# TESTING FOR REVENUE NEUTRALITY OF FLAT FEE FIRMS IN OREGON (2011)

Final Report

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For the Oregon Department of Transportation September 2012

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#### INTRODUCTION

Oregon generally imposes a mileage-based tax on heavy vehicles operating on public roads in the state. Within specific limitations, carriers of wood chips, sand and gravel and logs, may instead, elect to pay a "flat fee." Separate flat fee rates are provided for each of these commodity-types.

This analysis compares the amount of highway use tax paid by each group of flat fee taxpayers to the amount this group would have paid on a mileage basis to determine revenue neutrality across payment methods. The comparisons are made using current mileage rates applied to the 2011 reported data.

#### **EXECUTIVE SUMMARY**

The comparisons yielded the following commodity-specific results:

#### WOOD CHIPS

• The 2011 data, with the 2011 rates with axles across the declared weight groups of the vehicles, shows that firms using the flat fee method paid \$1,118.29 more than they would have paid on a mileage basis. This represents a 10.04 % overpayment.

#### SAND & GRAVEL

- The 2011 data, with the 2011 rates with axle adjustments across the declared weight groups of the vehicles, shows that firms under the flat fee method paid \$183,123.44 less than if they had used the mileage tax method. This represents a 24.54% underpayment.
- Vehicles with a declared weight of over 104,000 lbs. underpaid by \$171,710.13.

#### **LOGS**

- Using the 2011 rates, with axle adjustments and a combination of 2011 Oregon taxable miles based on a reporting practices analysis, and the assumption of 50% loaded/50% empty operating practices, results in an underpayment of \$375,142.32, approximately 4.86%.
- Using the 2011 rates with axle adjustments and a combination of 2011 Oregon taxable miles based on a reporting practices analysis, and the assumption of 45% loaded/55% empty operating practices, results in an underpayment of \$68,435.16, approximately 0.92%.

#### DATA ANALYSIS

<u>Original Data Collection</u> As part of its administrative function, the Oregon Department of Transportation (ODOT) staff collects and retains copies of Form 735-9189 (11-11), used by eligible motor carrier firms to report and submit their highway use taxes, using the flat fee method. Staff also makes an unaudited electronic entry of some of the information provided on these forms, including:

- the Motor Carrier Authority Number;
- the reporting period;
- the plate number from the vehicle used to haul flat fee commodities;
- the weight declared for each vehicle;
- the axle configuration;
- the commodity designated;
- Oregon miles reported; and
- tax liability for the reporting period.

Staff has developed a data retrieval process that allows the assembly of the accumulated entries into a spreadsheet. This process was used to prepare the dataset for this study. Each entry is a line of information that comes from the Form 735-9189 (11-11) or is appended from existing ODOT databases. On-line forms completed by firms entered at <a href="http://www.odot.state.or.us/forms/motcarr/reg/9189fill.pdf">http://www.odot.state.or.us/forms/motcarr/reg/9189fill.pdf</a> were automatically assembled in the ODOT database used in this study.

After extracting the flat fee entries, staff audited the spreadsheet for any apparent data entry errors. Questionable entries were verified against the original hardcopy documents. In some cases, information was missing from the entries and/or hardcopy documentation was incomplete. Staff logged these entries separately and set them aside with explanations. Staff then sorted the remaining entries that were adequate for analysis by qualifying commodity (Wood Chips, Sand & Gravel, or Logs) and saved them in an EXCEL file - "HUS\_FF\_2011\_Final.xlsx" with worksheets labeled "HUS\_FF\_Chips", "HUS\_FF\_Gravel" and "HUS\_FF\_Logs".

<u>Methodology for Analysis</u> This analysis is derived from state's dataset. All of the available documentation for the dataset was reviewed, including the log of exceptions. From this dataset, commodity-specific files for 2011 were generated for Wood Chips, Sand and Gravel, and Logs.

The Mileage Tax Rates<sup>2</sup> tables provide the current rate schedule for each weight group used to calculate mileage taxes. Table 1 replicates the rate schedules used in this study.

