

House Bill 3345

Sponsored by COMMITTEE ON JUDICIARY

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Modifies circumstances under which attorney fees may be awarded in workers' compensation claims. Requires adjustment of amount of certain attorney fees based on increase in average weekly wage. Authorizes imposition of penalty and awards of attorney fees for late payment of amounts due under disputed claims settlement.

Sunssets increase in attorney fee imposed for unreasonable delay in payment of compensation or acceptance or denial of claim on January 2, 2014.

A BILL FOR AN ACT

1
2 Relating to workers' compensation claims; creating new provisions; and amending ORS 656.262,
3 656.308, 656.382, 656.385 and 656.386.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 656.262 is amended to read:

6 656.262. (1) Processing of claims and providing compensation for a worker shall be the respon-
7 sibility of the insurer or self-insured employer. All employers shall assist their insurers in processing
8 claims as required in this chapter.

9 (2) The compensation due under this chapter shall be paid periodically, promptly and directly
10 to the person entitled thereto upon the employer's receiving notice or knowledge of a claim, except
11 where the right to compensation is denied by the insurer or self-insured employer.

12 (3)(a) Employers shall, immediately and not later than five days after notice or knowledge of any
13 claims or accidents which may result in a compensable injury claim, report the same to their
14 insurer. The report shall include:

15 (A) The date, time, cause and nature of the accident and injuries.

16 (B) Whether the accident arose out of and in the course of employment.

17 (C) Whether the employer recommends or opposes acceptance of the claim, and the reasons
18 therefor.

19 (D) The name and address of any health insurance provider for the injured worker.

20 (E) Any other details the insurer may require.

21 (b) Failure to so report subjects the offending employer to a charge for reimbursing the insurer
22 for any penalty the insurer is required to pay under subsection (11) of this section because of such
23 failure. As used in this subsection, "health insurance" has the meaning for that term provided in
24 ORS 731.162.

25 (4)(a) The first installment of temporary disability compensation shall be paid no later than the
26 14th day after the subject employer has notice or knowledge of the claim, if the attending physician
27 or nurse practitioner authorized to provide compensable medical services under ORS 656.245 au-
28 thORIZES the payment of temporary disability compensation. Thereafter, temporary disability com-
29 pensation shall be paid at least once each two weeks, except where the Director of the Department

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 of Consumer and Business Services determines that payment in installments should be made at some
2 other interval. The director may by rule convert monthly benefit schedules to weekly or other pe-
3 riodic schedules.

4 (b) Notwithstanding any other provision of this chapter, if a self-insured employer pays to an
5 injured worker who becomes disabled the same wage at the same pay interval that the worker re-
6 ceived at the time of injury, such payment shall be deemed timely payment of temporary disability
7 payments pursuant to ORS 656.210 and 656.212 during the time the wage payments are made.

8 (c) Notwithstanding any other provision of this chapter, when the holder of a public office is
9 injured in the course and scope of that public office, full official salary paid to the holder of that
10 public office shall be deemed timely payment of temporary disability payments pursuant to ORS
11 656.210 and 656.212 during the time the wage payments are made. As used in this subsection, "public
12 office" has the meaning for that term provided in ORS 260.005.

13 (d) Temporary disability compensation is not due and payable for any period of time for which
14 the insurer or self-insured employer has requested from the worker's attending physician or nurse
15 practitioner authorized to provide compensable medical services under ORS 656.245 verification of
16 the worker's inability to work resulting from the claimed injury or disease and the physician or
17 nurse practitioner cannot verify the worker's inability to work, unless the worker has been unable
18 to receive treatment for reasons beyond the worker's control.

19 (e) If a worker fails to appear at an appointment with the worker's attending physician or nurse
20 practitioner authorized to provide compensable medical services under ORS 656.245, the insurer or
21 self-insured employer shall notify the worker by certified mail that temporary disability benefits may
22 be suspended after the worker fails to appear at a rescheduled appointment. If the worker fails to
23 appear at a rescheduled appointment, the insurer or self-insured employer may suspend payment of
24 temporary disability benefits to the worker until the worker appears at a subsequent rescheduled
25 appointment.

26 (f) If the insurer or self-insured employer has requested and failed to receive from the worker's
27 attending physician or nurse practitioner authorized to provide compensable medical services under
28 ORS 656.245 verification of the worker's inability to work resulting from the claimed injury or dis-
29 ease, medical services provided by the attending physician or nurse practitioner are not
30 compensable until the attending physician or nurse practitioner submits such verification.

31 (g) Temporary disability compensation is not due and payable pursuant to ORS 656.268 after the
32 worker's attending physician or nurse practitioner authorized to provide compensable medical ser-
33 vices under ORS 656.245 ceases to authorize temporary disability or for any period of time not au-
34 thorized by the attending physician or nurse practitioner. No authorization of temporary disability
35 compensation by the attending physician or nurse practitioner under ORS 656.268 shall be effective
36 to retroactively authorize the payment of temporary disability more than 14 days prior to its issu-
37 ance.

38 (h) The worker's disability may be authorized only by a person described in ORS 656.005
39 (12)(b)(B) or 656.245 for the period of time permitted by those sections. The insurer or self-insured
40 employer may unilaterally suspend payment of temporary disability benefits to the worker at the
41 expiration of the period until temporary disability is reauthorized by an attending physician or nurse
42 practitioner authorized to provide compensable medical services under ORS 656.245.

43 (i) The insurer or self-insured employer may unilaterally suspend payment of all compensation
44 to a worker enrolled in a managed care organization if the worker continues to seek care from an
45 attending physician or nurse practitioner authorized to provide compensable medical services under

1 ORS 656.245 that is not authorized by the managed care organization more than seven days after
 2 the mailing of notice by the insurer or self-insured employer.

3 (5)(a) Payment of compensation under subsection (4) of this section or payment, in amounts per
 4 claim not to exceed the maximum amount established annually by the Director of the Department
 5 of Consumer and Business Services, for medical services for nondisabling claims, may be made by
 6 the subject employer if the employer so chooses. The making of such payments does not constitute
 7 a waiver or transfer of the insurer's duty to determine entitlement to benefits. If the employer
 8 chooses to make such payment, the employer shall report the injury to the insurer in the same
 9 manner that other injuries are reported. However, an insurer shall not modify an employer's expe-
 10 rience rating or otherwise make charges against the employer for any medical expenses paid by the
 11 employer pursuant to this subsection.

