SB 754-3 (LC 3598) 4/26/11 (TR/ps)

PROPOSED AMENDMENTS TO SENATE BILL 754

On page 1 of the printed bill, line 2, after "ORS" delete the rest of the line and line 3 and insert "291.349, 293.146, 305.792, 317.853 and 318.074; repealing ORS 293.144 and 293.148; and prescribing an effective date.".

4 Delete lines 5 through 25 and delete pages 2 through 7 and insert:

⁵ "<u>SECTION 1.</u> (1) The Higher Education Stability Subaccount is es-⁶ tablished as a subaccount in the Emergency Reserve Fund established ⁷ by section 15, Article IX of the Oregon Constitution. Moneys in the ⁸ Higher Education Stability Subaccount may be appropriated only for ⁹ purposes that will benefit higher education institutions, higher edu-¹⁰ cation activities or community colleges authorized by law to receive ¹¹ state aid.

12 "(2) The Legislative Assembly may appropriate moneys from the 13 Higher Education Stability Subaccount only if the appropriation is 14 approved by three-fifths of the members serving in each house of the 15 Legislative Assembly and the Legislative Assembly finds one of the 16 following:

"(a) That the last quarterly economic and revenue forecast for a
biennium indicates that moneys available to the General Fund for the
next biennium will be at least three percent less than appropriations
from the General Fund for the current biennium;

"(b) That there has been a decline for two or more consecutive
 quarters in the last 12 months in seasonally adjusted nonfarm payroll

1 employment; or

"(c) That a quarterly economic and revenue forecast projects that revenues in the General Fund in the current biennium will be at least two percent below what the revenues were projected to be in the revenue forecast on which the legislatively adopted budget for the current biennium was based.

"(3) Once each month, in the manner provided by law, the Oregon
Department of Administrative Services shall calculate the amount of
General Fund interest that is attributable to moneys in the Higher
Education Stability Subaccount. Except as provided in section 2 of this
2011 Act, the amount calculated under this subsection shall be transferred to the Higher Education Stability Subaccount.

"(4) As used in this section, 'legislatively adopted budget' means the
 budget enacted by the Legislative Assembly during an odd-numbered
 year regular session.

"SECTION 2. (1) There is created a Higher Education Capital Im-16 provement and Maintenance Subaccount within the Higher Education 17 Stability Subaccount. If the moneys in the Higher Education Stability 18 Subaccount just prior to the time of a transfer scheduled under section 19 1 of this 2011 Act or ORS 291.349 equal at least 15 percent of the 20amount of General Fund appropriations made to the Oregon Univer-21sity System and for community colleges during the prior biennium, 22moneys that would otherwise be transferred to the Higher Education 23Stability Subaccount shall be deposited in the Higher Education Capi-24tal Improvement and Maintenance Subaccount. Moneys in the Higher 25**Education Capital Improvement and Maintenance Subaccount may be** 26appropriated only for the purposes of capital improvements or deferred 27maintenance at Oregon University System facilities or community 28college facilities. 29

30 "(2) If the moneys in the Higher Education Stability Subaccount

just prior to the time of a transfer scheduled under section 1 of this 1 2011 Act or ORS 291.349 do not equal at least 15 percent of the amount $\mathbf{2}$ of General Fund appropriations made to the Oregon University System 3 and for community colleges during the prior biennium, the transfer 4 to the Higher Education Stability Subaccount shall be made regardless $\mathbf{5}$ of whether that transfer increases the amount in the Higher Education 6 Stability Subaccount to at least 15 percent of the amount of General 7 Fund appropriations made to the Oregon University System and for 8 community colleges during the prior biennium. 9

10 "(3) As used in this section:

"(a) 'General Fund appropriations' means the amount of moneys appropriated from the General Fund for a biennium in the legislatively approved budget for the biennium, minus the amount of any General Fund appropriation balances for that biennium that revert to the General Fund as provided by law.

"(b) 'Legislatively adopted budget' means the budget enacted by the
 Legislative Assembly during an odd-numbered year regular session.

