Senate Bill 207

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SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Allows juvenile court to award compensatory fines in judgments in criminal actions involving youth offenders. Provides that formal accountability agreement must require that youth make restitution for physical injury or loss or damage to property. Allows restitution or compensatory fine of less than full amount of economic damages, with consent of victim. Defines "victim" for purposes of restitution or compensatory fines.

A BILL FOR AN ACT

Relating to compensation for victims of juvenile crime; creating new provisions; and amending ORS 137.295, 419A.004, 419B.395, 419C.236, 419C.450 and 419C.459.

Be It Enacted by the People of the State of Oregon:

SECTION 1. Section 2 of this 2009 Act is added to and made a part of ORS chapter 419C.

SECTION 2. (1)(a) Notwithstanding ORS 419C.501 and 419C.504, when the court has ordered a youth offender to pay restitution under ORS 419C.450 or a compensatory fine under ORS 419C.459, the judgment must be entered in the register or docket of the court in the manner provided by ORS chapter 18 for judgments in criminal actions. The judgment is a judgment in favor of the state and may be enforced only by the state. If the state seeks to enforce the judgment, the judgment must be enforced in the manner provided by ORS 18.252 to 18.993.

- (b) Notwithstanding ORS 419A.255, a judgment for restitution entered under ORS 419C.450 or a compensatory fine entered under ORS 419C.459 is a public record. Judgments entered under ORS 419C.450 or 419C.459 are judgments in criminal actions that are subject to ORS 18.048, 18.180 and 18.182.
- (2) When a youth who is allowed diversion under ORS 419C.225, a youth who has entered into a formal accountability agreement under ORS 419C.230 or a youth offender who has been adjudicated makes a payment of money to be credited against monetary obligations imposed as a result of the diversion, agreement or adjudication, the clerk of the court shall credit and distribute the payment as provided in ORS 137.295.

SECTION 3. ORS 419A.004 is amended to read:

419A.004. As used in this chapter and ORS chapters 419B and 419C, unless the context requires otherwise:

- (1) "CASA Volunteer Program" means a program approved or sanctioned by the juvenile court to recruit, train and supervise volunteer persons to serve as court appointed special advocates.
- (2) "Child care center" means a residential facility for wards or youth offenders that is licensed under the provisions of ORS 418.240.

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- 1 (3) "Community service" has the meaning given that term in ORS 137.126.
 - (4) "Conflict of interest" means a [person appointed to a local citizen review board who has a] personal or pecuniary interest in a case [being reviewed by that board].
 - (5) "Counselor" means a juvenile department counselor or a county juvenile probation officer.
 - (6) "Court" means the juvenile court.

