION INQUIRIES

## II. TARGET GROUPS

### WORKLOAD INCREASE DUE TO INCREASED INTERACTIONS BETWEEN THE LEGISLATIVE COMMISSION ON INDIAN SERVICES AND TARGET GROUPS.

#### A. STATE AGENCIES

The Legislative Commission on Indian Services continues to receive a significant number of phone calls from state agencies asking all sorts of “how to” questions (how to and who to contact in a tribal government, how to solicit information needed from a tribal government, how to evaluate tribal response), e-mail requests to review documents, requests for meetings to discuss strategy and/or to come present information to state agency managers and staff. Often when a state agency is considering developing a policy to include Tribal governments, implementing a new or existing program that affects tribes or reviewing agency action with an eye to improving interactions with one or more Tribes, they touch base with the Commission’s Executive Director first.

## **B. LOCAL GOVERNMENTS & OTHER ORGANIZATIONS**

In addition to state agencies, several local government and non-profit organizations seek advice. This area of inquiry has also seen a significant increase in volume in the last few years given the increase in growth of Oregon Tribes and their various enterprises and activities throughout the state. Some of these inquires come from local planners, the county tax assessors association and medical examiners (due to the increased likelihood of discovery of Indian human remains given development & construction projects throughout Oregon as well as increased public awareness of state laws protecting Indian human remains.)

Like state agencies, when groups or committees look for orientation, background, suggestions for key contacts within Tribes or a “general representative” for tribal interests in Oregon, they ask me.

## **C. FEDERAL AGENCIES**

A number of federal agencies need a point of contact with the state. I am contacted by the Federal Energy Regulatory Commission (FERC), the Bonneville Power Administration (BPA), the Corps of Engineers (for review of wetlands permits as well as other projects such as Celilo Village redevelopment), the U.S. Forest Service, FEMA, and Bureau of Land Management; as well as other federal agencies, offices, organizations and Congressional offices.

## **D. TRIBES**

There are tribe-related activities in addition to the on-going work LCIS does with tribal leaders and tribal programs. As the activities of Oregon Tribes have increased dramatically in terms of building dedications, initiation of new programs, celebrations of significant events, I am receiving an increased number of invitations to attend ceremonies as a representative of the State and the Legislative Commission on Indian Services.

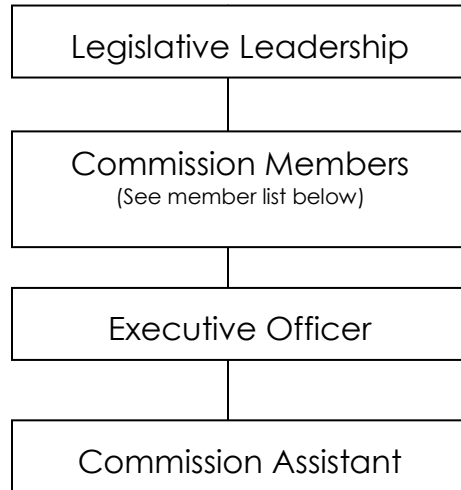
## **E. PUBLIC**

Numerous phone calls, e-mails, and letter correspondence are received throughout the biennium requesting basic information about Indians and/or Indian issues in Oregon; as well as invitations to speak to various educational, civic and other groups.

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# AGENCY ORGANIZATION

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## 2013 Commission Membership

### **Burns Paiute Tribe**

**Charlotte Roderique**, Tribal Council Member

### **Confederated Tribes of Coos, Lower Umpqua & Siuslaw**

**Bob Garcia**, Tribal Chairman

### **Coquille Tribe**

**Brenda Meade**, Tribal Chairman

### **Cow Creek Band of Umpqua Indians**

**Dan Courtney**, Tribal Chairman

### **Confederated Tribes of Grand Ronde**

**Cheryle Kennedy**, Tribal Council Member

### **Klamath Tribes**

**Gary Frost**, Tribal Chairman

### **Confederated Tribes of Siletz**

**Delores Pigsley**, Tribal Chairman

### **Confederated Tribes of the Umatilla Indian Reservation**

**Leo Stewart**, Board of Trustee Vice Chair and Chair of the Commission

### **Confederated Tribes of Warm Springs**

**Raymond Tsumpti**  
Tribal Council Member

**Senator** – Ted Ferrioli

**Senator** – Arnie Roblan

### **Portland Area Representative**

**Jackie Mercer**,  
Executive Director, NARA NW, Inc.



**LEGISLATIVE COMMISSION on INDIAN SERVICES**  
**Annual Performance Progress Report (APPR) for Fiscal Year (2011-2012)**

Original Submission Date: 2012

Finalize Date: April 3, 2013

<b>2011-2012 KPM #</b>	<b>2011-2012 Approved Key Performance Measures (KPMs)</b>
1	Customer Satisfaction - Percentage of respondents to customer satisfaction survey who rank the Commission on Indian Services overall performance very good to excellent.
2	Best Practices Percentage of total best practices met by the Legislative Commission on Indian Services

<b>New Delete</b>	<b>Proposed Key Performance Measures (KPM's) for Biennium 2013-2015</b>
	<b>Title:</b>  <b>Rationale:</b>

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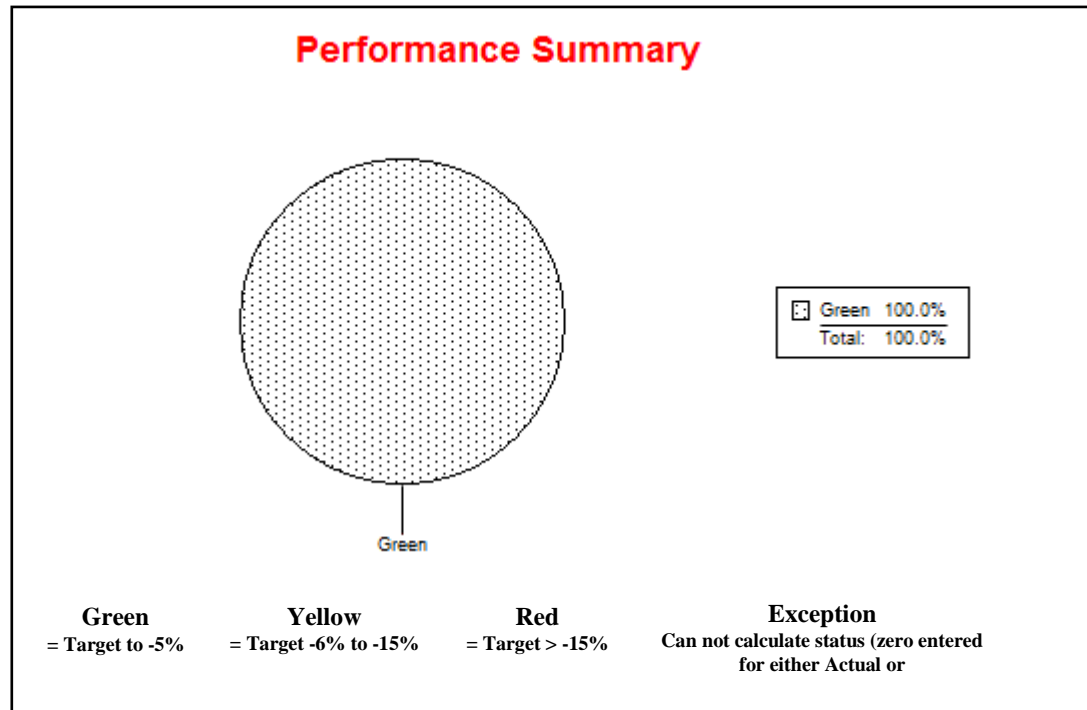
**Agency Mission:** Per ORS Chapters 69, 97, 172, 182, 273, 358, and 390, Oregon Laws Chapter 775 and 903, The Commission exists to compile information on services available to Indians, to assess state programs and services, and make recommendations for improvement. It serves as the state forum in which Indian problems and solutions are considered. It is required to advise on matters relating to the preservation and protection of Indian historic and archaeological resources. It is to be consulted on state agency training and reviews agency action with regard to State/Tribal relations.

