B-Engrossed Senate Bill 788

Ordered by the Senate June 26 Including Senate Amendments dated May 6 and June 26

Sponsored by Senator DINGFELDER, Representative SHIELDS; Senators MONROE, ROSENBAUM, Representatives BAILEY, DEMBROW, WITT

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Imposes [\$250] **\$300** recording fee for specified ground water uses that are exempt from certain regulations. Requires Water Resources Department to collect fee. Requires department to deposit fee to credit of Water Resources Department Water Right Operating Fund for specified purposes.

Requires owner of land on which well is drilled for ground water use that is exempt from certain regulations to provide department with map showing exact location of well. Specifies procedures by which map must be provided.

Authorizes Water Resources Commission to impose civil penalty on violators of new requirements.

Increases and creates certain fees that department charges for appropriations and other specified uses of water until July 1, 2013.

Declares emergency, effective [on passage] July 1, 2009.

A BILL FOR AN ACT

- 2 Relating to water; creating new provisions; amending ORS 536.050, 536.900, 537.150, 537.153, 537.545, 537.610, 537.620, 537.621, 537.785 and 540.045; and declaring an emergency.
- 4 Be It Enacted by the People of the State of Oregon:
- 5 **SECTION 1.** ORS 537.545 is amended to read:
 - 537.545. (1) No registration, certificate of registration, application for a permit, permit, certificate of completion or ground water right certificate under ORS 537.505 to 537.795 and 537.992 is required for the use of ground water for:
 - (a) Stockwatering purposes;

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- (b) Watering any lawn or noncommercial garden not exceeding one-half acre in area;
- 11 (c) Watering the lawns, grounds and fields not exceeding 10 acres in area of schools located 12 within a critical ground water area established pursuant to ORS 537.730 to 537.740;
- (d) Single or group domestic purposes in an amount not exceeding 15,000 gallons a day;
 - (e) Down-hole heat exchange purposes;
- 15 (f) Any single industrial or commercial purpose in an amount not exceeding 5,000 gallons a day; 16 or
 - (g) Land application, so long as the ground water:
 - (A) Has first been appropriated and used under a permit or certificate issued under ORS 537.625 or 537.630 for a water right issued for industrial purposes or a water right authorizing use of water for confined animal feeding purposes;
 - (B) Is reused for irrigation purposes and the period of irrigation is a period during which the reused water has never been discharged to the waters of the state; and

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

- (C) Is applied pursuant to a permit issued by the Department of Environmental Quality or the State Department of Agriculture under either ORS 468B.050 to construct and operate a disposal system or ORS 468B.215 to operate a confined animal feeding operation.
- (2) [The use of] A ground water [for a] use for a purpose that is exempt under subsection (1) of this section, to the extent that [it] the use is beneficial, constitutes a right to appropriate ground water equal to that established by a ground water right certificate issued under ORS 537.700.
- (3) Except for the use of water under subsection (1)(g) of this section, the Water Resources Commission by rule may require any person or public agency using ground water for any such purpose to furnish information with regard to such ground water and the use thereof. For a use of water described in subsection (1)(g) of this section, the Department of Environmental Quality or the State Department of Agriculture shall provide to the Water Resources Department a copy of the permit issued under ORS 468B.050 or 468B.215 authorizing the land application of ground water for reuse. The permit shall provide the information regarding the place of use of such water and the nature of the beneficial reuse.
- [(3)] (4) If it is necessary for the Water Resources Department to regulate the use or distribution of ground water, including uses **for purposes that are** exempt under subsection (1) of this section, the department shall use as a priority date for the exempt uses the date indicated in the log for the well filed with the department under ORS 537.765 or other documentation provided by the well owner showing when water use began.
- (5) The owner of land on which a well is drilled to allow ground water use for a purpose that is exempt under subsection (1) of this section shall provide the Water Resources Department with a map showing the exact location of the well on the tax lot. The landowner shall provide a map required by this subsection to the department no later than 30 days after the well is completed. The map must be prepared in accordance with standards established by the department.
- (6) The owner of land on which a well described in subsection (5) of this section is located shall file the exempt ground water use with the Water Resources Department for recording. The filing must be accompanied by the fee described in subsection (7) of this section. The filing must be received by the department no later than 30 days after the well is completed.
- (7) The Water Resources Department shall collect a fee of \$300 for recording an exempt ground water use under subsection (6) of this section. Moneys from fees collected under this subsection shall be deposited to the credit of the Water Resources Department Water Right Operating Fund. Notwithstanding ORS 536.009, moneys deposited to the fund under this subsection shall be used for the purposes of evaluating ground water supplies, conducting ground water studies, carrying out ground water monitoring, processing ground water data and the administration and enforcement of this subsection and subsections (3), (5), (6) and (8) of this section.
- (8) The Water Resources Commission shall adopt rules to implement, administer and enforce subsections (5) to (7) of this section.

SECTION 2. ORS 536.900 is amended to read:

- 536.900. (1) In addition to any other liability or penalty provided by law, the Water Resources Commission may impose a civil penalty on a person for any of the following:
- (a) Violation of any of the terms or conditions of a permit, certificate or license issued under ORS chapters 536 to 543A.
 - (b) Violation of ORS 537.130 or 537.535.

- (c) Violation of ORS 537.545 (5) or (6) or of a rule described in ORS 537.545 (8).
- [(c)] (d) Violation of any rule or order of the Water Resources Commission that pertains to well maintenance.
- [(d)] (e) Violation of ORS 540.045, 540.145, 540.210, 540.310, 540.320, 540.330, 540.340, 540.435, 540.440, 540.570 (5), 540.710, 540.720 and 540.730 or rules adopted under ORS 540.145.
 - (2) A civil penalty may be imposed under this section for each day of violation of ORS 537.130, 537.535, 540.045, 540.310, 540.330, 540.570 (5), 540.710, 540.720 or 540.730.
 - (3) In the event the petitioner knowingly misrepresents the map and petition required in ORS 541.329, the commission may assess a penalty of up to \$1,000 based upon guidelines to be established by the commission. In addition, the petition and map shall be amended to correct the error at the petitioner's cost. Affected users shall be given notice as provided in ORS 541.329 (5).
 - (4) A civil penalty may not be imposed until the commission prescribes a reasonable time to eliminate the violation. The commission shall notify the violator of the time allowed to correct a violation within five days after the commission first becomes aware of the violation.
 - (5) Notwithstanding any term or condition of a permit, certificate or license, the rotation of the use of water under ORS 540.150 may not be considered a violation under subsection (1) of this section.