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- (7) "Court appointed special advocate" or "CASA" means a person appointed by the court pursuant to a CASA Volunteer Program to act as special advocate pursuant to ORS 419A.170.
 - (8) "Court facility" has the meaning given that term in ORS 166.360.
 - (9) "Department" means the Department of Human Services.
- (10) "Detention" or "detention facility" means a facility established under ORS 419A.010 to 419A.020 and 419A.050 to 419A.063 for the detention of children, wards, youths or youth offenders pursuant to a judicial commitment or order.
- (11) "Director" means the director of a juvenile department established under ORS 419A.010 to 419A.020 and 419A.050 to 419A.063.
- (12) "Economic damages" has the meaning given that term in ORS 31.710, except that "economic damages" does not include future impairment of earning capacity.
 - [(12)] (13) "Guardian" means guardian of the person and not guardian of the estate.
 - [(13)] (14) "Indian child" means any unmarried person less than 18 years of age who is:
- (a) A member of an Indian tribe; or
- (b) Eligible for membership in an Indian tribe and is the biological child of a member of an Indian tribe.
 - [(14)] (15) "Juvenile court" means the court having jurisdiction of juvenile matters in the several counties of this state.
 - [(15)] (16) "Local citizen review board" means the board specified by ORS 419A.090 and 419A.092.
 - [(16)] (17) "Parent" means the biological or adoptive mother and the legal father of the child, ward, youth or youth offender. As used in this subsection, "legal father" means:
 - (a) A man who has adopted the child, ward, youth or youth offender or whose paternity has been established or declared under ORS 109.070 or 416.400 to 416.465 or by a juvenile court; and
 - (b) In cases in which the Indian Child Welfare Act applies, a man who is a father under applicable tribal law.
 - [(17)] (18) "Permanent foster care" means an out-of-home placement in which there is a long-term contractual foster care agreement between the foster parents and the department that is approved by the juvenile court and in which the foster parents commit to raise a ward in substitute care or youth offender until the age of majority.
 - [(18)] (19) "Planned permanent living arrangement" means an out-of-home placement other than by adoption, placement with a relative or placement with a legal guardian that is consistent with the case plan and in the best interests of the ward.
 - [(19)] (20) "Public building" has the meaning given that term in ORS 166.360.
 - [(20)] (21) "Reasonable time" means a period of time that is reasonable given a child or ward's emotional and developmental needs and ability to form and maintain lasting attachments.
- [(21)] (22) "Records" means any information in written form, pictures, photographs, charts, graphs, recordings or documents pertaining to a case.
- 44 [(22)] (23) "Resides" or "residence," when used in reference to the residence of a child, ward, youth or youth offender, means the place where the child, ward, youth or youth offender is actually

- 1 living or the jurisdiction in which wardship or jurisdiction has been established.
- 2 [(23)] (24) "Restitution" has the meaning given that term in ORS 137.103.
- 3 [(24)] (25) "Serious physical injury" means:
- 4 (a) A serious physical injury as defined in ORS 161.015; or
- 5 (b) A physical injury that:

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- 6 (A) Has a permanent or protracted significant effect on a child's daily activities;
- (B) Results in substantial and recurring pain; or
- (C) In the case of a child under 10 years of age, is a broken bone.
- 9 [(25)] (26) "Shelter care" means a home or other facility suitable for the safekeeping of a child, 10 ward, youth or youth offender who is taken into temporary custody pending investigation and dis-11 position.
 - [(26)] (27) "Short-term detention facility" means a facility established under ORS 419A.050 (3) for holding children, youths and youth offenders pending further placement.
 - [(27)] (28) "Sibling" means one of two or more children or wards related:
 - (a) By blood or adoption through a common legal parent; or
 - (b) Through the marriage of the children's or wards' legal or biological parents.
 - [(28)] (29) "Substitute care" means an out-of-home placement directly supervised by the department or other agency, including placement in a foster family home, group home or other child caring institution or facility. "Substitute care" does not include care in:
 - (a) A detention facility, forestry camp or youth correction facility;
 - (b) A family home that the court has approved as a ward's permanent placement, when a private child caring agency has been appointed guardian of the ward and when the ward's care is entirely privately financed; or
 - (c) In-home placement subject to conditions or limitations.
 - [(29)] (30) "Surrogate" means a person appointed by the court to protect the right of the child, ward, youth or youth offender to receive procedural safeguards with respect to the provision of free appropriate public education.
 - [(30)] (31) "Tribal court" means a court with jurisdiction over child custody proceedings and that is either a Court of Indian Offenses, a court established and operated under the code of custom of an Indian tribe or any other administrative body of a tribe that is vested with authority over child custody proceedings.
 - [(31)] (32) "Victim" means any person determined by the district attorney or juvenile department to have suffered direct financial, psychological or physical harm as a result of an act that has brought the youth or youth offender before the juvenile court. When the victim is a minor, "victim" includes the legal guardian of the minor. The youth or youth offender may not be considered the victim. When the victim of the crime cannot be determined, the people of Oregon, as represented by the district attorney, are considered the victims.
 - [(32)] (33) "Violent felony" means any offense that, if committed by an adult, would constitute a felony and:
 - (a) Involves actual or threatened serious physical injury to a victim; or
 - (b) Is a sexual offense. As used in this paragraph, "sexual offense" has the meaning given the term "sex crime" in ORS 181.594.
 - [(33)] (34) "Ward" means a person within the jurisdiction of the juvenile court under ORS 419B.100.
- 45 [(34)] (35) "Young person" means a person who has been found responsible except for insanity

under ORS 419C.411 and placed under the jurisdiction of the Psychiatric Security Review Board.