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<sup>&</sup>lt;sup>1</sup> The only miles that are taxable are those that are run on the public roadways within Oregon.

<sup>&</sup>lt;sup>2</sup> http://www.odot.state.or.us/forms/motcarr/reg/9928.pdf

**TABLE 1** Mileage Rates by Weight Group

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WEIGHT	GROUPS	2011 rates	5 axles	6 axles	7 axles	8 axles	9 axles or more
26001	28000	0.0498					
28001	30000	0.0528					
30001	32000	0.0552					
32001	34000	0.0576					
34001	36000	0.0599					
36001	38000	0.0630					
38001	40000	0.0654					
40001	42000	0.0677					
42001	44000	0.0702					
44001	46000	0.0726					
46001	48000	0.0749					
48001	50000	0.0774					
50001	52000	0.0803					
52001	54000	0.0833					
54001	56000	0.0864					
56001	58000	0.0900					
58001	60000	0.0941					
60001	62000	0.0990					
62001	64000	0.1045					
64001	66000	0.1104					
66001	68000	0.1183					
68001	70000	0.1266					
70001	72000	0.1350					
72001	74000	0.1427					
74001	76000	0.1500					
76001	78000	0.1572					
78001	80000	0.1638					
80001	82000		0.1692	0.1548	0.1447	0.1374	0.129
82001	84000		0.1747	0.1572	0.1470	0.1392	0.131
84001	86000		0.1799	0.1609	0.1494	0.1409	0.133
86001	88000		0.1860	0.1643	0.1518	0.1434	0.135
88001	90000		0.1932	0.1686	0.1543	0.1458	8 0.137
90001	92000		0.2016	0.1734	0.1565	0.1482	0.139
92001	94000		0.2107	0.1782	0.1590	0.1505	0.141
94001	96000		0.2202	0.1836	0.1620	0.1530	0.143
96001	98000		0.2304	0.1902	0.1656	0.1555	0.146
98001	100000			0.1973	0.1692	0.1584	4 0.148
100001	102000				0.1728	0.1620	0.151
102001	104000				0.1764	0.1656	6 0.154
104001	105500				0.1811	0.1692	0.157

The rates in Table 1 were used to conduct a series of explicit systematic simulations, using the verified data from 2011, to compare the effect of the flat fee payment method to the mileage payment method.

#### WOOD CHIPS ANALYSIS

<u>Data</u> In the "HUS\_FF\_Chips.xlsx" dataset, 5 lines of data pertain to firms eligible to haul chips under the flat fee payment method. The data assigns each firm a unique carrier number, the authority number. This number is associated with the carrier firm name. The dataset also includes the reporting period, the declared weight and the axle configuration for each vehicle reported on the forms.

According to the database of verified entries for 2011, firms hauling wood chips, using the flat fee method, reported a total of 68,776 miles. These eligible firms reported a total tax liability of \$12,260.00, under the flat fee payment method.

#### WOOD CHIPS SIMULATION

The simulations are constructed as follows using "CHIPS\_2011.xlsx".

The reported mileage for 2011 was multiplied by the current weight group rates, incorporating axle rate adjustments, to calculate the mileage tax owed in lieu of a flat fee payment. The total calculated amount is \$11,141.71. Subtracting this amount from the total flat fee payment yields a \$1,118.29 overpayment. This represents a 10.04% overpayment.

**TABLE 2** Wood Chips Simulation Using 2011 Data

		Simulated Tax Paid	Difference	% over/(under)
Total Miles Reported	68,776			
Total Tax Liability	\$12,260.00			
2009 rates w/axles		\$11,141.71	\$1,118.29	10.04%

#### **FINDINGS**:

Using 2011 data and the 2011 rates with the axle adjustments, firms hauling wood chips under the flat fee method paid \$1,118.29 more than they would have paid on a mileage basis. This represents a 10.04% overpayment.

