

Senate Bill 27

Sponsored by Senators JOHNSON, BURDICK, COURTNEY, DECKERT, GORDLY, KRUSE, METSGER, MORRISETTE, MORSE, PROZANSKI, SCHRADER, WINTERS, Representatives BONAMICI, BOONE, BUCKLEY, CANNON, CLEM, COWAN, GREENLICK, JENSON, KOMP, KOTEK, ROSENBAUM, TOMEI (at the request of The Archimedes Movement)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Creates Oregon Health Fund to pool state and federal expenditures for health care in Oregon and to finance treatment of defined set of essential health conditions for all Oregonians. Continuously appropriates moneys in fund to Oregon Health Plan Board for purpose of providing health services to all Oregon residents.

Creates Oregon Health Fund Board to manage Oregon Health Fund. Requires board to establish certain subcommittees for specified purposes.

Restructures Health Services Commission and imposes new criteria for developing prioritized list of health conditions.

Requires Governor, within 90 days of passage of Act, to request congressional approval to re-direct federal moneys into Oregon Health Fund, contingent upon development of implementation plan by Oregon Health Fund Board. Requires Governor, upon approval of request, to submit implementation plan to next following regular session of Legislative Assembly for consideration.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to health; creating new provisions; amending ORS 414.707, 414.715, 414.720, 414.735 and
3 414.745; repealing ORS 414.709; appropriating money; and declaring an emergency.

4 Whereas the objective of our health care system is health, not just the financing and delivery
5 of health care services; and

6 Whereas health is more than just the absence of physical and mental disease; it is the product
7 of a number of factors, only one of which is access to our medical system; and

8 Whereas we cannot achieve the objective of health unless all individuals have timely access to
9 the effective treatment of a defined set of essential and effective health conditions; and

10 Whereas we cannot achieve the objective of health unless we invest not only in health care, but
11 also in education, economic opportunity, housing, sustainable environmental stewardship and other
12 areas which are important contributing factors to health; and

13 Whereas the escalating cost of health care is compromising our ability to invest in those other
14 areas that contribute to the health of the population; and

15 Whereas we cannot achieve our objective of health unless we can control costs in the health
16 care system; and

17 Whereas we cannot control costs unless we:

18 (1) Develop effective strategies to empower individuals through education as well as financial
19 incentives and disincentives to assume more personal responsibility for their own health status
20 through the choices they make;

21 (2) Reevaluate the structure of our 50-year federal financing and eligibility system in light of the
22 realities and circumstances of the 21st century and of what we want the system to achieve from the
23 standpoint of the health of our population; and

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 (3) Rethink how we define a “benefit” and restructure the misaligned financial incentives and
 2 inefficient system through which health care is currently delivered; and

3 Whereas public resources are finite, and therefore the public resources available for health care
 4 are also finite; and

5 Whereas finite resources require that explicit priorities be set through an open process with
 6 public input to determine what will and will not be financed with public resources; and

7 Whereas those with more disposable private income will always be able to purchase more health
 8 care than those who depend solely on public resources; and

9 Whereas the current health care system is unsustainable in large part because of outdated fed-
 10 eral policies that reflect the realities of the last century instead of the realities of today and which
 11 are based on assumptions that are no longer valid; and

12 Whereas the ability of states to maintain the public’s health is increasingly constrained by those
 13 federal policies, which were built around “categories” rather than a commitment to ensure all citi-
 14 zens have timely access to the effective treatment of essential health conditions; and

15 Whereas public subsidies of employer-sponsored health coverage under the Tax Reform Act of
 16 1954, Medicaid and Medicare, which were established through three specific acts of Congress in the
 17 last century, were enacted separately at different times for different reasons and reflect no sense
 18 of common purpose; and

19 Whereas the economic and demographic environment in which those federal programs were
 20 created has changed dramatically over the past 50 years, while the programs themselves continue
 21 to reflect a set of circumstances that existed in the mid-20th century; and

22 Whereas any reform effort that fails to address the contradictions and inequities embodied in
 23 the federal programs and fails to bring them into alignment with the realities of the 21st century
 24 will also fail to achieve meaningful reform, perpetuating the status quo and the contradictions, in-
 25 equities and consequences existing in the current system; and