12 (b) To establish the maximum amount an employer may pay for medical services for nondisabling
 13 claims under paragraph (a) of this subsection, the director shall use \$1,500 as the base compensation
 14 amount and shall adjust the base compensation amount annually to reflect changes in the United
 15 States City Average Consumer Price Index for All Urban Consumers for Medical Care for July of
 16 each year as published by the Bureau of Labor Statistics of the United States Department of Labor.
 17 The adjustment shall be rounded to the nearest multiple of \$100.

18 (c) The adjusted amount established under paragraph (b) of this subsection shall be effective on
 19 January 1 following the establishment of the amount and shall apply to claims with a date of injury
 20 on or after the effective date of the adjusted amount.

21 (6)(a) Written notice of acceptance or denial of the claim shall be furnished to the claimant by
 22 the insurer or self-insured employer within 60 days after the employer has notice or knowledge of
 23 the claim. Once the claim is accepted, the insurer or self-insured employer shall not revoke accept-
 24 ance except as provided in this section. The insurer or self-insured employer may revoke acceptance
 25 and issue a denial at any time when the denial is for fraud, misrepresentation or other illegal ac-
 26 tivity by the worker. If the worker requests a hearing on any revocation of acceptance and denial
 27 alleging fraud, misrepresentation or other illegal activity, the insurer or self-insured employer has
 28 the burden of proving, by a preponderance of the evidence, such fraud, misrepresentation or other
 29 illegal activity. Upon such proof, the worker then has the burden of proving, by a preponderance
 30 of the evidence, the compensability of the claim. If the insurer or self-insured employer accepts a
 31 claim in good faith, in a case not involving fraud, misrepresentation or other illegal activity by the
 32 worker, and later obtains evidence that the claim is not compensable or evidence that the insurer
 33 or self-insured employer is not responsible for the claim, the insurer or self-insured employer may
 34 revoke the claim acceptance and issue a formal notice of claim denial, if such revocation of ac-
 35 ceptance and denial is issued no later than two years after the date of the initial acceptance. If the
 36 worker requests a hearing on such revocation of acceptance and denial, the insurer or self-insured
 37 employer must prove, by a preponderance of the evidence, that the claim is not compensable or that
 38 the insurer or self-insured employer is not responsible for the claim. Notwithstanding any other
 39 provision of this chapter, if a denial of a previously accepted claim is set aside by an Administrative
 40 Law Judge, the Workers' Compensation Board or the court, temporary total disability benefits are
 41 payable from the date any such benefits were terminated under the denial. Except as provided in
 42 ORS 656.247, pending acceptance or denial of a claim, compensation payable to a claimant does not
 43 include the costs of medical benefits or burial expenses. The insurer shall also furnish the employer
 44 a copy of the notice of acceptance.

45 (b) The notice of acceptance shall:

- 1 (A) Specify what conditions are compensable.
- 2 (B) Advise the claimant whether the claim is considered disabling or nondisabling.
- 3 (C) Inform the claimant of the Expedited Claim Service and of the hearing and aggravation
4 rights concerning nondisabling injuries, including the right to object to a decision that the injury
5 of the claimant is nondisabling by requesting reclassification pursuant to ORS 656.277.
- 6 (D) Inform the claimant of employment reinstatement rights and responsibilities under ORS
7 chapter 659A.
- 8 (E) Inform the claimant of assistance available to employers and workers from the Reemploy-
9 ment Assistance Program under ORS 656.622.
- 10 (F) Be modified by the insurer or self-insured employer from time to time as medical or other
11 information changes a previously issued notice of acceptance.
- 12 (c) An insurer's or self-insured employer's acceptance of a combined or consequential condition
13 under ORS 656.005 (7), whether voluntary or as a result of a judgment or order, shall not preclude
14 the insurer or self-insured employer from later denying the combined or consequential condition if
15 the otherwise compensable injury ceases to be the major contributing cause of the combined or
16 consequential condition.
- 17 (d) An injured worker who believes that a condition has been incorrectly omitted from a notice
18 of acceptance, or that the notice is otherwise deficient, first must communicate in writing to the
19 insurer or self-insured employer the worker's objections to the notice pursuant to ORS 656.267. The
20 insurer or self-insured employer has 60 days from receipt of the communication from the worker to
21 revise the notice or to make other written clarification in response. A worker who fails to comply
22 with the communication requirements of this paragraph or ORS 656.267 may not allege at any
23 hearing or other proceeding on the claim a de facto denial of a condition based on information in
24 the notice of acceptance from the insurer or self-insured employer. Notwithstanding any other pro-
25 vision of this chapter, the worker may initiate objection to the notice of acceptance at any time.
- 26 (7)(a) After claim acceptance, written notice of acceptance or denial of claims for aggravation
27 or new medical or omitted condition claims properly initiated pursuant to ORS 656.267 shall be
28 furnished to the claimant by the insurer or self-insured employer within 60 days after the insurer
29 or self-insured employer receives written notice of such claims. A worker who fails to comply with
30 the communication requirements of subsection (6) of this section or ORS 656.267 may not allege at
31 any hearing or other proceeding on the claim a de facto denial of a condition based on information
32 in the notice of acceptance from the insurer or self-insured employer.
- 33 (b) Once a worker's claim has been accepted, the insurer or self-insured employer must issue a
34 written denial to the worker when the accepted injury is no longer the major contributing cause
35 of the worker's combined condition before the claim may be closed.
- 36 (c) When an insurer or self-insured employer determines that the claim qualifies for claim clo-
37 sure, the insurer or self-insured employer shall issue at claim closure an updated notice of accept-
38 ance that specifies which conditions are compensable. The procedures specified in subsection (6)(d)
39 of this section apply to this notice. Any objection to the updated notice or appeal of denied condi-
40 tions shall not delay claim closure pursuant to ORS 656.268. If a condition is found compensable
41 after claim closure, the insurer or self-insured employer shall reopen the claim for processing re-
42 garding that condition.
- 43 (8) The assigned claims agent in processing claims under ORS 656.054 shall send notice of ac-
44 ceptance or denial to the noncomplying employer.
- 45 (9) If an insurer or any other duly authorized agent of the employer for such purpose, on record

1 with the Director of the Department of Consumer and Business Services denies a claim for com-
 2 pensation, written notice of such denial, stating the reason for the denial, and informing the worker
 3 of the Expedited Claim Service and of hearing rights under ORS 656.283, shall be given to the
 4 claimant. A copy of the notice of denial shall be mailed to the director and to the employer by the
 5 insurer. The worker may request a hearing pursuant to ORS 656.319.