#### SAND and GRAVEL ANALYSIS

<u>Data</u> In the "HUS\_FF\_Gravel.xlsx" dataset, 940 lines of data pertained to the firms eligible to haul sand and gravel, using a flat fee payment method. The data assigns each firm a unique carrier number, the authority number. This number is associated with the carrier firm name. The dataset also includes the reporting period and the declared weight and axle configuration for each vehicle reported on the forms.

According to the database of verified entries, firms hauling sand & gravel, under the flat fee method, reported a total of 4,437,739 miles. These firms reported transmitting \$562,966.03, under the flat fee payment method.

#### SAND and GRAVEL SIMULATION

The simulations are constructed as follows using "SAND&GRAVEL\_2011.xls".

The reported mileage for 2011 was multiplied by the weight group rates for 2011 to calculate the mileage tax owed in lieu of a flat fee payment. The total calculated amount is \$746,089.47. Subtracting this amount from the flat fee payment yields an underpayment of \$183,123.44. This represents an underpayment of 24.54%.

Table 3 reports Sand and Gravel operations by weight group. There is a large variation in operating characteristics across the weight groups. As a result, some weight groups using the flat fee method are paying substantially more than they would have paid using the mileage method, while others are paying less. The weight group, over 104,000, has an underpayment of \$171,710.13.

If the reported mileage used in the simulation includes off-road and/or out-of-state miles, there is a potential to over-state highway mileage. Table 4 is a sensitivity analysis to illustrate the effect of over-stated highway miles by the firms hauling sand & gravel and using the flat fee method. Two adjustments were made: 3% (97% of reported miles) and a 5% (95% of reported miles), based on professional judgment. Using the 2011 rate schedule and the identified 97% of the reported miles, flat fee firms paid \$160,740.77 less than if they had paid using the mileage method. This represents a 22.21% underpayment.

TABLE 3 Sand & Gravel Operations by Weight Group for 2011\*

Weight	Miles	Flat Fees Paid	Tax if Paid on Mileage	Difference	% Difference
44001-46	2,288	\$575.30	Ü	\$409.19	246.34%
46001-48	55,923	\$5,618.93	\$4,188.63	\$1,430.30	34.15%
54001-56	75,949	\$13,860.35	\$6,561.99	\$7,298.36	111.22%
56001-58	43,496	\$9,180.39	\$3,914.64	\$5,265.75	134.51%
58001-60	14,240	\$4,141.50	\$1,339.98	\$2,801.52	209.07%
78001-80	194,683	\$32,756.36	\$31,889.08	\$867.28	2.72%
84001-86	127,874	\$23,355.61	\$21,255.47	\$2,100.14	9.88%
86001-88	133,173	\$15,748.43	\$21,880.32	(\$6,131.89)	(28.02%)
88001-90	126,432	\$18,486.27	\$21,312.47	(\$2,826.20)	(13.26%)
92001-94	61,156	\$7,672.75	\$10,898.00	(\$3,225.25)	(29.59%)
94001-96	137,306	\$17,035.05	\$22,813.61	(\$5,778.56	(25.33%)
96001-98	151,752	\$19,073.25	\$25,467.32	(\$6,394.07)	(25.11%)
98001-100	131,595	\$17,570.00	\$22,616.33	(\$5,046.33)	(22.31%)
100001-102	36,815	\$5,760.37	\$6,324.42	(\$564.05)	(8.92%)
102001-104	20,920	\$1,844.85	\$3,464.35	(\$1,619.50)	(46.75%)
104001-1055	3,124,137	\$370,286.62	\$541,996.75	(\$171,710.13)	(31.68%)
Total	4,437,739	\$562,966.03	\$746,089.47	(\$183,123.44)	(24.54%)

<sup>\*</sup>Rounded

**TABLE 4** Sensitivity Analysis for Sand & Gravel for 2011

	Miles	Flat Fees Paid	Tax if Paid on	Difference	% over/(under)
			Mileage		
100% of Miles	4,437,739	\$562,966.03	\$746,089.48	(\$183,123.45)	(24.54%)
97% of Miles	4,304,607	\$562,966.03	\$723,706.80	(\$160,740.77)	(22.21%)
95% of Miles	4,215,852	\$562,966.03	\$708,785.01	(\$145,818.98)	(20.57%)

FINDINGS: Using 2011 data and applying 2011 rates, with axle adjustment, firms hauling sand and gravel under the flat fee paid \$183,123.45 less than if they had paid using the mileage basis. This represents a 24.54% underpayment. Vehicles with a declared weight of over 104,000 lbs. had a calculated underpayment of \$171,710.13.

