# House Bill 2310

Ordered printed by the Speaker pursuant to House Rule 12.00A (5). Presession filed (at the request of House Interim Committee on Education for Governor Kulongoski)

#### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** 

Allows component school district of education service district to contract with public or private entity for provision of services if school district determines that service needs of school district are not being met by local service plan.

Eliminates election procedure for selecting board of directors of education service district. Provides that superintendent or board member of component school districts constitutes board of directors of education service district.

Reduces percentage of State School Fund moneys to be distributed to education service districts commencing with 2012-2013 distributions.

Declares emergency, effective July 1, 2011.

#### A BILL FOR AN ACT

- 2 Relating to education service districts; creating new provisions; amending ORS 255.005, 267.380,
- 3 327.019, 332.136, 334.025, 334.100, 334.175, 334.730, 334.760 and 656.430 and section 15, chapter
- 4 828, Oregon Laws 2005, and section 19, chapter 846, Oregon Laws 2007; repealing ORS 334.032,
- 5 334.035, 334.045, 334.090, 334.095, 334.740 and 334.750 and section 5, chapter 59, Oregon Laws
  - 2010; and declaring an emergency.

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#### Be It Enacted by the People of the State of Oregon:

- SECTION 1. ORS 334.175 is amended to read:
- 334.175. (1) An education service district shall provide regionalized core services to component school districts. The goals of these services are to:
- 11 (a) Assist component school districts in meeting the requirements of state and federal law;
  - (b) Improve student learning;
  - (c) Enhance the quality of instruction provided to students;
  - (d) Provide professional development to component school district employees;
  - (e) Enable component school districts and the students who attend schools in those districts to have equitable access to resources; and
    - (f) Maximize operational and fiscal efficiencies for component school districts.
    - (2) The services provided by an education service district shall be provided according to a local service plan developed by the education service district and component school districts. The education service district and component school districts shall develop the local service plan to meet the goals specified in subsection (1) of this section. The local service plan must include services in at least the following areas:
    - (a) Programs for children with special needs, including but not limited to special education services, services for at-risk students and professional development for employees who provide those services.
    - (b) Technology support for component school districts and the individual technology plans of those districts, including but not limited to technology infrastructure services, data services, in-

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

- structional technology services, distance learning and professional development for employees who provide those services.
  - (c) School improvement services for component school districts, including but not limited to:
- (A) Services designed to support component school districts in meeting the requirements of state and federal law;
  - (B) Services designed to allow the education service district to participate in and facilitate a review of the state and federal standards related to the provision of a quality education by component school districts;
    - (C) Services designed to support and facilitate continuous school improvement planning;
  - (D) Services designed to address schoolwide behavior and climate issues;
    - (E) Services designed to support career and technical education; and
  - (F) Professional development for employees who provide the services described in this paragraph.
  - (d) Administrative and support services for component school districts, including but not limited to services designed to consolidate component school district business functions, liaison services between the Department of Education and component school districts and registration of children being taught by private teachers, parents or legal guardians pursuant to ORS 339.035.
  - (e) Other services that an education service district is required to provide by state or federal law, including but not limited to services required under ORS 339.005 to 339.090.
  - (3) In addition to the services specified in subsection (2) of this section, a local service plan may include other services that are designed to meet regional needs.
  - (4) A local service plan shall also contain annual performance measures for the education service district.
    - (5) A local service plan must:

- (a) Be adopted by the board of the education service district.
- (b) After being adopted by the board of the education service district, be approved on or before March 1 by resolution of two-thirds of the component school districts that are a part of the education service district and that have at least a majority of the pupils included in the average daily membership of the education service district, as determined by the reports of such school districts for the preceding year, enrolled in the schools of the school districts.
- (6) Notwithstanding the process for approval and adoption required by subsection (5) of this section, if the component school districts approve an amendment to a local service plan pursuant to subsection (5)(b) of this section, the board of an education service district may amend a local service plan that has been previously adopted by the board and approved by the component school districts. An amendment to a local service plan may be done at any time.
- (7) If a component school district determines that a local service plan, or the provision of services under a local service plan, does not meet the service needs of the component school district, then the component school district may contract with a public or private entity for the provision of services.
- [(7)] (8) An education service district may provide the services required by the local service plan directly through the staff of the district. In addition, an education service district may provide services required by the local service plan through the operation of a public school, a public charter school pursuant to ORS chapter 338, an alternative school or a preschool.
- [(8)] (9) An education service district may provide the services required by the local service plan in cooperation with another education service district or with a school district. In addition, an ed-

1 ucation service district may contract with a public or private entity for the provision of services.