6 (10) Merely paying or providing compensation shall not be considered acceptance of a claim or
 7 an admission of liability, nor shall mere acceptance of such compensation be considered a waiver
 8 of the right to question the amount thereof. Payment of permanent disability benefits pursuant to a
 9 notice of closure, reconsideration order or litigation order, or the failure to appeal or seek review
 10 of such an order or notice of closure, shall not preclude an insurer or self-insured employer from
 11 subsequently contesting the compensability of the condition rated therein, unless the condition has
 12 been formally accepted.

13 (11)(a) If the insurer or self-insured employer unreasonably delays or unreasonably refuses to
 14 pay compensation, or unreasonably delays acceptance or denial of a claim, the insurer or self-
 15 insured employer shall be liable for an additional amount up to 25 percent of the amounts then due
 16 plus any attorney fees assessed under this section. The fees assessed by the director, an Adminis-
 17 trative Law Judge, the board or the court under this section shall be proportionate to the benefit
 18 to the injured worker. The board shall adopt rules for establishing the amount of the attorney fee,
 19 giving primary consideration to the results achieved and to the time devoted to the case. An attor-
 20 ney fee awarded pursuant to this subsection may not exceed [~~\$2,000~~] **\$3,000** absent a showing of
 21 extraordinary circumstances. **The amount of the attorney fee awarded under this paragraph**
 22 **shall be adjusted annually by the same percentage increase as made to the average weekly**
 23 **wage defined in ORS 656.211, if any.** Notwithstanding any other provision of this chapter, the di-
 24 rector shall have exclusive jurisdiction over proceedings regarding solely the assessment and pay-
 25 ment of the additional amount and attorney fees described in this subsection. The action of the
 26 director and the review of the action taken by the director shall be subject to review under ORS
 27 656.704.

28 (b) When the director does not have exclusive jurisdiction over proceedings regarding the as-
 29 sessment and payment of the additional amount and attorney fees described in this subsection, the
 30 provisions of this subsection shall apply in the other proceeding.

31 **(12)(a) If payment is due on a disputed claim settlement authorized by ORS 656.289 and**
 32 **the insurer or self-insured employer has failed to make the payment in accordance with the**
 33 **requirements specified in the disputed claim settlement, the claimant or the claimant's at-**
 34 **torney shall notify the insurer or self-insured employer in writing that the payment is past**
 35 **due. If the required payment is not made within two business days after receipt of the notice,**
 36 **the director shall assess a penalty and attorney fee in accordance with a matrix adopted by**
 37 **the director by rule.**

38 **(b) The director shall adopt by rule a matrix for the assessment of the penalties and at-**
 39 **torney fees authorized under this subsection. The matrix shall provide for penalties based**
 40 **on a percentage of the settlement proceeds allocated to the claimant and for attorney fees**
 41 **based on a percentage of the settlement proceeds allocated to the claimant's attorney as an**
 42 **attorney fee.**

43 ~~[(12)]~~ **(13)** The insurer may authorize an employer to pay compensation to injured workers and
 44 shall reimburse employers for compensation so paid.

45 ~~[(13)]~~ **(14)** Injured workers have the duty to cooperate and assist the insurer or self-insured

1 employer in the investigation of claims for compensation. Injured workers shall submit to and shall
 2 fully cooperate with personal and telephonic interviews and other formal or informal information
 3 gathering techniques. Injured workers who are represented by an attorney shall have the right to
 4 have the attorney present during any personal or telephonic interview or deposition. However, if the
 5 attorney is not willing or available to participate in an interview at a time reasonably chosen by
 6 the insurer or self-insured employer within 14 days of the request for interview and the insurer or
 7 self-insured employer has cause to believe that the attorney's unwillingness or unavailability is un-
 8 reasonable and is preventing the worker from complying within 14 days of the request for interview,
 9 the insurer or self-insured employer shall notify the director. If the director determines that the at-
 10 torney's unwillingness or unavailability is unreasonable, the director shall assess a civil penalty
 11 against the attorney of not more than \$1,000.

12 [(14)] (15) If the director finds that a worker fails to reasonably cooperate with an investigation
 13 involving an initial claim to establish a compensable injury or an aggravation claim to reopen the
 14 claim for a worsened condition, the director shall suspend all or part of the payment of compen-
 15 sation after notice to the worker. If the worker does not cooperate for an additional 30 days after
 16 the notice, the insurer or self-insured employer may deny the claim because of the worker's failure
 17 to cooperate. The obligation of the insurer or self-insured employer to accept or deny the claim
 18 within 60 days is suspended during the time of the worker's noncooperation. After such a denial, the
 19 worker shall not be granted a hearing or other proceeding under this chapter on the merits of the
 20 claim unless the worker first requests and establishes at an expedited hearing under ORS 656.291
 21 that the worker fully and completely cooperated with the investigation, that the worker failed to
 22 cooperate for reasons beyond the worker's control or that the investigative demands were unrea-
 23 sonable. If the Administrative Law Judge finds that the worker has not fully cooperated, the Ad-
 24 ministrative Law Judge shall affirm the denial, and the worker's claim for injury shall remain
 25 denied. If the Administrative Law Judge finds that the worker has cooperated, or that the investi-
 26 gative demands were unreasonable, the Administrative Law Judge shall set aside the denial, order
 27 the reinstatement of interim compensation if appropriate and remand the claim to the insurer or
 28 self-insured employer to accept or deny the claim.