26 Whereas any strategies for financing, mandating or developing new programs to expand access
 27 must address what will be covered with public resources and how those services will be delivered.
 28 Otherwise, those strategies will do little to stem escalating medical costs, make health care more
 29 affordable or create a sustainable system; and

30 Whereas Oregon must take immediate action to request that those federal programs be amended
 31 so that the public dollars currently being spent on health care within the state can be allocated to
 32 create a sustainable system which will optimize the health of Oregonians; now, therefore,

33 **Be It Enacted by the People of the State of Oregon:**

34 **SECTION 1. Sections 1 to 14 of this 2007 Act and ORS 414.707, 414.715, 414.720, 414.735 and**
 35 **414.745, as amended by sections 15 to 19 of this 2007 Act, shall be known as the Oregon Better**
 36 **Health Act.**

37 **SECTION 2. It is the intent of the Legislative Assembly in enacting the Oregon Better**
 38 **Health Act to:**

39 **(1) Recognize that clinging to the system of employer-sponsored coverage as it is cur-**
 40 **rently structured is not an option and to:**

41 **(a) Recognize that the current structure makes much less sense now than it did when**
 42 **the economic forces and incentives that created it were put in place over 50 years ago;**

43 **(b) Rethink the structure of the current system of employer-sponsored coverage in light**
 44 **of the realities of a highly competitive global economy, the increased mobility of the**
 45 **workforce and the changing structure of the workplace; and**

1 (c) Develop a way to finance the treatment of a defined set of essential health conditions
2 that are not tied to employment, relieving employers and employees of this cost while still
3 leaving employers the option of offering secondary coverage designed to best service the
4 specific needs of their particular workforce;

5 (2) Recognize that clinging to the current structure of Medicaid is not an option and to:

6 (a) Eliminate the need for a special program for the poor by ensuring that all Oregonians,
7 including the most vulnerable members of our society, have access to treatment for at least
8 the same defined set of essential health conditions;

9 (b) Ensure that the medical and health needs of the blind and those with other disabilities
10 and special needs are met in a timely and cost-effective manner with treatments that
11 produce quality outcomes; and

12 (c) Eliminate the complexity and administrative cost of assigning equally impoverished
13 and vulnerable groups of Oregonians into dozens of different eligibility categories to deter-
14 mine how their care will be financed; and

15 (3) Reconsider the current structure of the Medicare program, but not to dismantle it,
16 and to:

17 (a) Recognize that clinging to the current structure of Medicare is not an option;

18 (b) Rethink the current structure of Medicare in light of the huge demographic trends
19 and advances in medical technology that have taken place since it was created in 1965;

20 (c) More rationally and honestly identify the medical and health needs of an aging popu-
21 lation and to ensure that those needs are met in a timely and cost-effective manner with
22 treatments that produce quality outcomes; and

23 (d) Balance, in an equitable and sustainable manner, the medical and health needs of the
24 elderly with those of the nonelderly and ensure that this balance is reflected in the allocation
25 of public resources for health care.

26 **SECTION 3.** The Oregon Better Health Act is based on the following principles:

27 (1) **Equity.** All individuals must be eligible for and have timely access to treatment for
28 at least the same set of essential and effective health conditions.

29 (2) **Financing.** Financing of the health care system must be equitable, broadly based and
30 affordable.

31 (3) **Population benefit.** The public must set priorities to optimize the health of
32 Oregonians.

33 (4) **Responsibility.** Responsibility for optimizing health must be shared by individuals,
34 employers, health systems and communities.

35 (5) **Education.** Education is a powerful tool for health promotion. The health care system
36 must promote and engage in education activities for individuals, health systems and com-
37 munities.

38 (6) **Effectiveness.** The relationship between specific health interventions and their desired
39 health outcomes must be backed by unbiased, objective medical evidence.

40 (7) **Efficiency.** The administration and delivery of health services must use the fewest
41 resources necessary to produce the most effective health outcome.