**Contact:** Cassandra Ferder

**Contact Phone:** 503-986-1067

**Alternate:**

**Alternate Phone:**



**1. SCOPE OF REPORT**

The Legislative Commission on Indian Services exists to compile information on services available to Indians, to assess State programs and services, and make recommendations for improvement. It serves as the State forum in which Indian problems and solutions are considered. It is required to to advise on matters

relating to the preservation and protection of Indian historic and archaeological resources. It is to be consulted on State agency training and reviews agency action with regard to State/Tribal relations.

## **2. THE OREGON CONTEXT**

The Legislative Commission on Indian Services continues to serve a vital function in State/Tribal relations. All 43 states with federally recognized Tribes have a state-supported Indian Council Office of Indian Affairs or Indian Commission. The reason for this is the legal status of Tribes - sovereigns within State borders. The Commission services as the State's primary vehicle in this regard. The Legislative Commission on Indian Services has some statutory responsibilities that have increased due to specific state initiatives, activities and projects: ORS 182.162 - .168 (promoting positive state-tribal relations; Commission has major role in the implementation of this statute) Archaeological permit process (consultation on appropriate Tribes for notification and requirements of cultural resources law) By law, notification of discovery of human remains (identify appropriate Tribes for notification and work with State agencies for proper handling) Consultation and training on state law and practices in working with Tribes Advise and monitor state agency and tribal government to government issue areas cluster workgroups Government-to-Government strategic planning Website Management, Oregon Directory of American Indian Resources (a tool that is available to all customers)

## **3. PERFORMANCE SUMMARY**

KPM -1 CUSTOMER SATISFACTION This measure shows continued high performance in services provide to Commission customers. The Commission assures excellent service by (1) maintaining high performance standards for Commission employees and (2) providing accurate and relevant information to the Tribes, State Agencies and to the general public through various communication tools. KPM - 2 BEST PRACTICES This was a newly proposed measure in 2009-11

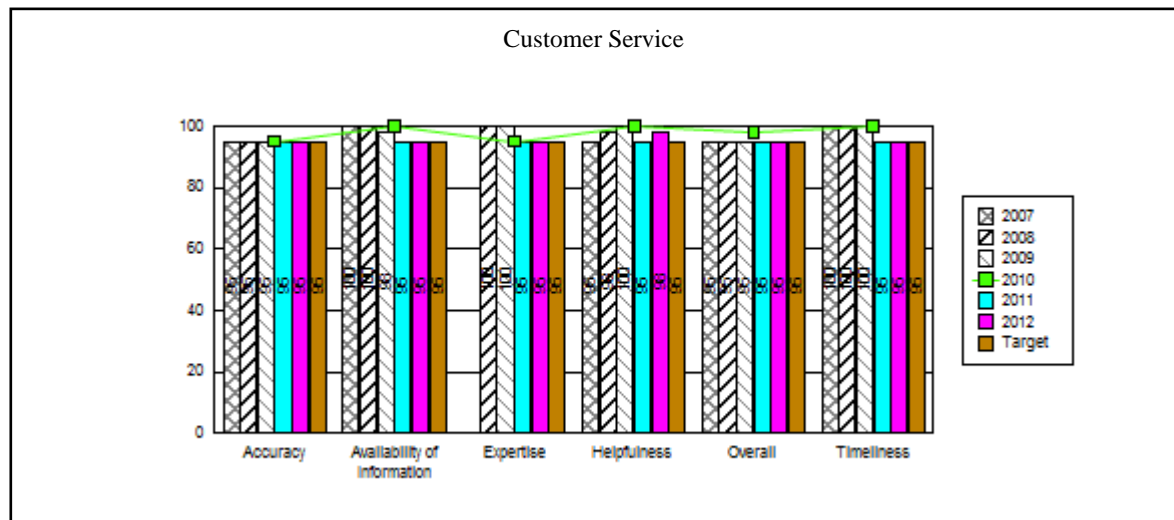
## **4. CHALLENGES**

85% of the The Legislative Commission on Indian Services budget is personal services. The Commission is a staff of two employees: 1. Executive Director 2. Commission Assistant This Commission is service-oriented and continues to see increase in workload regularly.

## **5. RESOURCES AND EFFICIENCY**

KPM - 1: Customer Satisfaction - is an efficiency measure demonstrating the Commission's ability to promptly and accurately provide relevant information to the Tribes, State Agencies and to the general public using various tools, including Website. KPM - 2: Best Practices - is an efficiency measure demonstrating the continued efforts of the Commission to meet and exceed the high level goals and strategies that are developed in accordance with the Commission's mission statement. The agency's biennial budget for 11-13 is \$414,701.00

<b>KPM #1</b>	Customer Satisfaction - Percentage of respondents to customer satisfaction survey who rank the Commission on Indian Services overall performance very good to excellent.	2002
<b>Goal</b>	Give Commission members, Tribal Governments, and affected State Agencies objective, accurate, timely and complete information and advice on matters the Legislative Commission on Indian Services (Agency) is statutorily required to provide.	
<b>Oregon Context</b>	High level outcome B: Excellent Customer Service	
<b>Data Source</b>	Late 2012 a Customer Service Survey was conducted via email to key contacts and customers of the Legislative Commission on Indian Services. Data results are compiled by Commission, hard copies of returned surveys are available for review.	
<b>Owner</b>	Legislative Commission on Indian Services Karen M. Quigley, Executive Director Cassandra Ferder, Commission Assistant 503-986-1067	



**1. OUR STRATEGY**

The Legislative Commission on Indian Services strives to provide prompt, courteous service that is responsive to customer needs. Methods of achieving this goal include: Continuous enhancements to website to provide useful information in a format that is helpful and accessible; Prompt and courteous response to information requests Uniform administration of laws and rules that govern the Legislative Commission on Indian Services

**2. ABOUT THE TARGETS**

A high indication of customer satisfaction is ideal.