SECTION 3. ORS 540.045 is amended to read:

540.045. (1) Each watermaster shall:

- (a) Regulate the distribution of water among the various users of water from any natural surface or ground water supply in accordance with the users' existing water rights of record in the Water Resources Department.
- (b) Upon the request of the users, distribute water among the various users under any partnership ditch, pipeline or well or from any reservoir, in accordance with the users' existing water rights of record in the department.
- (c) Divide the waters of the natural surface and ground water sources and other sources of water supply among the canals, ditches, pumps, pipelines and reservoirs taking water from the source for beneficial use, by regulating, adjusting and fastening the headgates, valves or other control works at the several points of diversion of surface water or the several points of appropriation of ground water, according to the users' relative entitlements to water.
- (d) Attach to the headgate, valve or other control works the watermaster regulates under paragraph (c) of this subsection, a written notice dated and signed by the watermaster, setting forth that the headgate, valve or other control works has been properly regulated and is wholly under the control of the watermaster.
 - (e) Perform any other duties the Water Resources Director may require.
- (2) When a watermaster must rely on a well log or other documentation to regulate the use or distribution of ground water, the regulation shall be in accordance with ORS 537.545 [(3)] (4).
- (3) For purposes of regulating the distribution or use of water, any stored water released in excess of the needs of water rights calling on that stored water shall be considered natural flow, unless the release is part of a water exchange under the control of, and approved by, the watermaster.
- (4) As used in this section, "existing water rights of record" includes all completed permits, certificates, licenses and ground water registration statements filed under ORS 537.605 and related court decrees.

SECTION 4. The amendments to ORS 537.545 by section 1 of this 2009 Act apply to a well

completed on or after the effective date of this 2009 Act.

- **SECTION 5.** ORS 536.050 is amended to read:
- 3 536.050. (1) The Water Resources Department may collect the following fees in advance:
 - (a) For examining an application for a permit:

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- 5 (A) To appropriate water, except as provided under ORS 543.280 for an application for a hy-6 droelectric project:
- 7 (i) A base fee of [\$500] **\$700** for an appropriation of water through a single use, point of diver-8 sion or point of appropriation;
 - (ii) [\$200] \$250 for the first second-foot or fraction thereof appropriated under the permit;
- 10 (iii) [\$100] **\$250** for each additional second-foot or fraction thereof appropriated under the permit;
- (iv) [\$200] **\$250** for each additional use, point of diversion or point of appropriation included in the application; [and]
 - (v) If appropriating stored water, [\$20] \$25 for the first acre-foot or fraction thereof up to 20 acre-feet, plus \$1 for each additional acre-foot or fraction thereof[.]; and
 - (vi) If appropriating ground water, in addition to any other fees, \$300 for each application filed.
 - (B) To store water under ORS 537.400 or 537.534 (4):
 - (i) A base fee of [\$500] **\$700**; [and]
 - (ii) [\$20] **\$25** for the first acre-foot or fraction thereof up to 20 acre-feet, plus \$1 for each additional acre-foot or fraction thereof[.]; and
 - (iii) \$100 for each additional storage location.
 - (C) To exclusively appropriate stored water:
- 23 (i) A base fee of [\$250] \$400; and
 - (ii) [\$15] **\$25** for the first acre-foot or fraction thereof up to [10] **20** acre-feet, plus \$1 for each additional acre-foot or fraction thereof.
 - (b) For [recording] a permit issued under ORS 537.147, 537.211, 537.409 or 537.625 to appropriate or store water[, \$300.]:
 - (A) A base fee of \$400 for recording the permit; and
 - (B) An additional fee of \$500 if the permit is issued pursuant to a final order that contains provisions requested by the applicant for mitigating impacts to the proposed water source.
 - (c) For filing and recording the assignment or partial assignment of a water right application, permit or license under ORS 537.220 or 537.635, [\$50] \$75.
- 34 (d) For copying records in the department, \$2 for the first page and 50 cents for each additional 35 page.
 - (e) For certifying copies, documents, records or maps, \$10 for each certificate.
 - (f) For a blueprint copy of any map or drawing, the actual cost of the work.
 - (g) For a computer-generated map, the actual cost of the work.
 - (h) For examining an application for approval of a change to an existing water right or permit:
- 40 (A) A base fee of [\$400] \$900 for a change to a single water right or permit;
- 41 (B) [\$400] \$700 for each additional type of change requested;
- 42 (C) For a request for a change in place of use or type of use or for a water exchange under ORS 540.533, [\$200] \$250 for each second-foot or fraction thereof requested beyond the first second-foot; [and]
 - (D) [\$200] \$400 for each additional water right or permit included in the application[.]; and

- (E) An additional fee of \$300 per application, if the application is for an additional point of appropriation, a change in a point of appropriation or a change from surface water to ground water or for substitution as described in ORS 540.524.
- (i) For examining an application for a temporary change in place of use under ORS 540.523, for a temporary transfer under ORS 540.585 or for a temporary change in place of use, a change in the point of diversion to allow for the appropriation of ground water or a change of a primary right to a supplemental right under ORS 540.570, a base fee of [\$200] \$600 for the first water right or permit, plus [\$50] \$200 for each additional water right or permit included in the application and:
- (A) For nonirrigation uses, [\$80] \$150 for each second-foot or fraction thereof requested beyond the first second-foot; or
- (B) For irrigation uses, [\$1] **\$2** per acre of land irrigated or, if the application and required map are submitted to the department in a department-approved digital format, [25] **50** cents per acre of land irrigated.
 - (j) For submitting a protest to the department[, \$350]:
 - (A) \$600 if the protest is by a nonapplicant; and
 - (B) \$300 if the protest is by an applicant.

- (k) For filing an application for extension of time within which irrigation or other works shall be completed or a water right perfected, [\$350] \$500.
- (L) For a limited license under ORS 537.143 or 537.534 (2), the fee established by rule by the Water Resources Commission.
- (m) For filing, examining and certifying a petition under ORS 541.329, [\$250] \$300 plus 10 cents per acre of water involved in the application. For purposes of computing this fee, when any acreage within a quarter quarter of a section is involved, the 10 cents per acre shall apply to all acres in that quarter quarter of a section. Notwithstanding the fee amount established in this paragraph, a district notifying the department under ORS 541.327 (4) shall pay the actual cost of filing, examining and certifying the petition.
 - (n) For requesting standing under ORS 537.153, 537.621 or 543A.120, [\$100] \$150.
- (o) For participating in a contested case proceeding under ORS 537.170, 537.622 or 543A.130, [\$250] \$350.
- (p) Except for an applicant, for obtaining a copy of both a proposed final order and a final order for a water right application under ORS 537.140 to 537.252, 537.505 to 537.795 or 543A.005 to 543A.300 or an extension issued under ORS 537.230, 537.248 or 537.630, [\$10] \$20.
 - (q) For examining an application to store water under ORS 537.409:
- (A) A base fee of [\$80] **\$300**; and
 - (B) [\$20] **\$25** for each acre-foot or fraction thereof.
- 36 (r) For submitting a notice of intent under ORS 543A.030 or 543A.075, the amount established 37 by the Water Resources Director under ORS 543A.410.
 - (s) For examining an application for a substitution made under ORS 540.524[, \$280.]:
 - (A) A base fee of \$630 for the first well substitution; and
 - (B) A fee of \$300 for each additional well substitution.
- 41 (t) For examining an application for an allocation of conserved water under ORS 537.455 to 537.500[, \$700.]:
 - (A) A base fee of \$850 for the first water right that is part of the allocation; and
 - (B) An additional fee of \$300 for each water right that is part of the allocation beyond the first water right.

- 1 (u) For submitting a water management and conservation plan pursuant to rules of the com-2 mission:
 - (A) [\$250] \$400, if the plan is submitted by an agricultural water supplier;
- 4 (B) [\$500] **\$800**, if the plan is submitted by a municipal water supplier serving a population of 1,000 or fewer persons; or
 - (C) [\$1,000] **\$1,600**, if the plan is submitted by a municipal water supplier serving a population of more than 1,000 persons.
 - (v) For examining a new application for an in-stream water right lease under ORS 537.348:
 - (A) [\$200] **\$400** for an application for a lease with four or more landowners or four or more water rights; or
 - (B) [\$100] **\$250** for all other applications.