#### LOGS ANALYSIS

<u>Data</u> In the "HUS\_FF\_Logs.xlsx" dataset, 13,419 lines of data pertain to firms eligible to haul logs using the flat fee method of taxation. The data assigns each firm a unique carrier number, the authority number. This number is associated with the carrier firm name. The dataset also includes the reporting period and the declared weight and axle configuration for each vehicle reported on the forms.

According to the database of verified entries for 2011, firms hauling logs, using the flat fee method, reported a total of 69,011,502 miles. These firms reported transmitting \$7,349,136.96 under the flat fee payment method.

#### LOGS SIMULATION

The simulations are constructed, using the tabs for each of the categories from the following file: "LOGS\_100%\_95%\_90%\_85%\_80%\_2011".

Table 5 is a sensitivity analysis using three adjustments to illustrate the effect of overstating highway miles: 5% (95% of reported miles); 10% (90% of reported miles); 15% (85% of reported miles); and 20% (80% of reported miles). Professional judgment expects the difference between off-road/out-of-state miles and total mileage to be approximately 15%.

The sensitivity analysis also quantifies the effect of loaded and empty mileage: 50% loaded and 50% empty; 45% loaded and 55% empty; 40% loaded and 60% empty; and 30% loaded and 70% empty.

It was necessary to quantify the effect of loaded and empty mileage because mileage based rates for loaded trucks are higher than they are for unloaded trucks. The 46,000 lbs. rate applies to "decked miles", while loaded trucks have higher declared weights. The sensitivity analysis illustrates the results of the different operating assumptions made in the paragraph above.

**TABLE 5** Sensitivity Analysis for Logs for 2011\*

IADLES	ocholuvity Allaly	sis for Logs is	JI 2011		
	100% of miles	95% of miles	90% of miles	85% of miles	80% of miles
Miles	69,011,502	65,560,927	62,110,352	58,659,777	55,209,202
Flat Fee Liability	\$7,349,136.96	\$7,349,136.96	\$7,349,136.96	\$7,349,136.96	\$7,349,136.96
50% loaded	\$5,804,843.84	\$5,514,601.65	\$5,224,359.46	\$4,934,117.27	\$4,643,875.07
50% empty	\$2,505,117.52	\$2,379,861.65	\$2,254,605.77	\$2,129,349.89	\$2,004,094.02
Total	\$8,309,961.36	\$7,894,463.30	\$7,478,965.23	\$7,063,467.16	\$6,647,969.09
Difference	(\$960,824.40)	(\$545,326.34	(\$129,828.27)	\$285,669.80	\$701,167.87
% over/(under)	(11.56%)	(6.91%)	(1.74%)	4.04%	10.55%
45% loaded	\$5,224,359.46	\$4,963,141.49	\$4,701,923.51	\$4,440,705.54	\$4,179,487.57
55% empty	\$2,755,629.27	\$2,617,847.81	\$2,480,066.35	\$2,342,284.88	\$2,204,503.42
Total	\$7,979,988.73	\$7,580,989.30	\$7,181,989.86	\$6,782,990.42	\$6,383,990.99
Difference	(\$630,851.77)	(\$231,852.34)	\$167,147.10	\$566,146.54	\$965,145.97
% over/(under)	(7.91%)	(3.06%)	2.33%	8.35%	15.12%
40% loaded	\$4,643,875.07	\$4,411,681.32	\$4,179,487.57	\$3,947,293.81	\$3,715,100.06
60% empty	\$3,006,141.03	\$2,855,833.98	\$2,705,526.92	\$2,555,219.87	\$2,404,912.82
Total	\$7,650,016.10	\$7,267,515.30	\$6,885,014.49	\$6,502,513.68	\$6,120,012.88
Difference	(\$300,879.14)	\$81,621.66	\$464,122.47	\$846,623.28	\$1,229,124.08
% over/(under)	(3.93%)	1.12%	6.74%	13.02%	20.08%
30% loaded	\$3,482,906.31	\$3,308,760.99	\$3,134,615.68	\$2,960,470.36	\$2,786,325.04
70% empty	\$3,507,164.53	\$3,331,806.31	\$3,156,448.08	\$2,981,089.85	\$2,805,731.63
Total	\$6,990,070.84	\$6,640,567.30	\$6,291,063.76	\$5,941,560.21	\$5,592,056.67
Difference	\$359,066.12	\$708,569.66	\$1,058,073.20	\$1,407,576.75	\$1,757,080.29
% over/(under)	5.14%	10.67%	16.82%	23.69%	31.42%