29 [(15)] (16) In accordance with ORS 656.283 (4), the Administrative Law Judge assigned a request
 30 for hearing for a claim for compensation involving more than one potentially responsible employer
 31 or insurer may specify what is required of an injured worker to reasonably cooperate with the in-
 32 vestigation of the claim as required by subsection [(13)] (14) of this section.

33 **SECTION 2.** ORS 656.262, as amended by section 1 of this 2009 Act, is amended to read:

34 656.262. (1) Processing of claims and providing compensation for a worker shall be the respon-
 35 sibility of the insurer or self-insured employer. All employers shall assist their insurers in processing
 36 claims as required in this chapter.

37 (2) The compensation due under this chapter shall be paid periodically, promptly and directly
 38 to the person entitled thereto upon the employer's receiving notice or knowledge of a claim, except
 39 where the right to compensation is denied by the insurer or self-insured employer.

40 (3)(a) Employers shall, immediately and not later than five days after notice or knowledge of any
 41 claims or accidents which may result in a compensable injury claim, report the same to their
 42 insurer. The report shall include:

43 (A) The date, time, cause and nature of the accident and injuries.

44 (B) Whether the accident arose out of and in the course of employment.

45 (C) Whether the employer recommends or opposes acceptance of the claim, and the reasons

1 therefor.

2 (D) The name and address of any health insurance provider for the injured worker.

3 (E) Any other details the insurer may require.

4 (b) Failure to so report subjects the offending employer to a charge for reimbursing the insurer
 5 for any penalty the insurer is required to pay under subsection (11) of this section because of such
 6 failure. As used in this subsection, "health insurance" has the meaning for that term provided in
 7 ORS 731.162.

8 (4)(a) The first installment of temporary disability compensation shall be paid no later than the
 9 14th day after the subject employer has notice or knowledge of the claim, if the attending physician
 10 or nurse practitioner authorized to provide compensable medical services under ORS 656.245 au-
 11 thorizes the payment of temporary disability compensation. Thereafter, temporary disability com-
 12 pensation shall be paid at least once each two weeks, except where the Director of the Department
 13 of Consumer and Business Services determines that payment in installments should be made at some
 14 other interval. The director may by rule convert monthly benefit schedules to weekly or other pe-
 15 riodic schedules.

16 (b) Notwithstanding any other provision of this chapter, if a self-insured employer pays to an
 17 injured worker who becomes disabled the same wage at the same pay interval that the worker re-
 18 ceived at the time of injury, such payment shall be deemed timely payment of temporary disability
 19 payments pursuant to ORS 656.210 and 656.212 during the time the wage payments are made.

20 (c) Notwithstanding any other provision of this chapter, when the holder of a public office is
 21 injured in the course and scope of that public office, full official salary paid to the holder of that
 22 public office shall be deemed timely payment of temporary disability payments pursuant to ORS
 23 656.210 and 656.212 during the time the wage payments are made. As used in this subsection, "public
 24 office" has the meaning for that term provided in ORS 260.005.

25 (d) Temporary disability compensation is not due and payable for any period of time for which
 26 the insurer or self-insured employer has requested from the worker's attending physician or nurse
 27 practitioner authorized to provide compensable medical services under ORS 656.245 verification of
 28 the worker's inability to work resulting from the claimed injury or disease and the physician or
 29 nurse practitioner cannot verify the worker's inability to work, unless the worker has been unable
 30 to receive treatment for reasons beyond the worker's control.

31 (e) If a worker fails to appear at an appointment with the worker's attending physician or nurse
 32 practitioner authorized to provide compensable medical services under ORS 656.245, the insurer or
 33 self-insured employer shall notify the worker by certified mail that temporary disability benefits may
 34 be suspended after the worker fails to appear at a rescheduled appointment. If the worker fails to
 35 appear at a rescheduled appointment, the insurer or self-insured employer may suspend payment of
 36 temporary disability benefits to the worker until the worker appears at a subsequent rescheduled
 37 appointment.

38 (f) If the insurer or self-insured employer has requested and failed to receive from the worker's
 39 attending physician or nurse practitioner authorized to provide compensable medical services under
 40 ORS 656.245 verification of the worker's inability to work resulting from the claimed injury or dis-
 41 ease, medical services provided by the attending physician or nurse practitioner are not
 42 compensable until the attending physician or nurse practitioner submits such verification.

43 (g) Temporary disability compensation is not due and payable pursuant to ORS 656.268 after the
 44 worker's attending physician or nurse practitioner authorized to provide compensable medical ser-
 45 vices under ORS 656.245 ceases to authorize temporary disability or for any period of time not au-

1 thorized by the attending physician or nurse practitioner. No authorization of temporary disability
2 compensation by the attending physician or nurse practitioner under ORS 656.268 shall be effective
3 to retroactively authorize the payment of temporary disability more than 14 days prior to its issu-
4 ance.

5 (h) The worker's disability may be authorized only by a person described in ORS 656.005
6 (12)(b)(B) or 656.245 for the period of time permitted by those sections. The insurer or self-insured
7 employer may unilaterally suspend payment of temporary disability benefits to the worker at the
8 expiration of the period until temporary disability is reauthorized by an attending physician or nurse
9 practitioner authorized to provide compensable medical services under ORS 656.245.

10 (i) The insurer or self-insured employer may unilaterally suspend payment of all compensation
11 to a worker enrolled in a managed care organization if the worker continues to seek care from an
12 attending physician or nurse practitioner authorized to provide compensable medical services under
13 ORS 656.245 that is not authorized by the managed care organization more than seven days after
14 the mailing of notice by the insurer or self-insured employer.

15 (5)(a) Payment of compensation under subsection (4) of this section or payment, in amounts per
16 claim not to exceed the maximum amount established annually by the Director of the Department
17 of Consumer and Business Services, for medical services for nondisabling claims, may be made by
18 the subject employer if the employer so chooses. The making of such payments does not constitute
19 a waiver or transfer of the insurer's duty to determine entitlement to benefits. If the employer
20 chooses to make such payment, the employer shall report the injury to the insurer in the same
21 manner that other injuries are reported. However, an insurer shall not modify an employer's expe-
22 rience rating or otherwise make charges against the employer for any medical expenses paid by the
23 employer pursuant to this subsection.

