SENATE AMENDMENTS TO SENATE BILL 767

By COMMITTEE ON EDUCATION AND GENERAL GOVERNMENT

May 1

- On page 1 of the printed bill, line 2, delete "and" and delete "338.025,".
- In line 3, after "338.045," delete the rest of the line and insert "338.055, 338.065, 338.095 and 338.105; and declaring an emergency.".
- Delete lines 5 through 27 and delete pages 2 through 6 and insert:
- 5 "SECTION 1. ORS 338.005 is amended to read:
- 6 "338.005. As used in this chapter, unless the context requires otherwise:
- 7 "(1) 'Applicant' means any person or group that develops and submits a written proposal for a 8 public charter school to a sponsor.
 - "(2) 'Public charter school' means an elementary or secondary school offering a comprehensive instructional program operating under a written agreement entered into between a sponsor and an applicant and operating pursuant to this chapter.
- "(3) 'Remote and necessary school district' means a school district that offers kindergarten through grade 12 and has:
 - "(a) An average daily membership (ADM), as defined in ORS 327.006, in the prior fiscal year of less than 110; and
- 16 "(b) A school that is located, by the nearest traveled road, more than 20 miles from the nearest 17 school or from a city with a population of more than 5,000.
 - "(4) 'Sponsor' means:

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- "(a) The board of the common school district or the union high school district in which the public charter school is located that has developed a written charter with an applicant to create a public charter school.
- 22 "(b) The State Board of Education pursuant to ORS 338.075.
- 23 "(5)(a) 'Virtual public charter school' means a public charter school that provides online courses.
 - "(b) 'Virtual public charter school' does not include a public charter school that primarily serves students in a physical location.
 - "SECTION 2. ORS 338.035 is amended to read:
- 28 "338.035. (1) A public charter school may be established:
- 29 "(a) As a new public school;
- 30 "(b) As a virtual public charter school;
- "(b) (c) From an existing public school or a portion of the school; or
- 32 "[(c)] (d) From an existing alternative education program, as defined in ORS 336.615.
- 33 "(2)(a) Before a public charter school may operate as a public charter school, it must:
- 34 "(A) Be approved by a sponsor;
- 35 "(B) Be established as a nonprofit organization under the laws of Oregon; and

- 1 "(C) Have applied to qualify as an exempt organization under section 501(c)(3) of the Internal Revenue Code.
- 3 "(b) Notwithstanding paragraph (a) of this subsection, the requirements of paragraph (a)(B) and 4 (C) of this subsection do not apply to:
 - "(A) A school in a school district that is composed of only one school; and
 - "(B) A school in a school district that is a remote and necessary school district on the date the school first begins operation as a public charter school.
 - "(3) An applicant seeking to establish a public charter school shall submit a proposal pursuant to ORS 338.045 to the school district board of the school district within which the public charter school will be located at least 120 days prior to the date upon which the public charter school would begin operating. However, it is recommended that an applicant consult with the school district board prior to submitting a proposal.
 - "(4) An applicant seeking to establish a public charter school shall provide to the State Board of Education a copy of any proposal submitted to a school district board under ORS 338.045 and a copy of any subsequent approval by the school district board.
 - "(5)(a) One or more, but not all, schools in a school district may become public charter schools.
 - "(b) Notwithstanding paragraph (a) of this subsection, a school in a school district that is composed of only one school may become a public charter school.
 - "(6)(a) A school district board or the State Board of Education may not approve a public charter school proposal that authorizes the conversion of any private school that is tuition based to a public charter school.
 - "(b) Notwithstanding paragraph (a) of this subsection, a school district board or the State Board of Education may authorize the conversion of an existing alternative education program, as defined in ORS 336.615, to a public charter school.
 - "(7) A school district board or the State Board of Education may not approve a public charter school proposal that is affiliated with a nonpublic sectarian school or a religious institution.
 - "SECTION 3. The amendments to ORS 338.035 by section 2 of this 2009 Act apply to all public charter schools operating in this state prior to, on or after the effective date of this 2009 Act.
 - "SECTION 4. ORS 338.045 is amended to read:
 - "338.045. (1) An applicant seeking to establish a public charter school shall submit a written proposal to a school district board.
 - "(2) The proposal shall include, but need not be limited to:
 - "(a) The identification of the applicant;

