A-Engrossed Senate Bill 962

Ordered by the Senate April 29 Including Senate Amendments dated April 29

Sponsored by Senators ROSENBAUM, BATES; Senator MONNES ANDERSON, Representative GREENLICK

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Requires state agencies to participate in Oregon Prescription Drug Program subject to exceptions. Authorizes administrator of Oregon Prescription Drug Program to contract with pharmacy benefit manager [and establish state-managed wholesale or retail drug distribution or dispensing system]. Requires administrator to contract with entity to negotiate with drug manufacturers to extend rebates to participants in program. Directs Oregon Health Authority to apply for federal approval necessary to obtain federal financial participation in costs of drugs purchased through program.

Declares emergency, effective on passage.

A BILL FOR AN ACT

2 Relating to prescription drugs; creating new provisions; amending ORS 414.312; and declaring an

3 emergency.

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4 Be It Enacted by the People of the State of Oregon:

5 **SECTION 1.** ORS 414.312 is amended to read:

6 414.312. (1) As used in ORS 414.312 to 414.318:

7 (a) "Pharmacy benefit manager" means an entity that negotiates and executes contracts with 8 pharmacies, manages preferred drug lists, negotiates rebates with prescription drug manufacturers 9 and serves as an intermediary between the Oregon Prescription Drug Program, prescription drug 10 manufacturers and pharmacies.

(b) "Prescription drug claims processor" means an entity that processes and pays prescription drug claims, adjudicates pharmacy claims, transmits prescription drug prices and claims data between pharmacies and the Oregon Prescription Drug Program and processes related payments to pharmacies.

(c) "Program price" means the reimbursement rates and prescription drug prices established by
 the administrator of the Oregon Prescription Drug Program.

(2) The Oregon Prescription Drug Program is established in the Oregon Health Authority. The
 purpose of the program is to:

(a) Purchase prescription drugs, replenish prescription drugs dispensed or reimburse pharmacies
 for prescription drugs in order to receive discounted prices and rebates;

(b) Make prescription drugs available at the lowest possible cost to participants in the programas a means to promote health;

(c) Maintain a list of prescription drugs recommended as the most effective prescription drugs
 available at the best possible prices; and

25 (d) Promote health through the purchase and provision of discount prescription drugs and co-

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ordination of comprehensive prescription benefit services for eligible entities and members. 1 2 (3) The Director of the Oregon Health Authority shall appoint an administrator of the Oregon 3 Prescription Drug Program. The administrator may: (a) Negotiate price discounts and rebates on prescription drugs with prescription drug man-4 ufacturers or group purchasing organizations; $\mathbf{5}$ (b) Purchase prescription drugs on behalf of individuals and entities that participate in the 6 7 program; (c) Contract with a prescription drug claims processor to adjudicate pharmacy claims and 8 9 transmit program prices to pharmacies; 10 (d) Determine program prices and reimburse or replenish pharmacies for prescription drugs dispensed or transferred; 11 12(e) Adopt and implement a preferred drug list for the program; 13 (f) Develop a system for allocating and distributing the operational costs of the program and any rebates obtained to participants [of] in the program; and 14 15(g) Cooperate with other states or regional consortia in the bulk purchase of prescription drugs. 16 (4) The following individuals or entities may participate in the program: (a) [Public Employees' Benefit Board, Oregon Educators Benefit Board and] Public Employees 17 18 Retirement System; 19 (b) Local governments as defined in ORS 174.116 and special government bodies as defined in 20ORS 174.117 that directly or indirectly purchase prescription drugs; 21(c) Oregon Health and Science University established under ORS 353.020; 22[(d) State agencies that directly or indirectly purchase prescription drugs, including agencies that dispense prescription drugs directly to persons in state-operated facilities;] 23[(e)] (d) Residents of this state who lack or are underinsured for prescription drug coverage; 2425[(f)] (e) Private entities; and [(g)] (f) Labor organizations. 2627(5) The state agency that receives federal Medicaid funds and is responsible for implementing the state's medical assistance program may not participate in the program. 28(6)(a) Except as provided in subsection (5) of this section, state agencies that directly or 2930 indirectly purchase prescription drugs, including agencies that dispense prescription drugs 31 directly to persons in state-operated facilities, shall participate in the program. (b) A state agency is exempt from the requirements of this subsection only if the agency 32can demonstrate to the administrator that the availability of federal programs or the 33 34 agency's other purchasing arrangements will result in greater discounts and aggregate cost 35 savings than would be realized through participation in the program. (c) A state agency that contracts with a health maintenance organization, as defined in 36 37 ORS 750.005, to provide coverage that includes prescription drugs may not require the or-38 ganization to participate in the program. [(6)] (7) The administrator may establish different program prices for pharmacies in rural areas 39 40 to maintain statewide access to the program. [(7)] (8) The administrator may establish the terms and conditions for a pharmacy to enroll in 41 the program. A licensed pharmacy that is willing to accept the terms and conditions established by 42 the administrator may apply to enroll in the program. 43 [(8)] (9) [Except as provided in subsection (10) of this section,] The administrator may not: 44 [(a) Contract with a pharmacy benefit manager;] 45

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1 [(b)] (a) Establish a state-managed wholesale or retail drug distribution or dispensing system; 2 or

3 [(c)] (b) Require pharmacies to maintain or allocate separate inventories for prescription drugs
4 dispensed through the program.

5 [(9)] (10) The administrator shall contract with one or more entities to perform any of the 6 functions of the program, including but not limited to:

(a) Contracting with a pharmacy benefit manager and directly or indirectly with such pharmacy
networks as the administrator considers necessary to maintain statewide access to the program.

9 (b) Negotiating with prescription drug manufacturers on behalf of the administrator on the ex-10 tension of drug manufacturer rebates to all participants in the program that purchase pre-11 scription drugs directly or indirectly for medical assistance recipients.

12 [(10)] (11) Notwithstanding subsection [(4)(e)] (4)(d) of this section, individuals who are eligible 13 for Medicare Part D prescription drug coverage may participate in the program.

[(11)] (12) The program may contract with vendors as necessary to utilize discount purchasing programs, including but not limited to group purchasing organizations established to meet the criteria of the Nonprofit Institutions Act, 15 U.S.C. 13c, or that are exempt under the Robinson-Patman Act, 15 U.S.C. 13.

18 <u>SECTION 2.</u> (1) The Oregon Health Authority shall apply to the Centers for Medicare and 19 Medicaid Services for any approval necessary to obtain federal financial participation in the 20 costs of drugs purchased directly or indirectly through the Oregon Prescription Drug Pro-21 gram.

(2) The amendments to ORS 414.312 by section 1 of this 2011 Act become operative upon
receipt by the authority of federal approval under subsection (1) of this section or, if no
federal approval is required, on January 1, 2012.

(3) The authority shall notify the Legislative Counsel upon receipt of federal approval or
 denial of federal approval under subsection (1) of this section or, if the authority determines
 that no federal approval is required, at the time the authority makes that determination.

(4) The administrator of the Oregon Prescription Drug Program and any state agency
that will participate in the program may take any actions before the operative date specified
in subsection (2) of this section that are necessary to implement the amendments to ORS
414.312 by section 1 of this 2011 Act on the operative date specified in subsection (2) of this
section.

33 <u>SECTION 3.</u> This 2011 Act being necessary for the immediate preservation of the public
 34 peace, health and safety, an emergency is declared to exist, and this 2011 Act takes effect
 35 on its passage.

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