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- (w) For examining an application for an in-stream water right lease renewal, [\$50] \$100.
- (x) For submitting a claim of beneficial use under a permit having a priority date of July 9, 1987, or later, \$150.
- (y) For submitting a request no later than 60 days after cancellation of a permit under ORS 537.260 to reinstate the permit, \$400.
 - (z) For submitting a request for a basin program exception under ORS 536.295, \$500.
- (2)(a) The department may charge a dam owner an annual fee based upon the dam's hazard rating as determined by the department. The fees the department may charge the dam owner are:
 - (A) \$75 for a dam with a low hazard rating.
 - (B) \$150 for a dam with a significant hazard rating.
- (C) \$500 for a dam with a high hazard rating.
- (D) If the dam owner fails to pay an annual fee on or before six months after the billing date, a late fee of \$100.
- (b) If a dam owner fails to pay an annual fee or a late fee charged by the department, the department may, after giving the dam owner notice by certified mail, place a lien on the real property where the dam is located for the fees owed by the dam owner.
- [(2)] (3) Notwithstanding the fees established under subsection (1) of this section, the commission may establish lower examination and permit fees by rule for:
 - (a) The right to appropriate water for a storage project of five acre-feet or less; or
- (b) The right to appropriate water for the purpose of allowing the applicant to water livestock outside of a riparian area, as that term is defined in ORS 541.351.
- [(3)(a)] (4)(a) The director may refund all or part of a fee paid to the department under this section if the director determines that a refund of the fee is appropriate in the interests of fairness to the public or necessary to correct an error of the department.
- (b) The director may refund all or part of the protest fee described in subsection (1)(j) of this section to the legal owner or occupant who filed a protest under ORS 540.641 if an order of the Water Resources Commission establishes that all or part of a water right has not been canceled or modified under ORS 540.610 to 540.650.
- [(4)] (5) The director may waive all or part of a fee for a change to a water right permit under ORS 537.211 (4), a change to a water right subject to transfer under ORS 540.520 or 540.523 or an allocation of conserved water under ORS 537.470, if the change or allocation of conserved water is:
 - (a) Made pursuant to ORS 537.348;
 - (b) Necessary to complete a project funded under ORS 541.375; or

- (c) Approved by the State Department of Fish and Wildlife as a change or allocation of conserved water that will result in a net benefit to fish and wildlife habitat.
- [(5)] (6) Notwithstanding the fees established pursuant to this section, the commission may adopt by rule reduced fees for persons submitting materials to the department in a digital format approved by the department.
- [(6)] (7) All moneys received under this section, less any amounts refunded under subsection [(3)] (4) of this section, shall be deposited in the Water Resources Department Water Right Operating Fund.
- [(7)] (8) Notwithstanding subsection [(6)] (7) of this section, all fees received by the department for power purposes under ORS 543.280 shall be deposited in the Water Resources Department Hydroelectric Fund established by ORS 536.015.

SECTION 6. ORS 537.150 is amended to read:

- 537.150. (1) Within 15 days after receiving an application, the Water Resources Department shall determine whether the application contains the information listed under ORS 537.140 (1) and is complete and not defective, including the payment of all fees required under ORS 537.140 (5). If the department determines that the application is incomplete or defective or that not all fees have been paid, the department shall return the fees paid and the application.
- (2) Upon determining that an application contains the information listed under ORS 537.140 (1) and is complete and not defective, the department shall indorse on the application the date upon which the application was received at the department, which shall be the priority date for any water right issued in response to the application. All applications that comply with the provisions of law shall be recorded in a suitable book kept for that purpose.
- (3) If an application is complete and not defective, the department shall determine whether the proposed use is prohibited by ORS chapter 538. If the proposed use is prohibited by ORS chapter 538, the department shall reject the application and return all fees to the applicant with an explanation of the statutory prohibition.
- (4) If the proposed use is not prohibited by ORS chapter 538, the department shall undertake an initial review of the application and make a preliminary determination of:
 - (a) Whether the proposed use is restricted or limited by statute or rule;
- (b) The extent to which water is available from the proposed source during the times and in the amounts requested; and
- (c) Any other issue the department identifies as a result of the initial review that may preclude approval of or restrict the proposed use.
- (5) Upon completion of the initial review and no later than 30 days after determining an application to be complete and not defective as described in subsection (1) of this section, the department shall notify the applicant of its preliminary determinations and allow the applicant 14 days from the date of mailing within which to notify the department to stop processing the application or to proceed with the application. If the applicant notifies the department to stop processing the application, the department shall return the application and all fees paid in excess of [\$150] \$200. If the department receives no timely response from the applicant, the department shall proceed with the application.
- (6) Within seven days after proceeding with the application under subsection (5) of this section, the department shall give public notice of the application in the weekly notice published by the department. The notice shall include a request for comments on the application and information pertaining to how an interested person may obtain future notices about the application and a copy of

the proposed final order.

(7) Within 30 days after the public notice under subsection (6) of this section, any person interested in the application shall submit written comments to the department. Any person who asks to receive a copy of the department's proposed final order shall submit to the department the fee required under ORS 536.050 (1).

SECTION 7. ORS 537.153 is amended to read:

537.153. (1) Within 60 days after the Water Resources Department proceeds with the application under ORS 537.150 (5), the department shall complete application review and issue a proposed final order approving or denying the application or approving the application with modifications or conditions. The department may request the applicant to provide additional information needed to complete the review. If the department requests additional information, the request shall be specific and shall be sent to the applicant by registered mail. The department shall specify a date by which the information must be returned, which shall be not less than 10 days after the department mails the request to the applicant. If the department does not receive the information or a request for a time extension under ORS 537.175 by the date specified in the request, the department may reject the application and may refund fees in accordance with ORS 536.050 [(3)(a)] (4)(a). The time period specified by the department in a request for additional information shall allow the department to comply with the 60-day time limit established by this subsection.

- (2) In reviewing the application under subsection (1) of this section, the department shall presume that a proposed use will not impair or be detrimental to the public interest if the proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and 536.340 or given a preference under ORS 536.310 (12), if water is available, if the proposed use will not injure other water rights and if the proposed use complies with rules of the Water Resources Commission. This shall be a rebuttable presumption and may be overcome by a preponderance of evidence that either:
 - (a) One or more of the criteria for establishing the presumption are not satisfied; or
- (b) The proposed use will impair or be detrimental to the public interest as demonstrated in comments, in a protest under subsection (6) of this section or in a finding of the department that shows:
- (A) The specific public interest under ORS 537.170 (8) that would be impaired or detrimentally affected; and
 - (B) Specifically how the identified public interest would be impaired or detrimentally affected.
- (3) The proposed final order shall cite findings of fact and conclusions of law and shall include but need not be limited to:
 - (a) Confirmation or modification of the preliminary determinations made in the initial review;
- (b) A brief statement that explains the criteria considered relevant to the decision, including the applicable basin program and the compatibility of the proposed use with applicable land use plans;
 - (c) An assessment of water availability and the amount of water necessary for the proposed use;
 - (d) An assessment of whether the proposed use would result in injury to existing water rights;
- (e) An assessment of whether the proposed use would impair or be detrimental to the public interest as provided in ORS 537.170;
- (f) A draft permit, including any proposed conditions, or a recommendation to deny the application;
- (g) Whether the rebuttable presumption that the proposed use will not impair or be detrimental to the public interest has been established; and