42 (8) **Explicit decision-making.** Decision-making will be clearly defined and accessible to the
43 public, including lines of accountability, opportunities for public engagement and how public
44 input will be used in decision-making.

45 (9) **Transparency.** The evidence used to support decisions must be clear, understandable

1 and observable to the public.

2 (10) **Economic sustainability.** Health service expenditures must be managed to ensure
3 sustainability over the long term, using efficient planning, budgeting and coordination of re-
4 sources and reserves, based on public values and recognizing the impact that public and
5 private health expenditures have on each other.

6 (11) **Aligned financial incentives.** Financial incentives must be aligned to support and in-
7 vest in activities that will achieve the goals of this 2007 Act.

8 (12) **Wellness.** Health and wellness promotion efforts must be emphasized and strength-
9 ened.

10 (13) **Community-based.** The delivery of care and distribution of resources must be or-
11 ganized to take place at the community level, unless outcomes or cost can be improved at
12 regional or statewide levels.

13 (14) **Coordination.** Collaboration, coordination and integration of care and resources must
14 be emphasized throughout the health system.

15 **SECTION 4.** (1) The Oregon Health Fund is established separate and distinct from the
16 General Fund. Interest earned from the investment of moneys in the Oregon Health Fund
17 shall be credited to the fund. The Oregon Health Fund shall include, but is not limited to:

18 (a) Medicare funds under Title XVIII of the Social Security Act;

19 (b) Medicaid funds under Title XIX of the Social Security Act;

20 (c) General Fund moneys that would otherwise be spent in the Medicaid program; and

21 (d) The value of state tax expenditures for employer-sponsored health insurance cover-
22 age.

23 (2) All moneys in the Oregon Health Fund are continuously appropriated to the Oregon
24 Health Fund Board for the purpose of providing health services to all Oregon residents.

25 **SECTION 5.** (1) There is established the Oregon Health Fund Board. The board shall
26 consist of up to nine members appointed by the Governor, subject to confirmation by the
27 Senate pursuant to section 4, Article III of the Oregon Constitution. The members of the
28 board must include individuals with actuarial and financial management experience, individ-
29 uals who are providers of health care and individuals who are consumers of health care.

30 (2) Each board member shall serve for a term of four years. However, a board member
31 shall serve until a successor has been appointed and qualified. A member is eligible for re-
32 appointment.

33 (3) If there is a vacancy for any cause, the Governor shall make an appointment to be-
34 come effective immediately for the balance of the unexpired term.

35 (4) Members of the board are in the exempt service under ORS chapter 240, and the
36 Governor shall fix their salaries in accordance with ORS 240.245.

37 (5) The board shall select one of its members as chairperson and another as vice chair-
38 person, for such terms and with duties and powers necessary for the performance of the
39 functions of such offices as the board determines.

40 (6) A majority of the members of the board constitutes a quorum for the transaction of
41 business.

42 (7) Official action by the board requires the approval of a majority of the members of the
43 board.

44 **SECTION 6.** Notwithstanding the term of office specified by section 5 of this 2007 Act,
45 of the members first appointed to the Oregon Health Fund Board:

1 (1) Three shall serve for a term ending January 1, 2010.

2 (2) Three shall serve for a term ending January 1, 2011.

3 (3) The remaining appointees shall serve for a term ending January 1, 2012.

4 **SECTION 7.** (1) The Oregon Health Fund Board shall appoint an executive director to
5 serve at the pleasure of the board.

6 (2) The designation of the executive director must be by written order filed with the
7 Secretary of State.

8 (3) Subject to any applicable provisions of ORS chapter 240, the executive director is au-
9 thorized to hire, supervise and terminate the employees of the board, prescribe their duties
10 and fix their compensation.

