# Senate Bill 674

Sponsored by Senator L GEORGE; Senators FERRIOLI, G GEORGE, METSGER, STARR

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Prohibits member of Legislative Assembly from accepting appointment to position in executive department while in office.

Prohibits former member of Legislative Assembly from being compensated lobbyist or from accepting appointment to position in executive department during period beginning on date person ceases being member and ending on date of adjournment sine die of next regular legislative session. Modifies required contents of annual statement of economic interest filed with Oregon Govern-

Modifies required contents of annual statement of economic interest filed with Oregon Government Standards and Practices Commission.

Directs persons required to file annual statement of economic interest to file quarterly statements with commission listing food, lodging or travel expenses received with aggregate value exceeding \$75 and each source of income exceeding aggregate amount of \$1,000 from source that does business with or has legislative or administrative interest in governmental agency served by public official or candidate. Requires member of Legislative Assembly to list clients member or relative of member represents in member's or relative's private profession or occupation if client has legislative interest in matter before Legislative Assembly.

1	A BILL FOR AN ACT
<b>2</b>	Relating to government ethics; creating new provisions; and amending ORS 171.745, 171.750, 244.020,
3	244.045, 244.060, 244.070, 244.100 and 244.195.
4	Be It Enacted by the People of the State of Oregon:
5	SECTION 1. Section 2 of this 2007 Act is added to and made a part of ORS chapter 244.
6	SECTION 2. A member of the Legislative Assembly may not accept appointment to a
7	position for which the appointing authority is an officer or entity in the executive depart-
8	ment as defined in ORS 174.112.
9	SECTION 3. ORS 244.045 is amended to read:
10	244.045. (1) A person who has been a Public Utility Commissioner, the Director of the Depart-
11	ment of Consumer and Business Services, the Administrator of the Division of Finance and Corpo-
12	rate Securities, the Administrator of the Insurance Division, the Administrator of the Oregon Liquor
13	Control Commission or the Director of the Oregon State Lottery [shall] may not:
14	(a) Within one year after the public official ceases to hold the position become an employee of
15	or receive any financial gain, other than reimbursement of expenses, from any private employer
16	engaged in the activity, occupation or industry over which the former public official had authority;
17	or
18	(b) Within two years after the public official ceases to hold the position:
19	(A) Be a lobbyist for or appear as a representative before the agency over which the person
20	exercised authority as a public official;
21	(B) Influence or try to influence the actions of the agency; or
22	(C) Disclose any confidential information gained as a public official.
23	(2) A person who has been a Deputy Attorney General or an assistant attorney general [shall]
24	may not, within two years after the person ceases to hold the position, lobby or appear before an

1 agency that the person represented while employed by the Department of Justice.

2 (3) A person who has been the State Treasurer or the Chief Deputy State Treasurer [*shall*] **may** 3 not, within one year after ceasing to hold office:

4 (a) Accept employment from or be retained by any private entity with whom the office of the 5 State Treasurer or the Oregon Investment Council negotiated or to whom either awarded a contract 6 providing for payment by the state of at least \$25,000 in any single year during the term of office 7 of the treasurer;

8 (b) Accept employment from or be retained by any private entity with whom the office of the 9 State Treasurer or the Oregon Investment Council placed at least \$50,000 of investment moneys in 10 any single year during the term of office of the treasurer; or

(c) Be a lobbyist for an investment institution, manager or consultant, or appear before the of fice of the State Treasurer or Oregon Investment Council as a representative of an investment in stitution, manager or consultant.

(4) A public official who as part of the official's duties invested public funds [shall] may not
 within two years after the public official ceases to hold the position:

(a) Be a lobbyist or appear as a representative before the agency, board or commission for whichthe former public official invested public funds;

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(b) Influence or try to influence the agency, board or commission; or

19 (c) Disclose any confidential information gained as a public official.

