

House Bill 2894

Sponsored by Representative KENNEMER (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Sets limits on amounts that may be contributed to political candidates by certain political committees. Provides civil penalties.

Takes effect only if amendment to Oregon Constitution by House Joint Resolution 11 (2011) allowing regulation of campaign contributions is approved by people at next regular general election.

Takes effect on effective date of constitutional amendment proposed in House Joint Resolution 11 (2011).

A BILL FOR AN ACT

1
2 Relating to elections; creating new provisions; amending ORS 260.005 and 260.737; and prescribing
3 an effective date.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. Sections 2 and 3 of this 2011 Act are added to and made a part of ORS**
6 **chapter 260.**

7 **SECTION 2. Notwithstanding any provision of chapter 3, Oregon Laws 2007:**

8 **(1) A political party committee may not contribute an aggregate amount exceeding:**

9 **(a) With respect to an election period, \$2,500 to any one candidate for nomination or**
10 **election to public office.**

11 **(b) With respect to an election cycle, \$10,000 to any one political committee, other than**
12 **a principal campaign committee or a political party committee.**

13 **(c) With respect to an election cycle, \$10,000 to all political party committees.**

14 **(2) A candidate, principal campaign committee of a candidate or political committee may**
15 **not accept a contribution in excess of the limits specified in this section.**

16 **(3) This section does not apply to:**

17 **(a) Contributions made to a political committee organized exclusively to support or op-**
18 **pose a measure or a candidate for nomination or election to federal office; or**

19 **(b) Contributions made to or received by a candidate for nomination or election to federal**
20 **office or political party office.**

21 **(4) For purposes of this section, a contribution to a candidate includes a contribution to**
22 **the candidate's principal campaign committee.**

23 **(5) For each calendar year, the Secretary of State, by rule, shall adjust the amount of**
24 **the contribution limits described in this section to account for changes in consumer prices.**
25 **The secretary shall use an official indicator of consumer prices and round the adjusted**
26 **amount to the nearest whole dollar.**

27 **SECTION 3. (1) Except as provided in subsection (2) of this section, the Secretary of**
28 **State or Attorney General may impose a civil penalty under ORS 260.995 for each violation**
29 **of section 2 of this 2011 Act.**

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 **(2) For a violation of section 2 of this 2011 Act, the Secretary of State or Attorney Gen-**
 2 **eral may impose a civil penalty not to exceed the greater of \$1,000 or three times the amount**
 3 **of the contribution made in excess of the applicable limit.**

4 **(3) If a candidate or candidate’s principal campaign committee violates any provision of**
 5 **section 2 of this 2011 Act, the candidate and the candidate’s treasurer are personally liable**
 6 **for the penalty imposed under this section. If a political committee, other than a principal**
 7 **campaign committee, violates any provision of section 2 of this 2011 Act, the directors of the**
 8 **political committee are jointly and severally liable for the penalty imposed under this section.**

9 **SECTION 4.** ORS 260.005 is amended to read:

10 260.005. As used in this chapter:

11 (1)(a) “Candidate” means:

12 (A) An individual whose name is printed on a ballot, for whom a declaration of candidacy,
 13 nominating petition or certificate of nomination to public office has been filed or whose name is
 14 expected to be or has been presented, with the individual’s consent, for nomination or election to
 15 public office;

16 (B) An individual who has solicited or received and accepted a contribution, made an expendi-
 17 ture, or given consent to an individual, organization, political party or political committee to solicit
 18 or receive and accept a contribution or make an expenditure on the individual’s behalf to secure
 19 nomination or election to any public office at any time, whether or not the office for which the in-
 20 dividual will seek nomination or election is known when the solicitation is made, the contribution
 21 is received and retained or the expenditure is made, and whether or not the name of the individual
 22 is printed on a ballot; or

23 (C) A public office holder against whom a recall petition has been completed and filed.

24 (b) For purposes of this section and ORS 260.035 to 260.156, “candidate” does not include a
 25 candidate for the office of precinct committeeperson.

26 (2) “Committee director” means any person who directly and substantially participates in
 27 decision-making on behalf of a political committee concerning the solicitation or expenditure of
 28 funds and the support of or opposition to candidates or measures. The officers of a political party
 29 shall be considered the directors of any political party committee of that party, unless otherwise
 30 provided in the party’s bylaws.