[(35)] (36) "Youth" means a person under 18 years of age who is alleged to have committed an act that is a violation, or, if done by an adult would constitute a violation, of a law or ordinance of the United States or a state, county or city.

- [(36)] (37) "Youth care center" has the meaning given that term in ORS 420.855.
- [(37)] (38) "Youth offender" means a person who has been found to be within the jurisdiction of the juvenile court under ORS 419C.005 for an act committed when the person was under 18 years of age.

SECTION 4. ORS 419C.236 is amended to read:

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419C.236. (1) A formal accountability agreement may require participation in or referral to counseling, a period of community service, drug or alcohol education or treatment, vocational training or any other legal activity which in the opinion of the counselor would be beneficial to the youth.

(2) A formal accountability agreement may require that the youth make restitution to any person who was physically injured or who suffered loss of or damage to property as a result of the conduct alleged. Before setting the amount of restitution, the juvenile department shall consult with the victim concerning the amount of damage. Unless the victim consents to a lesser amount of restitution, a formal accountability agreement must impose restitution in the full amount of loss or damages suffered by the victim. Restitution does not limit or impair the right of a victim to sue in a civil action for damages suffered, nor shall the fact of consultation by the victim be admissible in such civil action to prove consent or agreement by the victim. However, the court shall credit any restitution paid by the youth to a victim against any judgment in favor of the victim in such civil action.

(3) For purposes of this section, "victim" has the meaning given that term in ORS 137.103.

SECTION 5. ORS 419C.450 is amended to read:

419C.450. (1)(a) It is the policy of the State of Oregon to encourage and promote the payment of restitution and other obligations by youth offenders as well as by adult offenders. In any case within the jurisdiction of the juvenile court pursuant to ORS 419C.005 in which the youth offender caused another person any physical, emotional or psychological injury or any loss of or damage to property, the victim has the right to receive prompt restitution. The district attorney shall investigate and present to the court, prior to or at the time of adjudication, evidence of the nature and amount of the injury, loss or damage. If the court finds from the evidence presented that a victim suffered injury, loss or damage, in addition to any other sanction it may impose, the court shall include one of the following in the judgment:

(A) [Include in the judgment] A requirement that the youth offender pay the victim restitution in a specific amount that equals the full amount of the victim's injury, loss or damage as determined by the court[; or].

(B) A requirement that the youth offender pay the victim restitution in a specific amount that is less than the full amount of the victim's economic damages as determined by the court. The court may not order that the youth offender pay less than the full amount of economic damages without the consent of the victim.

[(B)] (C) [Include in the judgment] A requirement that the youth offender pay the victim restitution, and that the specific amount of restitution will be established by a supplemental judgment based upon a determination made by the court within 90 days of entry of the judgment. In the

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supplemental judgment, the court shall establish a specific amount of restitution that equals the full amount of the victim's injury, loss or damage as determined by the court **or**, **if the victim consents**, **a specific amount that is less than the full amount of the victim's economic damages**. The court may extend the time within which the determination and supplemental judgment may be completed for good cause. The lien, priority of the lien and ability to enforce a specific amount of restitution established under this subparagraph by a supplemental judgment relates back to the date of the original judgment that is supplemented.

