

A-Engrossed
Senate Bill 1022

Ordered by the Senate April 23
Including Senate Amendments dated April 23

Sponsored by COMMITTEE ON BUSINESS, TRANSPORTATION AND WORKFORCE DEVELOPMENT (at the request of Department of Transportation)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Revises tollway statutes. [*Directs Oregon Transportation Commission to approve tolls.*] **Prohibits establishment of toll unless Oregon Transportation Commission has reviewed and approved toll. Provides exception to cities or counties establishing tolls on highways under their jurisdiction.**

Creates obligation of person to pay toll when using tollway. Imposes civil penalty for failure to pay toll and administrative fee for collection of unpaid toll.

[*Creates offense of toll evasion. Punishes by maximum of one year's imprisonment, \$6,250 fine, or both.*]

Authorizes use of photo enforcement for tollways.

Defines terms. Links Oregon Innovative Partnerships Program with tollway statutes.

Exempts tolls from biennial review of fees.

A BILL FOR AN ACT

1
2 Relating to tolls; creating new provisions; amending ORS 267.200, 291.055, 367.806, 383.003, 383.009,
3 383.015 and 391.610; and repealing ORS 381.025, 381.030, 381.035, 381.040, 381.045, 381.065,
4 381.070, 381.086, 381.088, 381.090, 381.092, 381.094, 381.110, 381.805, 381.810, 381.815, 381.820,
5 382.105, 382.110, 382.115, 382.120, 382.125, 383.310, 383.315, 383.320, 383.330, 383.340, 383.350,
6 383.360, 383.370, 383.380, 383.385 and 383.386.

7 **Be It Enacted by the People of the State of Oregon:**

8 **SECTION 1. Sections 2 and 4 to 11 of this 2007 Act are added to and made a part of ORS**
9 **383.003 to 383.027.**

10 **SECTION 2. (1) Except as provided in subsection (2) of this section, a toll may not be**
11 **established unless the Oregon Transportation Commission has reviewed and approved the**
12 **toll. The commission shall adopt rules specifying the process under which proposals to es-**
13 **tablish tolls will be reviewed. When reviewing a proposal to establish tolls, the commission**
14 **shall take into consideration:**

15 (a) **The amount and classification of the traffic using, or anticipated to use, the tollway;**

16 (b) **The amount of the toll proposed to be established for each class or category of tollway**
17 **user and, if applicable, the different amounts of the toll depending on time and day of use;**

18 (c) **The extent of the tollway, including improvements necessary for tollway operation**
19 **and improvements necessary to support the flow of traffic onto or off of the tollway;**

20 (d) **The location of toll plazas or toll collection devices to collect the toll for the tollway;**

21 (e) **The cost of constructing, reconstructing, improving, installing, maintaining, repairing**
22 **and operating the tollway;**

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.
New sections are in **boldfaced** type.

1 (f) The amount of indebtedness incurred for the construction of the tollway and debt
2 service requirements, if any;

3 (g) The value of assets, equipment and services required for the operation of the tollway;

4 (h) The period of time during which the toll will be in effect;

5 (i) The process for altering the amount of the toll during the period of operation of the
6 tollway;

7 (j) The method of collecting the toll; and

8 (k) The rate of return that would be fair and reasonable for a private equity holder, if
9 any, in the tollway.

10 (2) Nothing in ORS 383.003 to 383.027 prohibits a city or county from establishing a toll
11 on any highway, as defined in ORS 801.305, that the city or county has jurisdiction over as
12 a road authority pursuant to ORS 810.010.

13 **SECTION 3.** ORS 383.003 is amended to read:

14 383.003. As used in ORS 383.003 to 383.027:

15 (1) "Department" means the Department of Transportation.

16 (2) "Electronic toll collection system" means a system that records use of a tollway by
17 electronic transmissions to or from the vehicle using the tollway and that collects tolls, or
18 that is capable of charging an account established by a person for use of the tollway.