- "(b) The name of the proposed public charter school;
- "(c) A description of the philosophy and mission of the public charter school;
 - "(d) A description of the curriculum of the public charter school;
- "(e) A description of the expected results of the curriculum and the verified methods of measuring and reporting objective results that will show the growth of knowledge of students attending the public charter school and allow comparisons with public schools;
 - "(f) The governance structure of the public charter school;
 - "(g) The projected enrollment to be maintained and the ages or grades to be served;
- "(h) The target population of students the public charter school will be designed to serve;
- 44 "(i) A description of any distinctive learning or teaching techniques to be used in the public charter school;

- "(j) The legal address, facilities and physical location of the public charter school, if known;
- 2 "(k) A description of admission policies and application procedures;
 - "(L) The statutes and rules that shall apply to the public charter school;
 - "(m) The proposed budget and financial plan for the public charter school and evidence that the proposed budget and financial plan for the public charter school are financially sound;
 - "(n) A description of the financial management systems for the public charter school and a plan for having the financial management systems in place at the time the school begins operating;
 - "[(n)] (o) The standards for behavior and the procedures for the discipline, suspension or expulsion of students;
 - "[(o)] (p) The proposed school calendar for the public charter school, including the length of the school day and school year;
 - "[(p)] (q) A description of the proposed staff members and required qualifications of teachers at the public charter school;
 - "[(q)] (r) The date upon which the public charter school would begin operating;
 - "[(r)] (s) The arrangements for any necessary special education and related services provided pursuant to ORS 338.165 for children with disabilities who may attend the public charter school;
 - "[(s)] (t) Information on the manner in which community groups may be involved in the planning and development process of the public charter school;
 - "[(t)] (**u**) The term of the charter;

- "[(u)] (v) The plan for performance bonding or insuring the public charter school, including buildings and liabilities;
- "[(v)] (w) A proposed plan for the placement of public charter school teachers, other school employees and students of the public charter school upon termination or nonrenewal of a charter;
 - "[(w)] (x) The manner in which the program review and fiscal audit will be conducted; and
 - "[(x)] (y) In the case of an existing public school being converted to charter status:
- "(A) The alternative arrangements for students who choose not to attend the public charter school and for teachers and other school employees who choose not to participate in the public charter school; and
- "(B) The relationship that will exist between the public charter school and its employees, including evidence that the terms and conditions of employment have been addressed with affected employees and their recognized representative, if any.
- "(3) In addition to the requirements of subsection (2) of this section, the school district board may require any additional information the board considers relevant to the formation or operation of a public charter school.
- "(4) At the request of the applicant, the school district board may provide technical assistance in developing the proposal for operation of the public charter school.
- "(5) School districts, education service districts and other public bodies, as defined in ORS 174.109, shall make available to the public lists of vacant and unused public buildings and portions of buildings that may be suitable for the operation of a public charter school. The lists shall be provided to developing or operating public charter schools within 30 days of a written request. Nothing in this subsection requires the owner of a building on the list to sell or lease the building or any portion of the building to a public charter school or a public charter school governing body.
 - "SECTION 5. ORS 338.055 is amended to read:
- "338.055. (1) Within 60 days of receipt of a proposal submitted under ORS 338.045, the school

district board shall hold a public hearing on the provisions of the proposal.

