B-Engrossed Senate Bill 416

Ordered by the House June 5 Including Senate Amendments dated April 5 and House Amendments dated June 5

Sponsored by Senator WALKER

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

[Requires owner of historic property applying for special assessment to include in preservation plan schedule for completion of rehabilitation work within first five years of special assessment period.]

Allows governing body to exclude certain districts or properties from participation in historic property special assessment program.

Includes commercial properties under reapplication for special assessment provisions.

Creates Task Force on Historic Property to conduct comprehensive review of special assessment program.

Takes effect on 91st day following adjournment sine die.

A BILL FOR AN ACT

Relating to historic property; creating new provisions; amending ORS 358.487, 358.540 and 358.541; and prescribing an effective date.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 358.487 is amended to read:

358.487. (1)(a) An owner of historic property desiring classification and special assessment under ORS 358.480 to 358.545 for the property may make application for the classification and special assessment to the State Historic Preservation Officer on forms approved by the State Historic Preservation Officer. The forms shall include or be accompanied by the written consent of the owner to the viewing of the property by the State Historic Preservation Officer. Any application made under this subsection shall include a preservation plan and be sent by the State Historic Preservation Officer to the appropriate county assessor, local landmark commission and governing body. An application must be made during the calendar year preceding the first property tax year for which classification and special assessment as historic property is desired.

(b) Classification and special assessment pursuant to an application made under this subsection shall be granted only for 15 consecutive property tax years, commencing in the tax year beginning on the July 1 following the calendar year in which the application was made.

(2)(a) An owner may make preliminary application for classification of property as historic upon approval by the State Advisory Committee on Historic Preservation of the nomination of the property for listing on the National Register of Historic Places or, if the National Register of Historic Places ceases accepting nominations, the nomination of the property for listing on an Oregon register of historic places.

(b) The preliminary application shall be considered an application made or received for purposes of subsection (1) of this section if, by September 15 of the year for which classification and special

1 2

3

4

5

6 7

8

9

10

11

12 13

14

15

16

17

18

19 20

21 22

23 24 assessment are first sought, the property is:

1 2

- (A) Listed in the National Register of Historic Places; or
- (B) If the National Register of Historic Places ceases accepting nominations, approved for listing on an Oregon register of historic places.
- (c) If the requirements of paragraph (b) of this subsection are not satisfied, the preliminary application may not be considered an application made for purposes of subsection (1) of this section until the calendar year in which, as of September 15, the property is listed as described in paragraph (b) of this subsection.
- (3) Immediately upon receipt of a copy of the application under subsection (1) of this section, the county assessor shall review the application for accuracy and completeness of description and other matters within the expertise of the county assessor and shall make recommendations regarding the classification to the State Historic Preservation Officer.
- (4)(a) Immediately upon receipt of a copy of the application under subsection (1) of this section, the governing body shall review the application for matters relating to public benefit and shall make recommendations regarding the classification to the State Historic Preservation Officer.
- (b) A governing body may exclude certain districts or properties from participation in the special assessment program under criteria established by the governing body. In adopting criteria, the governing body shall consider whether a district is in economic distress and the value of the property in the district.
- (5) By making application for classification and assessment under this section, the owner consents that the State Historic Preservation Officer has access to the property for inspection at reasonable times to ensure that the terms of the national register or other federal or state laws or requirements are being met.
- (6) The application for classification and assessment under ORS 358.480 to 358.545 may not be processed unless accompanied by a nonrefundable fee of one-third of one percent of the real market value of the property, as of the assessment date, for the year in which application is made. The fee shall be deposited in the State Parks and Recreation Department Fund for use by the State Parks and Recreation Director or for transfer to the Oregon Property Management Account established under ORS 358.680 to 358.690, upon the advice of the State Advisory Committee on Historic Preservation.

SECTION 2. ORS 358.540 is amended to read:

- 358.540. (1) Property classified as historic property under ORS 358.480 to 358.545 is entitled to any other exemption or special assessment provided by law.
- (2) Property that has received special assessment under ORS 358.480 to 358.545 for 15 years, at the completion of the 15-year term, is disqualified from historic property special assessment.
- (3)(a) Notwithstanding subsection (2) of this section, following completion of the initial 15-year period of historic property classification and disqualification under subsection (2) of this section, the owner of property classified as historic property may reapply under ORS 358.487 for one additional 15-year period of special assessment under ORS 358.480 to 358.545. Following completion of the second 15-year term of special assessment, the historic property shall be disqualified from historic property special assessment and is not again eligible for special assessment under ORS 358.480 to 358.545.
- (b) For commercial property, a reapplication filed under this subsection, in addition to containing all of the information required of an application filed under ORS 358.487, shall be accompanied by a renovation plan detailing measures to be taken for purposes of Americans with Disabilities Act

compliance, seismic improvement measures or energy conservation measures, the costs associated with the measures and a schedule of the dates on which work on the measures will be begun and completed.

- (c) For commercial property, a reapplication filed under this subsection that in other respects is in compliance with the application requirements of ORS 358.487 may be approved only upon a finding by the State Historic Preservation Officer that the renovation plan submitted with the reapplication will, if implemented, result in a significant investment in the historic property that promotes compliance with Americans with Disabilities Act requirements or that results in seismic improvements or energy conservation improvements to the property. If approved, the renovation plan shall be considered an amendment to and part of the preservation plan filed with the reapplication and in effect for the property.
- (d) For residential **or commercial** property, a reapplication filed under this subsection that in other respects is in compliance with the application requirements of ORS 358.487 may be approved only if a second term of historic property classification and special assessment for residential **or commercial** property is authorized under ORS 358.541.
- (e) The State Historic Preservation Officer may adopt rules under this subsection, including rules that provide:
- (A) The minimum amount of investment that must be made in order for the investment to be considered a significant investment.
- (B) The minimum amount of seismic improvement to the property that must be contemplated in the renovation plan in order for the plan to be approved.
- (C) The minimum level of energy conservation improvements that must be contemplated in the renovation plan in order for the plan to be approved.
- (D) The maximum amount of time between the date of filing of the reapplication and the date of completion of the measures described in the renovation plan in order for the renovation plan to be approved.