(5)(a) A person who has been a member of the Department of State Police, who has held a position with the department with the responsibility for supervising, directing or administering programs relating to gaming by a Native American tribe or the Oregon State Lottery and who has been designated by the Superintendent of State Police by rule [*shall*] **may** not, within one year after the member of the Department of State Police ceases to hold the position:

(A) Accept employment from or be retained by or receive any financial gain related to gaming
 from the Oregon State Lottery or any Native American tribe;

(B) Accept employment from or be retained by or receive any financial gain from any private
 employer selling or offering to sell gaming products or services;

29 (C) Influence or try to influence the actions of the Department of State Police; or

30 (D) Disclose any confidential information gained as a member of the Department of State Police.

31 (b) This subsection does not apply to:

(A) Appointment or employment of a person as an Oregon State Lottery Commissioner or as a
 Tribal Gaming Commissioner or regulatory agent thereof;

34 (B) Contracting with the Oregon State Lottery as a lottery game retailer;

35 (C) Financial gain received from personal gaming activities conducted as a private citizen; or

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(D) Subsequent employment in any capacity by the Department of State Police.

(c) As used in this subsection, "Native American tribe" means any recognized Native American
tribe or band of tribes authorized by the Indian Gaming Regulatory Act of October 17, 1988 (Public
Law 100-497), 25 U.S.C. 2701 et seq., to conduct gambling operations on tribal land.

(6) A person who has been a member of the Legislative Assembly may not, during the period beginning on the date the person ceases to be a member of the Legislative Assembly and ending on the date of adjournment sine die of the regular session of the Legislative Assembly that begins after the date the person ceases to be a member of the Legislative Assembly:

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(a) Use or attempt to use the person's position as a former member of the Legislative

1 Assembly to obtain financial gain as a lobbyist as defined in ORS 171.725; or

2 (b) Accept appointment to a position for which the appointing authority is an officer or 3 entity in the executive department as defined in ORS 174.112.

**SECTION 4.** ORS 244.060 is amended to read:

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5 244.060. The statement of economic interest filed under ORS 244.050[,] shall be on a form pre-6 scribed by the Oregon Government Standards and Practices Commission[, *and*]. The person filing the 7 statement shall supply the information required by this section and ORS 244.090, as follows:

8 (1) The [name] names of all positions as officer of a business and business directorships held 9 by the person, or by a member of the household of the person, during the preceding calendar year 10 and the principal address and a brief description of each business.

(2) All names under which the person and members of the household of the person do business
 and the principal address and a brief description of each business.

(3) The names, principal addresses and brief descriptions of the five most significant sources of income received at any time during the preceding calendar year by the person [or a] and by each member of the household of the person [that produce 10 percent or more of the total annual household income], a description of the type of income and the name of the person receiving the income.

[(4) The name, principal address and brief description of the source of income from which 50 percent or more of the total annual income of the person and members of the household of the person was received during the preceding calendar year and whether the source existed during the preceding year, and whether the source is derived from an entity that now does business or could reasonably be expected to do business or has legislative or administrative interest in the governmental agency of which the public official is or the candidate if elected would be a member or over which the public official has or the candidate if elected would have authority.]

25[(5)(a)] (4)(a) [The listing] A list of all real property in which the public official or candidate [therefor] for public office or a member of the household of the public official or candidate has or 2627has had any personal, beneficial ownership interest during the preceding calendar year, any options to purchase or sell real property, including a land sales contract, and any other rights of any kind 28in real property located within the geographic boundaries of the governmental agency of which the 2930 public official [is] holds, or the candidate if elected would [be a member] hold, any official position 31 or over which the public official [has] exercises, or the candidate if elected would [have] exercise, 32any authority.

(b) This subsection does not require the listing of the principal residence of the public officialor candidate.

[(6)(a) Notwithstanding ORS 244.020 (7)(c), if a public official has received food, lodging and payment of travel expenses exceeding \$100 when participating in an event which bears a relationship to the public official's office and when appearing in an official capacity, the name, nature and business address of the organization paying the expenses and the date and amount of that expenditure.]

[(b) Beginning on July 1, 1992, the dollar amount specified in paragraph (a) of this subsection shall be adjusted annually by the commission based upon the change in the Portland Consumer Price Index for All Urban Consumers for All Items as prepared by the Bureau of Labor Statistics of the United States Department of Labor or its successor during the preceding 12-month period. The amount determined under this paragraph shall be rounded to the nearest dollar.]

