

**76th OREGON LEGISLATIVE ASSEMBLY – 2011 Regular Session
BUDGET REPORT AND MEASURE SUMMARY**

MEASURE: HB 5010-A

JOINT COMMITTEE ON WAYS AND MEANS

**Carrier – House: Rep. Bailey
Carrier – Senate: Sen. Thomsen**

Action: Do Pass as Amended and as Printed A-Engrossed

Vote: 19 – 5 – 1

House – Yeas: Beyer, Buckley, Cowan, Garrard, Komp, McLane, Nathanson, Nolan, Richardson, Whisnant
– Nays: Freeman, G. Smith, Thatcher
– Exc: Kotek

Senate – Yeas: Bates, Devlin, Edwards, Johnson, Monroe, Nelson, Thomsen, Verger, Winters
– Nays: Girod, Whitsett
– Exc:

Prepared By: Lisa Pearson, Department of Administrative Services

Reviewed By: Ken Rocco, Legislative Fiscal Office

Meeting Date: May 27, 2011

Agency
Columbia River Gorge Commission

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Biennium
2011-13

Budget Summary

	2009-11 Legislatively Approved Budget (1)	2011-13 Current Service Level	2011-13 Governor's Budget	2011-13 Committee Recommendation	Committee Change from 2009-11 Leg Approved	
					\$ change	% change
General Fund	\$ 818,084	\$ 1,014,777	847,538	\$ 814,900	\$ (3,184)	0%
Other Funds	73,030	75,294	5,000	5,000	(68,030)	-93%
Total	\$ 891,114	\$ 1,090,071	\$ 852,538	\$ 819,900	\$ (71,214)	-8%

Position Summary

Authorized positions	-	-	-	-
Full-time equivalent positions (FTE)	-	-	-	-

(1) Includes adjustments through the March 2011 meeting of the Emergency Board

* Excludes Capital Construction expenditures

Summary of Revenue Changes

The Columbia River Gorge Commission is funded jointly by the General Fund of Oregon and Washington. Except for each state's Commissioner Expense Program, the Commission's activities must be funded equally by both states. Reductions made by either state must be matched by the other state. General Fund is 99 percent of the total budget. Other Funds revenue comes from grants or donations.

Summary of Natural Resources Subcommittee Action

The Columbia River Gorge Commission's mission is to establish, implement, and enforce policies and programs that protect and enhance the scenic, natural, recreational, and cultural resources of the Columbia River Gorge. In addition, the Commission works to support the economy of the area by encouraging growth to occur in existing urban areas and allowing economic development consistent with resource protection. While Oregon and Washington share equally in funding the Commission, positions and FTE appear in the Washington budget.

The Subcommittee approved a budget of \$814,900 General Fund and \$5,000 Other Funds, for a Total Funds budget of \$819,900. The approved budget eliminates inflation and reduces Services and Supplies, creates a supplemental ending balance, and eliminates funding for 1.5 FTE in Washington. It also reduces services and supplies beyond what is necessary to create a supplemental ending balance or eliminate inflation. Any adjustments for services provided by central agencies such as the Department of Administrative Services will be made in a separate disappropriation bill later.

The recommended budget for this agency includes a reduction of General Fund for a supplemental ending balance. The reduction is intended to be applied against spending levels in the second year of the biennium and to not affect program delivery in the first year. To reinforce that intent, the agency's budget bill includes specific language allowing the agency to expend up to 54 percent of its total biennial General Fund appropriation in the first year of the biennium.

It is the legislative intent that the biennial budget for the Commission is \$821,690 General Fund for operating expenses with an additional \$22,539 for Commissioner expenses. Due to the decision to provide a temporary statewide supplemental ending balance, all agency budgets have the General Fund appropriations lowered in their budget bills in order to generate this temporary supplemental ending balance. The amount of the reduction for the supplemental ending balance for the Commission of \$29,329, which would increase the biennial appropriation from \$814,900 to \$844,229, may be restored during the February 2012 session to the agency for the second year of the biennium depending on economic conditions. Therefore, the Co-Chairs of the Joint Committee on Ways and Means expect the agency director to closely monitor the quarterly revenue forecast and other economic indicators to gauge adequacy of funding in the second year and manage the budget accordingly.

