75th OREGON LEGISLATIVE ASSEMBLY--2009 Regular Session

HOUSE AMENDMENTS TO HOUSE BILL 2500

By COMMITTEE ON RULES

April 24

On page 1 of the printed bill, line 2, after the semicolon insert "appropriating money;". 1 2 Delete lines 3 through 11 and insert: "Whereas the Seventy-fifth Legislative Assembly finds that taxpayers should be able to easily 3 access the details on how the state is spending their tax dollars and what performance results are 4 $\mathbf{5}$ achieved for those expenditures; and 6 "Whereas Oregon is currently facing a deep budget shortfall and is seeking efficiencies wherever possible; and 7 "Whereas there currently is no single, easily accessible interactive website that allows taxpay-8 9 ers to track state revenues and expenditures; and 10 "Whereas current technology affords the state an opportunity to provide citizens with a trans-11 parent look at the state's finances; and 12"Whereas the Oregon Progress Board found in 2008 that only 12 percent of Oregonians could 13 correctly identify both the income tax as Oregon's largest source of state income and education as 14 the largest General Fund expenditure; and 15"Whereas future investments in state government information technology should strive for in-16 tegrated systems and data exchange designed to provide meaningful information to the public, policy 17 makers and state agencies; and 18 "Whereas the Seventy-fifth Legislative Assembly finds that the creation of an interactive 19 website detailing the location, purpose and results of taxpayer investments in state government is 20 beneficial to our state; now, therefore,". 21Delete lines 13 through 25 and delete pages 2 and 3 and insert: "SECTION 1. As used in sections 1 to 4 of this 2009 Act, 'state agency' means any officer, 22board, commission, department, division or institution of state government, as defined in 2324 ORS 174.111. 'State agency' does not mean the State Treasurer. 25"SECTION 2. (1) The Oregon Department of Administrative Services shall develop and make available the Open Books Oregon website. The website shall allow any person to view 2627information that is a public record and not exempt from disclosure under ORS 192.410 to

29 "(2) State agencies, to the extent practicable and subject to laws relating to 30 confidentiality, when at no additional cost, using existing data and existing state agency re-31 sources and without reallocation of resources, shall:

192.505, including but not limited to information described in subsection (3) of this section.

"(a) Furnish information to the Open Books Oregon website by posting reports and pro viding links to existing information system applications in accordance with standards estab lished by the Oregon Department of Administrative Services; and

35 "(b) Provide the information in the format and manner required by the Oregon Depart-

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1 ment of Administrative Services.

"(3) To the extent practicable and subject to laws relating to confidentiality, when at no additional cost, using existing data and existing state agency resources and without reallocation of resources, the Open Books Oregon website shall contain information about each state agency, including but not limited to:

6 "(a) Annual state agency revenues;

7 "(b) Annual state agency expenditures;

8 "(c) Annual state agency human resources expenses, including compensation;

9 "(d) Annual state agency tax expenditures, including, where possible, the identity of the 10 recipients of each tax expenditure;

"(e) State agency contracting and subcontracting information, to the extent allowed by
law;

"(f) A prominently placed graphic representation of the primary funding categories and
 approximate number of individuals served by the state agency;

15 "(g) A description of the mission, function and program categories of the state agency;

16 "(h) Information about the state agency from the Oregon Progress Board; and

17 "(i) A copy of any audit report issued by the Secretary of State for the state agency.

18 "(4) In creating, operating, refining and recommending enhancements to the Open Books 19 Oregon website, the Oregon Department of Administrative Services and the Open Books 20 Oregon Advisory Commission created in section 3 of this 2009 Act shall consider and, to the 21 extent practicable, adhere to the following principles:

22 "(a) The website must be accessible without cost and be easy to use;

"(b) Information included on the Open Books Oregon website must be presented using
 plain, easily understandable language; and

25 "(c) The website should teach users about how state government works and provide users 26 with the opportunity to learn something about how state government raises and spends re-27 venue.

"(5) If a state agency is not able to include information described in this section on the Open Books Oregon website because of the lack of availability of information or cost in acquiring it, the Open Books Oregon Advisory Commission created in section 3 of this 2009 Act shall list the information that is not included for that state agency in the commission's report to the Legislative Assembly required under section 3 of this 2009 Act.

33 "<u>SECTION 3.</u> (1) There is created the Open Books Oregon Advisory Commission consist 34 ing of nine members appointed as follows:

"(a) The President of the Senate shall appoint two members from among members of the
 Senate, one from the majority party and one from the minority party.