"(c) 'Legislatively approved budget' means the legislatively adopted
 budget as modified by the joint committee referred to in section 3,
 Article III of this Constitution, or by the Legislative Assembly meeting
 in regular or special session.

²² "SECTION 3. ORS 291.349 is amended to read:

"291.349. (1) As soon as practicable after adjournment sine die of the 23**odd-numbered year** regular session of the Legislative Assembly, the Oregon 24Department of Administrative Services shall report to the Emergency Board 25the estimate as of July 1 of the first year of the biennium of General Fund 26and State Lottery Fund revenues that will be received by the state during 27that biennium. The Oregon Department of Administrative Services shall 28base its estimate on the last forecast given to the Legislative Assembly be-29 fore adjournment sine die of the odd-numbered year regular session on 30

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which the printed, adopted budget prepared in the Oregon Department of 1 Administrative Services is based, adjusted only insofar as necessary to re- $\mathbf{2}$ flect changes in laws adopted at that session. The report shall contain the 3 estimated revenues from corporate income and excise taxes separately from 4 the estimated revenues from other General Fund sources. The Oregon De- $\mathbf{5}$ partment of Administrative Services may revise the estimate if necessary 6 following adjournment sine die of [any special or emergency] an even-7 numbered year regular session or special session of the Legislative As-8 sembly but any revision does not affect the basis of the computation 9 described in subsection (3) or (4) of this section. 10

"(2) As soon as practicable after the end of the biennium, the Oregon Department of Administrative Services shall report to the Emergency Board, or the Legislative Assembly if it is in session, the amount of General Fund revenues collected as of the last June 30 of the preceding biennium. The report shall contain the collections from corporate income and excise taxes separately from collections from other sources.

"(3) If the revenues received from the corporate income and excise taxes 17 during the biennium exceed the amounts estimated to be received from such 18 taxes for the biennium[, as estimated after adjournment sine die of the regular 19 session, by two percent or more,] by two percent or more, as estimated 20after adjournment sine die of an odd-numbered year regular session, 21the total amount of that excess shall be [credited to corporate income and 22excise taxpayers in a percentage amount of prior year corporate excise and in-23come tax liability as determined under subsection (5) of this section. However, 24no credit shall be allowed against tax liability imposed by ORS 317.090] 25transferred to the Higher Education Stability Subaccount established 26by section 1 of this 2011 Act in the Emergency Reserve Fund estab-27lished by section 15, Article IX of the Oregon Constitution. 28

"(4) If the revenues received from General Fund revenue sources, exclusive of those described in subsection (3) of this section, during the biennium

exceed the amounts estimated to be received from such sources for the 1 biennium[, as estimated after adjournment sine die of the regular session, by $\mathbf{2}$ two percent or more, there shall be refunded from personal income tax revenues 3 an amount equal to the total amount of that excess] by two percent or more, 4 as estimated after adjournment sine die of an odd-numbered year $\mathbf{5}$ regular session, one-half of the total amount of the excess shall be 6 transferred to the Emergency Reserve Fund established by section 15, 7 Article IX of the Oregon Constitution, and one-half of the total 8 amount of the excess shall be returned to personal income taxpayers, 9 reduced by the cost certified by the Department of Revenue under ORS 10 291.351 as being allocable to payments described under this subsection. The 11 excess amount to be refunded shall be paid to personal income taxpayers in 12 a percentage amount of prior year personal income tax liability as deter-13 mined under subsection [(6)] (5) of this section. 14

¹⁵ "[(5)(a) If there is an excess to be credited under subsection (3) of this ¹⁶ section, on or before October 1, following the end of each biennium, the Oregon ¹⁷ Department of Administrative Services shall determine and certify to the De-¹⁸ partment of Revenue the percentage amount of credit for purposes of subsection ¹⁹ (3) of this section. The percentage amount determined shall be a percentage ²⁰ amount to the nearest one-tenth of a percent that will distribute the excess to ²¹ be credited to corporate excise and income taxpayers.]