**3. HOW WE ARE DOING**

Responses to customer satisfaction surveys have been consistent in reporting high satisfaction in customer service since 2002 when this performance measure was initiated. The Commission exceeds targets set at 95% which allows for an acceptable margin for error.

**4. HOW WE COMPARE**

When compared with other Agency, Boards and Commission customer satisfaction performance measure results, the Legislative Commission on Indian Services ranks in the upper levels.

**5. FACTORS AFFECTING RESULTS****6. WHAT NEEDS TO BE DONE**

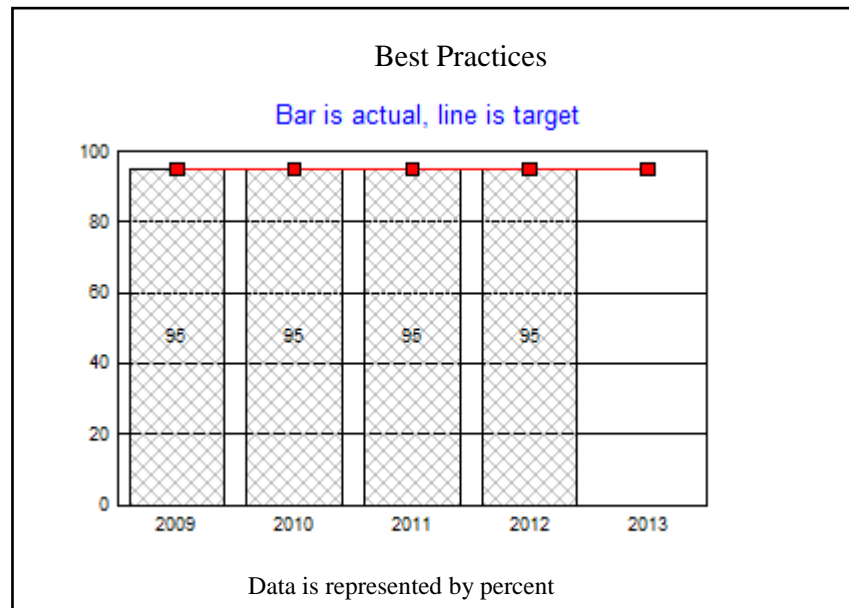
Maintain the level of customer service; monitor customer surveys to identify areas for need or change.

**7. ABOUT THE DATA**

Data is based on the Oregon fiscal year. Customer surveys are delivered hard copy by mail and/or via the internet. Surveys received are catalogued and analyzed by the Director, Commission Assistant and members of the Commission.



<b>KPM #2</b>	Best Practices Percentage of total best practices met by the Legislative Commission on Indian Services	2009
<b>Goal</b>	The Legislative Commission on Indian Services will continue to provide excellent customer service, it will continue to seek to improve its customer service by finding more efficiencies, tools and by making information accessible to customers and the public.	
<b>Oregon Context</b>	Measure #7 is a shared performance measure affecting many state boards and commissions.	
<b>Data Source</b>	Commission Best Practices Self -Assessment and review by Commission members on a regular basis	
<b>Owner</b>	Karen M. Quigley, Executive Director 503-986-1068 Cassandra Ferder, Commission Assistant 503-986-1067 Legislative Commission on Indian Services 900 Court Street NE, Room 167 Salem, OR 97301	



**1. OUR STRATEGY**

Complete and meet all Best Practices for state boards and commissions. The Commission will review these Best Practices on an ongoing basis. The

Commission Vice-Chair is assigned to monitor compliance.

## **2. ABOUT THE TARGETS**

The target is 95%

## **3. HOW WE ARE DOING**

This is the first year the self-assessment by the agency's commissioners. Commission members indicated that the agency is operating with the highest levels of governance, as described by DAS' best practices standards

## **4. HOW WE COMPARE**

No other Legislative Commission to compare with

## **5. FACTORS AFFECTING RESULTS**

The Commission has engaged the Commission members in ongoing strategic planning processes that address many of these criteria.

## **6. WHAT NEEDS TO BE DONE**

No further action required. Targets are being met successfully.

## **7. ABOUT THE DATA**

The Commission will continue to evaluate and discuss this KPM during the Executive Director's report at scheduled Commission meetings.

<b>LEGISLATIVE COMMISSION on INDIAN SERVICES</b>	<b>III. USING PERFORMANCE DATA</b>
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**Agency Mission:** Per ORS Chapters 69, 97, 172, 182, 273, 358, and 390, Oregon Laws Chapter 775 and 903, The Commission exists to compile information on services available to Indians, to assess state programs and services, and make recommendations for improvement. It serves as the state forum in which Indian problems and solutions are considered. It is required to advise on matters relating to the preservation and protection of Indian historic and archaeological resources. It is to be consulted on state agency training and reviews agency action with regard to State/Tribal relations.

<b>Contact:</b> Cassandra Ferder	<b>Contact Phone:</b> 503-986-1067
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<b>Alternate:</b>	<b>Alternate Phone:</b>
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**The following questions indicate how performance measures and data are used for management and accountability purposes.**

<b>1. INCLUSIVITY</b>	<ul style="list-style-type: none"> <li>* <b>Staff :</b> Assists with regular review of performance measures results and development of meaningful measures.</li> <li>* <b>Elected Officials:</b> Governor and Legislative members approve the Legislative Commission on Indian Services performance measures</li> <li>* <b>Stakeholders:</b> As key performance measures are developed staff use direct and indirect input from stakeholders to shape the measure and target.</li> <li>* <b>Citizens:</b> During public meetings and legislature approval of key performance measures citizens are encouraged to give feedback and input</li> </ul>
<b>2 MANAGING FOR RESULTS</b>	Annual Review of performance measure results conducted to: Verify alignment and progress toward achievement of Commission goals and Identify necessary areas of change
<b>3 STAFF TRAINING</b>	Active participation in the development, collection and analysis of statistical data to measure results and consider areas for improvement or change Seek guidance and direction from Legislative Fiscal staff on KPM development, analysis and technical assistance.
<b>4 COMMUNICATING RESULTS</b>	<ul style="list-style-type: none"> <li>* <b>Staff :</b> Staff meetings and personal communication, training when available</li> <li>* <b>Elected Officials:</b> Results are communicated through publications, Commission meetings, personal communication and Legislative hearings</li> </ul>

	<p>* <b>Stakeholders:</b> Results are communicated through publications, Commission meetings, personal communication and Legislative hearings</p>
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	<p>* <b>Citizens:</b> Commission meetings and personal communications</p>
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## Oregon's Approach to State-Tribal Relations *And How Local Government May Want to Use Some of It*

Karen Quigley, Executive Director, Legislative Commission on Indian Services

Rm 167 State Capitol Building

[karen.m.quigley@state.or.us](mailto:karen.m.quigley@state.or.us)