19 (3) "Photo enforcement system" means a system of sensors installed to work in con-
20 junction with an electronic toll collection system and other traffic control devices and that
21 automatically produces videotape or one or more photographs, microphotographs or other
22 recorded images of a vehicle in connection with the collection or enforcement of tolls.

23 [(2)] (4) "Private entity" means any nongovernmental entity, including a corporation, partner-
24 ship, company or other legal entity, or any natural person.

25 [(3)] (5) "Related facility" means any real or personal property that:

26 (a) Will be used to operate, maintain, renovate or facilitate the use of the tollway;

27 (b) Will provide goods or services to the users of the tollway; or

28 (c) Can be developed efficiently when tollways are developed and will generate revenue that
29 may be used to reduce tolls or will be deposited in the State Tollway Account.

30 [(4)] (6) "Toll" means any fee or charge for the use of a tollway.

31 (7) "Toll booth collections" means the manual or mechanical collection of cash or
32 charging of an account at a toll plaza, toll booth or similar fixed toll collection facility.

33 [(5)] (8) "Tollway" means any roadway, path, highway, bridge, tunnel, railroad track, bicycle
34 path or other paved surface or structure specifically designed as a land vehicle transportation route,
35 the construction, operation or maintenance of which is wholly or partially funded with toll revenues
36 resulting from an agreement under ORS 383.005.

37 (9) "Tollway operator" means the unit of government or the private entity that is re-
38 sponsible for the construction, reconstruction, installation, improvement, maintenance, re-
39 pair and operation of a tollway or a related facility.

40 [(6)] (10) "Tollway project" means any capital project involving the acquisition of land for, or
41 the construction, reconstruction, improvement, installation, development or equipping of, a tollway,
42 related facilities or any portion thereof.

43 [(7)] (11) "Unit of government" means any department or agency of the federal government, any
44 state, or any agency, office or department thereof, and any city, county, district, port or other public
45 corporation organized and existing under statutory law or under a voter-approved charter.

1 **SECTION 4.** (1) A person who fails to pay a toll, established pursuant to section 2 of this
2 2007 Act, shall pay to the Department of Transportation the amount of the toll, a civil pen-
3 alty of not more than \$25 and an administrative fee established by the tollway operator not
4 to exceed the actual cost of collecting the unpaid toll.

5 (2) In addition to any other penalty, the Department of Transportation shall refuse to
6 renew the motor vehicle registration of the motor vehicle owned by a person who has not
7 paid the toll, the civil penalty and any administrative fee charged under this section.

8 (3) This section does not apply to:

9 (a) A person operating a vehicle owned by a unit of government or the tollway operator;

10 (b) A person who is a member of a category of persons exempted by the Oregon Trans-
11 portation Commission from paying a toll; or

12 (c) A person who is a member of a category of persons made eligible by the commission
13 for paying a reduced toll, to the extent of the reduction.

14 **NOTE:** Section 5 was deleted by amendment. Subsequent sections were not renumbered.

15 **SECTION 6.** A tollway operator may operate toll booth collections, an electronic toll
16 collection system, a photo enforcement system or any combination of toll booth collections,
17 an electronic toll collection system and a photo enforcement system.

18 **SECTION 7.** The Department of Transportation may provide to a tollway operator the
19 information needed by the operator for toll booth collections or for the operation of an
20 electronic toll collection system or a photo enforcement system.

21 **SECTION 8.** The Oregon Transportation Commission shall set standards by rule for
22 electronic toll collection systems and photo enforcement systems used on tollways in this
23 state to ensure that systems used in Oregon and systems used in the State of Washington
24 are compatible to the extent technology permits.

25 **SECTION 9.** The Oregon Transportation Commission shall establish a process by rule for
26 the assessment of unpaid tolls and the collection of civil penalties and administrative fees
27 under section 4 of this 2007 Act.