<sup>\*</sup>Rounded

Using the 2011 rate schedule, based on 100% of reported miles as taxable and an operating scenario of 45% loaded and 55% empty, flat fee firms paid \$630,851.77 more than if they used the mileage basis. This represents a 7.91% underpayment.

#### REPORTING PRACTICES ANALYSIS

There are concerns regarding the reporting practices of the firms using the flat fee method. As mentioned previously, the reported miles are assumed to be the Oregon taxable miles. This assumption requires an eligible firm to calculate their total miles and then subtract all the off-road and out-of-state miles from their total miles. Professional judgment suggests it is unlikely that firms hauling logs would run 100% of their miles on road, given the nature of the business practices of hauling logs from the forest to the mill. The flat fee reports for logs should therefore show a difference between the total miles and the reported Oregon taxable miles over a year's worth of activity.

An audit of the actual reports (Form 735-9189(11-11)) was conducted to determine if firms hauling logs were reporting their Oregon taxable miles correctly. Incorrectly filled-in forms may contain the following errors: firm reports no miles (simply indicating their flat fee tax liability only); firm indicates the difference in the odometer readings and does not fill-in the total miles or the Oregon taxable miles; firm calculates and reports total miles and does not fill-in anything for the Oregon taxable miles; firm calculates the total miles but does not report total miles and reports their total miles as their Oregon taxable miles; or a firm calculates the total miles only and fill-ins both the total miles and the Oregon taxable miles with this same number. The correct procedure is to calculate the total miles from the difference in the odometer or hub meter readings (subtracting the ending readings from the beginning readings) and then subtract all off-road and out-of-state miles and report this number for their Oregon taxable miles.

Hard copies of the original filed reports were provided by ODOT staff and were reviewed to determine whether the forms used for reporting flat fee log activities were properly completed. The reporting practices analysis found that of the 13,419 lines in the database, 7113 lines were correctly completed, approximately 53.01%.

The simulations were then rerun, using 100% of the taxable miles for those firms who filed correctly, and 85% (representing a 15% difference between total miles and Oregon taxable miles) of the taxable miles for the remaining firms. Firms providing no mileage information were noted as exceptions and set aside. Table 6 indicates the results using a combination of the correctly reported miles and 85% of the total miles of the remaining firms. Thus, in the analysis, firms reporting correctly are calculated at 100% of their reported Oregon miles, while firms reporting incorrectly are calculated at 85% of their total reported miles. The sum of these two calculations is intended to provide the most realistic set of findings for analyzing revenue neutrality for logs.