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March 2013

Nearly 40 years ago the State of Oregon recognized the need to have a permanent point of contact and on-going forum for consideration of tribal-state issues and created the Legislative Commission on Indian Services (LCIS), an advisory body of 13 Tribal Leaders and Legislators. A dozen years ago Oregon was the first state in the nation to pass a state-tribal government-to-government relations law which emphasizes the critical importance of establishing and maintaining a variety of ways to learn enough about each other's structures, policies, programs, initiatives, traditions and history to inform decision-makers in both state and tribal government as well as to provide opportunities for their respective programs, departments and staff to exchange relevant information and work together on shared interests. Both LCIS and Oregon's ORS 182.162-.168 have established Oregon's national reputation of cooperation with tribal governments and efforts to reduce litigation. Avoided legal costs are just one of the benefits of good relations. All Oregonians, especially those in rural communities where Tribes are located, have benefited from some positive partnerships that LCIS and Oregon's law have fostered. Some local governments also have a history of exploring ways to cooperate with local Tribes to expand opportunities and provide services in a time of scarce resources in a way that enhances the health, safety and welfare of their citizens, tribal members and non-tribal members. Other local governments may be interested in exploring the same possibility.

LCIS is available to support those on-going efforts on the part of local governments as it does with state agencies. The Commission has an office at the State Capitol which serves as a day-to-day information clearinghouse. The LCIS Executive Director is available via phone, e-mail or for meetings and trainings to suggest ways to initiate, improve or expand interactions with tribal governments.

Here are three suggestions learned from the Oregon Approach that local governments may want to consider. They may serve to increase the likelihood of positive interactions now and in the future. Following these three suggestions is a partial checklist of steps in the process that have worked for state agencies which may work for local governments.

### ***1. Appreciate and Respect the Legal and Historical Basis of Tribal Governments:***

Tribal sovereign governments- like other governments- means at a minimum that each of Oregon's nine federally recognized tribal governments has a distinctive legal and political status separate from other sovereigns including other tribal governments. Like other governments, each tribal sovereign has the inherent authority to govern its people and see to their health, safety and welfare, decide requirements for citizenship, pass laws & regulations, tax and spend, create infrastructure and provide governmental services to its citizen members. Tribal governments are not "granted sovereignty." Since the adoption of the U.S. Constitution, Tribes have been acknowledged in the Constitution's treaty and commerce clause. Tribes conducted business as sovereigns-including activities reserved for sovereigns such as signing treaties with the U.S. - before the State of Oregon came into existence in 1859. Tribes, therefore, are the oldest form of sovereigns in Oregon by thousands of years.

One additional feature to bear in mind is the unique relationship that tribal governments have with the federal government based on the federal government's "trust responsibility" and the U.S. Supreme Court determination

of the status of Tribes as “domestic, dependent nations.” (“domestic”—i.e., not foreign and “dependent”—i.e., having a special relationship with the federal government separate from the States). This may come into play in some local government-tribal government interactions such as the fee-to-trust process, treaty rights, federal commitments to support tribal self-determination, tribal authority, in certain cases permitting Tribes to get Treatment as a State status regarding Clean Air Act and Clean Water Act implementation, as well as other regulatory authority that may be of interest to local government with jurisdiction of lands adjoining tribal trust or reservation lands. Of note is the potential for federal monies that may flow into an area of the state because of an-going commitment to a Tribe because, e.g., a county is designated by Congressional Act as one or another Tribes’ “service area”. Other reasons local government might want to establish a productive relationship with local tribal governments is because of cultural resources which are protected under state and federal law on lands within a counties borders, infrastructure which a tribe may develop that offers enhanced economic or population growth opportunity to a local jurisdiction (like a water treatment plant, a charter school, a health clinic a tribal enterprise that will create hundreds of new jobs for individuals who will become local government taxpayers and may no longer need county services for the unemployed or underemployed).

***2. In order to conduct effective government-to-government relations, one must learn about the distinction between federally recognized tribal governments in Oregon and in other states, non-federally recognized tribal governments, Indian organizations, tribal members of one of Oregon’s nine federally recognized tribal governments, tribal members of Tribes in other states and self-identified Indians.***

Oregon’s Approach focuses on the nine federally recognized tribal governments in Oregon and effective relations depends on appropriate dialogue with a tribal government’s duly authorized representative on the subject at hand. State and local government agencies (as well as legislators and federal representatives, for that matter) seem to have no trouble with this concept when dealing with each other (e.g., you know that Deschutes county can’t speak for Klamath county, or that DEQ cannot speak for the Department of Agriculture, or that the Governor of California cannot speak for Oregon,) but often it seems state and local government representatives may not take the time or attention to behave in the same way towards tribal members, tribal governments and Indians in general. Serious misunderstandings can be avoided when we appreciate where all governments share some attributes in terms of certain leaders, departments or individuals having specific authority even though each government may have its own structure, laws, rules, jurisdiction, culture and traditions (including different state agencies and local governments individual “culture”).

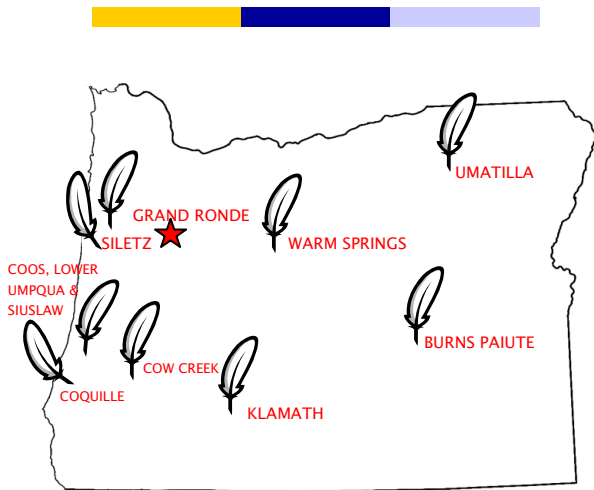
Oregon’s Indian population is small—approximately 1.6 % of the population—but the legal status of tribal governments as sovereigns (with rights and responsibilities for critical natural, cultural, economic and social resources within the State’s borders) makes on-going State-Tribal dialogue a necessity and, likewise, suggests the importance of a “good neighbor” policy with respective local governments. In the current weak economy, seeking the most efficient provider of governmental services—avoiding duplication and supporting efforts to create jobs (particularly in rural areas) is a priority for the State, Tribes and local government. The ability to provide infrastructure improvements, educational and social services and natural and cultural resources management may be augmented in several of the state’s or a county’s most highly distressed areas because of a Tribe’s ability to leverage federal dollars related to the federal trust responsibility or income generated from growing tribal enterprises. When tribal governments are able to serve tribal members that may mean the State or local government has some resources freed up that would otherwise have to be dedicated to serving these Oregonians. As an example, for every Tribe that builds a health or dental clinic and is willing to serve tribal and non-tribal members, the State or local government may be able to avoid building their own facility.