31 (3) Except as provided in ORS 260.007, “contribute” or “contribution” includes:

32 (a) The payment, loan, gift, forgiving of indebtedness, or furnishing without equivalent compen-
 33 sation or consideration, of money, services other than personal services for which no compensation
 34 is asked or given, supplies, equipment or any other thing of value:

35 (A) For the purpose of influencing an election for public office or an election on a measure, or
 36 of reducing the debt of a candidate for nomination or election to public office or the debt of a pol-
 37 itical committee; or

38 (B) To or on behalf of a candidate, political committee or measure;

39 (b) Any unfulfilled pledge, subscription, agreement or promise, whether or not legally enforcea-
 40 ble, to make a contribution; and

41 (c) The excess value of a contribution made for compensation or consideration of less than
 42 equivalent value.

43 (4) “Controlled committee” means a political committee that, in connection with the making of
 44 contributions or expenditures:

45 (a) Is controlled directly or indirectly by a candidate or a controlled committee; or

- 1 (b) Acts jointly with a candidate or controlled committee.
- 2 (5) “Controlled directly or indirectly by a candidate” means:
- 3 (a) The candidate, the candidate’s agent, a member of the candidate’s immediate family or any
- 4 other political committee that the candidate controls has a significant influence on the actions or
- 5 decisions of the political committee; or
- 6 (b) The candidate’s principal campaign committee and the political committee both have the
- 7 candidate or a member of the candidate’s immediate family as a treasurer or director.
- 8 (6) “County clerk” means the county clerk or the county official in charge of elections.
- 9 (7) “Elector” means an individual qualified to vote under section 2, Article II of the Oregon
- 10 Constitution.
- 11 (8) Except as provided in ORS 260.007, “expend” or “expenditure” includes the payment or fur-
- 12 nishing of money or anything of value or the incurring or repayment of indebtedness or obligation
- 13 by or on behalf of a candidate, political committee or person in consideration for any services,
- 14 supplies, equipment or other thing of value performed or furnished for any reason, including support
- 15 of or opposition to a candidate, political committee or measure, or for reducing the debt of a can-
- 16 didate for nomination or election to public office. “Expenditure” also includes contributions made
- 17 by a candidate or political committee to or on behalf of any other candidate or political committee.
- 18 (9) “Filing officer” means:
- 19 (a) The Secretary of State:
- 20 (A) Regarding a candidate for public office;
- 21 (B) Regarding a statement required to be filed under ORS 260.118;
- 22 (C) Regarding any measure; or
- 23 (D) Regarding any political committee.
- 24 (b) In the case of an irrigation district formed under ORS chapter 545, “filing officer” means:
- 25 (A) The county clerk, regarding any candidate for office or any measure at an irrigation district
- 26 formation election where the proposed district is situated wholly in one county;
- 27 (B) The county clerk of the county in which the office of the secretary of the proposed irrigation
- 28 district will be located, regarding any candidate for office or any measure at an irrigation district
- 29 formation election where the proposed district is situated in more than one county; or
- 30 (C) The secretary of the irrigation district for any election other than an irrigation district
- 31 formation election.
- 32 (10) “Independent expenditure” means an expenditure by a person for a communication in sup-
- 33 port of or in opposition to a clearly identified candidate or measure that is not made with the co-
- 34 operation or with the prior consent of, or in consultation with, or at the request or suggestion of,
- 35 a candidate or any agent or authorized committee of the candidate, or any political committee or
- 36 agent of a political committee supporting or opposing a measure. For purposes of this subsection:
- 37 (a) “Agent” means any person who has:
- 38 (A) Actual oral or written authority, either express or implied, to make or to authorize the
- 39 making of expenditures on behalf of a candidate or on behalf of a political committee supporting or
- 40 opposing a measure; or
- 41 (B) Been placed in a position within the campaign organization where it would reasonably ap-
- 42 pear that in the ordinary course of campaign-related activities the person may authorize expen-
- 43 ditures.
- 44 (b)(A) “Clearly identified” means, with respect to candidates:
- 45 (i) The name of the candidate involved appears;