TABLE 6 Sensitivity Analysis Using Combined Miles for Logs for 2011

	Combination Miles
Miles	64,148,866
Taxes Liability	\$7,349,136.96
50% loaded	\$5,395,675.43
50% empty	\$2,328,603.85
Total	\$7,724,279.28
Difference	(\$375,142.32)
% over/(under)	(4.86%)
450/ 1 1 1	04.056.107.00
45% loaded	\$4,856,107.89
55% empty	\$2,561,464.23
Total	\$7,417,572.12
Difference	(\$68,435.16)
% over/(under)	(0.92%)
40% loaded	\$4,316,540.35
60% empty	\$2,794,324.62
Total	\$7,110,864.97
Difference	\$238,271.99
% over/(under)	3.35%
200/ loaded	\$3,237,405.26
30% loaded	
70% empty	\$3,260,045.39
Total	\$6,497,450.65
Difference	\$851,686.31
% over/(under)	13.11%

#### **FINDINGS**:

Using the 2011 rates, with axle adjustments and a combination of 2011 Oregon taxable miles based on a reporting practices analysis, and the assumption of 50% loaded/50% empty operating practices, results in an underpayment of \$375,142.32, approximately 4.86%. Changing the operating assumptions to 45% loaded/55% empty, results in an underpayment of \$68,435.16, approximately 0.92%.

# **APPENDICES**

## APPENDIX A: Variables Used in Wood Chips Simulation

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
<b>Authority Number</b>	ODOT	Unique identification number for carrier	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate Number	ODOT	License plate of truck, blank if trucks reported together as fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
<b>Declared Weight</b>	ODOT	Weight category declared by firm	
WMT_rate_axles	Report	Rate from Table 1 Mileage Rates by Weight Group	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Wood Chips	
Oregon miles	ODOT	Miles driven in Oregon during reporting period	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
WMT_SIM	Calculation	WMT_rate * Oregon miles	
DIFF	Calculation	Tax Liability – WMT_SIM	
Comment	ODOT	Information provided by ODOT staff	

## Characteristics of data based on 5 lines of data from 1 firm

	Reported Miles	Reported Weight	Tax Liability
Total	68,776	*	\$12,260.00
Average	13,755	96,000	\$2,452.00
Median	16,273	96,000	\$2,452.00
Standard Deviation	3,778	0	\$0.00

<sup>\*</sup> Not applicable

APPENDIX B: Variables Used in Sand and Gravel Simulation

Variable Name	Source	Description
ID	ODOT	Unique number for record line
Authority Number	ODOT	Unique identification number for carrier
Reporting Period	ODOT	Month of operation tax is being reported
Plate	ODOT	License plate of truck, blank if trucks reported together as fleet
Axle Count	ODOT	Number of axles reported
State	ODOT	State where firm resides
Declared Weight	ODOT	Weight category declared by firm
WMT_rate_axles	Report	Rate from Table 1 Mileage Rates by Weight Group
Tax Liability	ODOT	Tax paid, number field
Commodity	ODOT	Sand & Gravel
Oregon miles	ODOT	Miles driven in Oregon during reporting period
Bg Odom	ODOT	Beginning odometer (if available electronically)
End Odom	ODOT	Ending odometer (if available electronically
Calc Or Miles	Report	Ending odometer – beginning odometer
WMT_SIM	Calculation	WMT_rate * Oregon miles
DIFF	Calculation	Tax Liability – WMT_SIM
97%_M	Calculation	(Oregon miles * .97)*WMT_rate
97%_D	Calculation	Tax Liability – 97%_M
95%_M	Calculation	(Oregon miles * .95)*WMT_rate
95%_D	Calculation	Tax Liability – 95%_M
Comment	ODOT	Information provided by ODOT staff

## Characteristics of data based on 940 lines of data from 38 firms

	Reported Miles	Reported Weight	Tax Liability
Total	4,437,739	*	\$562,966.03
Average	4,721	95,400	\$598.90.
Median	3,894	105,500	\$662.01
Standard Deviation	3,995	16,400	\$105.48