11 **SECTION 8.** The Oregon Health Fund Board shall:

12 (1) Establish a subcommittee to develop options, using the criteria in section 9 of this
13 2007 Act, for a collection mechanism to capture the value of the public subsidy of employer-
14 sponsored coverage through state and federal tax expenditures, and redirect it to the Oregon
15 Health Fund. The subcommittee must include both small and large business interests, in-
16 cluding those offering coverage as well as those not offering coverage, employees of those
17 businesses and self-employed individuals;

18 (2) Establish a subcommittee to make recommendations on the most efficient and effec-
19 tive delivery system models producing quality outcomes for consideration in the actuarial
20 process described in ORS 414.720 (6). Membership must include, but not be limited to, pri-
21 mary care physicians, specialists, nurse practitioners, mental health providers, dentists and
22 providers from community health centers and rural health clinics;

23 (3) Establish a subcommittee to develop a plan to finance and implement the health in-
24 formation technology services and infrastructure described in section 12 of this 2007 Act;

25 (4) Establish a subcommittee to develop a proposal to empower individuals through edu-
26 cation as well as financial incentives and disincentives to assume more personal responsibil-
27 ity for their own health status through the choices they make. The subcommittee shall
28 consider the recommendations of the Health Services Commission concerning investments
29 in nonclinical services and programs that have a bearing on the health of the population as
30 required in ORS 414.720 (4)(e). The Oregon Health Fund Board shall submit the proposal to
31 an independent actuary to determine the cost of implementation and then to the Governor
32 and Legislative Assembly for consideration;

33 (5) Establish a subcommittee to make recommendations concerning how to address the
34 issue of medical liability including, but not limited to, a consideration of the implementation
35 of a Medical Review Panel and a Patient's Compensation Fund, and providing liability pro-
36 tection for those providers who adhere to established best-practice standards and guidelines;

37 (6) Manage the Oregon Health Fund;

38 (7) Oversee the actuarial process described in ORS 414.720 (6) to define the set of essen-
39 tial health conditions;

40 (8) Conduct public hearings to determine the adequacy of the defined set of essential
41 health conditions in meeting the goals of section 2 of this 2007 Act and report the findings
42 to the Governor and the Legislative Assembly; and

43 (9) Contract with privately and publicly sponsored health care organizations in accord-
44 ance with section 10 of this 2007 Act.

45 **SECTION 9.** The mechanism to collect the public subsidy of employer-sponsored coverage

1 **must:**

2 (1) **Not create an incentive for employers to discontinue coverage through the workplace;**

3 (2) **Address the inequities between employers that do and do not offer coverage;**

4 (3) **Recognize that small employers may have less margin with which to contribute to the**
 5 **cost of their employees' health care; and**

6 (4) **Take into account the global economy, the mobility of the workforce and the changing**
 7 **structure of the workplace.**

8 **SECTION 10. (1) The Oregon Health Fund Board shall enter into contracts with privately**
 9 **and publicly sponsored health care organizations for the treatment of the defined set of es-**
 10 **sential health conditions developed in ORS 414.720. The health care organizations shall in-**
 11 **clude, but are not limited to, private health plans and insurers, health care service**
 12 **contractors, independent practice associations, managed care health services organizations,**
 13 **community clinics, community health centers, rural health clinics and federally qualified**
 14 **health centers.**

15 (2) **The contracts must include standards for quality, performance and transparency, in-**
 16 **cluding transparency in costs, charges and outcomes.**

17 (3) **All Oregonians must be covered for the treatment of the same defined set of essential**
 18 **health conditions and the capitation rate must be the same for all contracting health care**
 19 **organizations.**

20 (4) **The health care organizations must be community-rated and must compete with each**
 21 **other to enroll Oregonians on the basis of outcomes, service and the secondary coverage**
 22 **described in subsection (9) of this section.**

23 (5) **There must be no underwriting. Instead, each contract shall contain a risk-adjusted**
 24 **formula.**

25 (6) **The board shall establish a minimum medical loss ratio for the health care organiza-**
 26 **tions.**

27 (7) **The board may create a high-risk pool spread over the entire population to help sub-**
 28 **sidize those health care organizations that assume more risk.**

29 (8) **Individuals may choose their own health care organization or employers may continue**
 30 **to serve as health insurance distributors for their employees.**

31 (9) **Health care organizations may offer secondary coverage for services not included in**
 32 **the treatment of the defined set of essential health conditions, but to do so they must also**
 33 **offer coverage for the treatment of the defined set of essential set of health conditions.**