***Thinking about initiating or improving relations with Tribal governments? Here’s the basis of the Oregon Approach which may provide some guidance and a Partial Checklist for Developing and Maintaining the Local Government-Tribal government –to-government Relationship:***

The Oregon Approach encourages state agencies to go on “automatic pilot”—in essence, to ask before adopting a new policy or implementing a new program: Will this agency action affect the interests of tribal government. Should we talk with the appropriate tribal government(s)? When and How?

- \*Is there value to your constituents (non-tribal and tribal) within your jurisdiction in seeing if there are ways to partner with Tribal governments or to at least stay informed about each other's actions that may have an impact on the other; i.e., to communicate before there is a local government-tribal government "crisis."?
- \*Do you need a guiding document to start e.g., an MOU, resolution (city and Tribal Council?) committing to building a two-way relationship?
- \*Do you know the appropriate Tribes you should consider dealing with (i.e., your city/county may be the traditional lands, ceded lands, Congressionally-acknowledged service area of a Tribe whose current government headquarters may be located outside your local government boundaries? Is there more than one Tribal government you should be interacting with given your location? (LCIS Executive Director can assist)
- \*Do you know the tribal government structure—who you and your staff should be dealing with? (LCIS Director can assist)
- \*Do you have a key contact in your government who will be the point person for tribal issues? Does this individual have regular communication to brief you and/or assist local government staff in working effectively with local tribal government(s)?
- \*Would there be any advantages to invite tribal participation when you fill advisory Boards, Commission seats, or when you are planning a local, state, regional or national conference?
- \*Have you visited the tribal governing Board, toured the reservation, extending a reciprocal invitation to Tribal Leaders and key tribal staff?
- \*Have you considered "interest based self-assessment" for your local government and considered having a discussion with appropriate tribal governments about any interest-based assessment they may want to share?
- \*Have you considered having a conversation about the most appropriate way to establish and maintain on-going communication with the Tribal government (quarterly govt-to-govt meetings? Semi-annual? Annual? Leadership level? Program staff level?)
- \*Do you check the tribal government's website, tribal newspaper, have other ways to keep current, e.g., whether they have had elections and their elected officials have changed?
- \*Keep in mind that each tribal government is distinct and your experience with one will not necessarily translate into the same type of experience as you may have with another. And, like state and local governments that change priorities potentially every election cycle, so too, may tribal governments with changes in their elected officials.
- \*Consider the potential advantage of maintaining a positive relationship and effective communication with your tribal government neighbors who have been here for thousands of years and are not going anywhere.

## Oregon's Federally Recognized Tribes



### 2013 Commission Membership

#### LCIS CHAIR

Leo Stewart, Board of Trustees  
Confederated Tribes of the Umatilla Indian Reservation

#### LCIS VICE CHAIR

Dan Courtney, Tribal Chair  
Cow Creek Band of Umpqua Tribe of Indians

Charlotte Roderique  
Burns Paiute

Delores Pigsley, Tribal Chairman  
Confederated Tribes of Siletz

Brenda Meade, Tribal Chair  
Coquille Indians

Bob Garcia, Tribal Chair  
Confederated Tribes of Coos Lower Umpqua & Siuslaw

Cheryle A. Kennedy, Tribal Council  
Confederated Tribes of Grand Ronde

Gary Frost, Tribal Chair  
Klamath Tribes

Raymond Tsumpti, Tribal Council  
Confederated Tribes of Warm Springs

Jackie Mercer  
Exec. Director NARA/NW, Portland Area

Senator Ted Ferrioli

Senator Arnie Roblan

## Oregon Tribes on the Web

### Legislative Commission on Indian Services

Website: <http://www.leg.state.or.us/cis>

- Tribal & State Agency contact information
- Latest Tribal News and Events
- OR Directory of American Indian Resources

### Oregon Federally Recognized Tribes' Websites

- Burns Paiute: [www.burnspaiute-nsn.gov](http://www.burnspaiute-nsn.gov)
- Coos, Lower Umpqua & Siuslaw: [www.ctclusi.org](http://www.ctclusi.org)
- Grand Ronde: [www.grandronde.org](http://www.grandronde.org)
- Siletz: <http://ctsi.nsn.us>
- Umatilla: [www.umatilla.nsn.us](http://www.umatilla.nsn.us)
- Warm Springs: [www.warmsprings.com](http://www.warmsprings.com)
- Coquille: [www.coquilletribe.org](http://www.coquilletribe.org)
- Cow Creek: [www.cowcreek.com](http://www.cowcreek.com)
- Klamath: [www.klamathtribes.org](http://www.klamathtribes.org)



Legislative  
Commission on  
Indian Services

### CONTACT INFORMATION

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[Cassandra.Ferder@state.or.us](mailto:Cassandra.Ferder@state.or.us)

<http://www.leg.state.or.us/cis>

## Legislative Commission on Indian Services



March 2013





# About Indians in Oregon

- ❖ There are around 50,000 Indians in Oregon; about 1.6% of the total state population. There are Indians in all of Oregon's 36 counties
- ❖ All Indians residing in Oregon are Oregon citizens and U.S. citizens
- ❖ Around 25,000 Indians in Oregon are also citizens or "enrolled members" of one of Oregon's nine federally-recognized tribal governments
- ❖ The largest number of Indians in Oregon resides in the Portland Urban area. Over 200 tribes and bands across the U.S. have members living in the Portland urban area.
- ❖ About 875,000 acres, or 1.4% of land within Oregon's boundaries, are held in trust by the federal government or are reservation lands for the use of specific Indian tribes and tribal members
- ❖ Specific Oregon Tribes have ceded lands and areas of interest that are far beyond present day reservation boundaries

*Tribes have inherent sovereignty — they existed as governments before the U.S. existed and before the State of Oregon existed. The federal government did not create tribes or tribal sovereignty.*

## WHAT IS TRIBAL SOVEREIGNTY?

*Tribes' right to govern their territory and their internal affairs as "domestic" (i.e., "not foreign") "dependent nations" (i.e., having a special relationship with the federal government) is upheld by treaties, the U.S. Constitution, Supreme Court decisions and federal statutes. Only Congress can override this authority; states cannot.*

*Just as there are 50 states, there are over 550 Tribes in the U.S. that differ from each other in location, size, culture, history, population and resources.*

## TRIBAL What does it mean to be a GOVERNMENT

- + Tribal governments, like other governments, are responsible for the health, safety and welfare of their citizens or "members."
- + Tribal governments are separate and distinct from each other—just as the U.S. is separate from Canada and Oregon is separate from Washington
- + Tribal governments do not pay taxes, just as federal, state, county and local governments do not pay taxes.
- + Individual Indians in Oregon (with the very limited exception of those who live and work on a reservation) pay state taxes except for money earned from trust land.
- + Tribes have elected, governing councils that adopt laws and ordinances (often called resolutions), and court systems and departments dealing with governmental services and programs: natural resources, cultural resources, education, health and human services, public safety, economic development and administration



# ORS 182.162-.168

## Oregon's State Tribal Government-to-Government Law

### GOAL

To promote positive relations between the State of Oregon and Oregon's nine federally recognized Tribes for the good of all Oregonians.