<sup>\*</sup> Not applicable

# APPENDIX C: Variables Used in Logs Simulation 100% of Reported Miles

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = O; total miles = T; total miles reported as Oregon miles = OT	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together a	
Tacc	0201	fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1 Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
Oregon miles	ODOT	Miles driven in Oregon during reporting period	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * Oregon miles	
empty_sim	Calculation	(rate_empty) * .5 * <b>Oregon miles</b>	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liability – total_sim	
load_45	Calculation	(rate_load) *.45 * Oregon miles	
empty_55	Calculation	(rate_empty) * .55 * <b>Oregon miles</b>	
total_45	Calculation	(load_45) + (empty_55)	
Diff_45	Calculation	Tax Liability – total_45	
load_4	Calculation	(rate_load) *.4 * Oregon miles	
empty_6	Calculation	(rate_empty) * .6 * <b>Oregon miles</b>	
total_4	Calculation	(load_4) + (empty_6)	
Diff_4	Calculation	Tax Liability – total_4	
load_3	Calculation	(rate_load) *.3 * Oregon miles	
empty_7	Calculation	(rate_empty) * .7 * <b>Oregon miles</b>	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liability – total_3	
Comment	ODOT	Information provided by ODOT staff	

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = 1; all else blank	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together a fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1 Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
95%_Oregon miles	Calculation	Miles driven in Oregon during reporting period * .95	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * 95%_Oregon miles	
empty_sim	Calculation	(rate_empty) * .5 * 95%_Oregon miles	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liability – total_sim	
load_45	Calculation	(rate_load) *.45 * 95%_Oregon miles	
empty_55	Calculation	(rate_empty) * .55 * <b>95%_Oregon miles</b>	
total_45	Calculation	(load_45) + (empty_55)	
Diff_45	Calculation	Tax Liability – total_45	
load_4	Calculation	(rate_load) *.4 * 95%_Oregon miles	
empty_6	Calculation	(rate_empty) * .6 * 95%_Oregon miles	
total_4	Calculation	$(load_4) + (empty_6)$	
Diff_4	Calculation	Tax Liability – total_4	
load_3	Calculation	(rate_load) *.3 * 95%_Oregon miles	
empty_7	Calculation	(rate_empty) * .7 * 95%_Oregon miles	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liability – total_3	
Comment	ODOT	Information provided by ODOT staff	

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = 1; all else blank	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together as fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1 Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
90%_Oregon miles	Calculation	Miles driven in Oregon during reporting period * .95	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * 90%_Oregon miles	
empty_sim	Calculation	(rate_empty) * .5 * 90%_Oregon miles	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liability – total_sim	
load_45	Calculation	(rate_load) *.45 * 90%_Oregon miles	
empty_55	Calculation	(rate_empty) * .55 * 90%_Oregon miles	
total_45	Calculation	(load_45) + (empty_55)	
Diff_45	Calculation	Tax Liability – total_45	
load_4	Calculation	(rate_load) *.4 * 90%_Oregon miles	
empty_6	Calculation	(rate_empty) * .6 * 90%_Oregon miles	
total_4	Calculation	$(load_4) + (empty_6)$	
Diff_4	Calculation	Tax Liability – total_4	
load_3	Calculation	(rate_load) *.3 * 90%_Oregon miles	
empty_7	Calculation	(rate_empty) * .7 * 90%_Oregon miles	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liability – total_3	
Comment	ODOT	Information provided by ODOT staff	

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = 1; all else blank	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together as fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1 Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
85%_Oregon miles	Calculation	Miles driven in Oregon during reporting period * .95	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * 95%_Oregon miles	
empty_sim	Calculation	(rate_empty) * .5 * 95%_Oregon miles	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liability – total_sim	
load_45	Calculation	(rate_load) *.45 * <b>85%_Oregon miles</b>	
empty_55	Calculation	(rate_empty) * .55 * <b>85%_Oregon miles</b>	
total_45	Calculation	$(load_{45}) + (empty_{55})$	
Diff_45	Calculation	Tax Liability – total_45	
load_4	Calculation	(rate_load) *.4 * 85%_Oregon miles	
empty_6	Calculation	(rate_empty) * .6 * <b>85%_Oregon miles</b>	
total_4	Calculation	(load_4) + (empty_6)	
Diff_4	Calculation	Tax Liability – total_4	
load_3	Calculation	(rate_load) *.3 * <b>85%_Oregon miles</b>	
empty_7	Calculation	(rate_empty) * .7 * 85%_Oregon miles	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liability – total_3	
Comment	ODOT	Information provided by ODOT staff	

