LC 3857 2013 Regular Session 3/29/13 (BHC/ps)

DRAFT

SUMMARY

Allows winery to be sited on land zoned for mixed farm and forest use. Modifies provisions authorizing uses of winery on land zoned for exclusive farm use, including agri-tourism and other commercial events.

Declares emergency, effective on passage.

1 A BILL FOR AN ACT

- 2 Relating to wineries on land zoned for resource uses; creating new pro-
- visions; amending ORS 215.237, 215.452 and 215.453 and section 6, chapter
- 4 679, Oregon Laws 2011; repealing section 11, chapter 679, Oregon Laws
- 5 2011; and declaring an emergency.
- 6 Be It Enacted by the People of the State of Oregon:
- 5 SECTION 1. Section 11, chapter 679, Oregon Laws 2011, is repealed.
- 8 **SECTION 2.** ORS 215.452, as amended by sections 3 and 3a, chapter 679,
- 9 Oregon Laws 2011, is amended to read:
- 10 215.452. (1) A winery may be established as a permitted use on land
- 11 **zoned for exclusive farm use** under ORS 215.213 (1)(p) and 215.283 (1)(n)
- 12 [in an area zoned for exclusive farm use] or on land zoned for mixed farm
- 13 and forest use if the winery produces wine with a maximum annual pro-
- 14 duction of:

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- (a) Less than 50,000 gallons and:
- 16 (A) Owns an on-site vineyard of at least 15 acres;
- 17 (B) Owns a contiguous vineyard of at least 15 acres;
- 18 (C) Has a long-term contract for the purchase of all of the grapes from
- 19 at least 15 acres of a vineyard contiguous to the winery; or
 - (D) Obtains grapes from any combination of subparagraph (A), (B) or (C)

- 1 of this paragraph; or
- 2 (b) At least 50,000 gallons and the winery:
- 3 (A) Owns an on-site vineyard of at least 40 acres;
- 4 (B) Owns a contiguous vineyard of at least 40 acres;
- 5 (C) Has a long-term contract for the purchase of all of the grapes from
- 6 at least 40 acres of a vineyard contiguous to the winery; or
- 7 (D) Obtains grapes from any combination of subparagraph (A), (B) or (C)
- 8 of this paragraph.
- 9 [(2) A winery described in subsection (1) of this section may:]
- 10 [(a) Market and sell wine produced in conjunction with the winery, in-
- 11 cluding the following activities:]
- 12 [(A) Wine tours;]
- [(B) Wine tastings in a tasting room or other location at the winery;]
- [(C) Wine clubs; and]
- 15 [(D) Similar activities conducted for the primary purpose of promoting wine
- 16 produced in conjunction with the winery; and]
- [(b) Market and sell items directly related to the sale or promotion of wine
- 18 produced in conjunction with the winery, the marketing and sale of which is
- 19 incidental to retail sale of wine on-site, including food and beverages served
- 20 by a limited service restaurant, as defined in ORS 624.010.]
- 21 (2) In addition to producing and distributing wine, a winery estab-
- 22 lished under this section may:
- 23 (a) Market and sell wine produced in conjunction with the winery.
- 24 (b) Conduct operations that are directly related to the sale or mar-
- 25 keting of wine produced in conjunction with the winery, including:
- 26 (A) Wine tastings in a tasting room or other location on the
- 27 premises occupied by the winery;
- 28 (B) Wine club activities;
- 29 (C) Winemaker luncheons and dinners;
- 30 (D) Winery and vineyard tours;
- 31 (E) Meetings or business activities with winery suppliers, distribu-

- 1 tors, wholesale customers and wine-industry members;
- 2 (F) Winery staff activities;