- (h) The date by which protests to the proposed final order must be received by the department.
- (4) The department shall mail copies of the proposed final order to the applicant and to persons who have requested copies and paid the fee required under ORS 536.050 (1)(p). The department also shall publish notice of the proposed final order by publication in the weekly notice published by the department.
- (5) Any person who supports a proposed final order may request standing for purposes of participating in any contested case proceeding on the proposed final order or for judicial review of a final order. A request for standing shall be in writing and shall be accompanied by the fee established under ORS 536.050 (1)(n).
- (6) Any person may submit a protest against a proposed final order. A protest shall be in writing and shall include:
 - (a) The name, address and telephone number of the protestant;

- (b) A description of the protestant's interest in the proposed final order and, if the protestant claims to represent the public interest, a precise statement of the public interest represented;
- (c) A detailed description of how the action proposed in the proposed final order would impair or be detrimental to the protestant's interest;
- (d) A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
 - (e) Any citation of legal authority supporting the protest, if known; and
 - (f) [For persons other than the applicant,] The protest fee required under ORS 536.050.
- (7) Requests for standing and protests on the proposed final order shall be submitted within 45 days after publication of the notice of the proposed final order in the weekly notice published by the department. Any person who asks to receive a copy of the department's final order shall submit to the department the fee required under ORS 536.050 (1)(p), unless the person has previously requested copies and paid the required fee under ORS 537.150 (7), the person is a protestant and has paid the fee required under ORS 536.050 (1)(j) or the person has standing and has paid the fee under ORS 536.050 (1)(n).
- (8) Within 60 days after the close of the period for receiving protests, the Water Resources Director shall:
 - (a) Issue a final order as provided under ORS 537.170 (6); or
 - (b) Schedule a contested case hearing if a protest has been submitted and if:
- (A) Upon review of the issues, the director finds that there are significant disputes related to the proposed use of water; or
- (B) Within 30 days after the close of the period for submitting protests, the applicant requests a contested case hearing.

SECTION 8. ORS 537.610 is amended to read:

- 537.610. (1) The Water Resources Commission shall accept all registration statements referred to in ORS 537.605 completed and returned to the commission in proper form, endorse on the registration statement the date of the return and record each statement. Upon recording the statement, the commission shall issue to the registrant a certificate as evidence that the registration is completed.
- (2) The issuance of the certificate of registration serves as prima facie evidence that the registrant is entitled to a right to appropriate ground water and apply it to beneficial use to the extent and in the manner disclosed in the recorded registration statement and in the certificate of registration.

- (3) A certificate of registration issued under this section may not be construed as a final determination of any matter stated in the certificate of registration. The right of the registrant to appropriate ground water under a certificate of registration is subject to determination under ORS 537.670 to 537.695, and is not final or conclusive until so determined and a ground water right certificate issued. A right to appropriate ground water under a certificate of registration has a tentative priority from the date when the construction of the well was begun.
- (4) The commission shall adopt by rule the process and standards by which the commission will recognize changes in the place of use, type of use or point of appropriation for claims to appropriate ground water registered under this section. The commission shall adopt fees not to exceed [\$500] \$1,125 for actions taken to modify a certificate of registration.

SECTION 9. ORS 537.620 is amended to read:

- 537.620. (1) The Water Resources Department shall accept all applications for permits submitted under ORS 537.615 in proper form.
- (2) Within 15 days after receiving the application, the department shall determine whether the application contains the information listed under ORS 537.615 (2) and is complete and not defective, including the payment of all fees required under ORS 537.615 (5). If the department determines that the application is incomplete or defective or that not all fees have been paid, the department shall return the fees paid and the application to the applicant to remedy the defect. If an application is complete and not defective, the department shall indorse on the application the date upon which the application was received at the department, which shall be the priority date for any water right issued in response to the application.
- (3) Upon determining that an application is complete and not defective, the department shall determine whether the proposed use is prohibited by statute. If the proposed use is prohibited by statute, the department shall reject the application and return all fees to the applicant with an explanation of the statutory prohibition.
- (4) If the proposed use is not prohibited by statute, the department shall undertake an initial review of the application and make a preliminary determination of:
- (a) Whether the proposed use is restricted or limited by statute or rule or because the proposed use is located within a designated critical ground water area;
- (b) The extent to which water is available from the proposed source during the times and in the amounts requested; and
- (c) Any other issue the department identifies as a result of the initial review that may preclude approval of or restrict the proposed use.
- (5) Upon completion of the initial review and no later than 30 days after determining an application to be complete and not defective as described in subsection (2) of this section, the department shall notify the applicant of its preliminary determinations and allow the applicant 14 days from the date of mailing within which to notify the department to stop processing the application or to proceed with the application. If the applicant notifies the department to stop processing the application, the department shall return the application and all fees paid in excess of [\$150] \$200. If the department receives no timely response from the applicant, the department shall proceed with the application.
- (6) Within seven days after proceeding with the application under subsection (5) of this section, the department shall give public notice of the application in the weekly notice published by the department. The notice shall include a request for comments on the application and information pertaining to how an interested person may obtain future notices about the application and a copy of

the proposed final order.

(7) Within 30 days after the public notice under subsection (6) of this section, any person interested in the application shall submit written comments to the department. Any person who asks to receive a copy of the department's proposed final order shall submit to the department the fee required under ORS 536.050 (1)(p).

SECTION 10. ORS 537.621 is amended to read:

- 537.621. (1) Within 60 days after the Water Resources Department proceeds with the application under ORS 537.620 (5), the department shall complete application review and issue a proposed final order approving or denying the application or approving the application with modifications or conditions. The department may request the applicant to provide additional information needed to complete the review. If the department requests additional information, the request shall be specific and shall be sent to the applicant by registered mail. The department shall specify a date by which the information must be returned, which shall be not less than 10 days after the department mails the request to the applicant. If the department does not receive the information or a request for a time extension under ORS 537.627 by the date specified in the request, the department may reject the application and may refund fees in accordance with ORS 536.050 [(3)(a)] (4)(a). The time period specified by the department in a request for additional information shall allow the department to comply with the 60-day time limit established by this subsection.
- (2) In reviewing the application under subsection (1) of this section, the department shall determine whether the proposed use will ensure the preservation of the public welfare, safety and health as described in ORS 537.525. The department shall presume that a proposed use will ensure the preservation of the public welfare, safety and health if the proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and 536.340 or given a preference under ORS 536.310 (12), if water is available, if the proposed use will not injure other water rights and if the proposed use complies with rules of the Water Resources Commission. This shall be a rebuttable presumption and may be overcome by a preponderance of evidence that either:
 - (a) One or more of the criteria for establishing the presumption are not satisfied; or
- (b) The proposed use would not ensure the preservation of the public welfare, safety and health as demonstrated in comments, in a protest under subsection (7) of this section or in a finding of the department that shows:
- (A) The specific aspect of the public welfare, safety and health under ORS 537.525 that would be impaired or detrimentally affected; and
- (B) Specifically how the identified aspect of the public welfare, safety and health under ORS 537.525 would be impaired or be adversely affected.
- (3) The proposed final order shall cite findings of fact and conclusions of law and shall include but need not be limited to:
 - (a) Confirmation or modification of the preliminary determinations made in the initial review;
- (b) A brief statement that explains the criteria considered relevant to the decision, including the applicable basin program and the compatibility of the proposed use with applicable land use plans;
 - (c) An assessment of water availability and the amount of water necessary for the proposed use;
 - (d) An assessment of whether the proposed use would result in injury to existing water rights;
- (e) An assessment of whether the proposed use would ensure the preservation of the public welfare, safety and health as described in ORS 537.525;
- (f) A draft permit, including any proposed conditions, or a recommendation to deny the application;

- (g) Whether the rebuttable presumption under subsection (2) of this section has been established;
- (h) The date by which protests to the proposed final order must be received by the department; and
 - (i) The flow rate and duty of water allowed.