- 1 (ii) A photograph or drawing of the candidate appears; or
2 (iii) The identity of the candidate is apparent by unambiguous reference.
3 (B) “Clearly identified” means, with respect to measures:
4 (i) The ballot number of the measure appears;
5 (ii) A description of the measure’s subject or effect appears; or
6 (iii) The identity of the measure is apparent by unambiguous reference.
7 (c) “Communication in support of or in opposition to a clearly identified candidate or measure”
8 means:
9 (A) The communication, taken in its context, clearly and unambiguously urges the election or
10 defeat of a clearly identified candidate for nomination or election to public office, or the passage
11 or defeat of a clearly identified measure;
12 (B) The communication, as a whole, seeks action rather than simply conveying information; and
13 (C) It is clear what action the communication advocates.
14 (d) “Made with the cooperation or with the prior consent of, or in consultation with, or at the
15 request or suggestion of, a candidate or any agent or authorized committee of the candidate, or any
16 political committee or agent of a political committee supporting or opposing a measure”:
17 (A) Means any arrangement, coordination or direction by the candidate or the candidate’s agent,
18 or by any political committee or agent of a political committee supporting or opposing a measure,
19 prior to the publication, distribution, display or broadcast of the communication. An expenditure
20 shall be presumed to be so made when it is:
21 (i) Based on information about the plans, projects or needs of the candidate, or of the political
22 committee supporting or opposing a measure, and provided to the expending person by the candidate
23 or by the candidate’s agent, or by any political committee or agent of a political committee sup-
24 porting or opposing a measure, with a view toward having an expenditure made; or
25 (ii) Made by or through any person who is or has been authorized to raise or expend funds, who
26 is or has been an officer of a political committee authorized by the candidate or by a political
27 committee or agent of a political committee supporting or opposing a measure, or who is or has been
28 receiving any form of compensation or reimbursement from the candidate, the candidate’s principal
29 campaign committee or agent or from any political committee or agent of a political committee
30 supporting or opposing a measure.
31 (B) Does not mean providing to the expending person upon request a copy of this chapter or any
32 rules adopted by the Secretary of State relating to independent expenditures.
33 (11) “Initiative petition” means a petition to initiate a measure for which a prospective petition
34 has been filed but that is not yet a measure.
35 (12) “Judge” means judge of the Supreme Court, Court of Appeals, circuit court or the Oregon
36 Tax Court.
37 (13) “Mass mailing” means more than 200 substantially similar pieces of mail, but does not in-
38 clude a form letter or other mail that is sent in response to an unsolicited request, letter or other
39 inquiry.
40 (14) “Measure” includes any of the following submitted to the people for their approval or re-
41 jection at an election:
42 (a) A proposed law.
43 (b) An Act or part of an Act of the Legislative Assembly.
44 (c) A revision of or amendment to the Oregon Constitution.
45 (d) Local, special or municipal legislation.

1 (e) A proposition or question.

2 (15) "Occupation" means:

3 (a) The nature of an individual's principal business; and

4 (b) If the individual is employed by another person, the business name and address, by city and
5 state, of the employer.

6 (16) "Person" means an individual, corporation, limited liability company, labor organization,
7 association, firm, partnership, joint stock company, club, organization or other combination of indi-
8 viduals having collective capacity.

9 (17) "Petition committee" means an initiative, referendum or recall petition committee organized
10 under ORS 260.118.

11 (18) "Political committee" means a combination of two or more individuals, or a person other
12 than an individual, that has:

13 (a) Received a contribution for the purpose of supporting or opposing a candidate, measure or
14 political party; or

15 (b) Made an expenditure for the purpose of supporting or opposing a candidate, measure or
16 political party. For purposes of this paragraph, an expenditure does not include:

17 (A) A contribution to a candidate or political committee that is required to report the contri-
18 bution on a statement filed under ORS 260.057, 260.076 or 260.102 or a certificate filed under ORS
19 260.112; or

20 (B) An independent expenditure for which a statement is required to be filed by a person under
21 ORS 260.044.