34 **SECTION 11. (1) Individuals or employers may supplement coverage of the defined set**
 35 **of essential health conditions provided by the Oregon Health Fund by purchasing secondary**
 36 **coverage from health care organizations.**

37 (2) **Secondary coverage must be separate and distinct from coverage for the treatment**
 38 **of the defined set of essential health conditions.**

39 (3) **The cost of secondary coverage purchased under this section may not be deducted**
 40 **from state income taxes.**

41 **SECTION 12. The Oregon Health Fund Board shall:**

42 (1) **Encourage the use of information technology that is cost-neutral or has a positive**
 43 **return on investment, to deliver efficient, safe, quality care; and**

44 (2) **Implement a voluntary program to provide every Oregonian with a personal health**
 45 **record. The personal electronic health record must be owned by the individual who will con-**

1 trol the use of and access to the information stored in it. The personal electronic health
2 record must be portable and not tied to a health care organization, employer or govern-
3 mental entity.

4 **SECTION 13. The Governor shall:**

5 (1) Within 90 days of the development of an implementation plan by the Oregon Health
6 Fund Board under section 14 of this 2007 Act, request from Congress the authority for
7 Oregon to access the Medicare funds, Medicaid funds and the value of federal tax expen-
8 ditures being spent on health care in Oregon, in order to create a sustainable system that
9 optimizes the health of all Oregonians. The request shall include a description of the con-
10 tradictions and inequities of current federal policies, the consequences of those policies for
11 the State of Oregon, and the principles set forth in section 3 of this 2007 Act that provide
12 the context for reallocating the public resources currently being spent on health care.

13 (2) Direct the Oregon Health Fund Board and the Health Services Commission to begin
14 the process described in ORS 414.720 of establishing priorities among health conditions and
15 determining the cost of treating a defined set of essential health conditions for which all
16 Oregonians are eligible. In this process, the board and the commission shall assume that
17 Oregon will receive the necessary congressional authority to reallocate federal moneys de-
18 scribed in subsection (1) of this section that are currently being spent in this state on health
19 care.

20 (3) Direct the Oregon Health Fund Board to establish the five subcommittees described
21 in section 8 of this 2007 Act to begin to carry out their charges.

22 **SECTION 14. (1)** Based upon the recommendations of the five subcommittees described
23 in section 8 of this 2007 Act, the Oregon Health Fund Board shall develop a plan to implement
24 the provisions of the Oregon Better Health Act. This plan must be completed prior to the
25 next regular Legislative Assembly.

26 (2) In developing the plan described in subsection (1) of this section, the board shall
27 conduct public hearings and solicit testimony and information from advocates representing
28 seniors, persons with disabilities, consumers of mental health services, low-income
29 Oregonians, employers, employees, insurers and health plans and providers of health care
30 including, but not limited to, physicians, dentists, oral surgeons, chiropractors, naturopaths,
31 hospitals, clinics, pharmacists, nurses and allied health professionals.

32 (3) The plan shall detail:

33 (a) The administrative and governing structures of the new system on both the state and
34 community levels;

35 (b) The structure of the delivery system, including standards for quality transparency
36 and accountability as well as performance measures; and

37 (c) The actuarial process used to determine the cost of treating the defined set of es-
38 sential health conditions to produce quality outcomes and to align the financial incentives in
39 the system with the purposes of the Oregon Better Health Act expressed in section 2 of this
40 2007 Act.

41 (4) The board shall develop a transition plan that details the changes, resources and time
42 frames necessary to make an orderly transition from the current system to the new system.

43 (5) The board shall conduct public hearings on the proposed plan.

44 (6) The board shall finalize the plan based upon information provided in the public
45 hearings in subsection (5) of this section and submit the plan to the Governor for approval.