Joint Expenses

The Joint Expenses program represents all operational activities of the Commission except for the expenses of each state's appointed Commissioners. The Subcommittee approved a total funds budget of \$798,144 and no FTE.

Package 085: 2009-11 Allotment Reduction roll-ups was approved; it eliminates Oregon's share of funding for 1.5 Planning FTE. The package reduces General Fund by \$88,742.

The Subcommittee approved Package 086 which eliminates inflation, including extra inflation to support staffing costs.

Package 090: Analyst Adjustment was approved; it reduces expenditures for facility, equipment maintenance and land surveying work. It also reduces a contract for the Vital Signs project by half, but these reductions are offset by increases to support staffing costs cut in package 086 and to match Washington Governor Gregoire's budget proposal. The package also eliminates most of the Other Funds expenditure limitation added in the 2009-11 biennium in the hope the Commission would be able to increase donations, but the donations level is expected to be no more than \$5,000. The package adds \$30,086 General Fund and reduces Other Funds by \$70,294, for a total funds reduction of \$40,208.

The Subcommittee approved Package 801: Targeted Statewide Adjustments, which reduces non-fixed Services and Supplies expenditures by 6.5 percent. This results in a \$2,687 General Fund reduction. This package is a standard statewide package.

Package 819: Supplemental Statewide Ending Balance was approved; this package produces reductions of \$28,546 General Fund to create an increased statewide ending balance. General Fund agencies are contributing to this supplemental ending balance through a 3.5 percent biennial (or 7 percent in the second year of the biennium) reduction. The agency will be allowed to spend up to 54 percent of its biennial appropriation in the first year of the biennium, if necessary. This amount is subject to restoration to the budget in the February 2012 legislative session.

Oregon Commissioner Expenses

The Oregon Commissioner Expense program funds travel expenses and per diem for Oregon's six Commission members. The Subcommittee approved a total funds budget of \$21,756 and no FTE.

The Subcommittee approved Package 801: Targeted Statewide Adjustments, which reduces non-fixed Services and Supplies expenditures by 6.5 percent. This results in a \$622 General Fund reduction. This package is a standard statewide package.

Package 819: Supplemental Statewide Ending Balance was approved; this package produces reductions of \$783 General Fund to create an increased statewide ending balance. General Fund agencies are contributing to this supplemental ending balance through a 3.5 percent biennial (or 7 percent in the second year of the biennium) reduction. The agency will be allowed to spend up to 54 percent of its biennial appropriation in the first year of the biennium, if necessary. This amount is subject to restoration to the budget in the February 2012 legislative session.

Summary of Performance Measure Action

See attached Legislatively Adopted 2011-13 Key Performance Measures form.

