



OREGON MILITARY DEPARTMENT
JOINT FORCE HEADQUARTERS, OREGON NATIONAL GUARD
OFFICE OF THE ADJUTANT GENERAL
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January 27, 2012

The Honorable Peter Courtney, President of the Senate
The Honorable Arnie Roblan, Co-Speaker of the House
The Honorable Bruce Hanna, Co-Speaker of the House
900 Court Street NE
H-178 State Capitol
Salem, OR 97301-4048

Dear Presiding Officers:

The Oregon Military Department is providing information in response to a budget note regarding activities of the Oregon National Guard which are funded apart from the Department's state legislatively approved budget. Included in this report is information on the Oregon Guard's annual operating resources funded through the National Guard Bureau's Annual Funding Program, and information regarding the 41 federal and state partnership programs officially termed Cooperative Agreement programs which are funded as part of the state legislatively approved budget. The budget note, contained in 2011 HB 5037-A, reads as follows:

"The Department shall report to the appropriate House and Senate policy Committees and the Joint Committee on Ways and Means during the 2012 Legislative Session with a detailed report on all programs, plans, activities, audits, and audit findings which are funded apart from the Department's state legislatively approved budget. The report is to include, but is not limited to, the State Operating Budget, State Annual Funding Program, and all cooperative agreements and amendments submitted to the National Guard Bureau for the past three federal fiscal years as well as the proposed plan(s) for the following federal fiscal year(s)."

As instructed in the budget note, a separate copy of this report is being sent to the Joint Committee on Ways and Means.

The Oregon Military Department's primary purpose is to advance the Oregon National Guard and Emergency Management missions while maintaining the traditional service to the citizens of Oregon. The Oregon Military Department and the Oregon National Guard are both a state and federal agency able to access many resources to further its state and federal mission. Our value to Oregon has been tested and demonstrated each and every time our State has experienced natural and man-made disasters.

Nearly every generation in American history can attest to the significant contribution citizen-soldiers and subsequently airmen have made in defense of our freedoms and way of life. Long before our nation's War on Terrorism, the Oregon National Guard, both at home and abroad, had

served this nation and our State at unparalleled levels. In the near past, the Oregon National Guard contributed substantial forces, equipment and people to critical stabilization forces in Bosnia; peacekeeping forces in the Sinai; no-fly zone operations in Southern and Northern Watch; State to State partnerships; domestic emergencies; humanitarian operations in rapid response to the Gulf Coast in the aftermath of Hurricane Katrina and on the scene for Hurricane Rita; and numerous combat operations across the world, particularly in Southwest Asia and Afghanistan.

Over the last decade, we increasingly became the man or woman the world and Oregon sees in uniform. Today's Oregon National Guard continues deployments of citizen-soldiers and airmen to dangerous and austere conditions in places like Afghanistan and the Southwest Asia region where we conduct ground, air and space combat operations in support of the Global War on Terrorism. At home, the Department including the Oregon National Guard and the Office of Emergency Management remained and continues to be at the forefront in coordination and response to disasters caused by wind, flooding, snow, and wildland fires. The Oregon National Guard's 102nd Civil Support Team (CST) continues to rapidly mobilize throughout the state in response to requests for support to local and state authorities at domestic incident sites by identifying chemical, biological or radiological agents and substances. The CST assesses current and projected consequences at the incident site, advises on response measures, and assists with requests for additional military support if required and needed. The Oregon National Guard is in the initial stages of planning and receiving a Chemical, Biological, Radiological/Nuclear, and Explosive (CBRNE) – Enhanced Response Force Package (CERFP). This force package brings an extensive inventory of equipment, vehicles and resources (*which are funded apart from the Department's state legislatively approved budget*) into the state and is commonly referred to as CERFP (*surf-pea*).