- (4) In establishing the flow rate and duty of water allowed, the department may consider a general basin-wide standard, but first shall evaluate information submitted by the applicant to demonstrate the need for a flow rate and duty higher than the general standard. If the applicant provides such information, the department shall authorize the requested rate and duty except upon specific findings related to the application to support a determination that a lesser amount is needed. If the applicant does not provide information to demonstrate the need for a flow rate and duty higher than the general basin-wide standard, the department may apply the general standards without specific findings related to the application.
- (5) The department shall mail copies of the proposed final order to the applicant and to persons who have requested copies and paid the fee required under ORS 536.050 (1)(p). The department also shall publish notice of the proposed final order by publication in the weekly notice published by the department.
- (6) Any person who supports a proposed final order may request standing for purposes of participating in any contested case proceeding on the proposed final order or for judicial review of a final order. A request for standing shall be in writing and shall be accompanied by the fee established under ORS 536.050 (1)(n).
- (7) Any person may submit a protest against a proposed final order. A protest shall be in writing and shall include:
 - (a) The name, address and telephone number of the protestant;
- (b) A description of the protestant's interest in the proposed final order, and if the protestant claims to represent the public interest, a precise statement of the public interest represented;
- (c) A detailed description of how the action proposed in the proposed final order would impair or be detrimental to the protestant's interest;
- (d) A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
 - (e) Any citation of legal authority supporting the protest, if known; and
 - (f) [For persons other than the applicant,] The protest fee required under ORS 536.050.
- (8) Requests for standing and protests on the proposed final order shall be submitted within 45 days after publication of the notice of the proposed final order in the weekly notice published by the department. Any person who asks to receive a copy of the department's final order shall submit to the department the fee required under ORS 536.050 (1)(p), unless the person has previously requested copies and paid the required fee under ORS 537.620 (7), the person is a protestant and has paid the fee required under ORS 536.050 (1)(j) or the person has standing and has paid the fee under ORS 536.050 (1)(n).
- (9) Within 60 days after the close of the period for receiving protests, the Water Resources Director shall:
 - (a) Issue a final order as provided under ORS 537.625 (1); or
 - (b) Schedule a contested case hearing if a protest has been submitted and if:
- (A) Upon review of the issues, the director finds that there are significant disputes related to the proposed use of water; or
 - (B) Within 30 days after the close of the period for submitting protests, the applicant requests

1 a contested case hearing.

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- **SECTION 11.** ORS 537.785 is amended to read:
- 3 537.785. (1) In the administration of ORS 537.505 to 537.795 and 537.992, the Water Resources
- 4 Commission shall collect in advance, the fees set forth in ORS [536.050 and] 539.081 for any service similar to any of those referred to in ORS [536.050 or] 539.081.
 - (2) All fees collected by the commission under subsection (1) of this section shall be paid into the General Fund of the State Treasury.
 - SECTION 12. ORS 536.050, as amended by section 5 of this 2009 Act, is amended to read:
- 9 536.050. (1) The Water Resources Department may collect the following fees in advance:
- 10 (a) For examining an application for a permit:
- 11 (A) To appropriate water, except as provided under ORS 543.280 for an application for a hy-12 droelectric project:
 - (i) A base fee of [\$700] \$500 for an appropriation of water through a single use, point of diversion or point of appropriation;
 - (ii) [\$250] \$200 for the first second-foot or fraction thereof appropriated under the permit;
 - (iii) [\$250] \$100 for each additional second-foot or fraction thereof appropriated under the permit;
- (iv) [\$250] **\$200** for each additional use, point of diversion or point of appropriation included in the application; **and**
 - (v) If appropriating stored water, [\$25] **\$20** for the first acre-foot or fraction thereof up to 20 acre-feet, plus \$1 for each additional acre-foot or fraction thereof.[; and]
 - [(vi) If appropriating ground water, in addition to any other fees, \$300 for each application filed.]
- 22 (B) To store water under ORS 537.400 or 537.534 (4):
- 23 (i) A base fee of [\$700] \$500; and
- 24 (ii) [\$25] **\$20** for the first acre-foot or fraction thereof up to 20 acre-feet, plus \$1 for each additional acre-foot or fraction thereof.[; and]
- 26 [(iii) \$100 for each additional storage location.]
- 27 (C) To exclusively appropriate stored water:
- 28 (i) A base fee of [\$400] \$250; and
 - (ii) [\$25] \$15 for the first acre-foot or fraction thereof up to [20] 10 acre-feet, plus \$1 for each additional acre-foot or fraction thereof.
- 31 (b) For **recording** a permit [issued under ORS 537.147, 537.211, 537.409 or 537.625] to appropriate 32 or store water, \$300.[:]
 - [(A) A base fee of \$400 for recording the permit; and]
 - [(B) An additional fee of \$500 if the permit is issued pursuant to a final order that contains provisions requested by the applicant for mitigating impacts to the proposed water source.]
 - (c) For filing and recording the assignment or partial assignment of a water right application, permit or license under ORS 537.220 or 537.635, [\$75] \$50.
- 38 (d) For copying records in the department, \$2 for the first page and 50 cents for each additional page.
- 40 (e) For certifying copies, documents, records or maps, \$10 for each certificate.
- 41 (f) For a blueprint copy of any map or drawing, the actual cost of the work.
 - (g) For a computer-generated map, the actual cost of the work.
- 43 (h) For examining an application for approval of a change to an existing water right or permit:
- 44 (A) A base fee of [\$900] \$400 for a change to a single water right or permit;
- 45 (B) [\$700] \$400 for each additional type of change requested;

- (C) For a request for a change in place of use or type of use or for a water exchange under ORS 540.533, [\$250] \$200 for each second-foot or fraction thereof requested beyond the first second-foot; and
 - (D) [\$400] \$200 for each additional water right or permit included in the application.[; and]
 - [(E) An additional fee of \$300 per application, if the application is for an additional point of appropriation, a change in a point of appropriation or a change from surface water to ground water or for substitution as described in ORS 540.524.]
 - (i) For examining an application for a temporary change in place of use under ORS 540.523, for a temporary transfer under ORS 540.585 or for a temporary change in place of use, a change in the point of diversion to allow for the appropriation of ground water or a change of a primary right to a supplemental right under ORS 540.570, a base fee of [\$600] \$200 for the first water right or permit, plus [\$200] \$50 for each additional water right or permit included in the application and:
 - (A) For nonirrigation uses, [\$150] **\$80** for each second-foot or fraction thereof requested beyond the first second-foot; or
 - (B) For irrigation uses, [\$2] \$1 per acre of land irrigated or, if the application and required map are submitted to the department in a department-approved digital format, [50] 25 cents per acre of land irrigated.
 - (j) For submitting a protest to the department, \$350.[:]
 - [(A) \$600 if the protest is by a nonapplicant; and]
- [(B) \$300 if the protest is by an applicant.]