24 (b) To establish the maximum amount an employer may pay for medical services for nondisabling
25 claims under paragraph (a) of this subsection, the director shall use \$1,500 as the base compensation
26 amount and shall adjust the base compensation amount annually to reflect changes in the United
27 States City Average Consumer Price Index for All Urban Consumers for Medical Care for July of
28 each year as published by the Bureau of Labor Statistics of the United States Department of Labor.
29 The adjustment shall be rounded to the nearest multiple of \$100.

30 (c) The adjusted amount established under paragraph (b) of this subsection shall be effective on
31 January 1 following the establishment of the amount and shall apply to claims with a date of injury
32 on or after the effective date of the adjusted amount.

33 (6)(a) Written notice of acceptance or denial of the claim shall be furnished to the claimant by
34 the insurer or self-insured employer within 60 days after the employer has notice or knowledge of
35 the claim. Once the claim is accepted, the insurer or self-insured employer shall not revoke accept-
36 ance except as provided in this section. The insurer or self-insured employer may revoke acceptance
37 and issue a denial at any time when the denial is for fraud, misrepresentation or other illegal ac-
38 tivity by the worker. If the worker requests a hearing on any revocation of acceptance and denial
39 alleging fraud, misrepresentation or other illegal activity, the insurer or self-insured employer has
40 the burden of proving, by a preponderance of the evidence, such fraud, misrepresentation or other
41 illegal activity. Upon such proof, the worker then has the burden of proving, by a preponderance
42 of the evidence, the compensability of the claim. If the insurer or self-insured employer accepts a
43 claim in good faith, in a case not involving fraud, misrepresentation or other illegal activity by the
44 worker, and later obtains evidence that the claim is not compensable or evidence that the insurer
45 or self-insured employer is not responsible for the claim, the insurer or self-insured employer may

1 revoke the claim acceptance and issue a formal notice of claim denial, if such revocation of ac-
2 ceptance and denial is issued no later than two years after the date of the initial acceptance. If the
3 worker requests a hearing on such revocation of acceptance and denial, the insurer or self-insured
4 employer must prove, by a preponderance of the evidence, that the claim is not compensable or that
5 the insurer or self-insured employer is not responsible for the claim. Notwithstanding any other
6 provision of this chapter, if a denial of a previously accepted claim is set aside by an Administrative
7 Law Judge, the Workers' Compensation Board or the court, temporary total disability benefits are
8 payable from the date any such benefits were terminated under the denial. Except as provided in
9 ORS 656.247, pending acceptance or denial of a claim, compensation payable to a claimant does not
10 include the costs of medical benefits or burial expenses. The insurer shall also furnish the employer
11 a copy of the notice of acceptance.

12 (b) The notice of acceptance shall:

13 (A) Specify what conditions are compensable.

14 (B) Advise the claimant whether the claim is considered disabling or nondisabling.

15 (C) Inform the claimant of the Expedited Claim Service and of the hearing and aggravation
16 rights concerning nondisabling injuries, including the right to object to a decision that the injury
17 of the claimant is nondisabling by requesting reclassification pursuant to ORS 656.277.

18 (D) Inform the claimant of employment reinstatement rights and responsibilities under ORS
19 chapter 659A.

20 (E) Inform the claimant of assistance available to employers and workers from the Reemploy-
21 ment Assistance Program under ORS 656.622.

22 (F) Be modified by the insurer or self-insured employer from time to time as medical or other
23 information changes a previously issued notice of acceptance.

24 (c) An insurer's or self-insured employer's acceptance of a combined or consequential condition
25 under ORS 656.005 (7), whether voluntary or as a result of a judgment or order, shall not preclude
26 the insurer or self-insured employer from later denying the combined or consequential condition if
27 the otherwise compensable injury ceases to be the major contributing cause of the combined or
28 consequential condition.

29 (d) An injured worker who believes that a condition has been incorrectly omitted from a notice
30 of acceptance, or that the notice is otherwise deficient, first must communicate in writing to the
31 insurer or self-insured employer the worker's objections to the notice pursuant to ORS 656.267. The
32 insurer or self-insured employer has 60 days from receipt of the communication from the worker to
33 revise the notice or to make other written clarification in response. A worker who fails to comply
34 with the communication requirements of this paragraph or ORS 656.267 may not allege at any
35 hearing or other proceeding on the claim a de facto denial of a condition based on information in
36 the notice of acceptance from the insurer or self-insured employer. Notwithstanding any other pro-
37 vision of this chapter, the worker may initiate objection to the notice of acceptance at any time.

38 (7)(a) After claim acceptance, written notice of acceptance or denial of claims for aggravation
39 or new medical or omitted condition claims properly initiated pursuant to ORS 656.267 shall be
40 furnished to the claimant by the insurer or self-insured employer within 60 days after the insurer
41 or self-insured employer receives written notice of such claims. A worker who fails to comply with
42 the communication requirements of subsection (6) of this section or ORS 656.267 may not allege at
43 any hearing or other proceeding on the claim a de facto denial of a condition based on information
44 in the notice of acceptance from the insurer or self-insured employer.

45 (b) Once a worker's claim has been accepted, the insurer or self-insured employer must issue a

1 written denial to the worker when the accepted injury is no longer the major contributing cause
2 of the worker's combined condition before the claim may be closed.

3 (c) When an insurer or self-insured employer determines that the claim qualifies for claim clo-
4 sure, the insurer or self-insured employer shall issue at claim closure an updated notice of accept-
5 ance that specifies which conditions are compensable. The procedures specified in subsection (6)(d)
6 of this section apply to this notice. Any objection to the updated notice or appeal of denied condi-
7 tions shall not delay claim closure pursuant to ORS 656.268. If a condition is found compensable
8 after claim closure, the insurer or self-insured employer shall reopen the claim for processing re-
9 garding that condition.