The CERFP mission is to provide immediate response capability to the Governor including: incident site search capability of damaged buildings, rescuing trapped casualties, providing decontamination, performing medical triage and initial treatment to stabilize patients for transport to medical facilities, and remains recovery. The CERFP is comprised of five elements staffed by personnel from already established Oregon National Guard units. Elements include: *search and extraction, decontamination, medical, remains recovery, and command and control*. The command and control team directs the overall life saving activities of the CERFP, and coordinates mission tasks with the Joint Task Force-State (JTF-State) and the Incident Commander. The search and extraction element is assigned to an Army National Guard Engineering Company or Air National Guard Red Horse Engineering Squadron, the decontamination element is assigned to an Army National Guard Chemical Company, the medical element is assigned to an Air National Guard Medical Group, and the fatalities search and recovery team is assigned to an Air National Guard Services Squadron. Security duties for the incident site and the five CERFP elements are performed by the Oregon National Guard Response Force. Requests for Oregon National Guard assistance and the mobilization of Oregon National Guard resources in response to incident commanders throughout the state are managed through our Military Support to Civil Authorities (MSCA) section.

The Military Support to Civil Authorities (MSCA) section of the Department performs as a conduit for the coordination of Oregon National Guard personnel and equipment assets and resources in

times of crisis and emergency. At the State level, MSCA provides liaison to state and county officials, conducts and creates emergency plans and coordination, operates the Oregon National Guard Joint Emergency Operations Center (JOC), and identifies and mobilizes Oregon National Guard resources in response to emergencies. Nationally, MSCA provides linkage to the United States Northern Command (NORTHCOM), the National Guard Bureau, Regional State Partners, and Homeland Security. MSCA remains able to expand in support of all incident areas.

MSCA continues its support of Homeland Security and Force Protections by providing security at critical military facilities throughout Oregon, maintaining the 24 hour / 7 day a week Joint Emergency Operations Center operations, support to soldiers' federal activation, and coordination with the Office of Emergency Management for Search and Rescue (SAR). MSCA updates and maintains the Joint Emergency Operations Plan to reflect the changing requirements of the State and Homeland Security missions.

MSCA partners with many agencies and participates in various emergency councils including: the Governor's Security Council, State Interoperability Executive Council, Oregon Office of Emergency Management; Oregon Emergency Response System Council; Federal Emergency Management region 10; Oregon State Drought Council; Oregon Department of Forestry Incident Command System, and the Chemical Stockpile Emergency Preparedness Program. MSCA and the Office of Emergency Management also participate in county and state emergency preparedness exercises to include: earthquake; flood; chemical and biological attacks; power outages; and drought support.

As the Department of Defense works to define its role in providing Homeland defense and security for the nation, it includes the National Guard as a primary player because of our inherent capability to promote a better federal/state relationship. In nearly every conceivable scenario, National Guard units—under the control of their Governor and Adjutant General—will be the first military responders on the scene. Northern Command and the Department of Homeland Security have established the lines of coordination with the National Guard Bureau, fulfilling our role as the statutory "channel of communications on all matters pertaining to the National Guard." This will ensure effective military support for the full spectrum of Homeland Security preparation, training, exercise and operations.

ORS 399.035 stipulates: "In addition to the federally recognized Oregon National Guard subject to call or order to federal service under laws of the United States, there shall be organized within the state a National Guard Reserve force. Such force shall be known as the Oregon State Defense Force, and shall be composed principally of officers, warrant officers and enlisted persons not eligible for general service under federal selective service laws." The Oregon State Defense Force is Oregon's volunteer militia of approximately 150 members. These volunteers assist the Oregon National Guard and Oregon communities during emergencies. This volunteer force is a cost effective and efficient organization that supplements the Oregon National Guard's mission and directly relates to the overall protection of the state and its citizens. Minimal services and supplies funding is required for the Oregon Military Department to provide for administration and training of the Oregon State Defense Force. However, this remains unfunded in the Department's budget and with today's increased operational requirements for Homeland

Security, it is imperative the Oregon State Defense Force be trained and ready to support state missions.

The ability to respond to State emergencies requires the Oregon Military Department to continually improve and maintain its statewide network of facilities and military units. The Oregon National Guard must have the people, equipment, and facilities throughout the state to ensure immediate response to Oregon communities in times of need. Our physical facilities of armories, readiness centers, field maintenance shops, and equipment compounds serve as the centers for which soldiers and airmen assemble as collective military units and where we maintain, store and secure our extensive inventory of equipment and vehicles, and the supplies to support the inventory.