²² "[(b) The percentage amount shall equal the amount distributed under ²³ subsection (3) of this section divided by the estimated total corporate income ²⁴ and excise tax liability for all corporate income and excise taxpayers for tax ²⁵ years beginning in the calendar year immediately preceding the calendar year ²⁶ in which the excess is determined.]

"[(c) The amount of the surplus credit is determined by multiplying the percentage amount determined under paragraph (b) of this subsection by the total amount of a corporate income or excise taxpayer's tax liability for the tax year beginning in the calendar year immediately preceding the calendar year 1 in which the excess is determined in order to calculate the amount to be2 credited to the taxpayer.]

"[(d) The credit shall be determined based on the tax liability as shown on
the return of the taxpayer or as corrected by the Department of Revenue.]

5 "[(e) The credit shall be computed after the allowance of a credit provided 6 under ORS 316.082, 316.131 or 316.292, but before the allowance of any other 7 credit or offset against tax liability allowed or allowable under any provision 8 of law of this state, and before the application of estimated tax payments, 9 withholding or other advance tax payments.]

"[(f) If a credit applied against tax liability as described in paragraph (e) 10 of this subsection reduces tax liability to zero and an amount of the credit 11 remains unused, the remaining unused amount shall be carried forward and 12applied against tax liability as prescribed in paragraph (e) of this subsection 13 in the succeeding tax year. Following application of the credit against tax li-14 ability in a succeeding tax year, any amount continuing to remain unused 15shall be carried forward and applied against tax liability in a succeeding tax 16 year until all remaining amounts of unused credit are offset against tax li-17 ability.] 18

"[(g) Notwithstanding paragraph (e) of this subsection, if an excess is 19 credited under subsection (3) of this section for a tax year and an unused 20credit amount from a prior tax year is carried forward to the tax year as pre-21scribed under paragraph (f) of this subsection, the amount of the carryforward 22credit shall be applied against tax liability prior to applying the new credit.] 23"[(h) The Department of Revenue may prescribe by rule the manner of cal-24culating and claiming a credit if the filing status of a corporation changes 25between the tax year described in paragraph (b) of this subsection and the 26succeeding tax year.] 27

28 "[(6)(a)] (5)(a) If there is an excess to be refunded to personal income 29 taxpayers under subsection (4) of this section, on or before September 15, 30 following the end of each biennium, the Oregon Department of Administra-

tive Services shall determine and certify to the Department of Revenue the 1 percentage amount of refund payment for purposes of subsection (4) of this $\mathbf{2}$ section. The percentage amount so determined shall be a percentage amount 3 to the nearest one-hundredth of a percent that will distribute the excess to 4 be refunded to personal income taxpayers under subsection (4) of this section. $\mathbf{5}$ The percentage amount shall equal the amount distributed to personal in-6 come taxpayers under subsection (4) of this section divided by the estimated 7 total personal income tax liability for all personal income taxpayers for tax 8 years beginning in the calendar year immediately preceding the calendar 9 year in which the excess is determined. 10

"(b) The Department of Revenue shall multiply the percentage amount 11 determined under paragraph (a) of this subsection by the total amount of a 12 personal income taxpayer's tax liability for the tax year beginning in the 13 calendar year immediately preceding the calendar year in which the excess 14 is determined in order to calculate the amount of the refund to be made to 15 the taxpayer. For purposes of this paragraph, the taxpayer's tax liability is 16 the amount as shown on the return of the taxpayer or as corrected by the 17 Department of Revenue, and is determined: 18

"(A) After the allowance of a credit provided under ORS 316.082, 316.131
or 316.292;

"(B) Before the allowance of any other credit or offset against tax liability allowed or allowable on the return for the tax year; and

"(C) Before the application of estimated tax payments, withholding or
other advance tax payments.

²⁵ "(c) The refund described under this subsection shall be mailed by the ²⁶ Department of Revenue to personal income taxpayers eligible for the pay-²⁷ ment on or before December 15 following the end of the biennium for which ²⁸ the payment described under this subsection is being made.