#### **SECTION 2.** ORS 334.025 is amended to read:

334.025. (1) The board of directors of an education service district shall consist of [seven, nine or 11 members.] one representative from each component school district. The representative may be the superintendent of the school district or a member of the school district board for the school district.

- [(2) In education service districts, not fewer than five of the directors shall be elected, one from each of the zones established under ORS 334.032. At the discretion of the board of directors, one or two board members may be elected from the district at large.]
- [(3)] (2) On the petition of two component school districts, the board shall establish local advisory committees to represent the interests of areas within the petitioning districts. The local advisory committees shall advise the board on matters of concern within the advisory committee's area. Local advisory committees shall represent two or more component school districts.
- [(4) The board of directors may by resolution increase or decrease the number of members of the board. The board's resolution shall be entered with sufficient time for the board to give the required information to the elections officer under ORS 255.069, and the board's resolution shall have no effect on the terms of any current board members.]

## **SECTION 3.** ORS 334.100 is amended to read:

- 334.100. (1) Each **year**, **the** education service district board shall meet during July and organize by electing one of its members chairperson and one vice chairperson[, each of whom shall serve until a successor is elected and qualified]. No member shall serve as chairperson for more than two years in succession.
- (2) Regular meetings of an education service district board shall be held on meeting dates determined by the board. Special meetings may be held on dates to be determined by the board.
- (3) Members of the education service district board shall receive no compensation for their services, but shall be reimbursed for all traveling and other expenses necessarily incurred in performing their duties as members of the board.
- (4) A majority of the members of the education service district board shall constitute a quorum. A lesser number may meet and adjourn from time to time and compel the presence of absent members. The affirmative vote of a majority of members of the board is required to transact any business.
- (5) Any duty imposed upon the education service district board as a body must be performed at a regular or special meeting and must be made a matter of record. The consent to any particular measure obtained of individual members when the board is not in session is not an act of the board and is not binding upon the district.

## SECTION 4. ORS 334.730 is amended to read:

334.730. [(1)] Immediately after the order to join two or more education service districts together, the boards of directors of all education service districts within the boundaries of the new district shall meet together upon the call of the chairperson of the board of the most populous district. [Notwithstanding ORS 334.025 or ORS chapter 255, the joint board of directors shall divide the new district into as many zones as the board considers necessary, but not fewer than seven nor more than 11. The zones shall be as nearly equal in population as may be practicable. If possible, the joint board shall establish the zones so that each county within the new education service district, the majority of the land area of which lies within the boundaries of the education service district, has at least one member on the board.]

[(2) Within 90 days after the zones required in subsection (1) of this section are established, the 1 2 joint board of directors shall call a special election in the new district for the purpose of electing directors, one of whom shall be elected from each zone established under subsection (1) of this section by the electors of the zone.] 4

## **SECTION 5.** ORS 334.760 is amended to read:

334.760. [During the period following their election and] Prior to the date the new education service district comes into existence, the board of directors of the new education service district may take such action as is essential in order that the new district may carry out its required functions when it comes into existence, including the preparation and adoption of a budget for the new district. Expenditures of the board under this section shall be paid from the budgets of the component education service districts on a prorated basis.