- (k) For filing an application for extension of time within which irrigation or other works shall be completed or a water right perfected, [\$500] \$350.
 - (L) For a limited license under ORS 537.143 or 537.534 (2), the fee established by rule by the Water Resources Commission.
 - (m) For filing, examining and certifying a petition under ORS 541.329, [\$300] \$250 plus 10 cents per acre of water involved in the application. For purposes of computing this fee, when any acreage within a quarter quarter of a section is involved, the 10 cents per acre shall apply to all acres in that quarter quarter of a section. Notwithstanding the fee amount established in this paragraph, a district notifying the department under ORS 541.327 (4) shall pay the actual cost of filing, examining and certifying the petition.
 - (n) For requesting standing under ORS 537.153, 537.621 or 543A.120, [\$150] \$100.
 - (o) For participating in a contested case proceeding under ORS 537.170, 537.622 or 543A.130, [\$350] \$250.
 - (p) Except for an applicant, for obtaining a copy of both a proposed final order and a final order for a water right application under ORS 537.140 to 537.252, 537.505 to 537.795 or 543A.005 to 543A.300 or an extension issued under ORS 537.230, 537.248 or 537.630, [\$20] \$10.
 - (q) For examining an application to store water under ORS 537.409:
 - (A) A base fee of [\$300] **\$80**; and
 - (B) [\$25] **\$20** for each acre-foot or fraction thereof.
- 40 (r) For submitting a notice of intent under ORS 543A.030 or 543A.075, the amount established 41 by the Water Resources Director under ORS 543A.410.
 - (s) For examining an application for a substitution made under ORS 540.524, \$280.[:]
 - [(A) A base fee of \$630 for the first well substitution; and]
- 44 [(B) A fee of \$300 for each additional well substitution.]
- 45 (t) For examining an application for an allocation of conserved water under ORS 537.455 to

1 537.500**, \$700.**[:]

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- 2 [(A) A base fee of \$850 for the first water right that is part of the allocation; and]
- 3 [(B) An additional fee of \$300 for each water right that is part of the allocation beyond the first 4 water right.]
 - (u) For submitting a water management and conservation plan pursuant to rules of the commission:
 - (A) [\$400] \$250, if the plan is submitted by an agricultural water supplier;
- 8 (B) [\$800] **\$500**, if the plan is submitted by a municipal water supplier serving a population of 1,000 or fewer persons; or
- 10 (C) [\$1,600] **\$1,000**, if the plan is submitted by a municipal water supplier serving a population of more than 1,000 persons.
 - (v) For examining a new application for an in-stream water right lease under ORS 537.348:
 - (A) [\$400] **\$200** for an application for a lease with four or more landowners or four or more water rights; or
 - (B) [\$250] **\$100** for all other applications.
 - (w) For examining an application for an in-stream water right lease renewal, [\$100] \$50.
- [(x) For submitting a claim of beneficial use under a permit having a priority date of July 9, 1987, or later, \$150.]
 - [(y) For submitting a request no later than 60 days after cancellation of a permit under ORS 537.260 to reinstate the permit, \$400.]
 - [(z) For submitting a request for a basin plan exception under ORS 536.295, \$500.]
- [(2)(a) The department may charge a dam owner an annual fee based upon the dam's hazard rating as determined by the department. The fees the department may charge the dam owner are:]
 - [(A) \$75 for a dam with a low hazard rating.]
 - [(B) \$150 for a dam with a significant hazard rating.]
 - [(C) \$500 for a dam with a high hazard rating.]
- [(D) If the dam owner fails to pay an annual fee on or before six months after the billing date, a late fee of \$100.]
 - [(b) If a dam owner fails to pay an annual fee or a late fee charged by the department, the department may, after giving the dam owner notice by certified mail, place a lien on the real property where the dam is located for the fees owed by the dam owner.]
 - [(3)] (2) Notwithstanding the fees established under subsection (1) of this section, the commission may establish lower examination and permit fees by rule for:
 - (a) The right to appropriate water for a storage project of five acre-feet or less; or
 - (b) The right to appropriate water for the purpose of allowing the applicant to water livestock outside of a riparian area, as that term is defined in ORS 541.351.
 - [(4)(a)] (3)(a) The director may refund all or part of a fee paid to the department under this section if the director determines that a refund of the fee is appropriate in the interests of fairness to the public or necessary to correct an error of the department.
 - (b) The director may refund all or part of the protest fee described in subsection (1)(j) of this section to the legal owner or occupant who filed a protest under ORS 540.641 if an order of the Water Resources Commission establishes that all or part of a water right has not been canceled or modified under ORS 540.610 to 540.650.
- 44 [(5)] (4) The director may waive all or part of a fee for a change to a water right permit under 45 ORS 537.211 (4), a change to a water right subject to transfer under ORS 540.520 or 540.523 or an

allocation of conserved water under ORS 537.470, if the change or allocation of conserved water is:

(a) Made pursuant to ORS 537.348;

- (b) Necessary to complete a project funded under ORS 541.375; or
- (c) Approved by the State Department of Fish and Wildlife as a change or allocation of conserved water that will result in a net benefit to fish and wildlife habitat.
- [(6)] (5) Notwithstanding the fees established pursuant to this section, the commission may adopt by rule reduced fees for persons submitting materials to the department in a digital format approved by the department.
- [(7)] (6) All moneys received under this section, less any amounts refunded under subsection [(4)] (3) of this section, shall be deposited in the Water Resources Department Water Right Operating Fund.
- [(8)] (7) Notwithstanding subsection [(7)] (6) of this section, all fees received by the department for power purposes under ORS 543.280 shall be deposited in the Water Resources Department Hydroelectric Fund established by ORS 536.015.