10 (8) The assigned claims agent in processing claims under ORS 656.054 shall send notice of ac-
11 ceptance or denial to the noncomplying employer.

12 (9) If an insurer or any other duly authorized agent of the employer for such purpose, on record
13 with the Director of the Department of Consumer and Business Services denies a claim for com-
14 pensation, written notice of such denial, stating the reason for the denial, and informing the worker
15 of the Expedited Claim Service and of hearing rights under ORS 656.283, shall be given to the
16 claimant. A copy of the notice of denial shall be mailed to the director and to the employer by the
17 insurer. The worker may request a hearing pursuant to ORS 656.319.

18 (10) Merely paying or providing compensation shall not be considered acceptance of a claim or
19 an admission of liability, nor shall mere acceptance of such compensation be considered a waiver
20 of the right to question the amount thereof. Payment of permanent disability benefits pursuant to a
21 notice of closure, reconsideration order or litigation order, or the failure to appeal or seek review
22 of such an order or notice of closure, shall not preclude an insurer or self-insured employer from
23 subsequently contesting the compensability of the condition rated therein, unless the condition has
24 been formally accepted.

25 (11)(a) If the insurer or self-insured employer unreasonably delays or unreasonably refuses to
26 pay compensation, or unreasonably delays acceptance or denial of a claim, the insurer or self-
27 insured employer shall be liable for an additional amount up to 25 percent of the amounts then due
28 plus any attorney fees assessed under this section. The fees assessed by the director, an Adminis-
29 trative Law Judge, the board or the court under this section shall be proportionate to the benefit
30 to the injured worker. The board shall adopt rules for establishing the amount of the attorney fee,
31 giving primary consideration to the results achieved and to the time devoted to the case. An attor-
32 ney fee awarded pursuant to this subsection may not exceed [~~\$3,000~~] **\$2,000** absent a showing of
33 extraordinary circumstances. [*The amount of the attorney fee awarded under this paragraph shall be*
34 *adjusted annually by the same percentage increase as made to the average weekly wage defined in ORS*
35 *656.211, if any.*] Notwithstanding any other provision of this chapter, the director shall have exclu-
36 sive jurisdiction over proceedings regarding solely the assessment and payment of the additional
37 amount and attorney fees described in this subsection. The action of the director and the review of
38 the action taken by the director shall be subject to review under ORS 656.704.

39 (b) When the director does not have exclusive jurisdiction over proceedings regarding the as-
40 sessment and payment of the additional amount and attorney fees described in this subsection, the
41 provisions of this subsection shall apply in the other proceeding.

42 (12)(a) If payment is due on a disputed claim settlement authorized by ORS 656.289 and the
43 insurer or self-insured employer has failed to make the payment in accordance with the requirements
44 specified in the disputed claim settlement, the claimant or the claimant's attorney shall notify the
45 insurer or self-insured employer in writing that the payment is past due. If the required payment is

1 not made within two business days after receipt of the notice, the director shall assess a penalty
 2 and attorney fee in accordance with a matrix adopted by the director by rule.

3 (b) The director shall adopt by rule a matrix for the assessment of the penalties and attorney
 4 fees authorized under this subsection. The matrix shall provide for penalties based on a percentage
 5 of the settlement proceeds allocated to the claimant and for attorney fees based on a percentage of
 6 the settlement proceeds allocated to the claimant's attorney as an attorney fee.

7 (13) The insurer may authorize an employer to pay compensation to injured workers and shall
 8 reimburse employers for compensation so paid.

9 (14) Injured workers have the duty to cooperate and assist the insurer or self-insured employer
 10 in the investigation of claims for compensation. Injured workers shall submit to and shall fully co-
 11 operate with personal and telephonic interviews and other formal or informal information gathering
 12 techniques. Injured workers who are represented by an attorney shall have the right to have the
 13 attorney present during any personal or telephonic interview or deposition. However, if the attorney
 14 is not willing or available to participate in an interview at a time reasonably chosen by the insurer
 15 or self-insured employer within 14 days of the request for interview and the insurer or self-insured
 16 employer has cause to believe that the attorney's unwillingness or unavailability is unreasonable
 17 and is preventing the worker from complying within 14 days of the request for interview, the insurer
 18 or self-insured employer shall notify the director. If the director determines that the attorney's un-
 19 willingness or unavailability is unreasonable, the director shall assess a civil penalty against the
 20 attorney of not more than \$1,000.

21 (15) If the director finds that a worker fails to reasonably cooperate with an investigation in-
 22 volving an initial claim to establish a compensable injury or an aggravation claim to reopen the
 23 claim for a worsened condition, the director shall suspend all or part of the payment of compen-
 24 sation after notice to the worker. If the worker does not cooperate for an additional 30 days after
 25 the notice, the insurer or self-insured employer may deny the claim because of the worker's failure
 26 to cooperate. The obligation of the insurer or self-insured employer to accept or deny the claim
 27 within 60 days is suspended during the time of the worker's noncooperation. After such a denial, the
 28 worker shall not be granted a hearing or other proceeding under this chapter on the merits of the
 29 claim unless the worker first requests and establishes at an expedited hearing under ORS 656.291
 30 that the worker fully and completely cooperated with the investigation, that the worker failed to
 31 cooperate for reasons beyond the worker's control or that the investigative demands were unrea-
 32 sonable. If the Administrative Law Judge finds that the worker has not fully cooperated, the Ad-
 33 ministrative Law Judge shall affirm the denial, and the worker's claim for injury shall remain
 34 denied. If the Administrative Law Judge finds that the worker has cooperated, or that the investi-
 35 gative demands were unreasonable, the Administrative Law Judge shall set aside the denial, order
 36 the reinstatement of interim compensation if appropriate and remand the claim to the insurer or
 37 self-insured employer to accept or deny the claim.

38 (16) In accordance with ORS 656.283 (4), the Administrative Law Judge assigned a request for
 39 hearing for a claim for compensation involving more than one potentially responsible employer or
 40 insurer may specify what is required of an injured worker to reasonably cooperate with the inves-
 41 tigation of the claim as required by subsection (14) of this section.