DETAIL OF JOINT COMMITTEE ON WAYS AND MEANS ACTION

HB 5010-A

Columbia River Gorge Commission
Lisa Pearson -- 503-373-7501

DESCRIPTION	GENERAL FUND	LOTTERY FUNDS	OTHER FUNDS		FEDERAL FUNDS		TOTAL ALL FUNDS	POS	FTE
			LIMITED	NONLIMITED	LIMITED	NONLIMITED			
2009-11 Legislatively Approved Budget at March 2011 *	\$818,084	\$0	\$73,030	\$0	\$0	\$0	\$891,114	0	0.00
2011-13 ORBITS printed Current Service Level (CSL)*	1,014,777	0	75,294	0	0	0	\$1,090,071	0	0
2011-13 Governor's Recommended Budget *	\$847,538	\$0	\$5,000	\$0	\$0	\$0	\$852,538	0	0.00
<u>SUBCOMMITTEE ADJUSTMENTS (from GRB)</u>									
<u>Joint Expenses</u>									
Package 801: Targeted Statewide Adjustments									
Services and Supplies: 6.5% reduction non-fixed accounts	(2,687)	0	0	0	0	0	(2,687)	0	0.00
Package 819: Supplemental Statewide Ending Balance									
Services and Supplies: 3.5% biennial or 7% 2nd year reserve	(28,546)	0	0	0	0	0	(28,546)	0	0.00
<u>Commissioner Expenses</u>									
Package 801: Targeted Statewide Adjustments									
Services and Supplies: 6.5% reduction non-fixed accounts	(622)	0	0	0	0	0	(622)	0	0.00
Package 819: Supplemental Statewide Ending Balance									
Services and Supplies: 3.5% biennial or 7% 2nd year reserve	(783)	0	0	0	0	0	(783)	0	0.00
TOTAL ADJUSTMENTS	(\$32,638)	\$0	\$0	\$0	\$0	\$0	(\$32,638)	0	0.00
SUBCOMMITTEE RECOMMENDATION *	\$814,900	\$0	\$5,000	\$0	\$0	\$0	\$819,900	\$0	\$0
% Change from 2009-11 Leg Approved Budget	-0.39%	0.00%	-93.15%	0.00%	0.00%	0.00%	-7.99%	0.00%	0.00%
% Change from 2011-13 Current Service Level	-3.85%	0.00%	0.00%	0.00%	0.00%	0.00%	-3.83%	0.00%	0.00%
% Change from 2011-13 Governor's Recommended Budget	-3.85%	0.00%	0.00%	0.00%	0.00%	0.00%	-3.83%	0.00%	0.00%

* Excludes Capital Construction Expenditures

Legislatively Proposed 2011-2013 Key Performance Measures

Agency: COLUMBIA RIVER GORGE COMMISSION

Mission: Protect And Enhance The Scenic, Natural, Cultural And Recreational Resource Of The Columbia River Gorge, And Support The Economy Of The Area By Encouraging Growth To Occur In Urban Areas And Allowing Economic Development Consistent With Resource Protection.

Legislatively Proposed KPMs	Customer Service Category	Agency Request	Most Current Result	Target 2012	Target 2013
1 - County Decisions-Percentage and number of county decisions where Gorge Commission comments were addressed in the decision: a)fully; b) partially		Proposed New KPM	0.00	75.00	75.00
2 - Percentage of Development Reviews that are issued within the required timeframe.		Proposed New KPM		90.00	90.00
1 - County Decisions-Percentage of county development decisions that are reviewed during the land use permitting process by Gorge Commission staff (OR and WA).		Proposed Delete KPM	100.00	80.00	90.00
2 a - Percentage of Development Reviews that are issued within 72 days.		Proposed Delete KPM	82.00	90.00	90.00
2 b - Percentage of Development Reviews that are issued within 102 days.		Proposed Delete KPM	82.00	90.00	90.00
2 c - Percentage of Development Reviews that are issued within 150 days.		Proposed Delete KPM	100.00	100.00	100.00
5 - Presentation-Percentage of participants in presentations made by the Gorge Commission to civic and community groups each year who state that they have a better understanding of the National Scenic Area after the presentation.		Proposed Delete KPM	99.00	80.00	80.00
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Accuracy	Approved KPM	96.00	85.00	85.00
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Availability of Information	Approved KPM	100.00	85.00	85.00

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Legislatively Proposed KPMs	Customer Service Category	Agency Request	Most Current Result	Target 2012	Target 2013
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Expertise	Approved KPM	96.00	85.00	85.00
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Helpfulness	Approved KPM	100.00	85.00	85.00
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Overall	Approved KPM	100.00	85.00	85.00
3 - Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent"; overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Timeliness	Approved KPM	100.00	85.00	85.00
4 - Percent of total best practices met by the Board.		Approved KPM	97.00	100.00	100.00

LFO Recommendation:

LFO recommends the deletion of one KPM related to presentations to civic and community groups and the replacement of language for two other KPMs to better reflect county decisions where Commission comments were addressed and the percentage of development reviews issued within required timeframes. LFO also recommends that the KPMs be renumbered to reflect changes made over the past two biennia. Initial targets have been proposed for the new KPMs.

Sub-Committee Action:

The Subcommittee approved the LFO recommendations on Key Performance Measures.