SECTION 13. ORS 537.150, as amended by section 6 of this 2009 Act, is amended to read:

- 537.150. (1) Within 15 days after receiving an application, the Water Resources Department shall determine whether the application contains the information listed under ORS 537.140 (1) and is complete and not defective, including the payment of all fees required under ORS 537.140 (5). If the department determines that the application is incomplete or defective or that not all fees have been paid, the department shall return the fees paid and the application.
- (2) Upon determining that an application contains the information listed under ORS 537.140 (1) and is complete and not defective, the department shall indorse on the application the date upon which the application was received at the department, which shall be the priority date for any water right issued in response to the application. All applications that comply with the provisions of law shall be recorded in a suitable book kept for that purpose.
- (3) If an application is complete and not defective, the department shall determine whether the proposed use is prohibited by ORS chapter 538. If the proposed use is prohibited by ORS chapter 538, the department shall reject the application and return all fees to the applicant with an explanation of the statutory prohibition.
- (4) If the proposed use is not prohibited by ORS chapter 538, the department shall undertake an initial review of the application and make a preliminary determination of:
 - (a) Whether the proposed use is restricted or limited by statute or rule;
- (b) The extent to which water is available from the proposed source during the times and in the amounts requested; and
- (c) Any other issue the department identifies as a result of the initial review that may preclude approval of or restrict the proposed use.
- (5) Upon completion of the initial review and no later than 30 days after determining an application to be complete and not defective as described in subsection (1) of this section, the department shall notify the applicant of its preliminary determinations and allow the applicant 14 days from the date of mailing within which to notify the department to stop processing the application or to proceed with the application. If the applicant notifies the department to stop processing the application, the department shall return the application and all fees paid in excess of [\$200] \$150. If the department receives no timely response from the applicant, the department shall proceed with the application.
 - (6) Within seven days after proceeding with the application under subsection (5) of this section,

the department shall give public notice of the application in the weekly notice published by the department. The notice shall include a request for comments on the application and information pertaining to how an interested person may obtain future notices about the application and a copy of the proposed final order.

(7) Within 30 days after the public notice under subsection (6) of this section, any person interested in the application shall submit written comments to the department. Any person who asks to receive a copy of the department's proposed final order shall submit to the department the fee required under ORS 536.050 (1).

SECTION 14. ORS 537.153, as amended by section 7 of this 2009 Act, is amended to read:

537.153. (1) Within 60 days after the Water Resources Department proceeds with the application under ORS 537.150 (5), the department shall complete application review and issue a proposed final order approving or denying the application or approving the application with modifications or conditions. The department may request the applicant to provide additional information needed to complete the review. If the department requests additional information, the request shall be specific and shall be sent to the applicant by registered mail. The department shall specify a date by which the information must be returned, which shall be not less than 10 days after the department mails the request to the applicant. If the department does not receive the information or a request for a time extension under ORS 537.175 by the date specified in the request, the department may reject the application and may refund fees in accordance with ORS 536.050 [(4)(a)] (3)(a). The time period specified by the department in a request for additional information shall allow the department to comply with the 60-day time limit established by this subsection.

- (2) In reviewing the application under subsection (1) of this section, the department shall presume that a proposed use will not impair or be detrimental to the public interest if the proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and 536.340 or given a preference under ORS 536.310 (12), if water is available, if the proposed use will not injure other water rights and if the proposed use complies with rules of the Water Resources Commission. This shall be a rebuttable presumption and may be overcome by a preponderance of evidence that either:
 - (a) One or more of the criteria for establishing the presumption are not satisfied; or
- (b) The proposed use will impair or be detrimental to the public interest as demonstrated in comments, in a protest under subsection (6) of this section or in a finding of the department that shows:
- (A) The specific public interest under ORS 537.170 (8) that would be impaired or detrimentally affected; and
 - (B) Specifically how the identified public interest would be impaired or detrimentally affected.
- (3) The proposed final order shall cite findings of fact and conclusions of law and shall include but need not be limited to:
 - (a) Confirmation or modification of the preliminary determinations made in the initial review;
- (b) A brief statement that explains the criteria considered relevant to the decision, including the applicable basin program and the compatibility of the proposed use with applicable land use plans;
 - (c) An assessment of water availability and the amount of water necessary for the proposed use;
 - (d) An assessment of whether the proposed use would result in injury to existing water rights;
- (e) An assessment of whether the proposed use would impair or be detrimental to the public interest as provided in ORS 537.170;
 - (f) A draft permit, including any proposed conditions, or a recommendation to deny the appli-

1 cation;

- (g) Whether the rebuttable presumption that the proposed use will not impair or be detrimental to the public interest has been established; and
 - (h) The date by which protests to the proposed final order must be received by the department.
- (4) The department shall mail copies of the proposed final order to the applicant and to persons who have requested copies and paid the fee required under ORS 536.050 (1)(p). The department also shall publish notice of the proposed final order by publication in the weekly notice published by the department.
- (5) Any person who supports a proposed final order may request standing for purposes of participating in any contested case proceeding on the proposed final order or for judicial review of a final order. A request for standing shall be in writing and shall be accompanied by the fee established under ORS 536.050 (1)(n).
- (6) Any person may submit a protest against a proposed final order. A protest shall be in writing and shall include:
 - (a) The name, address and telephone number of the protestant;
- (b) A description of the protestant's interest in the proposed final order and, if the protestant claims to represent the public interest, a precise statement of the public interest represented;
- (c) A detailed description of how the action proposed in the proposed final order would impair or be detrimental to the protestant's interest;
- (d) A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
 - (e) Any citation of legal authority supporting the protest, if known; and
 - (f) For persons other than the applicant, the protest fee required under ORS 536.050.
- (7) Requests for standing and protests on the proposed final order shall be submitted within 45 days after publication of the notice of the proposed final order in the weekly notice published by the department. Any person who asks to receive a copy of the department's final order shall submit to the department the fee required under ORS 536.050 (1)(p), unless the person has previously requested copies and paid the required fee under ORS 537.150 (7), the person is a protestant and has paid the fee required under ORS 536.050 (1)(j) or the person has standing and has paid the fee under ORS 536.050 (1)(n).
- (8) Within 60 days after the close of the period for receiving protests, the Water Resources Director shall:
 - (a) Issue a final order as provided under ORS 537.170 (6); or
 - (b) Schedule a contested case hearing if a protest has been submitted and if:
- (A) Upon review of the issues, the director finds that there are significant disputes related to the proposed use of water; or
- (B) Within 30 days after the close of the period for submitting protests, the applicant requests a contested case hearing.

SECTION 15. ORS 537.610, as amended by section 8 of this 2009 Act, is amended to read:

537.610. (1) The Water Resources Commission shall accept all registration statements referred to in ORS 537.605 completed and returned to the commission in proper form, endorse on the registration statement the date of the return and record each statement. Upon recording the statement, the commission shall issue to the registrant a certificate as evidence that the registration is completed.

(2) The issuance of the certificate of registration serves as prima facie evidence that the regis-

trant is entitled to a right to appropriate ground water and apply it to beneficial use to the extent and in the manner disclosed in the recorded registration statement and in the certificate of registration.

- (3) A certificate of registration issued under this section may not be construed as a final determination of any matter stated in the certificate of registration. The right of the registrant to appropriate ground water under a certificate of registration is subject to determination under ORS 537.670 to 537.695, and is not final or conclusive until so determined and a ground water right certificate issued. A right to appropriate ground water under a certificate of registration has a tentative priority from the date when the construction of the well was begun.
- (4) The commission shall adopt by rule the process and standards by which the commission will recognize changes in the place of use, type of use or point of appropriation for claims to appropriate ground water registered under this section. The commission shall adopt fees not to exceed [\$1,125] \$500 for actions taken to modify a certificate of registration.

SECTION 16. ORS 537.620, as amended by section 9 of this 2009 Act, is amended to read:

537.620. (1) The Water Resources Department shall accept all applications for permits submitted under ORS 537.615 in proper form.