28 **SECTION 10.** (1) Except as provided in subsection (2) of this section, a recorded image
29 of a vehicle and the registration plate of the vehicle produced by a photo enforcement system
30 at the time the driver of the vehicle did not pay a toll shall be prima facie evidence that the
31 registered owner of the vehicle is the driver of the vehicle.

32 (2) If the registered owner of a vehicle is a person in the vehicle rental or leasing busi-
33 ness, the registered owner may elect to identify the person who was operating the vehicle
34 at the time the toll was not paid or to pay the toll, civil penalty and administrative fee.

35 (3) A registered owner of a vehicle who pays the toll, civil penalty and administrative fee
36 is entitled to recover the same from the driver, renter or lessee of the vehicle.

37 **SECTION 11.** (1) Except as provided in subsections (2) and (3) of this section, records and
38 information used to collect and enforce tolls are exempt from disclosure under public records
39 law and are to be used solely for toll collection and traffic management by the Department
40 of Transportation.

41 (2) Information collected or maintained by an electronic toll collection system may not
42 be disclosed to anyone except:

43 (a) The owner of an account that is charged for the use of a tollway;

44 (b) A financial institution, as necessary to collect tolls owed;

45 (c) Employees of the department;

1 **(d) The tollway operator and authorized employees of the operator;**

2 **(e) A law enforcement officer who is acting in the officer's official capacity in connection**
3 **with toll enforcement; and**

4 **(f) An administrative law judge or court in an action or proceeding in relation to unpaid**
5 **tolls or administrative fees or civil penalties related to unpaid tolls.**

6 **(3) Information collected or maintained by a photo enforcement system may not be dis-**
7 **closed to anyone except:**

8 **(a) The registered owner or apparent driver of the vehicle;**

9 **(b) Employees of the department;**

10 **(c) The tollway operator and authorized employees of the operator;**

11 **(d) A law enforcement officer who is acting in the officer's official capacity in connection**
12 **with toll enforcement; and**

13 **(e) An administrative law judge or court in an action or proceeding in relation to unpaid**
14 **tolls or administrative fees or civil penalties related to unpaid tolls.**

15 **SECTION 12.** ORS 383.009 is amended to read:

16 383.009. (1) There is hereby established the State Tollway Account as a separate account within
17 the State Highway Fund. The State Tollway Account shall consist of:

18 (a) All moneys and revenues received by the Department of Transportation from or made avail-
19 able by the federal government to the department for any tollway project or for the operation or
20 maintenance of any tollway;

21 (b) Any moneys received by the department from any other unit of government or any private
22 entity for a tollway project or from the operation or maintenance of any tollway;

23 (c) All moneys and revenues received by the department from any loan made by the department
24 for a tollway project pursuant to ORS 383.005, and from any lease, agreement, franchise or license
25 for the right to the possession and use, operation or management of a tollway project;

26 (d) All tolls and other revenues received by the department from the users of any tollway
27 project;

28 (e) The proceeds of any bonds authorized to be issued under ORS 383.023 for tollway projects;

29 (f) Any moneys that the department has legally transferred from the State Highway Fund to the
30 State Tollway Account for tollway projects;

31 (g) All moneys and revenues received by the department from all other sources that by donation,
32 grant, contract or law are allocated or dedicated for tollway projects; *[and]*

33 (h) All interest earnings on investments made from any of the moneys held in the State Tollway
34 Account[.]; **and**

35 **(i) All civil penalties and administrative fees paid to the department from the enforce-**
36 **ment of tolls.**

37 (2) Moneys in the State Tollway Account may be used by the department for the following pur-
38 poses:

39 (a) To finance preliminary studies and reports for any tollway project;

40 (b) To acquire land to be owned by the state for tollways and any related facilities therefor;

41 (c) To finance the construction, renovation, operation, improvement, maintenance or repair of
42 any tollway project;

43 (d) To make grants or loans to a unit of government for tollway projects;

44 (e) To make loans to private entities for tollway projects;