SECTION 3. ORS 358.541 is amended to read:

- 358.541. (1) Residential **or commercial** property may not qualify for a second term of classification and special assessment as historic property under this section unless:
- (a) If the property is located within a city, the governing body of the city has adopted a resolution or ordinance authorizing a second term of historic property classification and special assessment for residential **or commercial** property; or
- (b) If the property is located within unincorporated territory of a county, the governing body of the county has adopted a resolution or ordinance authorizing a second term of historic property classification and special assessment for residential **or commercial** property.
- (2) The city or county authorizing a second term of historic property classification and special assessment for residential **or commercial** property shall send a copy of the authorizing resolution or ordinance to the State Historic Preservation Officer.
- SECTION 4. (1) The amendments to ORS 358.487, 358.540 and 358.541 by sections 1 to 3 of this 2007 Act apply only to applications for historic property special assessment that are filed or approved on or after the effective date of this 2007 Act.
- (2) Nothing in the amendments to ORS 358.487, 358.540 and 358.541 by sections 1 to 3 of this 2007 Act affects the status of property that is classified as historic property on the effective date of this 2007 Act. Such property may continue to receive special assessment under ORS 358.480 to 358.545 until the completion of the 15-year term that is in effect on the

1 effective date of this 2007 Act.

2

3

4

5

6

7

8

15

20

21 22

23

2425

26 27

28

29 30

31

32

33 34

35

36 37

38

39 40

41

42

43

44

45

<u>SECTION 5.</u> (1) There is created the Task Force on Historic Property, consisting of 12 members appointed as follows:

- (a) The President of the Senate shall appoint one member from among members of the Senate.
- (b) The Speaker of the House of Representatives shall appoint one member from among members of the House of Representatives.
 - (c) The Governor shall appoint one representative of each of the following:
- (A) The National Trust for Historic Preservation;
- 10 (B) The State Historic Preservation Officer;
- 11 (C) The Oregon Preservation Alliance;
- 12 (D) The Oregon Historic Property Owners Association;
- 13 (E) The development community within an urban population;
- 14 (F) The development community within a rural population;
 - (G) The Oregon State Association of County Assessors;
- 16 (H) The Department of Revenue;
- 17 (I) The League of Oregon Cities; and
- (J) Homeowners who participate in the special assessment for historic properties program under ORS 358.480 to 358.545.
 - (2) The task force shall conduct a comprehensive review of the special assessment for historic properties program under ORS 358.480 to 358.545. The purpose of the review is to determine whether the program should be extended beyond July 1, 2010. The task force shall assess the merits and shortcomings of the program and make recommendations for improving or eliminating the program. The task force shall study:
 - (a) The effectiveness of the program in stimulating historic preservation activities and reinvestment in historic buildings and districts;
 - (b) The application fee structure of the program;
 - (c) The program's administrative costs for the State Historic Preservation Officer and costs for the participants in the program;
 - (d) The accountability of program participants for projects that meet program goals and for completion of work plan tasks;
 - (e) The administrative rules implementing the program;
 - (f) The role of local governments in the program and the fiscal impact of the program on local governments;
 - (g) The economic impact of the program on local communities that rehabilitate and preserve their historic built environments;
 - (h) The role of the program in relation to other historic preservation incentive programs, including the Historic Preservation Revolving Loan Fund program, grant programs and the rehabilitation tax credit program;
 - (i) The complexities of including multiple owners of residential condominium projects within historic buildings in the special assessment for historic properties program;
 - (j) The negative impact on program participants when the term of the special assessment expires and property taxes have increased beyond the capped three percent per year increase allowed if the property had not been in the program; and
 - (k) Any other issue concerning the program that the task force determines is necessary

- or desirable to assist the task force in making the assessment or recommendations required under this subsection.
- (3) A majority of the members of the task force constitutes a quorum for the transaction of business.
- (4) Official action by the task force requires the approval of a majority of the members of the task force.
 - (5) The task force shall elect one of its members to serve as chairperson.
- (6) If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective.
- (7) The task force shall meet at times and places specified by the call of the chairperson or of a majority of the members of the task force.
 - (8) The task force may adopt rules necessary for the operation of the task force.
- (9) Prior to October 1, 2008, the task force shall submit a report to the Governor and the interim legislative committees on revenue. The report may include program recommendations and a request for legislation.
- (10) The State Parks and Recreation Department shall provide staff support to the task force.
- (11) Members of the task force who are not members of the Legislative Assembly are not entitled to compensation, but may be reimbursed for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amounts provided for in ORS 292.495. Claims for expenses shall be paid out of funds appropriated to the department for that purpose.
- (12) All agencies of state government, as defined in ORS 174.111, and local government, as defined in ORS 174.116, are directed to assist the task force in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the task force consider necessary to perform their duties.
- <u>SECTION 6.</u> Section 5 of this 2007 Act is repealed on the date of the adjournment of the next regular biennial legislative session.
- SECTION 7. This 2007 Act takes effect on the 91st day after the date on which the regular session of the Seventy-fourth Legislative Assembly adjourns sine die.