## SECTION 6. ORS 255.005 is amended to read:

255.005. As used in this chapter:

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- (1) "County clerk" means the county clerk or the county official in charge of elections.
- (2) "District board" means the governing body of a district.
- (3) "District election" means any election authorized or required to be held by a district.
- (4) "District elections authority" means the county court or board of county commissioners, 17 district board or other body or officer authorized or required to call a district election. 18
  - (5) "Elections officer" means the:
  - (a) County clerk of the county in which the administrative office of the district is located regarding a measure, or a candidate for an office, to be voted on in a district located in more than one county.
  - (b) County clerk regarding a measure, or a candidate for an office, to be voted on in a district situated wholly within the county.
- (6) "Elector" means an individual qualified to vote under section 2, Article II, Oregon Consti-25 tution. 26
  - (7) "Measure" includes any of the following submitted to the people for their approval or rejection at an election:
    - (a) A proposed law.
    - (b) An Act or part of an Act of the Legislative Assembly.
  - (c) A revision of or amendment to the Oregon Constitution.
  - (d) Local, special or municipal legislation.
    - (e) A proposition or question.
  - (8) "Regular district election" means the election held each year for the purpose of electing members of any district board as defined in subsection (2) of this section.
  - (9) "School district" means a common school district, a union high school district[, an education service district] or a community college district.

## **SECTION 7.** ORS 267.380 is amended to read:

- 267.380. (1) As used in ORS 267.380 and 267.385, unless the context requires otherwise:
- (a) "Employer" means:
- (A) A person who is in such relation to another person that the person may control the work of that other person and direct the manner in which it is to be done;
- (B) An officer or employee of a corporation, or a member or employee of a partnership, who as 43 such officer, employee or member is under a duty to perform the acts required of employers by ORS 44 316.162 to 316.221; or 45

- (C) The State of Oregon or any political subdivision in this state, except for a school district as defined in ORS 255.005 (9) or an education service district, with respect to work performed within the district by an employee of the State of Oregon or of the political subdivision.
- (b) "Employer" does not include an organization exempt from taxation under section 501(c)(3) of the Internal Revenue Code, as amended and in effect on December 31, 1996, except that "employer" does include hospitals.
- (c) "Wages" means remuneration for services performed by an employee for the employer, including the cash value of all remuneration paid in any medium other than cash.
- (d) "Net earnings from self-employment" has the same meaning as in section 1402 of the Internal Revenue Code of 1986, as that section was in effect and operative on December 31, 1988. For the purposes of computing net earnings from self-employment, a district may by ordinance from time to time adopt definitions of the terms used in section 1402.
  - (e) "Individual" means any natural person.

- (2) As used in this section and ORS 267.385, "wages" does not include remuneration paid:
- (a) For services performed in the employ of the United States of America and institutions (excluding hospitals) exempt from taxation under section 501(c)(3) of the Internal Revenue Code, as amended and in effect on December 31, 1996.
- (b) For domestic service in a private home if the total amount paid to such employee is less than \$1,000 a year.
  - (c) For casual labor not in the course of the employer's trade or business.
  - (d) For services performed wholly outside of the district.
- (e) To an employee whose services to the employer consist solely of seasonal labor in connection with the planting, cultivating or harvesting of agricultural crops.
- (f) To seamen who are exempt from garnishment, attachment or execution under title 46, United States Code.
  - (g) To individuals temporarily employed as emergency firefighters.
  - (h) If the remuneration is not subject to withholding under ORS chapter 316.
- (i) To employees' trusts exempt from taxation under section 401 of the Internal Revenue Code, as amended and in effect on December 31, 1996.
- (j) If the remuneration is not wages under section 3121(a)(5)(I) of the Internal Revenue Code, as amended and in effect on December 31, 1996.
  - (3) "Net earnings from self-employment" does not include income:
  - (a)(A) From activities wholly outside of the district.
- (B) That is wages.
- (C) That would be wages under section 3121 of the Internal Revenue Code, as amended and in effect on December 31, 1990, but for the provisions of section 3121(b)(8)(A) of the Internal Revenue Code.
- (b) That is not net earnings from self-employment under section 1402(a)(8) of the Internal Revenue Code by reason of the amendments to section 1402 by section 1456 of the Small Business Job Protection Act of 1996 (P.L. 104-188).
  - (4) Notwithstanding any other provision of this section, "wages" includes:
- (a) Any amount included in the definition of "wages" under section 3121 of the Internal Revenue Code, as defined in ORS 316.012, by reason of the provisions of section 3121(a)(5)(C), 3121(a)(5)(D), 3121(v)(1)(A), 3121(v)(1)(B), 3121(v)(3)(A), 3121(a)(5)(E) or 3121(a)(5)(H) of the Internal Revenue Code; or

- (b) Any amount deferred under a nonqualified deferred compensation plan.
  - (5) Any amount taken into account as wages by reason of subsection (4) of this section and the income attributable thereto shall not afterwards be treated as wages under this section.