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- (G) Open house promotions of wine produced in conjunction with
 the winery; and
- 5 (H) Similar activities conducted for the primary purpose of pro-6 moting wine produced in conjunction with the winery.
 - (c) Market and sell items directly related to the sale or promotion of wine produced in conjunction with the winery, the marketing and sale of which is incidental to on-site retail sale of wine, including food and beverages:
- (A) Required to be made available in conjunction with the consumption of wine on the premises by the Liquor Control Act or rules adopted under the Liquor Control Act; or
- (B) Served in conjunction with an activity authorized by paragraphs
 (b) or (d) of this subsection.
- 16 (d) Carry out agri-tourism or other commercial events on the tract 17 occupied by the winery subject to subsections (5), (6), (7) and (8) of this 18 section.
- 19 (e) Host charitable activities for which the winery does not charge 20 a facility rental fee.
- Oregon Health Authority under ORS 624.010 to 624.121 for the preparation of food and beverages described in subsection (2)(c) of this section. Food and beverage services authorized under subsection (2)(c) of this section may not utilize menu options or meal services that cause the kitchen facilities to function as a café or other dining establishment open to the public.
- 28 (4) The gross income of the winery from the sale of incidental items 29 or services provided pursuant to subsection (2)(c) to (e) of this section 30 may not exceed 25 percent of the gross income from the on-site retail 31 sale of wine produced in conjunction with the winery. The gross in-

- 1 come of a winery does not include income received by third parties
- 2 unaffiliated with the winery. At the request of a local government with
- 3 land use jurisdiction over the site of a winery, the winery shall submit
- 4 to the local government a written statement that is prepared by a
- 5 certified public accountant and certifies the compliance of the winery
- 6 with this subsection for the previous tax year.
- (5) A winery may carry out up to 18 days of agri-tourism or other commercial events annually on the tract occupied by the winery.
- 9 (6) For events described in subsection (5) of this section for a winery in the Willamette Valley:
- 11 (a) Events on the first six days of the 18-day limit per calendar year 12 must be authorized by the local government through the issuance of 13 a renewable multi-year license that:
- 14 (A) Has a term of five years; and
- 15 (B) Is subject to an administrative review to determine necessary 16 conditions pursuant to subsection (7) of this section.
- 17 (b) The local government's decision on a license under paragraph 18 (a) of this subsection is not:
- 19 (A) A land use decision, as defined in ORS 197.015, and is not subject 20 to review by the Land Use Board of Appeals.
- 21 (B) A permit, as defined in ORS 215.402 or 227.160.
- (c) Events on days seven through 18 of the 18-day limit per calendar year must be authorized by the local government through the issuance of a renewable multi-year permit that:
- 25 (A) Has a term of five years; and
- 26 (B) Is subject to an administrative review to determine necessary 27 conditions pursuant to subsection (7) of this section.
- 28 (d) The local government's decision on a permit under paragraph 29 (c) of this subsection is:
- 30 (A) A land use decision, as defined in ORS 197.015, and is subject to review by the Land Use Board of Appeals.

- 1 (B) A permit, as defined in ORS 215.402 or ORS 227.160.
- (7) To ensure that agri-tourism or other commercial events on a tract occupied by a winery are subordinate to the production and sale of wine and do not create significant adverse impacts to uses on surrounding land, the local government may impose conditions on a license or permit issued pursuant to subsection (6) of this section related to:
- 8 (a) The number of event attendees;
- 9 (b) The hours of event operation;
- 10 (c) Access and parking;
- 11 (d) Traffic management;
- 12 (e) Noise management; and
- 13 (f) Sanitation and solid waste.
- 14 (8) A local government may charge a fee for processing a license 15 or permit under subsections (6) and (7) of this section. A fee may not 16 exceed the actual or average cost of providing the applicable licensing 17 or permitting service.
- [(3)] (9) A winery operating under this section shall provide parking for all activities or uses of the lot, parcel or tract on which the winery is established.
- 21 (10) A local government may authorize a winery allowed under this 22 section to carry out uses or activities that are commercial activities 23 in conjunction with farm use authorized and approved under ORS 24 215.213 (2)(c) or 215.283 (2)(a) or under other provisions of law.
- [(4)] (11) Prior to the issuance of a permit to establish a winery under this section, the applicant shall show that vineyards described in subsection (1) of this section have been planted or that the contract has been executed, as applicable.
- [(5)] (12) A local government shall [adopt findings for each of] apply the standards described in this subsection. Standards imposed on the siting of a winery shall be limited solely to each of the following for the sole purpose