44 [(7)] (5) Any honoraria exceeding \$50 received during the preceding calendar year by the person 45 or a member of the household of the person, the payer of the honoraria and the date and time of the 1 event for which the honoraria was received.

2 **SECTION 5.** ORS 244.070 is amended to read:

3 244.070. A public official or candidate for public office shall report the following additional 4 economic interest [*shall be reported*] for the preceding calendar year only if the source of that in-5 terest is derived from an individual or business [*which*] that has been doing business, does business 6 or could reasonably be expected to do business with, or has legislative or administrative interest 7 in, the governmental agency of which the public official [*is*] holds, or the candidate if elected would 8 [*be a member*] hold, any official position or over which the public official [*has*] exercises, or the 9 candidate if elected would [*have*] exercise, any authority:

[(1) Each source of income over \$1,000, other than a source of income disclosed under ORS 244.060,
whether or not taxable, received by the public official or candidate therefor or a member of the household of the public official or candidate.]

[(2)] (1) Each person to whom the public official or candidate [*therefor*] for public office or a member of the household of the public official or candidate owes or has owed money in excess of \$1,000, the interest rate [*thereon*] on money owed and the date of the loan, except for debts owed to any federal or state regulated financial institution or retail contracts.

[(3)] (2) [Each business] The name, principal address[,] and brief description of [its] the nature[,] of each business in which the public official or candidate [therefor] for public office or a member of the household of the public official or candidate has or has had a personal, beneficial interest or investment, including stocks or other securities, in excess of \$1,000, except for individual items involved in a mutual fund or a blind trust, or a time or demand deposit in a financial institution, shares in a credit union, or the cash surrender value of life insurance.

[(4)] (3) Each person for whom the public official or candidate for public office has performed
 services for a fee in excess of \$1,000, except for any disclosure otherwise prohibited by law or by
 a professional code of ethics.

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# SECTION 6. ORS 244.100 is amended to read:

27 244.100. [(1) The Oregon Government Standards and Practices Commission by rule may require the
28 disclosure and reporting of gifts or other compensation made to or received by a public official or
29 candidate for elective office.]

30 [(2) The commission by rule may exempt from the gift limitation contained in ORS 244.040, any 31 gift of food or beverage but may require that when gifts of food or beverage exceed a dollar amount 32 fixed by the commission, the source thereof shall be disclosed on a form prescribed by the 33 commission.]

(1) A public official or candidate for public office who is required to file a statement of
 economic interest under ORS 244.050 shall file with the Oregon Government Standards and
 Practices Commission, according to the schedule set forth in section 8 of this 2007 Act, a
 statement showing for the applicable reporting period:

(a) Notwithstanding ORS 244.020 (7)(c), any food, lodging or travel expenses with an aggregate value exceeding \$75 received by the public official when participating in an event that
bears a relationship to the public official's office and when appearing in an official capacity.
The statement shall include the name, business title and business address of the person
paying the expenses, the nature of the event and the date and amount of the expenditure.

(b) Each source of income exceeding an aggregate amount of \$1,000, whether or not taxable, received by the public official or candidate for public office, or a member of the
household of the public official or candidate, if the source of that income is derived from an

individual or business that has been doing business, does business or could reasonably be expected to do business with, or has legislative or administrative interest in, the govern-

mental agency of which the public official holds, or the candidate if elected would hold, any
official position or over which the public official exercises, or the candidate if elected would

5 exercise, any authority.

6 (c) If the public official is a member of the Legislative Assembly, the name and address 7 of any client the member or relative of the member represents in the member's or relative's 8 private profession or occupation, if the client has a legislative or administrative interest in 9 any matter before the Legislative Assembly.

[(3)] (2) In addition to [any disclosures or reports] statements required under [subsections (1) and (2)] subsection (1) of this section, [any] a person [or organization that] who provides a public official with food, lodging or travel expenses exceeding [\$50] an aggregate value of \$75[, as described in ORS 244.060 (6),] shall notify the public official in writing of the amount of the expense. The person shall provide the notice [shall be sent] to the public official [within 10 days from] not later than 10 days after the date [such] the expenses are incurred.

SECTION 7. Section 8 of this 2007 Act is added to and made a part of ORS chapter 244.