Our Oregon Army National Guard Facilities, compounds and grounds are managed and maintained by the Oregon Military Department's Installations Division. Our Installations Division is a leader in environmental stewardship nationwide. In 2011, Oregon Military Department was selected from all National Guard states and territories across the nation to pilot a unique "Net Zero" initiative being driven by the Assistant Secretary of the Army for Installations, Energy and Environment. We competed against 75 Army installations around the world, such as Fort Hood, Texas and Fort Bragg, North Carolina, and we were the only National Guard selectee. We submitted proposals in two of three categories – energy and water – and won in both categories. The Net Zero Energy initiative for Oregon means that all Army National Guard facilities within the state will strive to consume only as much energy as they produce. By being environmentally conscious, the Oregon Military Department is also helping provide stability and security in communities throughout the state. Additionally, Camp Rilea, in Warrenton, Oregon, has been selected as a Net Zero Water Installation. A Net Zero Water Installation limits the consumption of freshwater resources and returns water back to the same watershed so as not to deplete the ground water and surface water resources of that region in quantity and quality over the course of a year.

The Oregon National Guard is continually at the ready to accomplish its missions. One of the most important lessons that Oregonians can take from the past decade is a fuller appreciation of the adaptability and ability to react quickly provided by the National Guard's three different duty statuses: State active duty (state funded) as the state militia; our federal role as the National Guard of the United States in Title 10 status (federally funded); and the federally funded and state-executed operations under Title 32 as the Oregon National Guard under the control of the Governor. This flexibility must be protected and well-resourced at all times so Oregon can realize the full value.

Also of value to Oregon are our 41 federal and state cooperative agreement programs and the 5 Military Construction cooperative agreement projects initiated in the last three federal fiscal years. These cooperative agreements are either fully reimbursed or partially reimbursed by federal funds, some requiring state match. For every "State" dollar used as match in these cooperative agreements 13 dollars of federal funds are received through federal reimbursement. 149 positions of the Department's 490 positions resourced in the 2011-13 legislatively approved budget are fully or partially reimbursed by federal funds through these cooperative agreements (listed as enclosure 1 to this report).

The United States Property and Fiscal Officer (USPFO) for Oregon maintains the local federal activity on behalf of and appointed by the Chief of the National Guard Bureau. This federal active duty officer is detailed for duty in Oregon and does not work for the Adjutant General. The USPFO for Oregon is, by law, accountable and responsible for all federal funds and property provided to the Oregon National Guard. He is responsible for federal government financial management, federal property accountability, federal contracting, and performing proprietary internal reviews – including the performance of cooperative agreements.

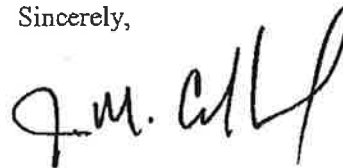
Each biennium, while the Oregon Military Department is preparing its agency request budget, we request expenditure information from the USPFO on the latest completed federal fiscal year to gain a perspective of the economic impact of National Guard dollars within Oregon. For federal fiscal year 2009, \$222.6 million National Guard Bureau federal funds were expended in Oregon apart from the Department's legislatively approved budget. In federal fiscal year 2011, \$265.4 million National Guard Bureau federal funds were expended in Oregon that did not flow through the Department's state budget. Federal fiscal year 2012 National Guard Bureau expenditures in Oregon are not anticipated to be less than the previous fiscal year. Enclosure 2 is the reports from the USPFO for Oregon relating to federal expenditures in Oregon for federal fiscal years 2009 and 2011.

Over the last 3 State and Federal fiscal years, the Oregon Military Department (including its cooperative agreement programs and the Office of Emergency Management), Oregon Army National Guard, and Oregon Air National Guard received 403 audits, reviews, inspections and monitoring visits from various external and internal activities. Enclosure 3 is a listing of these audits. Our organization is continually looked at to ensure our stewardship of state and federal resources perform in the best interests of the citizenry we serve.

We respectfully request your acceptance of this report.

The Oregon National Guard is Always Ready, Always There.

Sincerely,



FOR Raymond F. Rees
Major General
The Adjutant General

Enclosures