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = 1; all else blank	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together as fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
80%_Oregon miles	Calculation	Miles driven in Oregon during reporting period * .95	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * 80%_Oregon miles	
empty_sim	Calculation	(rate_empty) * .5 * <b>80%_Oregon miles</b>	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liability – total_sim	
load_45	Calculation	(rate_load) *.45 * <b>80%_Oregon miles</b>	
empty_55	Calculation	(rate_empty) * .55 * <b>80%_Oregon miles</b>	
total_45	Calculation	$(load\_45) + (empty\_55)$	
Diff_45	Calculation	Tax Liability – total_45	
load_4	Calculation	(rate_load) *.4 * 80%_Oregon miles	
empty_6	Calculation	(rate_empty) * .6 * <b>80%_Oregon miles</b>	
total_4	Calculation	(load_4) + (empty_6)	
Diff_4	Calculation	Tax Liability – total_4	
load_3	Calculation	(rate_load) *.3 * <b>80%_Oregon miles</b>	
empty_7	Calculation	(rate_empty) * .7 * <b>80%_Oregon miles</b>	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liability – total_3	
Comment	ODOT	Information provided by ODOT staff	

## Combination of Miles

Variable Name	Source	Description	
ID	ODOT	Unique number for record line	
Authority Number	ODOT	Unique identification number for carrier	
Reporting Practice	Report	Recorded Oregon miles properly = 1; all else blank	
Reporting Period	ODOT	Month of operation tax is being reported	
Plate	ODOT	License plate of truck, blank if trucks reported together fleet	
Axle Count	ODOT	Number of axles reported	
State	ODOT	State where firm resides	
Declared Weight	ODOT	Weight category declared by firm	
rate_load	Report	Rate from Table 1 Mileage Rates by Weight Group	
rate_empty	Report	Rate from Table 1 Mileage Rates for 46,000	
Tax Liability	ODOT	Tax paid, number field	
Commodity	ODOT	Logs	
OM&85%	Calculation	Oregon miles or 85% of total reported miles	
Bg Odom	ODOT	Beginning odometer (if available electronically)	
End Odom	ODOT	Ending odometer (if available electronically	
Calc Or Miles	Report	Ending odometer – beginning odometer	
load_sim	Calculation	(rate_load) *.5 * <b>OM&amp;85% miles</b>	
empty_sim	Calculation	(rate_empty) * .5 * <b>OM&amp;85% miles</b>	
total_sim	Calculation	(load_sim) + (empty_sim)	
Diff	Calculation	Tax Liabilty – total_sim	
load_45	Calculation	(rate_load) *.45 * <b>OM&amp;85% miles</b>	
empty_55	Calculation	(rate_empty) * .55 * <b>OM&amp;85% miles</b>	
total_45	Calculation	(load_45) + (empty_55)	
Diff_45	Calculation	Tax Liabilty – total_45	
load_4	Calculation	(rate_load) *.4 * <b>OM&amp;85% miles</b>	
empty_6	Calculation	(rate_empty) * .6 * OM&85% miles	
total_4	Calculation	(load_4) + (empty_6)	
Diff_4	Calculation	Tax Liabilty – total_4	
load_3	Calculation	(rate_load) *.3 * <b>OM&amp;85% miles</b>	
empty_7	Calculation	(rate_empty) * .7 * <b>OM&amp;85% miles</b>	
total_3	Calculation	(load_3) + (empty_7)	
Diff_3	Calculation	Tax Liabilty – total_3	
Comment	ODOT	Information provided by ODOT staff	

## Characteristics of data based on 13,419 lines of combined data from 432 firms

	Reported Miles	Reported Weight	Tax Liability
Total	64,148,866	*	\$5,659,355.28
Average	4,780	86,600	\$547.67
Median	4,843	80,000	\$506.67
Standard Deviation	1,840	7,600	\$48.40

<sup>\*</sup> Not applicable