## House Bill 2041

Ordered printed by the Speaker pursuant to House Rule 12.00A (5). Presession filed (at the request of Commissioner of the Bureau of Labor and Industries Brad Avakian)

## **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Authorizes Commissioner of Bureau of Labor and Industries to issue temporary cease and desist order under certain circumstances.

A BILL FOR AN ACT

Relating to enforcement authority of the Commissioner of the Bureau of Labor and Industries; creating new provisions; and amending ORS 651.060 and 652.332.

## Be It Enacted by the People of the State of Oregon:

**SECTION 1.** ORS 651.060 is amended to read:

651.060. (1) The Commissioner of the Bureau of Labor and Industries may conduct investigations, issue subpoenas and subpoenas duces tecum, administer oaths, obtain evidence and take testimony in all matters relating to the duties required under ORS 279C.800 to 279C.870, 651.030, 651.050, 651.120 and 651.170 and ORS chapters 652, 653, 658 and 659A and in all contested cases scheduled for hearing by the Bureau of Labor and Industries pursuant to ORS chapter 183 when the information sought is relevant to a lawful investigative purpose and is reasonable in scope. The testimony shall be taken in some suitable place in the vicinity to which testimony is applicable. The commissioner shall adopt rules for gathering information through subpoenas or testimony. The rules must include procedures through which a party may object to providing information. After being served with a subpoena, if a person refuses, without reasonable cause, to be examined, to answer any question or to produce any document or other thing as required by the subpoena, the commissioner may petition the circuit court in the county in which the investigation is pending for an order directing the person to show cause why the person has not complied with the subpoena and should not be held in contempt. The commissioner shall serve the court's order upon the person in the manner provided by ORCP 55 D. If the person fails to show cause for the noncompliance, the court shall order the person to comply with the subpoena within such time as the court shall direct and may hold the person in contempt.

- (2) Witnesses subpoenaed and testifying before any officer of the bureau shall be paid the fees and mileage provided for witnesses in ORS 44.415 (2). The payment shall be made from the fund appropriated for the use of the bureau and in the manner provided in ORS 651.170 for the payment of other expenses of the bureau.
- (3) The commissioner shall employ a deputy commissioner and [such] other assistants or personnel as may be necessary to carry into effect the powers and duties of the commissioner or of the bureau and may prescribe the duties and responsibilities of the employees. The commissioner may delegate any of the powers of the commissioner or of the bureau to the deputy commissioner and to the other assistants employed under this subsection for the purpose of transacting the business

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of the commissioner's office or of the bureau. In the absence of the commissioner, the deputy commissioner and the other assistants whom the commissioner employs have full authority, under the commissioner's direction, to do and perform any duty that the law requires the commissioner to perform. However, the commissioner is responsible for all acts of the deputy commissioner and of the assistants employed under this subsection.

- (4) The commissioner may adopt [such] reasonable rules [as] that may be necessary to administer and enforce [any] the statutes over which the commissioner or the bureau has jurisdiction.
- (5) The commissioner may conduct, and may charge and collect fees for, public information programs pertaining to  $[any\ of]$  the statutes over which the commissioner or the bureau has jurisdiction.
- (6) If the commissioner has reason to believe that an employer has violated the provisions of ORS 279C.800 to 279C.870 or 658.405 to 658.503 or of ORS chapter 652 or 653, the commissioner may issue a temporary cease and desist order requiring an employer to refrain from the unlawful practice alleged.

SECTION 2. ORS 652.332 is amended to read:

652.332. (1) In any case when the Commissioner of the Bureau of Labor and Industries has received a wage claim complaint [which] that the commissioner could seek to collect through court action, the commissioner may instead elect to seek collection of [such] the claim through administrative proceedings in the manner provided in this section, subject to the employer's right to request a trial in a court of law. The commissioner may join in a single administrative proceeding any number of wage claims against the same employer. Upon making such election, the commissioner shall serve upon the employer and the wage claimant an order of determination directing the employer to pay to the commissioner the amount of the wage claim and any penalty amounts under ORS 279C.855 (1), 652.150 and 653.055 (1) determined to be owed the wage claimant. Service shall be made in the same manner as service of summons or by certified mail, return receipt requested. The order of determination shall include:

- (a) A reference to the particular sections of the statutes or rules involved;
- (b) A short and concise statement of the basis for the amounts determined to be owed to each wage claimant;
- (c) A statement of the party's right to request a contested case hearing and to be represented by counsel at [such a] **the** hearing, and of the employer's right to a trial in a court of law, provided that any request for a contested case hearing or trial in a court of law must be received by the commissioner in writing within 20 days after receipt by the party of the order of determination;
- (d) A statement that the employer must, within 20 days after receipt of the order of determination, either pay in full the wage claim and any penalties assessed, or present to the commissioner a written request for a contested case hearing or a trial in a court of law as provided in this section;
- (e) A statement that failure to make a written request to the commissioner for a contested case hearing or a trial of the claim in a court of law within the time specified shall constitute a waiver of the right [thereto] to a contested case hearing and a waiver of the right to a trial by jury; and
- (f) A statement that unless the written requests provided for in paragraph (c) of this subsection are received by the commissioner within the time specified for making [such] the requests, the order of determination shall become final.
- (2) Upon failure of the employer to pay the amount specified in the order of determination or to request a trial in a court of law within the time specified, and upon failure of any party to request a contested case hearing within the time specified, the order of determination shall become final.

- (3) If a party makes a timely request for a contested case hearing, a hearing shall be held in accordance with the applicable provisions of ORS 183.415 to 183.500 by the commissioner or the commissioner's designee. The commissioner shall adopt rules for [such] the hearing. In any hearing before the commissioner's designee, the designee is authorized to issue the final order in the case. If the employer makes a timely request for a trial in a court of law, the commissioner may proceed against the employer as provided in ORS 652.330 (1)(b).
- (4) The commissioner or the commissioner's designee may include in a final order issued under this section a cease and desist order against an employer found to have engaged in an unlawful practice alleged in the order of determination. The final order must take into account the need to supervise compliance with the terms of the final order. The final order may require the employer to:
- (a) Perform an act or a series of acts designated in the final order that are reasonably calculated to:
- (A) Carry out the purposes of ORS 279C.800 to 279C.870, 658.405 to 658.503 and ORS chapters 652 and 653;
- (B) Eliminate the effects of the unlawful practice that the employer has been found to have engaged in, including but not limited to paying all wages and penalties due and owing to the wage claimant and complying with injunctive or other equitable relief; and
  - (C) Protect the rights of the wage claimant and other persons similarly situated;
- (b) Submit reports to the commissioner on the manner of compliance with other terms and conditions specified in the final order, and take other action as may be required to ensure compliance with the final order; and
- (c) Refrain from an action specified in the final order that would jeopardize the rights of the wage claimant or other persons similarly situated, or that would otherwise frustrate the purposes of ORS 279C.800 to 279C.870, 658.405 to 658.503 and ORS chapters 652 and 653.
- [(4)] (5) Final administrative orders issued in a wage claim proceeding are subject to review by the Court of Appeals as provided in ORS 183.480 and 183.482.
- [(5)] (6) When an order issued under this section becomes final, it may be recorded in the County Clerk Lien Record in any county of this state. In addition to any other remedy provided by law, recording [an] a final order in the County Clerk Lien Record pursuant to the provisions of this section has the effect provided for in ORS 205.125 and 205.126, and the final order may be enforced as provided in ORS 205.125 and 205.126. The final order may also be enforced by writ of mandamus or civil action to compel performance of the final order.
- [(6)] (7) [Where] If the wage claim arose out of work performed by the claimant for the employer on any public works project to which ORS 279C.830 or 279C.840 applies, and a state agency holds sufficient funds as retainage on [such] the project to pay [such] the claim or [any portion thereof] a portion of the claim, the state agency may, at the request of the commissioner, pay to the commissioner from the retainage all or part of the amount due on the claim under the final order.
- SECTION 3. The amendments to ORS 652.332 by section 2 of this 2011 Act apply to orders that become final on or after the effective date of this 2011 Act.