1 **The Governor shall present the plan as a legislative proposal to the next regular Legislative**
 2 **Assembly following the Governor's approval of the plan.**

3 **SECTION 15.** ORS 414.707 is amended to read:

4 414.707. (1) Subject to funds available:

5 (a) Persons who are categorically needy as described in ORS 414.025 (2)(n) and (o), and persons
 6 under 19 years of age and pregnant women who are eligible to receive health services under ORS
 7 414.706, are eligible to receive all the health services approved and funded by the Legislative As-
 8 sembly.

9 (b) Persons described in ORS 414.708 are eligible to receive the health services described in ORS
 10 414.705 (1)(c), (f) and (g).

11 (c) Persons 19 years of age and older who are eligible to receive health services under ORS
 12 414.706 are eligible to receive the health services described in ORS 414.705 (1)(b) to (m).

13 (2) Persons who are categorically needy as described in ORS 414.025 (2)(n) and (o), and persons
 14 under 19 years of age and pregnant women who are eligible to receive health services under ORS
 15 414.706, must be provided, at a minimum, the health services described in ORS 414.705 (1)(a) to (g).

16 (3) Persons 19 years of age and older who are eligible to receive health services under ORS
 17 414.706 must be provided, at a minimum, health services described in ORS 414.705 (1)(b) to (h).

18 (4) Persons described in ORS 414.708 must be provided, at a minimum, the health services de-
 19 scribed in ORS 414.705 (1)(c).

20 *[(5) The Department of Human Services shall:]*

21 *[(a) Develop at least three benefit packages of provider services to be offered under ORS 414.705*
 22 *(1)(j); and]*

23 *[(b) Define by rule the services to be offered under ORS 414.705 (1)(k).]*

24 *[(6) Notwithstanding ORS 414.735, the Legislative Assembly shall adjust health services funded*
 25 *under ORS 414.705 (1) by increasing or reducing benefit packages or health services and, subject to*
 26 *ORS 414.709, by increasing or reducing the population of eligible persons].*

27 **SECTION 16.** ORS 414.715 is amended to read:

28 414.715. (1) The Health Services Commission is established, consisting of 11 members appointed
 29 by the Governor and confirmed by the Senate. *[Five members shall be physicians licensed to practice*
 30 *medicine in this state who have clinical expertise in the general areas of obstetrics, perinatal,*
 31 *pediatrics, adult medicine, mental health and chemical dependency, disabilities, geriatrics or public*
 32 *health. One of the physicians shall be a doctor of osteopathy. Other members shall include a public*
 33 *health nurse, a social services worker and four consumers of health care. In making the appointments,*
 34 *the Governor shall consult with professional and other interested organizations.]* **Commission mem-**
 35 **bers must include individuals with clinical expertise and individuals who are consumers of**
 36 **health care.**

37 (2) Members of the Health Services Commission shall serve for a term of four years, at the
 38 pleasure of the Governor.

39 (3) Members shall receive no compensation for their services, but subject to any applicable state
 40 law, shall be allowed actual and necessary travel expenses incurred in the performance of their
 41 duties.

42 (4) The commission may establish such subcommittees of its members and other medical, eco-
 43 nomic or health services advisers as it determines to be necessary to assist the commission in the
 44 performance of its duties.

45 **SECTION 17.** ORS 414.720 is amended to read:

1 414.720. (1) The Health Services Commission shall conduct public hearings prior to making the
 2 report described in subsection (3) of this section. The commission shall solicit testimony and infor-
 3 mation from advocates representing seniors, persons with disabilities, mental health services con-
 4 sumers and low-income Oregonians, representatives of commercial carriers, representatives of small
 5 and large Oregon employers and providers of health care, including but not limited to physicians
 6 licensed to practice medicine, dentists, oral surgeons, chiropractors, naturopaths, hospitals, clinics,
 7 pharmacists, nurses and allied health professionals.

8 (2) The commission shall actively solicit public involvement in a community meeting process to
 9 build a consensus on the values to be used to guide health resource allocation decisions.