"(d) Notwithstanding paragraph (c) of this subsection, the Department of
 Revenue shall mail the refund at the earliest date of practicable convenience

1 in the case of a return:

"(A) For a tax year beginning in the calendar year immediately preceding
the calendar year in which the excess is determined for which refund is being
made; and

5 "(B) That is first filed on or after August 15 after the end of the 6 biennium.

"[(7)] (6) No refund shall be made to a taxpayer if, after making the calculation described under subsection [(6)] (5) of this section, the amount calculated is less than \$1.

"[(8)] (7) For purposes of ORS chapters 305 and 314 to 318, refunds issued under subsection [(6)] (5) of this section are refunds of an overpayment of tax imposed under ORS chapter 316, but do not bear interest.

¹³ "SECTION 4. ORS 293.146 is amended to read:

14 "293.146. (1) As used in this section:

"(a) 'Ending balance' means the difference between the amount of General
Fund revenues collected during a biennium and the amount of General Fund
appropriations for the biennium.

"(b) 'General Fund appropriations' means the amount of moneys appropriated from the General Fund for a biennium in the legislatively approved budget for the biennium, minus the amount of any General Fund appropriation balances for that biennium that revert to the General Fund under ORS 22 293.190.

"(c) 'Legislatively approved budget' has the meaning given that term in
 ORS 291.002.

"(2) Except as provided in [ORS 293.148] section 15 (5), Article IX of
the Oregon Constitution, as soon as possible after the ending balance for
a biennium is determined, an amount equal to one percent of the amount of
General Fund appropriations for that biennium shall be transferred to the
[Oregon Rainy Day Fund established by ORS 293.144] Emergency Reserve
Fund established by section 15, Article IX of the Oregon Constitution.

SB 754-3 4/26/11 Proposed Amendments to SB 754 If the ending balance does not equal or exceed one percent of the amount
 of General Fund appropriations, an amount equal to the ending balance shall
 be transferred to the [Oregon Rainy Day Fund] Emergency Reserve Fund.
 "SECTION 5. ORS 305.792 is amended to read:

5 "305.792. (1) The Department of Revenue shall cause a checkoff box to be 6 printed on the personal income and corporate income or excise tax returns 7 for the appropriate tax year, by which a taxpayer may indicate that a surplus 8 refund payment [or credit] that the taxpayer may otherwise be entitled to 9 under ORS 291.349 shall instead be used for funding education.

"(2)(a) A personal income taxpayer may elect to donate a surplus refund payment to be made under ORS 291.349 to public elementary and secondary school education. The taxpayer may make the election by checking the appropriate checkoff box on the taxpayer's return indicating the taxpayer's intention to donate the surplus refund payment to public elementary and secondary education.

"(b) Once made, the election is irrevocable for any surplus refund payments received until a subsequent return is filed for a later tax year, and on which the checkoff box is not checked.

"(3)(a) A corporate excise or income taxpayer may elect to not claim a 19 surplus refund credit that the taxpayer would otherwise be entitled to pursuant 20to ORS 291.349, in order to achieve a corresponding transfer of such moneys 21from the General Fund to the State School Fund for the support of public el-22ementary and secondary school education. The taxpayer may make the election 23by checking the appropriate checkoff box on the taxpayer's return and by not 24using the surplus refund credit percentage to reduce the taxpayer's tax liabil-25ity.] 26

"[(b) A taxpayer that checks the appropriate checkoff box indicating that the credit will not be claimed but that nevertheless claims the credit in determining the taxpayer's tax liability shall be considered to have not made the election under this subsection.] 1 "[(c) The election to not claim a credit under this subsection may not be 2 revoked by filing an amended return.]

³ "[(4)] (3) After the determination that surplus refund payments are to be ⁴ made under ORS 291.349 (4) and [(6)] (5), the department shall determine the ⁵ total amount of such payments for which an election to donate to public el-⁶ ementary and secondary education has been made and shall certify this ⁷ amount to the State Treasurer. Following the department's certification to ⁸ the State Treasurer, an election to donate that biennium's surplus refund ⁹ payments under subsection (2) of this section is irrevocable.