22 **(19) "Political party committee" means a political committee established by a major or**
23 **minor political party as described in ORS 248.006 and 248.008.**

24 [(19)] **(20)** "Public office" means any national, state, county, district, city office or position, ex-
25 cept a political party office, that is filled by the electors.

26 [(20)] **(21)** "Recall petition" means a petition to recall a public officer for which a prospective
27 petition has been filed but that is not yet a measure.

28 [(21)] **(22)** "Referendum petition" means a petition to refer a measure for which a prospective
29 petition has been filed but that is not yet a measure.

30 [(22)] **(23)** "Regular district election" means the regular district election described in ORS
31 255.335.

32 [(23)] **(24)** "Slate mailer" means a mass mailing that supports or opposes a total of three or more
33 candidates or measures.

34 [(24)(a)] **(25)(a)** "Slate mailer organization" means any person who directly or indirectly:

35 (A) Is involved in the production of one or more slate mailers and exercises control over the
36 selection of the candidates and measures to be supported or opposed in the slate mailers; and

37 (B) Receives or is promised payment for producing one or more slate mailers or for endorsing
38 or opposing, or refraining from endorsing or opposing, a candidate or measure in one or more slate
39 mailers.

40 (b) "Slate mailer organization" does not include:

41 (A) A political committee organized by a political party; or

42 (B) A political committee organized by the caucus of either the Senate or the House of Repre-
43 sentatives of the Legislative Assembly.

44 [(25)] **(26)** "State office" means the office of Governor, Secretary of State, State Treasurer, At-
45 torney General, Commissioner of the Bureau of Labor and Industries, Superintendent of Public In-

1 struction, state Senator, state Representative, judge or district attorney.

2 (27) "With respect to an election cycle" means the time beginning one day after the date
3 of a general election and ending on the date of the next general election.

4 (28) "With respect to an election period" means, with respect to a contribution to a
5 candidate for public office, the time beginning on the date of a nominating, general or special
6 election for a public office and ending on the date of the next nominating, general or special
7 election for that public office.

8 SECTION 5. ORS 260.737 is amended to read:

9 260.737. (1) A slate mailer organization may not send a slate mailer unless all of the following
10 are satisfied:

11 (a) The name and address of the slate mailer organization shall be shown on the outside of each
12 piece of the slate mailer in a legible size and type.

13 (b) The following notice shall appear in a legible size and type at the top or bottom of the front
14 side of the slate mailer:

15 _____
16 NOTICE TO VOTERS

17
18 THIS DOCUMENT WAS NOT PREPARED BY A POLITICAL PARTY COMMITTEE OR PARTY
19 CAUCUS COMMITTEE.

20
21 CANDIDATES AND MEASURES MARKED WITH AN * PAID FOR APPEARANCE IN THIS
22 DOCUMENT.

23
24 _____
25 (c) Each candidate that has paid to appear in the slate mailer and each measure on whose behalf
26 payment has been received to appear in the slate mailer shall be designated by an asterisk of legible
27 size immediately following the name of the candidate or the name or number of the measure in each
28 instance where the name of the candidate or the name or number of the measure appears in the
29 slate mailer.

30
31 (2) The Secretary of State by rule shall define "legible size" and "legible size and type" as used
32 in this section.

33 (3) For purposes of ORS 260.735 and this section, "address" means the address of a residence,
34 office, headquarters or similar location where the slate mailer organization or a responsible officer
35 of the slate mailer organization may be conveniently located. If the slate mailer organization is a
36 political committee, the address shall be the address of the political committee included in the
37 statement of organization under ORS 260.039 or 260.042.

38 (4) The Secretary of State by rule may define the term "payment" as used in this section and
39 ORS 260.005 [(24)] (25) and 260.735.

40 SECTION 6. Sections 2 and 3 of this 2011 Act and the amendments to ORS 260.005 and
41 260.737 by sections 4 and 5 of this 2011 Act apply to contributions and expenditures made on
42 or after the effective date of this 2011 Act.

43 SECTION 7. This 2011 Act does not take effect unless the amendment to Article II of the
44 Oregon Constitution proposed by House Joint Resolution 11 (2011) is approved by the people
45 at the next regular general election held throughout this state. This 2011 Act takes effect

1 **on the effective date of that constitutional amendment.**

2
