76th OREGON LEGISLATIVE ASSEMBLY – 2011 Regular Session STAFF MEASURE SUMMARY

House Committee on General Government and Consumer Protection

REVENUE: No revenue impact

FISCAL: Minimal fiscal impact, no statement issued

Action: Do Pass **Vote:** 7 - 0 - 1

Yeas: Clem, Conger, Matthews, Sheehan, Smith J., Holvey, Whisnant

Nays: 0

Exc.: Cameron

Prepared By: Jan Nordlund, Administrator

Meeting Dates: 4/26

WHAT THE MEASURE DOES: Limits types of special districts within metropolitan service district over which metropolitan service district has jurisdiction for boundary changes.

MEASURE: SB 48 A

CARRIER: Rep. Sheehan

ISSUES DISCUSSED:

- Elimination of Local Boundary Commission in 1977
- Impact outside of Portland metropolitan area
- Existence of one metropolitan service district in Oregon

EFFECT OF COMMITTEE AMENDMENT: No amendment.

BACKGROUND: The Metropolitan Service District, commonly referred to as Metro, is a directly-elected regional government for the Portland metropolitan area; it is the only regional government of its kind in the United States. Metro's responsibilities include: land use planning and creation of the Portland-area urban growth boundary; transportation planning for the region; management of several park facilities; maintaining landfills and recycling transfer stations; regional fish and wildlife habitat protection; and ownership and operation of the Oregon Convention Center, Oregon Zoo, Portland Center for the Performing Arts, and the Portland Expo Center.

The term "major boundary change" is defined in ORS 199.415(11) as "formation, merger, consolidation or dissolution of a city or district," while "minor boundary change" is defined in ORS 199.415(12) as "an annexation, withdrawal or transfer of territory to or from a city or district or a transfer of territory from a city-county to a city." The types of special districts to which these definitions apply includes domestic water supply districts, park and recreation districts, metropolitan service districts, highway lighting districts, sanitary districts, sanitary authorities, water authorities, joint water and sanitary authorities, county service districts, vector control districts, rural fire protection districts, geothermal heating districts, corporations supplying water for domestic use, library districts, special road districts and heritage districts. Many of these special districts have no link to the mission and responsibilities of Metro.

Senate Bill 48-A specifies that, with regard to ORS 268.347 and ORS 268.354, the only types of special districts to which the definitions of major boundary change and minor boundary change apply are: domestic water supply districts (ORS 264); park and recreation districts (ORS 266); metropolitan services districts (ORS 268); sanitary districts (ORS 450); sanitary, water, or joint water and sanitary authorities (ORS 450), and districts formed under ORS 451 to provide water or sanitary service.