### LEGISLATIVE DIRECTIVE

State agencies need to take tribal interests into account when state agencies develop policies or implement programs that affect Tribal interests.

### VEHICLE TO ACHIEVE THE GOAL

Develop an on-going process for communicating with Tribal governments to understand their sovereign interests and to find out when it is reasonably possible for the State and a Tribe or Tribes to cooperate or coordinate in shared or overlapping areas of governmental responsibility. Effective communication may lead to increased efficiencies for all governments.

### MINIMUM STATUTORY REQUIREMENTS

- **A POLICY** for each state agency that details their specific approach for promoting positive interaction with Tribes
- **ANNUAL TRAINING** for those who work with tribes
- **ANNUAL SUMMIT** for State and Tribal Leaders, key contacts and other to discuss mutual goals and assess the government-to-government process
- **ANNUAL AGENCY REPORT ON ACTIVITIES** with individual Tribes and other activities related to the government-to-government process. These reports are due each year by December 15th and are available for review on the CIS website early the following year:  
[www.leg.state.or.us/cis](http://www.leg.state.or.us/cis)

## M E M B E R S H I P

### LCIS CHAIR

Leo Stewart, Umatilla Indian Reservation, Board of Trustees

### LCIS VICE CHAIR

Dan Courtney, Cow Creek Band of Umpqua Tribe of Indians, Tribal Chair

Charlotte Roderique, Burns Paiute

Delores Pigsley, Siletz, Tribal Chairman

Brenda Meade, Coquille Indians Tribal Chair

Bob Garcia, Coos Lower Umpqua and Siuslaw Tribal Chair

Cheryle A. Kennedy, Grand Ronde Tribal Council

Gary Frost, Klamath Tribes Tribal Chairman

Raymond Tsumpti, Warm Springs Tribal Council

Jackie Mercer

Exec. Director NARA/NW, Portland Area

Senator Ted Ferrioli

Senator Arnie Roblan

# Legislative Commission on Indian Services



## Legislative Commission on Indian Services

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<http://www.leg.state.or.us/cis>

# FOUNDATIONS

2013





# Background

The Legislative Commission on Indian Services was created by statute in 1975 to advise the Legislative Assembly and other Oregon officials and agencies on the needs of American Indian people in the state. The thirteen members of the Commission are appointed pursuant to ORS 172.100 et seq, to two-year, staggered terms of office. These appointments are made jointly by the Speaker of the House of Representatives and the President of the Senate and are based on nominations submitted by American Indian tribes and communities in designated areas of the state.

All nine of the federally recognized Tribes in Oregon have a representative on the Commission. These Tribes are the Burns Paiute Tribe, the Confederated Tribes of Coos, Lower Umpqua and Siuslaw Indians, the Confederated Tribes of Grand Ronde Community, the Confederated Tribes of Siletz, the Confederated Tribes of Umatilla Indian Reservation, the Confederated Tribes of Warm Springs, the Cow Creek Band of Umpqua Indians, the Klamath Tribes, and the Coquille Tribe. Two geographic areas are also represented on the Commission. These are the Portland Urban Area and the Willamette Valley area. Two legislative members, a senator and a representative, are also seated on the Commission.

The specific statutory responsibilities of the Commission include: 1) Compiling information about services for Indians; 2) Developing and sponsoring programs to inform Indians of services available to them; 3) Developing and sponsoring programs to make Indian needs and concerns known to the public and private agencies whose activities affect Indians; 4) Encouraging and supporting these public and private agencies to expand and improve their services for Indians; 5) Assessing programs of state agencies operating for the benefit of Indians and making recommendations to the appropriate agencies for improving those programs; 6) Reporting biennially to the Governor and the Legislative Assembly on all matters of concern to Indians in Oregon.

## SENATE BILL 770

Oregon was the first state in America to adopt a formal legal government to government relationship with regional tribes through both executive action and legislation. At the request of the Legislative Commission on Indian Services, Senate Bill 770 was drafted to direct state agencies in government to government relations with Oregon tribes. Senate Bill 770, along with related state policies and laws, illustrates excellent state-tribal relations in Oregon.

# 2001

## INITIATIVES

### EXECUTIVE ORDER 96-30

At the request of the Legislative Commission on Indian Services, Executive Order NO. EO – 96 – 30 was adopted “for the sole purpose of enhancing communication and mutual cooperation between the State of Oregon and the tribal governments.” On May 22, 1996 a signing ceremony was conducted where over two hundred tribal leaders, legislators, and citizens were present to witness Governor John A. Kitzhaber endorse the agreement which would direct state agencies to operate on a government to government basis with Oregon Tribes.

# 1996

## TOP TEN

*considerations when working with Tribes*

- ~ *Respect and Act* in a way that demonstrates your understanding that each Oregon Tribe is a distinct sovereign
- ~ If it's a government-to-government matter, make sure you are dealing with an authorized Tribal representative **for that issue**
- ~ If launching a new policy, program, or initiative, consider if a courtesy visit to Tribal Council is appropriate (you may obtain names or confirm with the Chair or Council who it is you should be dealing with and it will enable you to check if Council would like periodic status briefings, or updates)
- ~ Understand that state-tribal relations is a relationship that needs to be built **and maintained**
- ~ Expect things may take a little longer; be flexible
- ~ Things change; keep in touch; keep up to date (elections; subscribe to tribal newspapers, make periodic visits by phone or to reservations)
- ~ Know (and use) your state agency government-to-government key contact to help coordinate your agency's state-tribal interactions
- ~ If you have limits (e.g., a deadline, budgetary constraints, statutory requirements, set by your Commission, lack of regulatory authority or anything else that may have an *impact* on your dealings with a Tribe or Tribe on a particular matter), try to communicate those limitations clearly and early
- ~ Make clear what is you need or want from the Tribe (and by when)
- ~ Check with the Legislative Commission on Indian Services for additional info, to get contacts and/or to discuss appropriate protocol and strategies





## STATE AGENCY ANNUAL REPORTS ON ACTIVITIES WITH OREGON'S FEDERALLY RECOGNIZED NINE TRIBAL GOVERNMENTS

### 2012 Annual State Agency Government to Government Reports

The annual reports have been organized into seven (7) general subject areas. To access the annual reports, please click on the subject area of interest; then click on the agency's name to access their annual report. State agencies government to government involvement may cover more than one general area although their annual reports will only be found under one subject area. State Agency contact information has been provided for each report to handle any questions or feedback you may have.