42 **SECTION 3. The amendments to ORS 656.262 by section 2 of this 2009 Act become operative on January 2, 2014.**

43 **SECTION 4.** ORS 656.308 is amended to read:

44 656.308. (1) When a worker sustains a compensable injury, the responsible employer shall remain
 45

1 responsible for future compensable medical services and disability relating to the compensable con-
 2 dition unless the worker sustains a new compensable injury involving the same condition. If a new
 3 compensable injury occurs, all further compensable medical services and disability involving the
 4 same condition shall be processed as a new injury claim by the subsequent employer. The standards
 5 for determining the compensability of a combined condition under ORS 656.005 (7) shall also be used
 6 to determine the occurrence of a new compensable injury or disease under this section.

7 (2)(a) Any insurer or self-insured employer who disputes responsibility for a claim shall so indi-
 8 cate in or as part of a denial otherwise meeting the requirements of ORS 656.262 issued in the 60
 9 days allowed for processing of the claim. The denial shall advise the worker to file separate, timely
 10 claims against other potentially responsible insurers or self-insured employers, including other
 11 insurers for the same employer, in order to protect the right to obtain benefits on the claim. The
 12 denial may list the names and addresses of other insurers or self-insured employers. Such denials
 13 shall be final unless the worker files a timely request for hearing pursuant to ORS 656.319. All such
 14 requests for hearing shall be consolidated into one proceeding.

15 (b) No insurer or self-insured employer, including other insurers for the same employer, shall
 16 be joined to any workers' compensation hearing unless the worker has first filed a timely, written
 17 claim against that insurer or self-insured employer, or the insurer or self-insured employer has
 18 consented to issuance of an order designating a paying agent pursuant to ORS 656.307. An insurer
 19 or self-insured employer against whom a claim is filed may contend that responsibility lies with an-
 20 other insurer or self-insured employer, including another insurer for the same employer, regardless
 21 of whether the worker has filed a claim against that insurer or self-insured employer.

22 (c) Upon written notice by an insurer or self-insured employer filed not more than 28 days or
 23 less than 14 days before the hearing, the Administrative Law Judge shall dismiss that party from
 24 the proceeding if the record does not contain substantial evidence to support a finding of responsi-
 25 bility against that party. The Administrative Law Judge shall decide such motions and inform the
 26 parties not less than seven days prior to the hearing, or postpone the hearing.

27 (d) Notwithstanding ORS 656.382 (2), 656.386 and 656.388, a reasonable attorney fee shall be
 28 awarded to the injured worker for the appearance and active and meaningful participation by an
 29 attorney in finally prevailing against a responsibility denial. *[Such a]* **The fee shall not exceed**
 30 **[\$1,000] \$2,500** absent a showing of extraordinary circumstances. **The amount of the attorney fee**
 31 **awarded under this paragraph shall be adjusted annually by the same percentage increase**
 32 **as made to the average weekly wage defined in ORS 656.211, if any.**

33 (3) A worker who is a party to an approved disputed claim settlement agreement under ORS
 34 656.289 (4) may not subsequently file a claim against an insurer or a self-insured employer who is
 35 a party to the agreement with regard to claim conditions settled in the agreement even if other
 36 insurers or employers disclaim responsibility for those claim conditions. A worker who is a party
 37 to an approved claim disposition agreement under ORS 656.236 (1) may not subsequently file a claim
 38 against an insurer or a self-insured employer who is a party to the agreement with regard to any
 39 matter settled in the agreement even if other insurers or employers disclaim responsibility for those
 40 claim conditions, unless the claim in the subsequent proceeding is limited to a claim for medical
 41 services for claim conditions settled in the agreement.

42 **SECTION 5.** ORS 656.382 is amended to read:

43 656.382. (1) If an insurer or self-insured employer refuses to pay compensation due under an or-
 44 der of an Administrative Law Judge, board or court, or otherwise unreasonably resists the payment
 45 of compensation, except as provided in ORS 656.385, the employer or insurer shall pay to the

1 claimant or the attorney of the claimant a reasonable attorney fee as provided in subsection (2) of
 2 this section. To the extent an employer has caused the insurer to be charged such fees, such em-
 3 ployer may be charged with those fees.

4 (2) If a request for hearing, request for review, appeal or cross-appeal to the Court of Appeals
 5 or petition for review to the Supreme Court is initiated by an employer or insurer, and the Admin-
 6 istrative Law Judge, board or court finds that the compensation awarded to a claimant should not
 7 be disallowed or reduced, **that an order rescinding a notice of closure should not be reversed**
 8 **or that the compensation awarded by a reconsideration order should not be reduced or dis-**
 9 **allowed**, the employer or insurer shall be required to pay to [*the claimant or*] the attorney of the
 10 claimant a reasonable attorney fee in an amount set by the Administrative Law Judge, board or the
 11 court for legal representation by an attorney for the claimant at and prior to the hearing, review
 12 on appeal or cross-appeal.

13 (3) If upon reaching a decision on a request for hearing initiated by an employer it is found by
 14 the Administrative Law Judge that the employer initiated the hearing for the purpose of delay or
 15 other vexatious reason or without reasonable ground, the Administrative Law Judge may order the
 16 employer to pay to the claimant such penalty not exceeding \$750 and not less than \$100 as may be
 17 reasonable in the circumstances.