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 SECTION 8. Statements required to be filed with the Oregon Government Standards and

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 Practices Commission under ORS 244.100 shall be filed in each calendar year:

(1) Not later than April 15, for the accounting period beginning January 1 and ending
 March 31;

(2) Not later than July 15, for the accounting period beginning April 1 and ending June
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(3) Not later than October 15, for the accounting period beginning July 1 and ending
 September 30; and

(4) Not later than January 7 of the following calendar year, for the accounting period
 beginning October 1 and ending December 31.

27 SECTION 9. ORS 244.020 is amended to read:

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244.020. As used in this chapter, unless the context requires otherwise:

(1) "Actual conflict of interest" means any action or any decision or recommendation by a person acting in a capacity as a public official, the effect of which would be to the private pecuniary benefit or detriment of the person or the person's relative or any business with which the person or a relative of the person is associated unless the pecuniary benefit or detriment arises out of circumstances described in subsection (14) of this section.

(2) "Business" means any corporation, partnership, proprietorship, firm, enterprise, franchise,
association, organization, self-employed individual and any other legal entity operated for economic
gain but excluding any income-producing not-for-profit corporation that is tax exempt under section
501(c) of the Internal Revenue Code with which a public official or a relative of the public official
is associated only as a member or board director or in a nonremunerative capacity.

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(3) "Business with which the person is associated" means:

(a) Any private business or closely held corporation of which the person or the person's relative
is a director, officer, owner or employee, or agent or any private business or closely held corporation in which the person or the person's relative owns or has owned stock, another form of equity
interest, stock options or debt instruments worth \$1,000 or more at any point in the preceding calendar year;

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(b) Any publicly held corporation in which the person or the person's relative owns or has

1 owned \$100,000 or more in stock or another form of equity interest, stock options or debt instru-2 ments at any point in the preceding calendar year;

3 (c) Any publicly held corporation of which the person or the person's relative is a director or
4 officer; or

5 (d) For public officials required to file a statement of economic interest under ORS 244.050, any 6 business from which 50 percent or more of the total annual income of the person and members of 7 the person's household is derived during the current calendar year.

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(4) "Commission" means the Oregon Government Standards and Practices Commission.

9 (5) "Development commission" means any entity which has the authority to purchase, develop, 10 improve or lease land or the authority to operate or direct the use of land. This authority must be 11 more than ministerial.

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(6) "Expenditure" has the meaning given that term in ORS 260.005.

(7) "Gift" means something of economic value given to a public official or the public official's relative without valuable consideration of equivalent value, including the full or partial forgiveness of indebtedness, which is not extended to others who are not public officials or the relatives of public officials on the same terms and conditions; and something of economic value given to a public official or the public official's relative for valuable consideration less than that required from others who are not public officials. However, "gift" does not mean:

19 (a) Campaign contributions, as described in ORS chapter 260.

20 (b) Gifts from family members.

(c) The giving or receiving of food, lodging and travel when participating in an event which
bears a relationship to the public official's office and when appearing in an official capacity, subject
to the reporting requirement of ORS [244.060 (6)] 244.100.

(d) The giving or receiving of food or beverage if the food or beverage is consumed by the public
official or the public official's relatives in the presence of the purchaser or provider thereof.

(e) The giving or receiving of entertainment if the entertainment is experienced by the public official or the public official's relatives in the presence of the purchaser or provider thereof and the value of the entertainment does not exceed \$100 per person on a single occasion and is not greater than \$250 in any one calendar year.

30 (8) "Honoraria" means a payment or something of economic value given to a public official in 31 exchange for services upon which custom or propriety prevents the setting of a price. Services in-32 clude, but are not limited to, speeches or other services rendered in connection with an event at 33 which the public official appears in an official capacity.

(9) "Income" means income of any nature derived from any source, including, but not limited to,
any salary, wage, advance, payment, dividend, interest, rent, honoraria, return of capital, forgiveness
of indebtedness, or anything of economic value.

(10) "Legislative or administrative interest" means an economic interest, distinct from that of
the general public, in one or more bills, resolutions, regulations, proposals or other matters subject
to the action or vote of a person acting in the capacity of a public official.