37 "(b) The Speaker of the House of Representatives shall appoint two members from among 38 members of the House of Representatives, one from the majority party and one from the 39 minority party.

40 "(c) The Governor shall appoint one member from an executive branch agency.

41 "(d) The Director of the Oregon Department of Administrative Services shall appoint one
 42 member.

43 "(e) The Legislative Fiscal Officer shall appoint one member.

44 "(f) The President of the Senate and the Speaker of the House of Representatives shall 45 each appoint one member of the public with experience or interest in public finance, public 1 relations, measurement of performance outcomes or technology.

2 "(2) The commission shall advise and make recommendations to the Oregon Department 3 of Administrative Services regarding the creation, contents and operation of, and enhance-4 ments to, the Open Books Oregon website.

5 "(3) A majority of the members of the commission constitutes a quorum for the trans-6 action of business.

"(4) Official action by the commission requires the approval of a majority of the members
of the commission.

9 "(5) The commission shall elect one of its members to serve as chairperson. The chair-10 person shall be selected not later than October 1 of each odd-numbered year.

"(6) If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective.

13 "(7) The commission shall meet at times and places specified by the call of the chair-14 person or of a majority of the members of the commission.

"(8) The commission may adopt rules necessary for the operation of the commission.

"(9) The commission shall use the services of permanent staff of the Legislative Fiscal
 Office to the greatest extent practicable to staff the commission. The Oregon Department
 of Administrative Services may provide additional assistance.

"(10) Members of the commission who are not members of the Legislative Assembly are
 not entitled to compensation or reimbursement for expenses and serve as volunteers on the
 commission.

"(11) All agencies of state government, as defined in ORS 174.111, are directed to assist the commission in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the commission consider necessary to perform their duties.

"(12) The commission shall report to the Legislative Assembly not later than January 15
 of each odd-numbered year. The report shall describe:

"(a) Enhancements made to the Open Books Oregon website during the previous two
 calendar years;

"(b) Possible future enhancements to the website, including but not limited to the inclu sion of information relating to:

"(A) Performance outcomes that measure the success of state agency programs in
 achieving goals;

34 "(B) State agency bond debt;

35 "(C) State agency expenses for capital improvements;

36 "(D) Numbers and descriptions of jobs created through state agency contracts and sub-37 contracts;

"(E) Lists of businesses and individuals receiving tax credits, deductions, refunds, rebates
 and other subsidies from a state agency;

40 "(F) Lists of the names of contractors who received a contract from a state agency, in-41 cluding the number of contracts and compensation received; and

42 "(G) Lists by contracting state agency of the number of contracts entered into during a
43 biennium and the amount of moneys spent on the contracts; and

44 "(c) The feasibility of including an interactive application where citizens can simulate
 45 balancing a biennial budget for the state.

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"(13) The term of office of each member is four years, but a member serves at the pleasure of the appointing authority. Before the expiration of the term of a member, the appointing authority shall appoint a successor whose term begins on January 1 next following. A member is eligible for reappointment. If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective for the unexpired term.

⁷ "<u>SECTION 4.</u> (1) The Open Books Oregon Advisory Commission may accept contributions
⁸ of moneys and assistance from the United States Government or its agencies or from any
⁹ other source, public or private, and agree to conditions placed on the moneys not inconsist¹⁰ ent with the duties of the commission.

"(2) There is established in the State Treasury, separate and distinct from the General Fund, the Open Books Oregon Advisory Commission Fund. The fund consists of moneys received by the commission under this section and such other moneys as may otherwise be made available by law. Interest earned on the fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the commission and may be used only for the performance of the functions of the commission.

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"<u>SECTION 5.</u> (1) Section 2 of this 2009 Act becomes operative on January 1, 2010.

18 "(2) The Oregon Department of Administrative Services may take any action before the 19 operative date specified in subsection (1) of this section that is necessary to enable the de-20 partment to exercise, on and after the operative date specified in subsection (1) of this sec-21 tion, all the duties, functions and powers conferred on the department by this 2009 Act.

22 "<u>SECTION 6.</u> Notwithstanding the term of office specified by section 3 of this 2009 Act, 23 of the members first appointed to the Open Books Oregon Advisory Commission:

24 "(1) Three shall serve for terms ending January 1, 2011.

25 "(2) Three shall serve for terms ending January 1, 2012.

26 "(3) Three shall serve for terms ending January 1, 2013.

27 "<u>SECTION 7.</u> This 2009 Act being necessary for the immediate preservation of the public
28 peace, health and safety, an emergency is declared to exist, and this 2009 Act takes effect
29 on its passage.".

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