Please refer to the list below to find specific report locations. (ctrl+click to follow link)

[Economic Development and Community Services](#)

[Education](#)

[Cultural Resources](#)

[Health and Human Services](#)

[Natural Resources](#)

[Public Safety](#)

[Additional Agencies](#)

[Government-to-Government Executive Order 96-30](#)

[Oregon Revised Statutes](#)

[SB 770 \(2001\) \(ORS 182.162- .168\)](#)

[Archive](#)

#### **182.166 Training of state agency managers and employees who communicate with tribes; annual meetings of representative of agencies and tribes; annual reports by state agencies.**

(1) at least once a year, the Oregon Department of Administrative Services, in consultation with the Commission on Indian Services, shall provide training to state agency managers and employees who have regular communication with tribes on the legal status of tribes, the legal rights of members of tribes and issues of concern to tribes.

(2) Once a year, the Governor shall convene a meeting at which representatives of state agencies and tribes may work together to achieve mutual goals.

**(3) No later than December 15 of every year, a state agency shall submit a report to the Governor and the Commission on Indian Services on the activities of the state agency under ORS 182.162 to 182.168. The report shall include:**

**(a) The policy the state agency adopted under ORS 182.164.**

**(b) The names of the individuals in the state agency who are responsible for developing and implementing programs of the state agency that affect tribes.**

**(c) The process the state agency established to identify the programs of the state agency that affect tribes.**

**(d) The effort of the state agency to promote communication between the state agency and the tribes and government-to-government relations between the state and tribes.**

**(e) A description of the training required subsection (1) of this section.**

**(f) The method the state agency established for notifying employees of the state agency of the provisions of ORS 182.162 to 182.168 and the policy the state agency adopts under ORS 182.164.**

**[2001 c. 177 §3] [http://www.leg.state.or.us/cis/ors\\_sb770.pdf](http://www.leg.state.or.us/cis/ors_sb770.pdf)**

# SAVE THE DATE



# MAY 9, 2013 TRIBAL GOVERNMENT DAY

AT THE STATE CAPITOL

*We Are Teaching Our Children*

Lunch Reception Graciously Sponsored by  
Confederated Tribes of Grand Ronde and Spirit Mountain

PLEASE JOIN US TO  
KICK OFF AND  
CELEBRATE OREGON'S  
AMERICAN INDIAN  
WEEK

PROCLAMATION  
READING BY  
GOVERNOR

CULTURAL  
PRESENTATIONS

9 AM - 1 PM

VISIT WITH ALL NINE  
FEDERALLY  
RECOGNIZED TRIBAL  
GOVERNMENTS OF  
OREGON

LEGISLATIVE COMMISSION  
ON INDIAN SERVICES



State Capitol, Room 167  
Salem, OR 97301  
503.986.1067

[www.leg.state.or.us/cis](http://www.leg.state.or.us/cis)

Questions? Commission Assistant,  
[Cassandra.ferdler@state.or.us](mailto:Cassandra.ferdler@state.or.us)



## Legislative Commission on Indian Services

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(503) 986-1071 Fax  
www.leg.state.or.us/cis

LEGISLATIVE COMMISSION ON INDIAN SERVICES MEETING

ROOM 167-A STATE CAPITOL BUILDING, SALEM, OR

TUESDAY, FEBRUARY 19, 2013 10 A.M. TO 2:55 P.M.

### **REVISED: 2-14-13**

10:00 a.m.

Welcome and Invocation  
Announcements/Updates  
Additions to the Agenda, Approval of Minutes and Staff Report

**\* REMINDER: "TRIBAL GOVERNMENTS LEGISLATIVE DAY AT THE  
CAPITOL " 9 A.M. TO 1 P.M. WEDNESDAY, FEB 20, 2013**

10:30 - 11:15

University of Oregon Office of Equity and Inclusion: Update Presentation and Discussion with LCIS Members: Reorganization of Office of Equity and Inclusion and Related Issues, Yvette Alex-Assensoh, Vice President for Equity and Inclusion and David R. Hubin, Senior Assistant to the President, University of Oregon

11:15-11:55

Provision of Religious Services to Native Americans in the State's Corrections System: Update and Discussion with LCIS Members, Dennis Holmes, Religious Services Director and Department of Corrections Key Contact

NOON:

WORKING LUNCH DISCUSSION:  
Claims in Oregon by Tribes other than the 9 federally recognized Tribal Governments in Oregon  
Additional Topics from opening

1:00 – 2:30 p.m.

Commission Member Reports  
LCIS Members Discussion Regarding Annual Summit  
LCIS Members Discussion Regarding 2013 Legislative Session

2:30-2:55p.m.

GENERAL PUBLIC TESTIMONY AND ADJOURN

3-4:45

**LCIS members and Other Tribal Leaders have been invited to speak at an informational hearing of a Senate Committee regarding "SOVEREIGNTY" AND "TRIBAL GOVERNMENT CONTRIBUTIONS TO THE WELL-BEING OF RURAL COMMUNITIES IN OREGON" Senate Rural Communities and Economic Development Committee, HR Room C (approx.. 45 minutes)**

**The LCIS meeting will adjourn so members can be at the 3 p.m. hearing**

**Leo Stewart, Chair**  
*Confederated Tribes of the  
Umatilla Indian Reservation*

**Dan Courtney, Vice Chair**  
*Cow Creek Band of  
Umpqua Tribe of Indians*

**Charlotte Roderique,**  
*Burns Paiute Tribe*

**Bob Garcia,**  
*Confederated Tribes of  
Coos, Lower Umpqua and Siuslaw*

**Brenda Meade,**  
*Coquille Indian Tribe*

**Cheryle Kennedy,**  
*Confederated Tribes of Grand Ronde*

**Gary Frost,**  
*Klamath Tribes*

**Dee Pigsley,**  
*Confederated Tribes of Siletz*

**Raymond Tsumpti,**  
*Confederated Tribes of Warm Springs*

**Jackie Mercer,**  
*Portland Area*

**Senate Republican Leader Ted Ferrioli,**  
*Oregon Legislature*

**Senator Arnie Roblan**  
*Oregon Legislature*

**Karen M. Quigley**  
*Executive Director*

\*LCIS meetings are open to the public. Agenda times are approximate.  
Please call for additional info and if special accommodations required 503-986-1067

# Oregon's State-Tribal Government to Government

Legislative Commission on Indian Services



## 2013 Key Contact Directory

VERSION I



ALSO AVAILABLE FOR DOWNLOAD at

[http://www.leg.state.or.us/cis/key\\_contacts/agencies\\_and\\_clusters.pdf](http://www.leg.state.or.us/cis/key_contacts/agencies_and_clusters.pdf)

