Senate Joint Resolution 17

Sponsored by Senator GIROD

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Proposes amendment to Oregon Constitution establishing commission to create legislative redistricting plan following each decennial census. Prohibits commission from using 2001 legislative redistricting plan as baseline for adopting new plan.

Refers proposed amendment to people for their approval or rejection at next regular general election.

JOINT RESOLUTION

Be It Resolved by the Legislative Assembly of the State of Oregon:

PARAGRAPH 1. The Constitution of the State of Oregon is amended by creating a new section 6a to be added to and made a part of Article IV, and by amending sections 3, 6 and 8, Article IV, such sections to read:

- Sec. 6. (1) [At the regular session of the Legislative Assembly next following an enumeration of the inhabitants by the United States Government, the number of Senators and Representatives shall be fixed by law and] In each year ending in the number one, Senators and Representatives shall be apportioned among legislative districts according to population and a redistricting plan adopted in the manner provided in this section. A senatorial district shall consist of two representative districts. Any Senator whose term continues through the next regular legislative session after the operative date of the [reapportionment] redistricting plan shall be specifically assigned to a senatorial district. The ratio of Senators and Representatives, respectively, to population shall be determined by dividing the total population of the state by the number of Senators and by the number of Representatives. [A reapportionment by the Legislative Assembly becomes operative as described in subsection (6) of this section.]
- (2) Not later than January 31 of each year ending in the number one, a commission shall be established to provide for the redistricting of state legislative districts.
 - (3)(a) The commission shall be composed of five members.
- (b) Four members shall be appointed by the Supreme Court. A person is eligible to be appointed as a member of the commission by the Supreme Court if the person:
- (A) Is a retired state judge or a federal judge who has served in a federal court in this state and has retired or taken senior status;
 - (B) Has never held a partisan public office;
 - (C) Is a member of one of the two largest political parties in this state; and
- (D) Has not changed the person's political party affiliation indicated in the person's voter registration records during the five years immediately preceding appointment.
- (c) One member shall be appointed by the four members appointed by the Supreme Court. A person is eligible under this paragraph if, during the three years immediately preceding appointment, the person:

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

(A) Has not held a public office;

- (B) Has not held the position of an officer of a political party; and
- (C) Has not held the position of a compensated lobbyist.
- (d) A person appointed to the commission under this subsection, before commencing service on the commission, shall pledge in writing that during the person's service as a member of the commission and for at least five years after the date the person's service as a member of the commission is concluded the person will not seek, accept or hold:
 - (A) A public office;
 - (B) The position of an officer of a political party; or
 - (C) The position of a compensated lobbyist.
- (e) The terms of office of members of the commission expire upon the last filing of a redistricting plan under this section or upon discharge of the members by the Supreme Court under paragraph (a) of subsection (10) of this section.
- (4)(a) The Supreme Court shall identify qualified persons willing to serve as members of the commission. From the list of qualified persons, the court shall appoint at random four persons to serve as members of the commission. If the court appoints a panel in which more than two members are registered to vote as members of one of the two largest political parties in this state, then the court shall excuse one member of the panel by lot and randomly appoint and excuse new members until a panel is appointed consisting of two members belonging to each of the two largest political parties in this state.
- (b) The four members of the commission appointed by the Supreme Court under paragraph (a) of this subsection shall identify qualified persons willing to serve as the fifth member of the commission. From the list of qualified persons, the four members shall appoint the fifth member by an affirmative vote of three-fourths of the members.
- (5)(a) The commission is a public body for purposes of any statutory provisions applicable to the meetings of public bodies.
- (b) The commission shall give public notice of all meetings of the commission not less than five calendar days prior to the meeting.
 - (c) All meetings and sessions of the commission shall be electronically recorded.
- (d) The commission shall hold at least three public hearings throughout the state for receiving and considering proposed redistricting plans and public comment from any member of the Legislative Assembly or the public.
- (6) The commission shall adopt a redistricting plan as soon as practicable following an enumeration of the inhabitants of this state by the United States Government, but not later than May 1. An affirmative vote of at least three members of the commission is necessary for adoption of the redistricting plan. The redistricting plan adopted by the commission may not provide for a number of legislative districts that is different from the number established by the Legislative Assembly. The commission shall submit the redistricting plan to the Legislative Assembly no later than the next business day after adopting the plan.
- (7) After submission of the redistricting plan by the commission, the Legislative Assembly has until July 1 to amend the plan submitted by the commission. If the Legislative Assembly acts to amend the redistricting plan, an affirmative vote of two-thirds of the members of each house is necessary for adoption of the amendment.
- (8) The redistricting plan adopted by the commission or the plan as amended by the Legislative Assembly shall be final upon adoption of the amendment or expiration of the time