#### **SECTION 8.** ORS 332.136 is amended to read:

- 332.136. (1) Each position of school director shall be designated by number as Position No. 1, Position No. 2 and so on.
- (2) At the first organizational meeting of the board following formation of the district, the chairperson of the board shall assign a position number to each office on the board. The chairperson shall certify the number assigned to the director holding that position and shall file one copy of the certification in the records of the district.
- (3) This section applies to the following districts that are not zoned:
- (a) Common school districts; and
  - (b) Union high school districts. [; and]
- 14 [(c) Education service districts.]

## SECTION 9. ORS 656.430 is amended to read:

- 656.430. (1) Upon determining that an employer has qualified as a self-insured employer under ORS 656.407, the Director of the Department of Consumer and Business Services shall issue a certificate to that effect to the employer.
- (2) Coverage of a self-insured employer is effective on the date of certification unless a later date is specified in the certificate.
- (3) Two or more entities shall not be included in the certification of one employer unless in each entity the same person, or group of persons, or corporation owns a majority interest. If an entity owns a majority interest in another entity which in turn owns the majority interest in another entity, all entities so related may be combined regardless of the number of entities in succession. If more than one entity is included in the certification of one employer, each entity included is jointly and severally liable for any compensation and other amounts due the Department of Consumer and Business Services under this chapter by any entity included in the certification.
- (4) In the term "majority interest," as used in this section, "majority" means more than 50 percent.
  - (5) If an entity other than a partnership:
  - (a) Has issued voting stock, "majority interest" means a majority of the issued voting stock;
  - (b) Has not issued voting stock, "majority interest" means a majority of the members; or
- (c) Has not issued voting stock and has no members, "majority interest" means a majority of the board of directors or comparable governing body.
- (6) If the entity is a partnership, majority interest shall be determined in accordance with the participation of each general partner in the profits of the partnership.
- (7) Notwithstanding any other provision of this section, the director may certify five or more subject employers as a self-insured employer group, which shall be considered an employer for purposes of this chapter, if:
- (a) The director finds that the employers as a group meet the requirements of ORS 656.407 (1)(b) and (2);
  - (b) The director determines that:
- (A) If the employers as a group have insurance coverage with a retention of \$100,000 or more, the employers have a combined net worth of \$1 million or more; or
- (B) If the employers as a group have insurance coverage with a retention of less than \$100,000,

the employers have a combined net worth at least equal to the proportion of \$1 million that the retention bears to \$100,000;