*Last Updated on March 6, 2013*

## Oregon's Nine Federally Recognized Tribes

### BURNS PAIUTE TRIBE

Charisse Soucie, Tribal Chair

### CONFEDERATED TRIBES OF COOS, LOWER UMPQUA & SIUSLAW INDIANS

Bob Garcia, Tribal Chair

### COQUILLE INDIAN TRIBE

Brenda Meade, Tribal Chair

### COW CREEK BAND OF UMPQUA TRIBE OF INDIANS

Dan Courtney, Tribal Chairman

### CONFEDERATED TRIBES OF GRAND RONDE COMMUNITY

Reyn Leno, Tribal Chair

### KLAMATH TRIBES

Gary Frost, Tribal Chair

### CONFEDERATED TRIBES OF SILETZ INDIANS

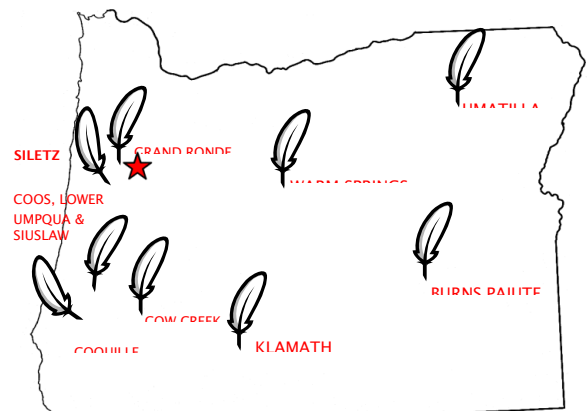
Delores Pigsley, Tribal Chairman

### CONFEDERATED TRIBES OF THE UMATILLA INDIAN RESERVATION

Les Minthorn, Chairman, Board of Trustees

### CONFEDERATED TRIBES OF WARM SPRINGS

Stanley Buck Smith, Tribal Chair





## LEGISLATIVE COMMISSION ON INDIAN SERVICES

### 2013 TRIBAL GOVERNMENT LCIS MEMBERS

#### **BURNS PAIUTE TRIBE**

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#### **CONFEDERATED TRIBES OF COOS, LOWER UMPQUA & SIUSLAW INDIANS**

Bob Garcia, Tribal Chair

#### **COQUILLE INDIAN TRIBE**

Brenda Meade, Tribal Chair

#### **COW CREEK BAND OF UMPQUA TRIBE OF INDIANS**

Dan Courtney, Tribal Chair

#### **CONFEDERATED TRIBES OF GRAND RONDE COMMUNITY**

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#### **KLAMATH TRIBES**

Gary Frost, Tribal Chair

#### **CONFEDERATED TRIBES OF SILETZ INDIANS**

Delores Pigsley, Tribal Chairman

#### **CONFEDERATED TRIBES OF THE UMATILLA INDIAN RESERVATION**

Leo Stewart, Board of Trustees Vice-Chair and LCIS Chairman

#### **CONFEDERATED TRIBES OF WARM SPRINGS**

Raymond Tsumpti, Tribal Council

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**AGRICULTURE, DEPT OF**  
Katy Coba, Director

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Camille Preus, Commissioner

**CONSUMER AND BUSINESS SERVICES, DEPT OF**  
Patrick Allen, Director

**CORRECTIONS, DEPT OF**  
Colette Peters, Director

**BUSINESS OREGON**  
Tim McCabe, Director

**EDUCATION, OREGON DEPT OF**  
Susan Castillo, Superintendent

**EMPLOYMENT DEPT, OREGON**  
Laurie A. Warner, Director

**ENERGY, OREGON DEPT OF**  
Lisa Schwartz, Director

**ENVIRONMENTAL QUALITY, DEPT OF**  
Dick Pedersen, Director

**FORESTRY, OREGON DEPT OF**  
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**FISH AND WILDLIFE, OREGON DEPT OF**  
Roy Elicker, Director

**JUSTICE, DEPT OF**  
Ellen Rosenblum, Attorney General

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Margaret Shepard Van Vliet, Director

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Bruce Goldberg, M.D., Director

**HUMAN SERVICES, DEPARTMENT OF**  
Erinn Kelley-Siel, Director

**LAND CONSERVATION & DEVELOPMENT, DEPT OF**  
Jim Rue, Director

**LANDS, DEPT OF STATE**  
Mary Abrams, Director

**LIBRARY, OREGON STATE**  
MaryKay Dahlgreen, State Librarian

**LIQUOR CONTROL COMMISSION, OREGON**  
Merle Lindsey, Interim Executive Director

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Raymond F. Rees, Major General,  
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**OR PARKS AND RECREATION DEPT**  
Tim Wood, Director

**POLICE, OREGON STATE**  
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**PUBLIC SAFETY STANDARDS & TRAINING, DEPT OF**  
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Melody Rose, Chancellor

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**YOUTH AUTHORITY, OREGON**  
Fariborz Pakseresht, Director

**YOUTH DEVELOPMENT COUNCIL**  
Iris Bell, Executive Director



## Official Clusters and Their Respective Agencies

Legislative Commission on Indian Services is liaison & monitor for all clusters

*\*\*Each Cluster also includes the designated Key Contacts from each of the Nine Tribal Governments of Oregon\*\**

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- CONSUMER AND BUSINESS SERVICES, DEPT
- BUSINESS OREGON
- EMPLOYMENT DEPARTMENT, OREGON
- ENVIRONMENTAL QUALITY, DEPT
- HOUSING & COMMUNITY SERVICES, OREGON
- LAND CONSERVATION & DEVELOPMENT, DEPT
- TRANSPORTATION, OREGON DEPT OF
- REVENUE, DEPT OF

### ● **EDUCATION & WORKFORCE TRAINING** \* agency's rotate/share responsibility as lead Agency

- EDUCATION, OREGON DEPT OF
- COMMUNITY COLLEGES & WORKFORCE DEVELOPMENT, DEPT OF
- TEACHERS STANDARDS AND PRACTICES COMMISSION
- OREGON STUDENT ASSISTANCE COMMISSION
- UNIVERSITY SYSTEM, OREGON

### ● **CULTURAL RESOURCES**

- **TRANSPORTATION, OREGON DEPT OF - LEAD**
- PARKS & RECREATION DEPT. - STATE HISTORIC PRESERVATION OFFICE
- MILITARY DEPARTMENT, OREGON
- ENVIRONMENTAL QUALITY, DEPT OF
- FORESTRY, OREGON DEPT OF
- LAND CONSERVATION & DEVELOPMENT, DEPT OF
- LANDS, DEPARTMENT OF STATE
- STATE POLICE
- JUSTICE, DEPT OF

### ● **HEALTH AND HUMAN SERVICES**

- **HUMAN SERVICES, DEPT OF - LEAD**

- YOUTH DEVELOPMENT COUNCIL
- CONSUMER & BUSINESS SERVICES, DEPT OF
- OREGON HEALTH AUTHORITY
- HOUSING & COMMUNITY SERVICES, OREGON
- VETERANS' AFFAIRS, DEPT OF

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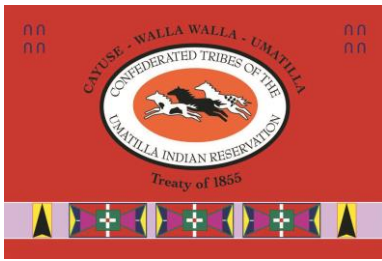
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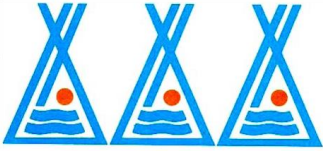
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