- "(2) The school district board shall evaluate a proposal in good faith using the following criteria:
- "(a) The demonstrated, sustainable support for the public charter school by teachers, parents, students and other community members, including comments received at the public hearing held under subsection (1) of this section;
- "(b) The demonstrated financial stability of the public charter school, including the demonstrated ability of the school to have a sound financial management system in place at the time the school begins operating;
- "(c) The capability of the applicant, in terms of support and planning, to provide comprehensive instructional programs to students pursuant to an approved proposal;
- "(d) The capability of the applicant, in terms of support and planning, to specifically provide, pursuant to an approved proposal, comprehensive instructional programs to students identified by the applicant as academically low achieving;
 - "(e) The extent to which the proposal addresses the information required in ORS 338.045;
- "(f) Whether the value of the public charter school is outweighed by any directly identifiable, significant and adverse impact on the quality of the public education of students residing in the school district in which the public charter school will be located;
- "(g) Whether there are arrangements for any necessary special education and related services for children with disabilities pursuant to ORS 338.165; and
- "(h) Whether there are alternative arrangements for students and for teachers and other school employees who choose not to attend or who choose not to be employed by the public charter school.
- "(3) The school district board must approve a proposal or state in writing the reasons for disapproving a proposal within 30 days after the public hearing held under subsection (1) of this section.
- "(4) Written notice of the school district board's action shall be sent to the applicant. If the proposal is not approved, the reasons for the denial and suggested remedial measures, if any, shall be clearly stated in the notice sent by the school district board to the applicant. If the proposal is not approved, the applicant may amend the proposal to address objections and any suggested remedial measures and resubmit the proposal to the school district board. The school district board shall approve or disapprove the resubmitted proposal within 20 days after receiving it. If the proposal is not approved, the applicant may appeal the decision of the school district board to the State Board of Education.
- "(5) Individual elements in a public charter school proposal may be changed through the proposal and chartering process.
- "(6) A proposal to convert an existing public school to a public charter school must be approved by the school district board of the public school.
- "(7) The school district board or the State Board of Education shall not charge any fee to applicants for the proposal process.
- "(8) Upon request by a school district, the State Board of Education may grant an extension of any timeline required by this section if the district has good cause for requesting the extension.
- "SECTION 6. The amendments to ORS 338.045 and 338.055 by sections 4 and 5 of this 2009 Act apply to proposals submitted on or after the effective date of this 2009 Act.
 - "SECTION 7. Section 8 of this 2009 Act is added to and made a part of ORS chapter 338.
- "SECTION 8. (1) In addition to any other requirements of this chapter for a public charter school, a virtual public charter school must have:

- "(a) A plan for academic achievement that addresses how the school will improve student learning and meet academic content standards required by ORS 329.045.
- "(b) Performance criteria the school will use to measure the progress of the school in meeting the academic performance goals set by the school for its first five years of operation.
- "(c) A plan for implementing the proposed education program of the school by directly and significantly involving parents and guardians of students enrolled in the school and involving the professional employees of the school.
 - "(d) A budget, business plan and governance plan for the operation of the school.
- "(e) An agreement that the school will operate using an interactive Internet-based technology platform that monitors and tracks student progress and attendance in conjunction with performing other student assessment functions.
- "(f) Notwithstanding ORS 338.135 (7), an agreement to employ only licensed teachers who are highly qualified as described in the federal No Child Left Behind Act of 2001 (P.L. 107-110, 115 Stat. 1425).
- "(g) A plan for maintaining student records and school records, including financial records, at a designated central office of operations.
- "(h) A plan to provide equitable access to the education program of the school by ensuring that each student enrolled in the school:
 - "(A) Has access to and use of computer and printer equipment as needed;
- "(B) Is offered an Internet service cost reimbursement arrangement under which the school reimburses the parent or guardian of the student, at a rate set by the school, for the costs of obtaining Internet service at the minimum connection speed required to effectively access the education program provided by the school; or
- "(C) Has access to and use of computer and printer equipment and is offered Internet service cost reimbursement.
- "(i) A plan to provide access to computer and printer equipment and the Internet service cost reimbursement as described in paragraph (h) of this subsection by students enrolled in the school who are from families that qualify as low-income under Title I of the federal Elementary and Secondary Education Act of 1965 (20 U.S.C. 6301 et seq.).
- "(j) A plan to provide each student enrolled in the school with the materials required to complete lessons, including textbooks and educational materials in:
 - "(A) English; or

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- "(B) The native language of the student if the student is learning English as a second language or if the student does not have ready access to an instructor or mentor who reads and speaks English.
- "(k) A plan to conduct school-sponsored optional educational events at least six times each school year at locations selected to provide convenient access to all students enrolled in the school who want to participate.
- "(L) A plan to conduct biweekly meetings between teachers and students enrolled in the school, either in person or through the use of conference calls or other technology.
- "(m) A plan to provide opportunities for face-to-face meetings between teachers and students enrolled in the school at least six times each school year.
- "(2) If a virtual public charter school enters into a contract with a third-party entity to provide educational services for the virtual public charter school, the virtual public charter

school must have on file the third-party entity's budget for the provision of educational services and that budget must itemize:

- "(a) The salaries of supervisory and management personnel and consultants who are providing educational or related services for a public charter school in this state; and
- "(b) The annual operating expenses and profit margin of the third-party entity for providing educational services to a public charter school in this state.
- "(3)(a) The sponsor of a virtual public charter school or a member of the public may request access to any of the documents described in subsections (1) and (2) of this section.
- "(b) Upon request by a sponsor or a member of the public, a virtual public charter school must provide reasonable access to the documents described in subsections (1) and (2) of this section. The documents may be provided electronically.
- "SECTION 9. Section 8 of this 2009 Act applies to all virtual public charter schools established in this state prior to, on or after the effective date of this 2009 Act.

"SECTION 10. ORS 338.065 is amended to read:

"338.065. (1) Upon approval of a proposal by a school district board under ORS 338.055, the school district board shall become the sponsor of the public charter school. The sponsor and applicant shall develop a written charter that contains the provisions of the proposal that have been duly approved by the sponsor and public charter school governing body. The sponsor and the applicant may agree to change elements of the proposal prior to incorporating them into the charter or exclude elements of the proposal from the charter. The charter, when duly executed by the sponsor and the public charter school governing body, shall act as the legal authorization for the establishment of the public charter school. The charter shall be legally binding on both the sponsor and the public charter school governing body.

- "(2) The sponsor and the public charter school governing body may amend a charter by joint agreement.
- "(3)(a) The initial charter shall be in effect for a period of not more than five years and shall be renewed upon the authorization of the sponsor using the process established under this section.
 - "(b) The first renewal of a charter shall be for the same time period as the initial charter.
- "(c) Subsequent renewals of a charter shall be for a minimum of five years but may not exceed 10 years.
 - "(4)(a) The renewal of a charter shall use the process required by this section.
- "(b) The public charter school governing body shall submit a written renewal request to the sponsor for consideration at least 180 days prior to the expiration of the charter.
- "(c) Within 45 days after receiving a written renewal request from a public charter school governing body, the sponsor shall hold a public hearing regarding the request for renewal.
- "(d) Within 10 days after the public hearing, the sponsor shall notify the public charter school governing body of the sponsor's intent about the renewal of the charter.
- "(e) Within 20 days after the public hearing, the sponsor shall approve the renewal of the charter or state in writing the reasons for denying the renewal of the charter.
- "(f) If the sponsor approves the renewal of the charter, the sponsor and the public charter school governing body shall negotiate a new charter within 90 days after the date on which the sponsor approved the renewal of the charter unless the sponsor and the public charter school governing body agree to an extension of the time period.
- "(g) If the sponsor does not renew the charter, the public charter school governing body may address the reasons stated under paragraph (e) of this subsection and any remedial measures sug-

gested by the sponsor and submit a revised request for renewal to the sponsor.

- "(h) Notwithstanding paragraphs (b) to (g) of this subsection, a sponsor and a public charter school governing body may agree in the charter of the school to a timeline for renewing the charter that is different from the timeline required by paragraphs (b) to (g) of this subsection.
- "(5)(a) If the sponsor does not renew the charter based on the revised request for renewal submitted under subsection (4)(g) of this section, the public charter school governing body may appeal the decision of the sponsor to the State Board of Education for a review of whether the sponsor used the process required by this section in denying the renewal of the charter.
- "(b) If the board finds that the sponsor used the process required by this section in denying the request for renewal, the board shall affirm the decision of the sponsor. A public charter school governing body may seek judicial review of an order of the board pursuant to ORS 183.484.
- "(c) If the board finds that the sponsor did not use the process required by this section in denying the request for renewal, the board shall order the sponsor to reconsider the request for renewal.
- "(d) If after reconsideration pursuant to paragraph (c) of this subsection the sponsor does not renew the charter, the public charter school governing body may seek judicial review of an order of the sponsor pursuant to ORS 183.484.
- "(e) If the board is the sponsor of a public charter school and the board does not renew the charter based on the revised request for renewal submitted under subsection (4)(g) of this section, the public charter school governing body may seek judicial review of an order of the board pursuant to ORS 183.484 for a review of whether the board used the process required by this section in denying the request for renewal.
- "(6)(a) The sponsor shall base the charter renewal decision on a good faith evaluation of whether the public charter school:
 - "(A) Is in compliance with this chapter and all other applicable state and federal laws;
 - "(B) Is in compliance with the charter of the public charter school;
- "(C) Is meeting or working toward meeting the student performance goals and agreements specified in the charter or any other written agreements between the sponsor and the public charter school governing body;
- "(D) Is fiscally stable and has used the sound financial management system described in the proposal submitted under ORS 338.045 and incorporated into the written charter under this section; and
- "(E) Is in compliance with any renewal criteria specified in the charter of the public charter school.
- "(b) The sponsor shall base the renewal evaluation described in paragraph (a) of this subsection primarily on a review of the public charter school's annual performance reports, annual audit of accounts and annual site visit and review as required by ORS 338.095 and any other information mutually agreed upon by the public charter school governing body and the sponsor.