- (b) After the district attorney makes a presentation described in paragraph (a) of this subsection, if the court is unable to find from the evidence presented that a victim suffered injury, loss or damage, the court shall make a finding on the record to that effect.
- (c) Except as provided in subsection (2) of this section, no finding made by the court or failure of the court to make a finding under this subsection limits or impairs the rights of a person injured to sue and recover damages in a civil action under subsection (2) of this section.
- (d) The court may order restitution, including but not limited to counseling and treatment expenses, for emotional or psychological injury under this section only:
- (A) When the act that brought the youth offender within the jurisdiction of the court would constitute aggravated murder, murder or a sex crime if committed by an adult; and
- (B) For an injury suffered by the victim or a member of the victim's family who observed the act.
- (e) If the youth offender will be present at a hearing under this subsection and the victim requests notice, the district attorney or juvenile department shall notify the victim of the hearing.
- (2) Restitution for injury inflicted upon a person by the youth offender, for property taken, damaged or destroyed by the youth offender and for a reward offered by the victim or an organization authorized by the victim and paid for information leading to the apprehension of the youth offender, shall be required as a condition of probation. Restitution does not limit or impair the right of a victim to sue in a civil action for damages suffered, nor shall the fact of consultation by the victim be admissible in such civil action to prove consent or agreement by the victim. Evidence that the youth offender has paid or has been ordered to pay restitution under this section may not be introduced in any civil action arising out of the facts or events that were the basis for restitution. However, the court shall credit any restitution paid by the youth offender to a victim against any judgment in favor of the victim in such civil action. Before setting the amount of such restitution, the court shall notify the person upon whom the injury was inflicted or the owner of the property taken, damaged or destroyed and give such person an opportunity to be heard on the issue of restitution.
- (3)(a) If a judgment or supplemental judgment described in subsection (1) of this section includes restitution, a court may delay the enforcement of the monetary sanctions, including restitution, only if the youth offender alleges and establishes to the satisfaction of the court the youth offender's inability to pay the judgment in full at the time the judgment is entered. If the court finds that the youth offender is unable to pay, the court may establish or allow an appropriate supervising authority to establish a payment schedule. The supervising authority shall be authorized to modify any payment schedule established under this section. In establishing a payment schedule, the court or the supervising authority shall take into consideration:
- (A) The availability to the youth offender of paid employment during such time as the youth offender may be committed to a youth correction facility;
 - (B) The financial resources of the youth offender and the burden that payment of restitution

will impose, with due regard to the other obligations of the youth offender;

- (C) The present and future ability of the youth offender to pay restitution on an installment basis or on other conditions to be fixed by the court; and
- (D) The rehabilitative effect on the youth offender of the payment of restitution and the method of payment.
- (b) As used in this subsection, "supervising authority" means any state or local agency that is authorized to supervise the youth offender.
- [(4) Notwithstanding ORS 419C.501 and 419C.504, when the court has ordered a youth offender to pay restitution, as provided in this section, the judgment shall be entered in the register or docket of the court in the manner provided by ORS chapter 18 and enforced in the manner provided by ORS 18.252 to 18.993. The judgment is in favor of the state and may be enforced only by the state. Notwithstanding ORS 419A.255, a judgment for restitution entered under this subsection is a public record. Judgments entered under this subsection are subject to ORS 18.048.]
- [(5)] (4) A person required to pay restitution under subsection (1) of this section may file a motion supported by an affidavit for satisfaction of the judgment or supplemental judgment requiring payment of restitution in the circuit court of the county in which the original judgment was entered if:
- (a) At least 50 percent of the monetary obligation is satisfied or at least 10 years have passed since the original judgment was entered;
 - (b) The person has substantially complied with all established payment plans;
- (c) The person has not been found to be within the jurisdiction of the juvenile court under ORS 419C.005 or convicted of an offense since the date the original judgment of restitution was entered; and
- (d) The person has satisfactorily completed any required period of probation or parole for the act for which the judgment of restitution was entered.
- [(6)] (5) When a person files a motion described in subsection [(5)] (4) of this section, the district attorney for the county in which the motion was filed shall promptly notify the victim for whose benefit the judgment of restitution was entered that the person has filed the motion and that the victim may object in writing to the motion through the district attorney.
- [(7)] (6) If the victim does not object to the motion as provided in subsection [(6)] (5) of this section, the court shall hold a hearing on the motion and may enter an order granting a full or partial satisfaction if the allegations in the affidavit supporting the motion are true and failure to grant the motion would result in an injustice. In determining whether an injustice would result, the court shall take into account:
- (a) The financial resources of the defendant and the burden that continued payment of restitution will impose, with due regard to the other obligations of the defendant;
- (b) The ability of the defendant to continue paying restitution on an installment basis or under other conditions to be fixed by the court; and
- (c) The rehabilitative effect on the defendant of the continued payment of restitution and the method of payment.
- [(8)] (7) A person may file a motion under subsection [(5)] (4) of this section no more than one time per year for each judgment of restitution entered against the person.
- (8) For purposes of this section, "victim" has the meaning given that term in ORS 137.103.
 - SECTION 6. ORS 419C.459 is amended to read:

- 419C.459. (1) In circumstances under which, if the youth offender were an adult, a fine not exceeding a certain amount could be imposed under the Oregon Criminal Code, the court may impose such a fine upon the youth offender. In determining whether to impose a fine and, if so, then in what amount, the court shall consider whether the youth offender will be able to pay a fine and whether payment of a fine is likely to have a rehabilitative effect on the youth offender. Fines ordered paid under this section shall be collected by the clerk of the court.
- (2)(a) Whenever the court imposes a fine under this section as a penalty, the court may order that the youth offender pay any portion of the fine separately to the clerk of the court as a compensatory fine when:
- (A) The act causing the youth offender to be found within the jurisdiction of the court resulted in injury to another person or property; and
- (B) Unless the issue of punitive damages has been previously decided in a civil case arising out of the same act and transaction, the person injured by the act causing the youth offender to be found within the jurisdiction of the court has a remedy by civil action in the case.
- (b) The clerk shall credit and distribute the payment as provided in ORS 137.295. The clerk shall pay over to the injured victim or victims, as directed in the court's order, moneys paid to the court as compensatory fines under this subsection. This subsection shall be liberally construed in favor of victims.
- (c) Nothing in this subsection limits or impairs the right of a person injured by a youth offender's criminal acts to sue and recover damages from the youth offender in a civil action. Evidence that the youth offender has paid or has been ordered to pay a compensatory fine under this subsection may not be introduced in any civil action arising out of the facts or events that were the basis for the compensatory fine. However, the court in the civil action shall credit any compensatory fine paid by the youth offender to a victim against any judgment for punitive damages in favor of the victim in the civil action.
- (d) For purposes of this subsection, "victim" has the meaning given that term in ORS 137.103.

SECTION 7. ORS 137.295 is amended to read:

- 137.295. (1) When a defendant convicted of a crime or violation in the circuit, justice or municipal court, or allowed diversion in such a case, makes a payment of money to be credited against monetary obligations imposed as a result of that conviction or diversion, the clerk shall distribute the payment as provided in this section.
 - (2) There are four categories of monetary obligations. The categories are as follows:
 - (a) Category 1 consists of compensatory fines under ORS 137.101 and 419C.459.
- (b) Category 2 consists of restitution as defined in ORS 137.103 and restitution under ORS 419C.450 and a monetary obligation imposed under ORS 811.706.
- (c) Category 3 consists of the unitary assessment imposed under ORS 137.290, costs imposed under ORS 151.505 or 161.665 and those fines, costs, forfeited security amounts and other monetary obligations payable to the state or to the General Fund of the state in criminal and quasi-criminal cases for which moneys the law does not expressly provide other disposition.
- (d) Category 4 consists of monetary obligations imposed upon the defendant as a result of the conviction, but which do not fall under category 1, category 2 or category 3 of the obligation categories. These include, but are not limited to, fines and other monetary obligations that the law expressly directs be paid to an agency, person or political subdivision of the state, and any other

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obligation to reimburse for payment of a reward under ORS 131.897. Notwithstanding paragraph (c) of this subsection, the portion of assessments collected as required by ORS 137.290 (2)(c) and (d) shall be considered category 4 obligations.