provided for legislative amendment under subsection (7) of this section, whichever occurs first. The final plan constitutes the districting law applicable to this state for legislative elections and becomes operative as described in subsection (17) of this section.

- (9) If the commission fails to adopt a redistricting plan within the time limitations provided in subsection (6) of this section, the Legislative Assembly shall adopt a redistricting plan by July 1. The plan adopted by the Legislative Assembly under this subsection is final, constitutes the districting law applicable to this state for legislative elections and becomes operative as described in subsection (17) of this section.
- (10)(a) If the Legislative Assembly does not adopt a redistricting plan within the time limitations provided in subsection (9) of this section, the Supreme Court shall discharge the members of the commission and appoint new members of the commission as provided in subsections (3) and (4) of this section. The commission appointed under this subsection shall adopt a redistricting plan by September 1. The plan adopted by the commission is final, constitutes the districting law applicable to this state for legislative elections and becomes operative as described in subsection (17) of this section.
- (b) If the commission fails to adopt a redistricting plan under paragraph (a) of this subsection, the Supreme Court shall adopt a redistricting plan by October 1. The plan adopted by the Supreme Court is final, constitutes the districting law applicable to this state for legislative elections and becomes operative as described in subsection (17) of this section.
- (11) The Legislative Assembly may enact laws providing for the reconvening of a commission for the purpose of modifying a districting law adopted under this section. A law providing for the reconvening of the commission must be adopted by an affirmative vote of two-thirds of the members of each house of the Legislative Assembly. An affirmative vote of at least three members of the commission is necessary to adopt any modification of the redistricting plan. Any modification adopted by the commission may be amended by an affirmative vote of two-thirds of the members of each house of the Legislative Assembly. The districting law shall include the modifications, with any amendment adopted by the Legislative Assembly, and becomes operative as described in subsection (17) of this section.
- (12) The Legislative Assembly may enact laws implementing subsections (2) to (13) of this section. The laws may set additional standards to govern the commission. A vacancy on the commission shall be filled by the Supreme Court or, if the position vacated was subject to appointment pursuant to paragraph (b) of subsection (4) of this section, the four members appointed by the Supreme Court in the manner specified in this section for selection of members of the commission. The Legislative Assembly shall enact laws appropriating moneys to enable the commission to carry out its duties under this section.
- (13) Legislative districts may not be changed or established except pursuant to this section. A redistricting plan adopted by the commission or the Legislative Assembly, or any amendment adopted by the Legislative Assembly, is not subject to veto by the Governor.
- [(2)] (14) This subsection governs judicial review and correction of a [reapportionment enacted by the Legislative Assembly] redistricting plan adopted by the commission or adopted or amended by the Legislative Assembly under this section.
- (a) Original jurisdiction is vested in the Supreme Court, upon the petition of any elector of the state filed with the Supreme Court on or before [August] October 1 of the year in which the [Legislative Assembly enacts a reapportionment] redistricting plan is adopted, to review any [reapportionment so enacted] redistricting plan so adopted.