- 1 of limiting demonstrated conflicts with accepted farming or forest practices
- 2 on adjacent lands:
- 3 (a) Establishment of a setback of at least 100 feet from all property lines
- 4 for the winery and all public gathering places unless the local government
- 5 grants an adjustment or variance allowing a setback of less than 100
- 6 **feet**; and
- 7 (b) Provision of direct road access and internal circulation.
- 8 [(6)] (13) A local government shall apply:
- 9 (a) Local criteria regarding floodplains, geologic hazards, the Willamette
- 10 River Greenway, solar access and airport safety;
- 11 (b) Regulations **of general applicability** for the public health and safety;
- 12 and
- 13 (c) Regulations for resource protection acknowledged to comply with any
- 14 statewide goal respecting open spaces, scenic and historic areas and natural
- 15 resources.
- 16 [(7)(a) A local government may issue a permit for a winery operating under
- 17 this section to host outdoor concerts for which admission is charged, facility
- 18 rentals or celebratory events if the local government issued permits to wineries
- 19 operating under this section in similar circumstances before August 2, 2011.]
- 20 [(b) A local government may not issue a permit for a winery operating un-
- 21 der this section to host outdoor concerts for which admission is charged, fa-
- 22 cility rentals or celebratory events if the local government did not issue permits
- 23 to wineries operating under this section in similar circumstances before August
- 24 2, 2011.]

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- (14) As used in this section:
- 26 (a) "Agri-tourism or other commercial events" includes outdoor
- 27 concerts for which admission is charged, educational, cultural, health
- 28 or lifestyle events, facility rentals, celebratory gatherings and other
- 29 events at which the promotion of wine produced in conjunction with
- 30 the winery is a secondary purpose of the event.
 - (b) "On-site retail sale" includes the retail sale of wine in person

- 1 at the winery site, through a wine club or over the Internet or telephone. 2
- SECTION 3. (1) A local government may authorize the siting on 3 land zoned for exclusive farm use of a winery that does not qualify for siting under ORS 215.452 or 215.453 as a commercial activity in con-5 junction with farm use under ORS 215.213 (2)(c) or 215.283 (2)(a) or 6 under other provisions of law. 7
- (2) If a county authorizes the establishment of a winery on land 8 zoned for exclusive farm use or mixed farm and forest use under pro-9 visions of law other than ORS 215.452 or 215.453 after the effective date 10 of this 2013 Act, the gross income of the winery from any activity 11 12 other than the production or sale of wine may not exceed 25 percent of the gross income from the on-site retail sale of wine produced in 13 conjunction with the winery. The gross income of a winery does not 14 include income received by third parties unaffiliated with the winery. 15
- **SECTION 4.** ORS 215.237 is amended to read: 16
- 215.237. If a winery sited on land zoned for exclusive farm use or mixed 17 farm and forest use under ORS 215.452 conducts agri-tourism or other 18 commercial events authorized in ORS 215.452 (5), the winery may not 19 conduct agri-tourism or other commercial events or activities authorized 20 by ORS 215.213 (11) or 215.283 (4).[, the winery may not conduct events or ac-21
- tivities, if any, that are:] 22
- [(1) Authorized by ORS 215.452; and] 23
- [(2) Subject to the conditional approval of a county.] 24
- **SECTION 5.** Section 6, chapter 679, Oregon Laws 2011, is amended to 25 read: 26
- **Sec. 6.** (1) A use or structure that is lawfully established at a winery 27 located in an exclusive farm use zone and that exists on [the effective date 28 of this 2011 Act] August 2, 2011, including events and activities that exceed 29 the income limit imposed by ORS 215.452, may be continued, altered, restored 30 or replaced pursuant to ORS 215.130. 31