10 **(3) Using a transparent process, the commission shall establish priorities from among**
 11 **health conditions, including physical, dental, vision, mental and chemical dependency, in 10**
 12 **categories:**

13 **(a) Prevention;**

14 **(b) Pregnancy and childbirth;**

15 **(c) Acute life-threatening conditions;**

16 **(d) Acute non-life-threatening self-limiting conditions;**

17 **(e) Catastrophic conditions;**

18 **(f) Chronic life-threatening conditions;**

19 **(g) Chronic non-life-threatening conditions;**

20 **(h) End of life;**

21 **(i) Rehabilitation; and**

22 **(j) Elective conditions.**

23 **(4) The commission shall establish priorities among the categories and within each cate-**
 24 **gory, from the most important to the least important, based upon the comparative health**
 25 **benefit of treating each condition for optimizing the health of the population and based on**
 26 **criteria that have been publicly debated and agreed upon by the Oregon Health Fund Board**
 27 **including, but not limited to:**

28 **(a) Social values;**

29 **(b) Clinical effectiveness of the treatment of the condition to produce quality outcomes;**

30 **(c) The degree to which medical evidence exists to support the relationship between the**
 31 **treatment and the desired quality health outcome;**

32 **(d) The relative cost-effectiveness of drugs, procedures and technologies in terms of the**
 33 **health benefit for the entire population served; and**

34 **(e) Investments needed in nonclinical services and programs that have a bearing on the**
 35 **health of the population.**

36 [(3)] (5) The commission shall report to the [Governor a] **Oregon Health Fund Board** the list
 37 of health [services ranked by priority, from the most important to the least important, representing the
 38 comparative benefits of each service to] **conditions ranked by priority from the most important**
 39 **to the least important based upon the comparative health benefit of treatment of each con-**
 40 **dition for optimizing the health of** the entire population to be served. The list submitted by the
 41 commission pursuant to this subsection is not subject to alteration by any other state agency. The
 42 recommendation may include practice guidelines reviewed and adopted by the commission [pursuant
 43 to subsection (4) of this section].

44 [(4) In order to encourage effective and efficient medical evaluation and treatment, the
 45 commission:]

1 *[(a) May include clinical practice guidelines in its prioritized list of services. The commission shall*
 2 *actively solicit testimony and information from the medical community and the public to build a con-*
 3 *sensus on clinical practice guidelines developed by the commission.]*

4 *[(b) Shall consider both the clinical effectiveness and cost-effectiveness of health services in deter-*
 5 *mining their relative importance using peer-reviewed medical literature as defined in ORS 743.695.]*

6 *[(5) The commission shall make its report by July 1 of the year preceding each regular session of*
 7 *the Legislative Assembly and shall submit a copy of its report to the Governor, the Speaker of the*
 8 *House of Representatives and the President of the Senate.]*

9 *[(6) The commission may alter the list during interim only under the following conditions:]*

10 *[(a) Technical changes due to errors and omissions; and]*

11 *[(b) Changes due to advancements in medical technology or new data regarding health outcomes.]*

12 *[(7) If a service is deleted or added and no new funding is required, the commission shall report*
 13 *to the Speaker of the House of Representatives and the President of the Senate. However, if a service*
 14 *to be added requires increased funding to avoid discontinuing another service, the commission must*
 15 *report to the Emergency Board to request the funding.]*

16 *[(8) The report listing services to be provided pursuant to ORS 414.036, 414.042, 414.065, 414.107,*
 17 *414.705 to 414.725 and 414.735 to 414.750 shall remain in effect from October 1 of the odd-numbered*
 18 *year through September 30 of the next odd-numbered year.]*

19 **(6)(a) The Oregon Health Fund Board shall be responsible for supervising an independent**
 20 **actuarial process to determine the cost of treating each condition on the list to produce**
 21 **quality outcomes.**

22 **(b) The board must develop the assumptions used in the actuarial process with the in-**
 23 **volvement and input of affected persons including, but not limited to, consumers of health**
 24 **care, employers, hospitals, primary care physicians, specialists, nurse practitioners, mental**
 25 **health providers, dentists and providers from community health centers and rural health**
 26 **clinics.**

27 **(c) The board must base actuarial assumptions concerning utilization of services upon**
 28 **the most efficient and effective delivery system models producing quality outcomes, partic-**
 29 **ularly for the management of chronic conditions.**