- (c) The director finds that the grouping is likely to improve accident prevention and claims handling for the employer;
- (d) Each employer executes and files with the designated entity a written agreement, in such form as the director may prescribe, in which:
- (A) The employer agrees to be jointly and severally liable for the payment of any compensation and other amounts due to the Department of Consumer and Business Services under this chapter incurred by a member of the group; or
- (B) The employer, if a city, county, special district described and listed in ORS 198.010 or 198.180, translator district formed under ORS 354.605 to 354.715, weed control district organized under ORS 569.350 to 569.450, intergovernmental agency created under ORS 225.050, school district as defined in ORS 255.005 (9), education service district organized under ORS chapter 334, public housing authority created under ORS chapter 456 or regional council of governments created under ORS chapter 190, agrees to be individually liable for the payment of any compensation and other amounts due to the department under this chapter incurred by the employer during the period of group self-insurance;
- (e) The director finds that the employer group is organized as a corporation or cooperative pursuant to ORS chapter 60, 62 or 65, is an intergovernmental entity created under ORS 190.003 to 190.130 and the bylaws require the governing group to obtain fidelity bonds;
- (f) The director finds that the employer group has designated an entity within or for the group responsible for centralized claims processing, payroll records, safety requirements, recording and submitting assessments and contributions and making such other reports as the director may require; and
  - (g) The employer has presented a method approved by the director to notify the department of:
- (A) The commencement or termination of membership by employers in the group, and the effect thereof on the net worth of the employers in the group; and
- (B) Whether an employer who terminates membership in the group continues to be a subject employer.
- (8) A self-insured employer must have excess insurance coverage appropriate for the employer's potential liability under this chapter with an insurer authorized to do business in this state. A self-insured employer certified prior to November 1, 1981, must have excess insurance coverage appropriate for the employer's potential liability under this chapter either with an insurer authorized to do business in this state or with any other insurer from whom such insurance can be obtained pursuant to ORS 744.305 to 744.405 (1985 Replacement Part). Evidence of such coverage must be submitted at the time application is made for self-insured certification in the form of an insurance binder providing the appropriate coverage effective the date of certification. The policy providing such coverage must be filed with the director not later than 30 days after the date the coverage is effective. Any changes in the insurer or the coverage must be filed with the department not later than 30 days after the effective date of the change. With respect to such coverage:
- (a) The policy must include a provision, approved by the director, for reimbursement to the department of all expenses paid by the department on behalf of the employer pursuant to ORS 656.614 (1) and 656.443 in the same manner as if the department were the insured employer, subject to the policy limitations on amounts and limits of liability to the insured employer; and
  - (b) The period of coverage must be continuous and remain in effect until the certification is

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- (9) Notwithstanding ORS 656.440, the director may revoke the certification of any self-insured employer after giving 30 days' written notice if the employer:
  - (a) Fails to comply with subsection (8) of this section; or
- (b) In the case of an employer described in subsection (7) of this section, fails to comply with that subsection.
- (10) A self-insured employer must have an occupational safety and health loss control program as required by ORS 654.097.
  - (11) The director, by rule shall:
- (a) Prescribe methods for determining and approving net worth.
- 11 (b) Prescribe the types and approve the retention and limitation levels of excess insurance pol-12 icies.
  - (c) Establish reporting requirements.
  - (d) Prescribe information to be submitted in applications for self-insured employer certifications.
  - (e) Prescribe the form and manner of reporting commencement or termination in a self-insured employer group.
    - (f) Prescribe the form, amount and manner for establishing and operating a common claims fund.
  - (g) Prescribe such other requirements as the director considers necessary so that employers certified as self-insured employers will meet the financial responsibilities under this chapter.
  - (12) For the purpose of certification as a self-insured employer group, cities, counties, special districts created under ORS 198.010, intergovernmental agencies created under ORS 225.050, school districts as defined in ORS 255.005 (9), education service districts organized under ORS chapter 334, public housing authorities created under ORS chapter 456 and regional councils of governments created under ORS chapter 190 shall be considered by the director to be of the same industry.
  - (13) Notwithstanding subsection (8) of this section, a public utility with assets of more than \$500 million may obtain excess insurance coverage from an eligible surplus lines insurer. As used in this subsection, "public utility" has the meaning given that term in ORS 757.005.
  - <u>SECTION 10.</u> The term of office of a member who serves on the board of directors of an education service district terminates on the effective date of this 2011 Act.
  - **SECTION 11.** ORS 327.019, as amended by section 13, chapter 846, Oregon Laws 2007, section 4, chapter 439, Oregon Laws 2009, and section 11, chapter 698, Oregon Laws 2009, is amended to read:
    - 327.019. (1) As used in this section:
  - (a) "Education service district extended ADMw" means the sum of the extended ADMw of the component school districts of the education service district as computed under ORS 327.013.
    - (b) "Local revenues of an education service district" means the total of the following:
  - (A) The amount of revenue offset against local property taxes as determined by the Department of Revenue under ORS 311.175 (3)(a)(A);
- 39 (B) The amount of property taxes actually received by the district including penalties and in-40 terest on taxes;
  - (C) The amount of revenue received by the district from state-managed forestlands under ORS 530.115 (1)(b) and (c); and
  - (D) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district based on the rate certified pursuant to ORS 310.060 from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property

taxes allowed by law.