"SECTION 11. ORS 338.095 is amended to read:

"338.095. (1) A public charter school shall report to the sponsor and the State Board of Education at least annually on the performance of the school and its students. A public charter school shall disclose in its report information necessary to make a determination of compliance with the requirements of this chapter. The sponsor or the sponsor's designee at least annually shall visit the public charter school site and review the public charter school's compliance with the terms and provisions of the charter.

- "(2) The public charter school shall have an annual audit of the accounts of the public charter school prepared in accordance with the Municipal Audit Law, ORS 297.405 to 297.555 and 297.990. [The annual audit] After an audit, the following shall be forwarded to the sponsor, the State Board of Education and the Department of Education:
 - "(a) A copy of the annual audit;

- "(b) Any statements from the public charter school that show the results of all operations and transactions affecting the financial status of the public charter school during the preceding annual audit period for the school; and
- "(c) A balance sheet containing a summary of the assets and liabilities of the public charter school as of the closing date of the preceding annual audit period for the school.
- "(3) The State Board of Education may require public charter schools to file reports with the Department of Education as necessary to enable the department to gather information on public charter schools for inclusion in the Oregon Report Card issued pursuant to ORS 329.115.
 - "SECTION 12. ORS 338.105 is amended to read:
- "338.105. (1) During the term of a charter, the sponsor may terminate the charter on any of the following grounds:
 - "(a) Failure to meet the terms of an approved charter or this chapter.
 - "(b) Failure to meet the requirements for student performance stated in the charter.
- "(c) Failure to correct a violation of a federal or state law that is described in ORS 338.115.
 - "(d) Failure to maintain insurance as described in the charter.
 - "(e) Failure to maintain financial stability.
- "(f) Failure to maintain, for two or more consecutive years, a sound financial management system described in the proposal submitted under ORS 338.045 and incorporated into the written charter under ORS 338.065.
- "(2) If a charter is terminated under subsection (1) of this section, the sponsor shall notify the public charter school governing body at least 60 days prior to the proposed effective date of the termination. The notice shall state the grounds for the termination. The public charter school governing body may request a hearing by the sponsor.
 - "(3) A public charter school governing body may appeal any decision of a sponsor that is:
- "(a) A school district board to the State Board of Education. The State Board of Education shall adopt by rule procedures to ensure a timely appeals process to prevent disruption of students' education.
 - "(b) The State Board of Education to the circuit court pursuant to ORS 183.484.
- "(4)(a) Notwithstanding subsection (2) of this section, a sponsor may terminate a charter immediately and close a public charter school if the public charter school is endangering the health or safety of the students enrolled in the public charter school.
- "(b) The public charter school governing body may request a hearing from the sponsor on the termination of the charter under this subsection. The sponsor shall hold a hearing within 10 days after receiving the request.
- "(c) The public charter school governing body may appeal a decision of a sponsor under this subsection to the State Board of Education. The State Board of Education shall hold a hearing within 10 days after receiving the appeal request.
- "(d) Throughout the appeals process, the public charter school shall remain closed at the discretion of the sponsor unless the State Board of Education orders the sponsor to open the public charter school and not terminate the charter.

