

**2009 Regular Legislative Session**  
**FISCAL ANALYSIS OF PROPOSED LEGISLATION**  
**Prepared by the Oregon Legislative Fiscal Office**

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**MEASURE NUMBER:** SB 519 **Minority Report**      **STATUS:** B Engrossed  
**SUBJECT:** Prohibits state interference in communications between employer and employee and refers to ballot measure to the voters.  
**GOVERNMENT UNIT AFFECTED:** Oregon Judicial Department, Bureau of Labor and Industries, and Secretary of State  
**PREPARED BY:** Tim Walker  
**REVIEWED BY:** John Borden, Daron Hill, and Steve Bender  
**DATE:** June 2, 2009

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	<u>2009-2011</u>	<u>2011-2013</u>
<b>EXPENDITURES:</b> See Analysis.		

**EFFECTIVE DATE:** On passage.

**LOCAL GOVERNMENT MANDATE:** This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

**ANALYSIS:** This bill would prohibit the State from interfering with communications between employers and employees and the restriction of employer's free speech. In addition, the bill refers a ballot measure to the voters declaring the above as public policy.

The fiscal impact to the Secretary of State's office is the state's portion of incremental costs incurred for an already-funded election. The mechanism for funding the voters' pamphlet in the 2010 election cycle has not yet been determined.

There were seven legislative referrals on the 2008 primary and general election ballots; estimates of the number of pages that would be used are based on these. Costs of the 202-page (average) 2008 general voters' pamphlet (\$1,067,599), was used for estimating 2009-11 costs. Each referral is assumed to result in seven additional pages in the voters' pamphlet, for a General Fund total of \$38,031. The revenue estimate assumes eleven arguments pro and con would be filed relating to the referral, at \$500 per argument.

Because the total number of initiatives and legislative referrals affecting the 2010 election cycle will not be known until the respective deadlines of the primary and general elections, the cumulative impact, including this measure, cannot be determined. The Legislative Fiscal Office (LFO) assumes that the Secretary will seek a General Fund appropriation from the Emergency Board or Legislative Assembly when the actual voters' pamphlet costs are known.

Under procedures established in ORS 250.125 and 250.127, a financial impact committee is created for each state measure submitted to the ballot through the initiative and referendum processes. For this reason, LFO does not include an estimate of the fiscal impact that would result if SB 519 were to be adopted by a vote of the people.

The Oregon Judicial Department and the Bureau of Labor and Industries anticipate a minimal fiscal impact due to the provisions of this bill.