(11) "Legislative official" means any member or member-elect of the Legislative Assembly, any
member of an agency, board or committee that is part of the legislative branch and any staff person,
assistant or employee thereof.

(12) "Member of household" means any relative who resides with the public official.

(13) "Planning commission" means a county planning commission created under ORS chapter 215
 or a city planning commission created under ORS chapter 227.

1 (14) "Potential conflict of interest" means any action or any decision or recommendation by a 2 person acting in a capacity as a public official, the effect of which could be to the private pecuniary 3 benefit or detriment of the person or the person's relative, or a business with which the person or 4 the person's relative is associated, unless the pecuniary benefit or detriment arises out of the fol-5 lowing:

6 (a) An interest or membership in a particular business, industry, occupation or other class re-7 quired by law as a prerequisite to the holding by the person of the office or position.

8 (b) Any action in the person's official capacity which would affect to the same degree a class 9 consisting of all inhabitants of the state, or a smaller class consisting of an industry, occupation or 10 other group including one of which or in which the person, or the person's relative or business with 11 which the person or the person's relative is associated, is a member or is engaged. The commission 12 may by rule limit the minimum size of or otherwise establish criteria for or identify the smaller 13 classes that qualify under this exception.

(c) Membership in or membership on the board of directors of a nonprofit corporation that is
 tax-exempt under section 501(c) of the Internal Revenue Code.

16 (15) "Public official" means any person who, when an alleged violation of this chapter occurs, 17 is serving the State of Oregon or any of its political subdivisions or any other public body of the 18 state as an officer, employee, agent or otherwise, and irrespective of whether the person is com-19 pensated for such services.

(16) "Relative" means the spouse of the public official, any children of the public official or of
the public official's spouse, and brothers, sisters or parents of the public official or of the public
official's spouse.

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(17) "Statement of economic interest" means a statement as described by ORS 244.060 to 244.080.

(18) "Statewide official" means the Secretary of State or Secretary of State-elect, State Treasurer or State Treasurer-elect, Superintendent of Public Instruction or Superintendent-elect of Public
Instruction, Attorney General or Attorney General-elect and the Commissioner of the Bureau of
Labor and Industries or the Commissioner-elect of the Bureau of Labor and Industries.

(19) "Zoning commission" means an entity to which is delegated at least some of the discretionary authority of a planning commission or governing body relating to zoning and land use matters.

31 **SECTION 10.** ORS 244.195 is amended to read:

244.195. (1) The city recorder or county clerk, respectively, shall provide to every person newly elected or appointed to any city or county office for which statements of financial interest are required under ORS 244.050 information about the requirements of ORS 244.050, 244.060, 244.070, 244.080, [and] 244.090 and 244.100 either at the first meeting attended by the new officer or before the officer takes the oath of office, whichever is first.

(2) At the time of fulfilling duties under subsection (1) of this section, the city recorder or
county clerk shall provide to each new officer a copy of the statements and explanation provided
to the city recorder or county clerk under subsection (3) of this section.

(3) The Oregon Government Standards and Practices Commission shall provide copies of the
statements described in ORS 244.060, 244.070, 244.080, [and] 244.090 and 244.100 and an explanation
of the requirements of the law relating to the statements to each city recorder and county clerk.

(4) Any person described in subsection (1) of this section who is not informed of the filing requirements under ORS 244.050, 244.060, 244.070, 244.080, [and] 244.090 and 244.100 and provided with
a copy of the statements and explanation described in subsection (3) of this section before taking

the oath of office may resign that office within 90 days thereafter or before the next date specified in ORS 244.050 for the filing of a statement, whichever is longer, without filing any statement and without sanction or penalty that might otherwise be imposed for not filing. **SECTION 11.** ORS 171.745 is amended to read:

5 171.745. (1) A lobbyist registered with the Oregon Government Standards and Practices Com-6 mission or required to register with the commission shall, on January 31 and July 31, of each 7 even-numbered year, and on January 31, April 30 and July 31 of each odd-numbered year, file with 8 the commission a statement showing:

- 9 (a) The total amount of all moneys expended by the lobbyist for the purpose of lobbying in the 10 preceding reporting period for:
- 11 (A) Food, refreshments and entertainment;

12 (B) Printing, postage and telephone;

13 (C) Advertising, public relations, education and research; and

14 (D) Miscellaneous; and

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(b) The name of any legislative or executive official to whom or for whose benefit, on any one
occasion, an expenditure in excess of \$25 is made for the purposes of lobbying, and the date, name
of payee, purpose and amount of that expenditure.