- (3) As long as there remains unpaid any obligation under category 1, the clerk shall credit toward category 1 all of each payment received.
- (4) After the total obligation has been credited under category 1, then as long as there remains unpaid any obligation under both categories 2 and 3, the clerk shall credit toward each such category 50 percent of each payment received.
- (5) The clerk shall monthly transfer the moneys credited under category 1 and under category 2 to the victims for whose benefit moneys under that category were ordered paid. If there are multiple victims for whose benefit moneys have been ordered paid under category 2, the clerk shall first transfer moneys credited under category 2 to the victim, as defined in ORS 137.103 (4)(a). When the moneys due the victim, as defined in ORS 137.103 (4)(a), have been fully paid, the clerk shall transfer moneys credited under category 2 to the Criminal Injuries Compensation Account if moneys have been ordered paid to the account under category 2. When the moneys due the account have been fully paid, the clerk shall transfer moneys credited under category 2 to any other victims, as defined in ORS 137.103 (4)(b) or (d), for whose benefit moneys under that category were ordered paid in proportion to the amounts ordered. The clerk of a circuit court shall monthly transfer the moneys credited under category 3 as directed by the State Court Administrator for deposit in the State Treasury to the credit of the Criminal Fine and Assessment Account established under ORS 137.300. The clerk of a justice or municipal court shall monthly transfer the moneys credited under category 3 to the Department of Revenue as provided in ORS 305.830.
- (6) When the entire amount owing for purposes of either category 2 or category 3 has been credited, further payments by the defendant shall be credited by the clerk entirely to the unpaid balance of whichever of those categories remains unpaid, until both category 2 and category 3 have been entirely paid.
- (7) When category 1, category 2 and category 3 have been entirely paid and any obligation remains owing under category 4, the clerk shall credit further payments by the defendant to the obligations under category 4 and shall monthly transfer the moneys so received to the appropriate recipient, giving first priority to counties and cities entitled to revenues generated by prosecutions in justice and municipal courts and giving last priority to persons entitled to moneys as reimbursement for reward under ORS 131.897. The clerk shall monthly transfer the portion of assessments collected as required by ORS 137.290 (2)(c) and (d) to the county for administration of substance abuse treatment programs described in ORS 430.420.
- (8) Notwithstanding subsection (5) of this section, the clerk of a circuit court shall monthly transfer the moneys attributable to parking violations to the State Treasurer for deposit in the General Fund.
- (9) The clerk of a justice or municipal court must make the transfers required by this section not later than the last day of the month immediately following the month in which a payment is made.

SECTION 8. ORS 419B.395 is amended to read:

419B.395. (1) If in any proceeding under ORS 419B.100 or 419B.500 the juvenile court determines that the child or ward has no legal father or that paternity is disputed as allowed in ORS 109.070, the court may enter a judgment of paternity or a judgment of nonpaternity in compliance with the provisions of ORS 109.070, 109.124 to 109.230, 109.250 to 109.262 and 109.326.

- 1 (2) Before entering a judgment under subsection (1) of this section, the court must find that 2 adequate notice and an opportunity to be heard was provided to:
 - (a) The parties to the proceeding;
- 4 (b) The man alleged or claiming to be the child or ward's father; and
- 5 (c) The Administrator of the Division of Child Support of the Department of Justice or the 6 branch office providing support services to the county in which the court is located.
 - (3) When appropriate, the court shall inform a man before the court claiming to be the father of a child or ward that paternity establishment services may be available through the administrator if the child or ward:
 - (a) Is a child born out of wedlock;
- 11 (b) Has not been placed for adoption; and
- 12 (c) Has no legal father.

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- 13 (4) As used in this section:
- 14 (a) "Administrator" has the meaning given that term in ORS 25.010.
- 15 (b) "Child born out of wedlock" has the meaning given that term in ORS 109.124.
- 16 (c) "Legal father" has the meaning given that term in ORS 419A.004 [(16)] (17).