"[(5) Following the determination to credit corporate income and excise taxes pursuant to ORS 291.349 (3) and (5), the department shall annually certify the total amount of allowable credits that have not been claimed pursuant to an election made under subsection (3) of this section. The certification shall be made on or before December 31 of each year, until the tax year for which the credit would otherwise be claimed becomes a closed tax year.]

¹⁶ **"SECTION 6.** ORS 317.853 is amended to read:

"317.853. (1) For tax years beginning on or after January 1, 2013, any revenue that is received as a result of a rate of tax above six and six-tenths percent imposed under this chapter and that is in excess of the revenue that would be received under this chapter at a rate of six and six-tenths percent shall be deposited into the [Oregon Rainy Day Fund] Emergency Reserve Fund established by [ORS 293.144] section 15, Article IX of the Oregon Constitution.

"(2) Before the end of each biennium, beginning with the biennium ending
on June 30, 2015, the Department of Revenue shall estimate the revenue described in subsection (1) of this section that is received during the biennium.
An amount equal to that estimate shall be transferred into the [Oregon Rainy
Day Fund] Emergency Reserve Fund established by [ORS 293.144] section
15, Article IX of the Oregon Constitution, on or before June 30 of each
odd-numbered year.

SB 754-3 4/26/11 Proposed Amendments to SB 754 1 **"SECTION 7.** ORS 318.074 is amended to read:

"318.074. (1) For tax years beginning on or after January 1, 2013, any revenue that is received as a result of a rate of tax above six and six-tenths percent imposed under this chapter and that is in excess of the revenue that would be received under this chapter at a rate of six and six-tenths percent shall be deposited into the [Oregon Rainy Day Fund] Emergency Reserve Fund established by [ORS 293.144] section 15, Article IX of the Oregon Constitution.

"(2) Before the end of each biennium, beginning with the biennium ending
on June 30, 2015, the Department of Revenue shall estimate the revenue described in subsection (1) of this section that is received during the biennium.
An amount equal to that estimate shall be transferred into the [Oregon Rainy
Day Fund] Emergency Reserve Fund established by [ORS 293.144] section
15, Article IX of the Oregon Constitution, on or before June 30 of each
odd-numbered year.

"SECTION 8. Pursuant to section 15 (3), Article IX of the Oregon 16 Constitution, once each month, the Oregon Department of Adminis-17 trative Services shall calculate the amount of General Fund interest 18 that is attributable to moneys in the Emergency Reserve Fund, ex-19 clusive of any subaccount in the Emergency Reserve Fund. Except 20as provided in section 15 (5), Article IX of the Oregon Constitution, the 21amount calculated under this section shall be transferred to the 22**Emergency Reserve Fund.** 23

"<u>SECTION 9.</u> Sections 1, 2 and 8 of this 2011 Act, the amendments
to ORS 291.349, 293.146, 305.792, 317.853 and 318.074 by sections 3 to 7 of
this 2011 Act and the repeal of ORS 293.144 and 293.148 by section 10
of this 2011 Act apply to biennia beginning on or after July 1, 2011.

28 "SECTION 10. ORS 293.144 and 293.148 are repealed.

"<u>SECTION 11.</u> The Emergency Reserve Fund established by section
 15, Article IX of the Oregon Constitution, is intended to be a contin-

uation of the Oregon Rainy Day Fund established by ORS 293.144.
Moneys contained on the effective date of this 2011 Act in the Oregon
Rainy Day Fund established by ORS 293.144 are considered to be moneys in the Emergency Reserve Fund established by section 15, Article
IX of the Oregon Constitution.

6 "SECTION 12. This 2011 Act does not become effective unless the 7 amendment to the Oregon Constitution proposed by Senate Joint Re-8 solution 26 (2011) is approved by the people at the regular general 9 election held in November 2012. This 2011 Act takes effect on the ef-10 fective date of that amendment.".

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