30 **(d) The actuarial assumptions developed by the board under paragraph (b) of this sub-**
 31 **section must include the following:**

32 **(A) Providers must receive fair and reasonable payments that are stable and predictable**
 33 **for treating the covered set of essential health conditions to produce quality outcomes.**
 34 **Payments may include payment for other than face-to-face encounters. Payment levels must**
 35 **take into account the need to create incentives that ensure adequate provider capacity to**
 36 **meet the requirements of the most efficient and effective delivery system models producing**
 37 **quality outcomes.**

38 **(B) There must be value based cost-sharing for consumers, with higher cost-sharing**
 39 **burdens for the treatment of elective, discretionary conditions and conditions that are lower**
 40 **on the priority list, with lower or no cost sharing for the treatment of conditions that are**
 41 **higher on the priority list, particularly when the treatment is highly effective in producing**
 42 **quality outcomes.**

43 **(7) The Oregon Health Fund Board shall determine payment levels for the defined set of**
 44 **essential health conditions by:**

45 **(a) Dividing the Oregon Health Fund by the eligible population to arrive at a capitation**

1 rate; and

2 (b) Applying the capitation rate to the list described in subsection (5) of this section.

3 **SECTION 18.** ORS 414.735 is amended to read:

4 414.735. (1) If moneys accumulate in excess of the legislatively adopted budget for the
5 Oregon Health Fund during a biennium, the Oregon Health Fund Board may authorize cov-
6 erage for the treatment of additional health conditions from the list developed under section
7 13 of this 2007 Act.

8 [(1) If insufficient resources are available during a contract period:]

9 [(a) The population of eligible persons determined by law shall not be reduced.]

10 (2) If the Oregon Health Fund is insufficient to provide treatment for the defined set of
11 essential health conditions to all eligible persons during a biennium:

12 (a) The number, types or categories of persons may not be reduced by restricting eligi-
13 bility requirements.

14 (b) The reimbursement rate for providers and [plans] health care organizations established
15 under the contractual agreement shall not be reduced.

16 [(2)] (3) In the circumstances described in subsection [(1)] (2) of this section, [reimbursement
17 shall be adjusted by reducing the health services for the eligible population by eliminating services in
18 the order of priority recommended by the Health Services Commission] the Oregon Health Fund
19 Board may:

20 (a) Reduce the total cost of treatment for the defined set of essential health conditions
21 by eliminating or modifying the treatment of conditions from the list of conditions developed
22 under ORS 414.720, starting with the least important and progressing toward the most
23 important[.]; or

24 (b) Request an additional General Fund appropriation from the Legislative Assembly.

25 [(3) The Department of Human Services shall obtain the approval of the Legislative Assembly or
26 Emergency Board, if the Legislative Assembly is not in session, before instituting the reductions. In
27 addition, providers contracting to provide health services under ORS 414.705 to 414.750 must be noti-
28 fied at least two weeks prior to any legislative consideration of such reductions. Any reductions made
29 under this section shall take effect no sooner than 60 days following final legislative action approving
30 the reductions.]

31 **SECTION 19.** ORS 414.745 is amended to read:

32 414.745. Any health care provider or [plan] health care organization contracting to provide
33 services to the eligible population under [ORS 414.705 to 414.750] section 10 of this 2007 Act, shall
34 not be subject to criminal prosecution, civil liability or professional disciplinary action for failing
35 to provide a service which the Legislative Assembly has not funded or the Oregon Health Fund
36 Board has eliminated [from its funding] from coverage pursuant to ORS 414.735.

37 **SECTION 20.** ORS 414.709 is repealed.

38 **SECTION 21.** Sections 4, 10 and 11 of this 2007 Act, the amendments to ORS 414.707 and
39 414.735 by sections 15 and 18 of this 2007 Act, and the repeal of ORS 414.709 by section 20 of
40 this 2007 Act become operative 90 days after receipt of congressional approval requested
41 under section 10 of this 2007 Act.

42 **SECTION 22.** This 2007 Act being necessary for the immediate preservation of the public
43 peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect
44 on its passage.