18 **SECTION 6.** ORS 656.385 is amended to read:

19 656.385. (1) In all cases involving a dispute over compensation benefits pursuant to ORS 656.245,
 20 656.247, 656.260, 656.327 or 656.340, where a claimant finally prevails after a proceeding has com-
 21 menced, the Director of the Department of Consumer and Business Services or the Administrative
 22 Law Judge shall require the insurer or self-insured employer to pay a reasonable attorney fee to the
 23 claimant's attorney. In such cases, where an attorney is instrumental in obtaining a settlement of
 24 the dispute prior to a decision by the director or an Administrative Law Judge, the director or
 25 Administrative Law Judge shall require the insurer or self-insured employer to pay a reasonable
 26 attorney fee to the claimant or claimant's attorney. The attorney fee must be based on all work the
 27 claimant's attorney has done relative to the proceeding at all levels before the department. The at-
 28 torney fee assessed under this section must be proportionate to the benefit to the injured worker.
 29 The director shall adopt rules for establishing the amount of the attorney fee, giving primary con-
 30 sideration to the results achieved and to the time devoted to the case. An attorney fee awarded
 31 pursuant to this subsection may not exceed [*\$2,000*] **\$3,000** absent a showing of extraordinary cir-
 32 cumstances. **The amount of the attorney fee awarded under this subsection shall be adjusted**
 33 **annually by the same percentage increase as made to the average weekly wage defined in**
 34 **ORS 656.211, if any.**

35 (2) If an insurer or self-insured employer refuses to pay compensation due under ORS 656.245,
 36 656.247, 656.260, 656.327 or 656.340 pursuant to an order of the director, an Administrative Law
 37 Judge or the court or otherwise unreasonably resists the payment of such compensation, the insurer
 38 or self-insured employer shall pay to the claimant or the attorney of the claimant a reasonable at-
 39 torney fee as provided in subsection (3) of this section. To the extent an employer has caused the
 40 insurer to be charged such fees, such employer may be charged with those fees.

41 (3) If a request for a contested case hearing, review on appeal or cross-appeal to the Court of
 42 Appeals or petition for review to the Supreme Court is initiated by an insurer or self-insured em-
 43 ployer, and the director, Administrative Law Judge or court finds that the compensation awarded
 44 under ORS 656.245, 656.247, 656.260, 656.327 or 656.340 to a claimant should not be disallowed or
 45 reduced, the insurer or self-insured employer shall be required to pay to [*the claimant or*] the attor-

1 ney of the claimant a reasonable attorney fee in an amount set by the director, the Administrative
 2 Law Judge or the court for legal representation by an attorney for the claimant at the contested
 3 case hearing, review on appeal or cross-appeal.

4 (4) If upon reaching a final contested case decision where such contested case was initiated by
 5 an insurer or self-insured employer it is found that the insurer or self-insured employer initiated the
 6 contested case hearing for the purpose of delay or other vexatious reason or without reasonable
 7 ground, the director or Administrative Law Judge may order the insurer or self-insured employer
 8 to pay to the claimant such penalty not exceeding \$750 and not less than \$100 as may be reasonable
 9 in the circumstances.

10 (5) Penalties and attorney fees awarded pursuant to this section by the director, an Adminis-
 11 trative Law Judge or the courts shall be paid for by the employer or insurer in addition to com-
 12 pensation found to be due to the claimant.

13 **SECTION 7.** ORS 656.386 is amended to read:

14 656.386. (1)(a) In all cases involving denied claims where a claimant finally prevails against the
 15 denial in an appeal to the Court of Appeals or petition for review to the Supreme Court, the court
 16 shall allow a reasonable attorney fee to the claimant’s attorney. In such cases involving denied
 17 claims where the claimant prevails finally in a hearing before an Administrative Law Judge or in
 18 a review by the Workers’ Compensation Board, then the Administrative Law Judge or board shall
 19 allow a reasonable attorney fee. In such cases involving denied claims where an attorney is instru-
 20 mental in obtaining a rescission of the denial prior to a decision by the Administrative Law Judge,
 21 a reasonable attorney fee shall be allowed.

22 (b) For purposes of this section, a “denied claim” is:

23 (A) A claim for compensation which an insurer or self-insured employer refuses to pay on the
 24 express ground that the injury or condition for which compensation is claimed is not compensable
 25 or otherwise does not give rise to an entitlement to any compensation;

26 (B) A claim for compensation for a condition omitted from a notice of acceptance, made pursuant
 27 to ORS 656.262 (6)(d), which the insurer or self-insured employer does not respond to within 60 days;
 28 [or]

29 (C) A claim for an aggravation made pursuant to ORS 656.273 (2) or for a new medical condition
 30 made pursuant to ORS 656.267, which the insurer or self-insured employer does not respond to
 31 within 60 days[.]; or

32 **(D) A claim for an initial injury or occupational disease to which the insurer or self-**
 33 **insured employer does not respond within 60 days.**

34 (c) A denied claim shall not be presumed or implied from an insurer’s or self-insured employer’s
 35 failure to pay compensation for a previously accepted injury or condition in timely fashion. Attor-
 36 ney fees provided for in this subsection shall be paid by the insurer or self-insured employer.

37 (2)(a) If a claimant finally prevails against a denial as provided in subsection (1) of this section,
 38 the court, board or Administrative Law Judge may order payment of the claimant’s reasonable ex-
 39 penses and costs for records, expert opinions and witness fees.

40 (b) The court, board or Administrative Law Judge shall determine the reasonableness of witness
 41 fees, expenses and costs for the purpose of paragraph (a) of this subsection.

42 (c) Payments for witness fees, expenses and costs ordered under this subsection shall be made
 43 by the insurer or self-insured employer and are in addition to compensation payable to the claimant.

44 (d) Payments for witness fees, expenses and costs ordered under this subsection may not exceed
 45 \$1,500 unless the claimant demonstrates extraordinary circumstances justifying payment of a greater

1 amount.

2 **(3) If a claimant requests claim reclassification as provided in ORS 656.277 and the**
3 **insurer or self-insured employer does not respond within 14 days of the request, or if the**
4 **insurer or self-insured employer requests a hearing, review, appeal or cross-appeal to the**
5 **Court of Appeals or petition for review to the Supreme Court and the Director of the De-**
6 **partment of Consumer and Business Services, Administrative Law Judge, board or the court**
7 **finally determines that the claim should be classified as disabling, the director, Administra-**
8 **tive Law Judge, board or the court may assess a reasonable attorney fee.**

9 [(3)] (4) In all other cases, attorney fees shall be paid from the increase in the claimant's com-
10 pensation, if any, except as otherwise expressly provided in this chapter.

11 **SECTION 8. Regardless of the date of injury, the amendments to ORS 656.262, 656.308,**
12 **656.382, 656.385 and 656.386 by sections 1, 4, 5, 6 and 7 of this 2009 Act apply to all claims for**
13 **which an order is issued on or after the effective date of this 2009 Act.**

14