- (2) Within 15 days after receiving the application, the department shall determine whether the application contains the information listed under ORS 537.615 (2) and is complete and not defective, including the payment of all fees required under ORS 537.615 (5). If the department determines that the application is incomplete or defective or that not all fees have been paid, the department shall return the fees paid and the application to the applicant to remedy the defect. If an application is complete and not defective, the department shall indorse on the application the date upon which the application was received at the department, which shall be the priority date for any water right issued in response to the application.
- (3) Upon determining that an application is complete and not defective, the department shall determine whether the proposed use is prohibited by statute. If the proposed use is prohibited by statute, the department shall reject the application and return all fees to the applicant with an explanation of the statutory prohibition.
- (4) If the proposed use is not prohibited by statute, the department shall undertake an initial review of the application and make a preliminary determination of:
- (a) Whether the proposed use is restricted or limited by statute or rule or because the proposed use is located within a designated critical ground water area;
- (b) The extent to which water is available from the proposed source during the times and in the amounts requested; and
- (c) Any other issue the department identifies as a result of the initial review that may preclude approval of or restrict the proposed use.
- (5) Upon completion of the initial review and no later than 30 days after determining an application to be complete and not defective as described in subsection (2) of this section, the department shall notify the applicant of its preliminary determinations and allow the applicant 14 days from the date of mailing within which to notify the department to stop processing the application or to proceed with the application. If the applicant notifies the department to stop processing the application, the department shall return the application and all fees paid in excess of [\$200] \$150. If the department receives no timely response from the applicant, the department shall proceed with the application.
 - (6) Within seven days after proceeding with the application under subsection (5) of this section,

the department shall give public notice of the application in the weekly notice published by the department. The notice shall include a request for comments on the application and information pertaining to how an interested person may obtain future notices about the application and a copy of the proposed final order.

(7) Within 30 days after the public notice under subsection (6) of this section, any person interested in the application shall submit written comments to the department. Any person who asks to receive a copy of the department's proposed final order shall submit to the department the fee required under ORS 536.050 (1)(p).

SECTION 17. ORS 537.621, as amended by section 10 of this 2009 Act, is amended to read:

537.621. (1) Within 60 days after the Water Resources Department proceeds with the application under ORS 537.620 (5), the department shall complete application review and issue a proposed final order approving or denying the application or approving the application with modifications or conditions. The department may request the applicant to provide additional information needed to complete the review. If the department requests additional information, the request shall be specific and shall be sent to the applicant by registered mail. The department shall specify a date by which the information must be returned, which shall be not less than 10 days after the department mails the request to the applicant. If the department does not receive the information or a request for a time extension under ORS 537.627 by the date specified in the request, the department may reject the application and may refund fees in accordance with ORS $536.050 \ [(4)(a)] \ (3)(a)$. The time period specified by the department in a request for additional information shall allow the department to comply with the 60-day time limit established by this subsection.

- (2) In reviewing the application under subsection (1) of this section, the department shall determine whether the proposed use will ensure the preservation of the public welfare, safety and health as described in ORS 537.525. The department shall presume that a proposed use will ensure the preservation of the public welfare, safety and health if the proposed use is allowed in the applicable basin program established pursuant to ORS 536.300 and 536.340 or given a preference under ORS 536.310 (12), if water is available, if the proposed use will not injure other water rights and if the proposed use complies with rules of the Water Resources Commission. This shall be a rebuttable presumption and may be overcome by a preponderance of evidence that either:
 - (a) One or more of the criteria for establishing the presumption are not satisfied; or
- (b) The proposed use would not ensure the preservation of the public welfare, safety and health as demonstrated in comments, in a protest under subsection (7) of this section or in a finding of the department that shows:
- (A) The specific aspect of the public welfare, safety and health under ORS 537.525 that would be impaired or detrimentally affected; and
- (B) Specifically how the identified aspect of the public welfare, safety and health under ORS 537.525 would be impaired or be adversely affected.
- (3) The proposed final order shall cite findings of fact and conclusions of law and shall include but need not be limited to:
 - (a) Confirmation or modification of the preliminary determinations made in the initial review;
- (b) A brief statement that explains the criteria considered relevant to the decision, including the applicable basin program and the compatibility of the proposed use with applicable land use plans;
 - (c) An assessment of water availability and the amount of water necessary for the proposed use;
 - (d) An assessment of whether the proposed use would result in injury to existing water rights;
 - (e) An assessment of whether the proposed use would ensure the preservation of the public

welfare, safety and health as described in ORS 537.525;

- (f) A draft permit, including any proposed conditions, or a recommendation to deny the application;
 - (g) Whether the rebuttable presumption under subsection (2) of this section has been established;
- (h) The date by which protests to the proposed final order must be received by the department; and
 - (i) The flow rate and duty of water allowed.
- (4) In establishing the flow rate and duty of water allowed, the department may consider a general basin-wide standard, but first shall evaluate information submitted by the applicant to demonstrate the need for a flow rate and duty higher than the general standard. If the applicant provides such information, the department shall authorize the requested rate and duty except upon specific findings related to the application to support a determination that a lesser amount is needed. If the applicant does not provide information to demonstrate the need for a flow rate and duty higher than the general basin-wide standard, the department may apply the general standards without specific findings related to the application.
- (5) The department shall mail copies of the proposed final order to the applicant and to persons who have requested copies and paid the fee required under ORS 536.050 (1)(p). The department also shall publish notice of the proposed final order by publication in the weekly notice published by the department.
- (6) Any person who supports a proposed final order may request standing for purposes of participating in any contested case proceeding on the proposed final order or for judicial review of a final order. A request for standing shall be in writing and shall be accompanied by the fee established under ORS 536.050 (1)(n).
- (7) Any person may submit a protest against a proposed final order. A protest shall be in writing and shall include:
 - (a) The name, address and telephone number of the protestant;
- (b) A description of the protestant's interest in the proposed final order, and if the protestant claims to represent the public interest, a precise statement of the public interest represented;
- (c) A detailed description of how the action proposed in the proposed final order would impair or be detrimental to the protestant's interest;
- (d) A detailed description of how the proposed final order is in error or deficient and how to correct the alleged error or deficiency;
 - (e) Any citation of legal authority supporting the protest, if known; and
 - (f) For persons other than the applicant, the protest fee required under ORS 536.050.
- (8) Requests for standing and protests on the proposed final order shall be submitted within 45 days after publication of the notice of the proposed final order in the weekly notice published by the department. Any person who asks to receive a copy of the department's final order shall submit to the department the fee required under ORS 536.050 (1)(p), unless the person has previously requested copies and paid the required fee under ORS 537.620 (7), the person is a protestant and has paid the fee required under ORS 536.050 (1)(j) or the person has standing and has paid the fee under ORS 536.050 (1)(n).
- (9) Within 60 days after the close of the period for receiving protests, the Water Resources Director shall:
- (a) Issue a final order as provided under ORS 537.625 (1); or
- (b) Schedule a contested case hearing if a protest has been submitted and if:

- (A) Upon review of the issues, the director finds that there are significant disputes related to
 the proposed use of water; or

 (B) Within 30 days after the close of the period for submitting protests, the applicant requests
 a contested case hearing.
 - <u>SECTION 18.</u> The amendments to ORS 536.050, 537.150, 537.153, 537.610, 537.620 and 537.621 by sections 12 to 17 of this 2009 Act become operative July 1, 2013.
- SECTION 19. This 2009 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2009 Act takes effect July 1, 2009.