- (b) If the Supreme Court determines that the [reapportionment thus reviewed] redistricting plan complies with [subsection (1)] subsections (1) to (13) of this section and all law applicable thereto, it shall dismiss the petition by written opinion on or before [September] November 1 of the same year and the [reapportionment] redistricting plan becomes operative as described in subsection [(6)] (17) of this section.
- (c) If the Supreme Court determines that the [reapportionment] redistricting plan does not comply with [subsection (1)] subsections (1) to (13) of this section and all law applicable thereto, the [reapportionment] redistricting plan shall be void. The Supreme Court shall correct the redistricting plan as the court determines is necessary. The corrected redistricting plan becomes operative as described in subsection (17) of this section. [In its written opinion, the Supreme Court shall specify with particularity wherein the reapportionment fails to comply. The opinion shall further direct the Secretary of State to draft a reapportionment of the Senators and Representatives in accordance with the provisions of subsection (1) of this section and all law applicable thereto. The Supreme Court shall file its order with the Secretary of State on or before September 15. The Secretary of State shall conduct a hearing on the reapportionment at which the public may submit evidence, views and argument. The Secretary of State shall cause a transcription of the hearing to be prepared which, with the evidence, shall become part of the record. The Secretary of State shall file the corrected reapportionment with the Supreme Court on or before November 1 of the same year.]
- [(d) On or before November 15, the Supreme Court shall review the corrected reapportionment to assure its compliance with subsection (1) of this section and all law applicable thereto and may further correct the reapportionment if the court considers correction to be necessary.]
- [(e) The corrected reapportionment becomes operative as described in subsection (6) of this section.]
- [(3) This subsection governs enactment, judicial review and correction of a reapportionment if the Legislative Assembly fails to enact any reapportionment by July 1 of the year of the regular session of the Legislative Assembly next following an enumeration of the inhabitants by the United States Government.]
- [(a) The Secretary of State shall make a reapportionment of the Senators and Representatives in accordance with the provisions of subsection (1) of this section and all law applicable thereto. The Secretary of State shall conduct a hearing on the reapportionment at which the public may submit evidence, views and argument. The Secretary of State shall cause a transcription of the hearing to be prepared which, with the evidence, shall become part of the record. The reapportionment so made shall be filed with the Supreme Court by August 15 of the same year. The reapportionment becomes operative as described in subsection (6) of this section.]
- [(b) Original jurisdiction is vested in the Supreme Court upon the petition of any elector of the state filed with the Supreme Court on or before September 15 of the same year to review any reapportionment and the record made by the Secretary of State.]
- [(c) If the Supreme Court determines that the reapportionment thus reviewed complies with subsection (1) of this section and all law applicable thereto, it shall dismiss the petition by written opinion on or before October 15 of the same year and the reapportionment becomes operative as described in subsection (6) of this section.]
- [(d) If the Supreme Court determines that the reapportionment does not comply with subsection (1) of this section and all law applicable thereto, the reapportionment shall be void. The Supreme Court shall return the reapportionment by November 1 to the Secretary of State accompanied by a written opinion specifying with particularity wherein the reapportionment fails to comply. The opinion shall

further direct the Secretary of State to correct the reapportionment in those particulars, and in no others, and file the corrected reapportionment with the Supreme Court on or before December 1 of the same year.]