- 1 (2) A use or structure that is lawfully established at a winery lo-
- 2 cated in an exclusive farm use zone and that exists on the effective
- 3 date of this 2013 Act, including events and activities that exceed the
- 4 income limit imposed by ORS 215.452, may be continued, altered, re-
- 5 stored or replaced pursuant to ORS 215.130.
- 6 [(2)] (3) [Subsection (1) of this section does] Subsections (1) and (2) of
- 7 this section do not affect the lawful continuation, alteration, restoration
- 8 or replacement of the winery sited on the same tract.
- 9 **SECTION 6.** ORS 215.453, as amended by section 5a, chapter 679, Oregon
- 10 Laws 2011, is amended to read:
- 215.453. (1) A winery may be established as a permitted use on land
- 12 **zoned for exclusive farm use** under ORS 215.213 (1)(p) or 215.283 (1)(n) [in
- 13 an area zoned for exclusive farm use] or on land zoned for mixed farm and
- 14 **forest use** if:
- 15 (a) The winery owns and is sited on a tract of 80 acres or more, at least
- 16 50 acres of which is a vineyard;
- 17 (b) The winery owns at least 80 additional acres of planted vineyards in
- 18 Oregon that need not be contiguous to the acreage described in paragraph
- 19 (a) of this subsection; and
- 20 (c) The winery has produced annually, at the same or a different location,
- 21 at least 150,000 gallons of wine in at least three of the five calendar years
- 22 before the winery is established under this section.
- 23 [(2) A winery described in subsection (1) of this section may:]
- 24 [(a) Market and sell wine produced in conjunction with the winery, in-
- 25 cluding the following activities:]
- [(A) Wine tours;]
- [(B) Wine tastings in a tasting room or other location at the winery;]
- [(C) Wine clubs; and]
- 29 [(D) Similar activities conducted for the primary purpose of promoting wine
- 30 produced in conjunction with the winery;]
- 31 (2) In addition to producing and distributing wine, a winery de-

- 1 scribed in subsection (1) of this section may:
- 2 (a) Market and sell wine produced in conjunction with the winery.
- 3 (b) Conduct operations that are directly related to the sale or mar-
- 4 keting of wine produced in conjunction with the winery, including:
- 5 (A) Wine tastings in a tasting room or other location on the 6 premises occupied by the winery;
- 7 (B) Wine club activities;
- 8 (C) Winemaker luncheons and dinners;
- 9 (D) Winery and vineyard tours;
- 10 **(E)** Meetings or business activities with winery suppliers, distribu-11 tors, wholesale customers and wine-industry members;
- 12 (F) Winery staff activities;
- 13 (G) Open house promotions of wine produced in conjunction with 14 the winery; and
- 15 (H) Similar activities conducted for the primary purpose of pro-16 moting wine produced in conjunction with the winery.
- 17 [(b)] (c) Market and sell items directly related to the sale or promotion
- of wine produced in conjunction with the winery, the marketing and sale of
- 19 which is incidental to retail sale of wine on-site, including food and
- 20 beverages served by a limited service restaurant, as defined in ORS 624.010,
- 21 wine not produced in conjunction with the winery and gifts; [and]
- 22 [(c)] (d) Provide services, including private events, hosted by the winery
- 23 or patrons of the winery, at which wine produced in conjunction with the
- 24 winery is featured, that:
- 25 (A) Are directly related to the sale or promotion of wine produced in 26 conjunction with the winery;
- 27 (B) Are incidental to the retail sale of wine on-site; and
- 28 (C) Are limited to 25 days or fewer in a calendar year[.]; and
- 29 (e) Host charitable activities for which the winery does not charge 30 a facility rental fee.
- 31 (3)(a) The gross income of the winery from the sale of incidental items