- (2) Each fiscal year, the Superintendent of Public Instruction shall calculate a State School Fund grant for each education service district as provided in this section.
- (3)(a) Each fiscal year, the superintendent shall calculate the total amount appropriated or allocated to the State School Fund and available for distribution to school districts, education service districts and programs + total amount of local revenues of all school districts, computed as provided in ORS 327.011, + total amount of local revenues of all education service districts. The superintendent may not include in the calculation under this paragraph amounts received by the Department of Education from the State School Fund under ORS 343.243.
- (b) The superintendent shall multiply the amount calculated under paragraph (a) of this subsection by [95.25] **96** percent.
- (c) Based on the amount calculated under paragraph (b) of this subsection, the superintendent shall calculate a funding percentage to distribute as nearly as practicable under ORS 327.006 to 327.133 and 327.348 the total amount calculated under paragraph (b) of this subsection as school district general purpose grants, facility grants, high cost disabilities grants and transportation grants to school districts.
- (d) Based on the funding percentage calculated under paragraph (c) of this subsection, the superintendent shall calculate the general purpose grant, facility grant, transportation grant and high cost disabilities grant amounts for each school district.
  - (4) The general services grant for an education service district shall equal the higher of:
- (a) The total amount calculated under subsection (3)(d) of this section for the component school districts of the education service district  $\times$  ([4.75]  $\mathbf{4} \div$  [95.25]  $\mathbf{96}$ ); or
  - (b) \$1 million.
- (5) Subject to subsection (6) of this section, the State School Fund grant for an education service district = general services grant local revenues of the education service district.
- (6)(a) After completing the calculations under subsections (2) to (5) of this section, the Superintendent of Public Instruction shall apportion from the State School Fund to each education service district an amount = (funding percentage  $\times$  general services grant) local revenues of the education service district.
- (b) The funding percentage used in paragraph (a) of this subsection shall be calculated by the superintendent to distribute as nearly as practicable the total amount available for distribution to education service districts from the State School Fund for each fiscal year.
  - (7) Notwithstanding subsections (5) and (6) of this section:
  - (a) The State School Fund grant of an education service district may not be less than zero; and
- (b) The State School Fund grant of an education service district shall be in an amount that, when combined with the local revenues of the education service district, equals \$1 million or more.
- (8) An education service district shall distribute to its component school districts any amount of local revenues of the education service district that is greater than the general services grant. The amount that each component school district receives under this subsection shall be prorated based on the district extended ADMw of each school district.
  - SECTION 12. Section 19, chapter 846, Oregon Laws 2007, is amended to read:
- **Sec. 19.** (1) The amendments to ORS 327.006, 327.008, 327.019, 327.125, 327.137, 339.129 and 340.045 by sections 11 to 17 [of this 2007 Act], **chapter 846, Oregon Laws 2007,** and the repeal of ORS 327.355, 327.357 and 327.360 by section 18 [of this 2007 Act], **chapter 846, Oregon Laws 2007,** become operative on June 30, 2012.

1	(2) The amendments to ORS 327.019 by section 11 of this 2011 Act become operative on
2	June 30, 2012.
3	SECTION 13. The amendments to ORS 327.019 by section 11 of this 2011 Act apply to
4	State School Fund distributions commencing with the 2012-2013 distributions.
5	SECTION 14. ORS 334.032, 334.035, 334.045, 334.090, 334.095, 334.740 and 334.750 and section
6	5, chapter 59, Oregon Laws 2010, are repealed.
7	SECTION 15. Section 15, chapter 828, Oregon Laws 2005, as amended by section 6, chapter 589,
8	Oregon Laws 2007, and section 6, chapter 59, Oregon Laws 2010, is amended to read:
9	Sec. 15. (1) Sections 11 to 14, chapter 828, Oregon Laws 2005, are repealed on [June 30, 2013]
10	the effective date of this 2011 Act.
11	(2) The amendments to ORS 260.432 by section 8, chapter 589, Oregon Laws 2007, become op-
12	erative on June 30, 2013.
13	SECTION 16. This 2011 Act being necessary for the immediate preservation of the public
14	peace, health and safety, an emergency is declared to exist, and this 2011 Act takes effect
15	July 1, 2011.