- [(e) On or before December 15, the Supreme Court shall review the corrected reapportionment to assure its compliance with subsection (1) of this section and all law applicable thereto and may further correct the reapportionment if the court considers correction to be necessary.]
 - [(f) The reapportionment becomes operative as described in subsection (6) of this section.]
- [(4)] (15) Any [reapportionment] redistricting plan that becomes operative as provided in this section is a law of the state except for purposes of initiative and referendum.
- [(5)] (16) Notwithstanding section 18, Article II of this Constitution, after the convening of the next regular legislative session following the [reapportionment] operative date of a redistricting plan, a Senator whose term continues through that legislative session is subject to recall by the electors of the district to which the Senator is assigned and not by the electors of the district existing before the latest [reapportionment] redistricting plan. The number of signatures required on the recall petition is 15 percent of the total votes cast for all candidates for Governor at the most recent election at which a candidate for Governor was elected to a full term in the two representative districts comprising the senatorial district to which the Senator was assigned.
- [(6)(a)] (17)(a) Except as provided in paragraph (b) of this subsection, a [reapportionment made] redistricting plan adopted under this section becomes operative on the second Monday in January of the next odd-numbered year after the applicable deadline for [making] adopting a final [reapportionment] redistricting plan under this section.
- (b) For purposes of electing Senators and Representatives to the next term of office that commences after the applicable deadline for [making] adopting a final [reapportionment] redistricting plan under this section, a [reapportionment made] redistricting plan adopted under this section becomes operative on January 1 of the calendar year next following the applicable deadline for [making] adopting a final [reapportionment] redistricting plan under this section.
- SECTION 6a. (1) A commission established under section 6 of this Article in the year 2011 may not use the legislative redistricting plan adopted in 2001 as a baseline for adopting a new redistricting plan.
 - (2) This section is repealed January 1, 2014.
- Sec. 3. (1) The senators and representatives shall be chosen by the electors of the respective counties or districts or subdistricts within a county or district into which the state may from time to time be divided by law.
- (2)(a) If a vacancy occurs in the office of senator or representative from any county or district or subdistrict, the vacancy shall be filled as may be provided by law.
- (b) Except as provided in paragraph (c) of this subsection, a person who is appointed to fill a vacancy in the office of senator or representative must be an inhabitant of the district the person is appointed to represent for at least one year next preceding the date of the appointment.
- (c) For purposes of an appointment occurring during the period beginning on January 1 of the year a [reapportionment] redistricting plan becomes operative under section 6 of this Article, the person must have been an inhabitant of the district for one year next preceding the date of the appointment or from January 1 of the year the [reapportionment] redistricting plan becomes operative to the date of the appointment, whichever is less.
- **Sec. 8.** (1)(a) Except as provided in paragraph (b) of this subsection, a person may not be a Senator or Representative if the person at the time of election:

(A) Is not a citizen of the United States; and

- (B) Has not been for one year next preceding the election an inhabitant of the district from which the Senator or Representative may be chosen.
- (b) For purposes of the general election next following the applicable deadline for [making] adopting a final [apportionment] redistricting plan under section 6 of this Article, the person must have been an inhabitant of the district from January 1 of the year following the applicable deadline for [making] adopting the final [reapportionment] redistricting plan to the date of the election.
 - (2) Senators and Representatives shall be at least twenty one years of age.
- (3) A person may not be a Senator or Representative if the person has been convicted of a felony during:
 - (a) The term of office of the person as a Senator or Representative; or
- (b) The period beginning on the date of the election at which the person was elected to the office of Senator or Representative and ending on the first day of the term of office to which the person was elected.
- (4) A person is not eligible to be elected as a Senator or Representative if that person has been convicted of a felony and has not completed the sentence received for the conviction prior to the date that person would take office if elected. As used in this subsection, "sentence received for the conviction" includes a term of imprisonment, any period of probation or post-prison supervision and payment of a monetary obligation imposed as all or part of a sentence.
 - (5) Notwithstanding sections 11 and 15, Article IV of this Constitution:
- (a) The office of a Senator or Representative convicted of a felony during the term to which the Senator or Representative was elected or appointed shall become vacant on the date the Senator or Representative is convicted.
- (b) A person elected to the office of Senator or Representative and convicted of a felony during the period beginning on the date of the election and ending on the first day of the term of office to which the person was elected shall be ineligible to take office and the office shall become vacant on the first day of the next term of office.
- (6) Subject to subsection (4) of this section, a person who is ineligible to be a Senator or Representative under subsection (3) of this section may:
- (a) Be a Senator or Representative after the expiration of the term of office during which the person is ineligible; and
- (b) Be a candidate for the office of Senator or Representative prior to the expiration of the term of office during which the person is ineligible.
- (7)(a) Except as provided in paragraph (b) of this section, a person may not be a Senator or Representative if the person at all times during the term of office of the person as a Senator or Representative is not an inhabitant of the district from which the Senator or Representative may be chosen or which the Senator or Representative has been appointed to represent. A person does not lose status as an inhabitant of a district if the person is absent from the district for purposes of business of the Legislative Assembly.
- (b) Following the applicable deadline for [making] adopting a final [apportionment] redistricting plan under section 6 of this Article, until the expiration of the term of office of the person, a person may be an inhabitant of any district.

PARAGRAPH 2. The amendment proposed by this resolution shall be submitted to the people for their approval or rejection at the next regular general election held throughout

1 this state.

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