- 1 pursuant to subsection [(2)(b)] (2)(c) of this section and services provided
- 2 pursuant to subsection [(2)(c)] (2)(d) of this section may not exceed 25 per-
- 3 cent of the gross income from the on-site retail sale of wine produced in
- 4 conjunction with the winery.
- 5 (b) At the request of a local government with land use jurisdiction over
- 6 the site of a winery, the winery shall submit to the local government a
- 7 written statement, prepared by a certified public accountant, that certifies
- 8 compliance with paragraph (a) of this subsection for the previous tax year.
- 9 (4) A winery operating under this section:
- 10 (a) Shall provide parking for all activities or uses of the lot, parcel or 11 tract on which the winery is established.
- 12 (b) May operate a restaurant, as defined in ORS 624.010, in which food 13 is prepared for consumption on the premises of the winery.
- 14 (5)(a) A winery shall obtain a permit from the local government if the
- winery operates a restaurant that is open to the public for more than 25 days
- 16 in a calendar year or provides for private events occurring on more than 25
- 17 days in a calendar year.
- (b) In addition to any other requirements, a local government may ap-
- 19 prove a permit application under this subsection if the local government
- 20 finds that the authorized activity:
- 21 (A) Complies with the standards described in ORS 215.296;
- 22 (B) Is incidental and subordinate to the retail sale of wine produced in
- 23 conjunction with the winery; and
- (C) Does not materially alter the stability of the land use pattern in the
- 25 area.
- 26 (c) If the local government issues a permit under this subsection for pri-
- 27 vate events, the local government shall review the permit at least once every
- 28 five years and, if appropriate, may renew the permit.
- 29 (6) A person may not have a substantial ownership interest in more than
- 30 one winery operating a restaurant under this section.
- 31 (7) Prior to the issuance of a permit to establish a winery under this

- 1 section, the applicant shall show that vineyards described in subsection (1)
- 2 of this section have been planted.
- 3 (8) A local government shall require a winery operating under this section
- 4 to provide for:
- 5 (a) Establishment of a setback of at least 100 feet from all property lines
- 6 for the winery and all public gathering places; and
- 7 (b) Direct road access and internal circulation.
- 8 (9) A local government shall apply:
- 9 (a) Local criteria regarding floodplains, geologic hazards, the Willamette
- 10 River Greenway, solar access and airport safety;
- 11 (b) Regulations for the public health and safety; and
- 12 (c) Regulations for resource protection acknowledged to comply with any
- 13 statewide goal respecting open spaces, scenic and historic areas and natural
- 14 resources.
- 15 (10) The local government may authorize a winery described in subsection
- 16 (1) of this section to sell or deliver items or provide services not described
- in subsection $[(2)(b) \ or \ (c)]$ (2)(c) or (d) or (3) of this section under the cri-
- 18 teria for a commercial activity in conjunction with farm use under ORS
- 19 215.213 (2)(c) or 215.283 (2)(a) or under other provisions of law.
- 20 (11)(a) A local government may issue a permit for a winery operating
- 21 under this section to host outdoor concerts for which admission is charged,
- 22 facility rentals or celebratory events if the local government issued permits
- 23 to wineries operating under this section in similar circumstances before
- 24 August 2, 2011.
- 25 (b) A local government may not issue a permit for a winery operating
- 26 under this section to host outdoor concerts for which admission is charged,
- 27 facility rentals or celebratory events if the local government did not issue
- 28 permits to wineries operating under this section in similar circumstances
- 29 before August 2, 2011.
- 30 (12) As used in this section, "private events" includes, but is not limited
- 31 to, facility rentals and celebratory gatherings.

LC 3857 3/29/13

SECTION 7. This 2013 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect on its passage.