- "(5) Termination of a charter shall not abridge the public charter school's legal authority to operate as a private or nonchartered public school.
- "(6) If a charter is terminated or a public charter school is dissolved, the assets of the public charter school that were purchased with public funds shall be given to the State Board of Education. The State Board of Education may disburse the assets of the public charter school to school districts or other public charter schools.
- "(7) A public charter school governing body may only terminate a charter, dissolve or close a public charter school at the end of a semester. If a charter is terminated by the public charter school governing body or a public charter school is closed or dissolved, the public charter school governing body shall notify the sponsor at least 180 days prior to the proposed effective date of the termination, closure or dissolution.
- "SECTION 13. The amendments to ORS 338.105 by section 12 of this 2009 Act become operative on July 1, 2011.
- "SECTION 14. (1) The President of the Senate and the Speaker of the House of Representatives shall convene a work group to ensure that this state provides appropriate access to online learning through public charter schools.
- "(2) The President of the Senate and the Speaker of the House of Representatives shall jointly invite the members of the work group, who may include:
- "(a) Representatives of teachers and administrators of public charter schools that provide online instruction;
 - "(b) Representatives of teachers, administrators and other employees of public schools;
 - "(c) Representatives of district school boards;
 - "(d) Representatives of the Department of Education;
 - "(e) Representatives of the Senate and the House of Representatives; and
- 25 "(f) Representatives of parents of students enrolled in a public charter school that pro-26 vides online instruction.
 - "(3) The work group shall consider:

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- "(a) Grades and ages to be served by public online education through public charter schools;
- "(b) Curriculum descriptions and accreditation or certification standards of online programs offered through public charter schools;
- "(c) Accessibility of online programs and accommodations of students to public charter schools that offer online instruction;
 - "(d) Methods of financing public charter schools that offer online instruction;
 - "(e) Levels of funding for public charter schools that offer online instruction;
 - "(f) Financial accountability of public charter schools that offer online instruction;
- "(g) Reporting of student outcomes and compliance with academic accountability standards at public charter schools that offer online instruction;
- "(h) The use of teachers licensed by the Teacher Standards and Practices Commission, the teaching standards and the frequency of teacher contact at public charter schools that offer online instruction;
- "(i) Examples of school policies at a public charter school that offers online instruction, including policies involving online harassment, intimidation or bullying;
- "(j) The method of offering online courses through school districts and education service districts; and

"(k) Class sizes of online courses, including the student-to-teacher ratio for the online courses.

- "(4) The work group shall submit a report, and may include recommendations for legislation, to the next session of the Seventy-fifth Legislative Assembly that convenes in 2010.
- "SECTION 15. Section 14 of this 2009 Act is repealed on the date of the convening of the next regular biennial legislative session.
 - "SECTION 16. Section 17 of this 2009 Act is added to and made a part of ORS chapter 338.
- "<u>SECTION 17.</u> Notwithstanding any other provision of this chapter, the following moratorium is imposed:
 - "(1) A school district board or the State Board of Education may not approve an application for a charter:
 - "(a) Pending on the effective date of this 2009 Act or submitted on or after the effective date of this 2009 Act; and
 - "(b) For a virtual public charter school that would be established in this state after the effective date of this 2009 Act.
 - "(2) A virtual public charter school established in this state prior to the effective date of this 2009 Act may not increase the number of students to which online instruction is provided, based on the number of students to which online instruction was provided on May 1, 2009. This section applies to all virtual public charter schools established in this state prior to, on or after the effective date of this 2009 Act unless:
 - "(a) Fifty percent or more of the students who attend the virtual public charter school reside in the school district in which the virtual public charter school is located, in which case the number of students may increase until the students who reside in the school district in which the virtual public charter school is located make up less than 50 percent of the students of the virtual public charter school; or
 - "(b) The virtual public charter school has been granted a waiver by the State Board of Education under ORS 338.025 of the provisions of ORS 338.125 and the school complies with the terms of the waiver.
 - "(3) The State Board of Education may not approve a waiver of any provision of this chapter under ORS 338.025 for a virtual public charter school established in this state prior to, on or after the effective date of this 2009 Act. This subsection applies to requests for waivers for a virtual public charter school that:
 - "(a) Are pending before the State Board of Education or first submitted to the State Board of Education on or after the effective date of this 2009 Act; or
- "(b) Are granted on or after April 27, 2009, in which case the waiver is immediately revoked.
 - "SECTION 18. Section 17 of this 2009 Act is repealed on July 1, 2011.
- "SECTION 19. This 2009 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2009 Act takes effect on its passage.".