(2) Beginning on July 1, 1979, the dollar amount specified in subsection (1)(b) of this section
shall be adjusted annually by the commission based upon the change in the Portland Consumer Price
Index for All Urban Consumers for All Items as prepared by the Bureau of Labor Statistics of the
United States Department of Labor or its successor during the preceding 12-month period. The
amount determined under this subsection shall be rounded to the nearest dollar.

(3) Statements required by this section need not include amounts expended by the lobbyist for
personal living and travel expenses and office overhead, including salaries and wages paid for staff
and secretarial assistance, and maintenance expenses. If the amount of any expenditure required to
be included in a statement is not accurately known at the time the statement is required to be filed,
an estimate of the expenditure shall be submitted in the statement and designated as an estimate.
The exact amount expended for which a previous estimate was made shall be submitted in a subsequent report when the information is available.

(4) Notwithstanding ORS 171.735, 171.740 and subsections (1) to (3) of this section, a registered
lobbyist, who engages in lobbying activities without compensation on behalf of an organization is
not required to register as a lobbyist for the organization as long as the lobbying activity does not
exceed the financial or time limits set in ORS 171.735 (4).

(5) A statement required by this section shall include a copy of any notice provided to a public
 official under ORS 244.100 [(3)] (2).

(6) For each statement required by this section, an entity comprised of more than one lobbyist
 may file one statement that reports expenditures by the entity and not by individual lobbyists.

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SECTION 12. ORS 171.750 is amended to read:

39 171.750. (1) Any person on whose behalf a lobbyist was registered, or was required to register 40 with the Oregon Government Standards and Practices Commission at any time during the preceding 41 calendar year, shall file with the commission, by January 31st of each year, a statement showing, 42 for the preceding calendar year:

(a) The total amount of all moneys expended for lobbying activities on the person's behalf, ex cluding living and travel expenses incurred for a lobbyist performing lobbying services.

45 (b) The name of any legislative or executive official to whom or for whose benefit, on any one

1 occasion, an expenditure in excess of \$25 for the purpose of lobbying is made by the person, but not

2 including information previously reported in compliance with ORS 171.745, and the date, name of

3 payee, purpose and amount of that expenditure.

4 (2) Using July 1, 1979, as the base, the dollar amount specified in subsection (1)(b) of this section 5 shall be adjusted annually by the commission based upon the change in the Portland Consumer Price 6 Index for All Urban Consumers for All Items as prepared by the Bureau of Labor Statistics of the 7 United States Department of Labor, or its successor, during the preceding 12-month period. The 8 amount determined under this subsection shall be rounded to the nearest dollar.

9 (3) A statement required under subsection (1) of this section shall include a copy of any notice 10 provided to a public official under ORS 244.100 [(3)] (2).

11 <u>SECTION 13.</u> (1) Section 2 of this 2007 Act applies to members of the Legislative As-12 sembly whose terms of office begin on or after the effective date of this 2007 Act.

(2) The amendments to ORS 244.045 by section 3 of this 2007 Act apply to persons who
 cease being members of the Legislative Assembly on or after January 1, 2008.

(3) The amendments to ORS 244.020, 244.060 and 244.070 by sections 4, 5 and 9 of this 2007
Act apply to statements required to be filed with the Oregon Government Standards and
Practices Commission for reporting periods beginning on or after the effective date of this
2007 Act.

(4) Section 8 of this 2007 Act and the amendments to ORS 244.100 by section 6 of this 2007
 Act apply to statements required to be filed and notices required to be provided for reporting
 periods beginning on or after the effective date of this 2007 Act.

(5) The amendments to ORS 244.195 by section 10 of this 2007 Act apply to copies of
 statements and explanations required to be provided to public officials who are elected or
 appointed on or after the effective date of this 2007 Act.

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