45 (f) To pay the principal, interest and premium due with respect to, and to pay the costs con-

1 nected with the issuance or ongoing administration of any bonds or other financial obligations au-
2 thorized to be issued by, or the proceeds of which are received by, the department for any tollway
3 project;

4 (g) To provide a guaranty or other security for any bonds or other financial obligations, in-
5 cluding but not limited to financial obligations with respect to any bond insurance, surety or credit
6 enhancement device issued or incurred by the department, a unit of government or a private entity,
7 for the purpose of financing a single tollway project or any related group or system of tollways or
8 related facilities; and

9 (h) To pay the costs incurred by the department in connection with its oversight, operation and
10 administration of the State Tollway Account, the proposals and projects submitted under ORS
11 383.015 and the tollway projects financed under ORS 383.005.

12 (3) For purposes of securing bonds authorized by ORS 383.023 or providing a guaranty, surety
13 or other security authorized by subsection (2)(g) of this section, the department may:

14 (a) Irrevocably pledge all or any portion of the amounts that are credited to, or are required to
15 be credited to, the State Tollway Account;

16 (b) Establish subaccounts in the State Tollway Account, and make covenants regarding the
17 credit to and use of amounts in those accounts and subaccounts; and

18 (c) Establish separate trust funds or accounts and make covenants to transfer to those separate
19 trust funds or accounts all or any portion of the amounts that are required to be deposited in the
20 State Tollway Account.

21 (4) Notwithstanding any other provision of ORS 383.001 to 383.027 [*and 383.315*], the department
22 shall not pledge any funds or amounts at any time held in the State Tollway Account as security
23 for the obligations of a private entity unless the department has entered into a binding and en-
24 forceable agreement that provides the department reasonable assurance that the department will be
25 repaid, with appropriate interest, any amounts that the department is required to advance pursuant
26 to that pledge.

27 (5) Moneys in the State Tollway Account are continuously appropriated to the department for
28 purposes authorized by this section.

29 **SECTION 13.** ORS 367.806 is amended to read:

30 367.806. (1) As part of the program established under ORS 367.804, the Department of Trans-
31 portation may:

32 (a) Enter into any agreement or any configuration of agreements relating to transportation
33 projects with any private entity or unit of government or any configuration of private entities and
34 units of government. The subject of agreements entered into under this section may include, but
35 need not be limited to, planning, acquisition, financing, development, design, construction, recon-
36 struction, replacement, improvement, maintenance, management, repair, leasing and operation of
37 transportation projects.

38 (b) Include in any agreement entered into under this section any financing mechanisms, includ-
39 ing but not limited to the imposition and collection of franchise fees or user fees and the develop-
40 ment or use of other revenue sources.

41 (2) The agreements among the public and private sector partners entered into under this section
42 must specify at least the following:

43 (a) At what point in the transportation project public and private sector partners will enter the
44 project and which partners will assume responsibility for specific project elements;

45 (b) How the partners will share management of the risks of the project;

1 (c) How the partners will share the costs of development of the project;

2 (d) How the partners will allocate financial responsibility for cost overruns;

3 (e) The penalties for nonperformance;

4 (f) The incentives for performance;

5 (g) The accounting and auditing standards to be used to evaluate work on the project; and

6 (h) Whether the project is consistent with the plan developed by the Oregon Transportation
7 Commission under ORS 184.618 and any applicable regional transportation plans or local transpor-
8 tation system programs and, if not consistent, how and when the project will become consistent with
9 applicable plans and programs.

10 (3) The department may, either separately or in combination with any other unit of government,
11 enter into working agreements, coordination agreements or similar implementation agreements to
12 carry out the joint implementation of any transportation project selected under ORS 367.804.

13 (4) **Except for ORS 383.015, 383.017 (1), (2), (3) and (5) and 383.019**, the provisions of ORS
14 383.003 to 383.027 [*do not*] apply to any tollway project entered into under ORS 367.800 to 367.824.

15 (5) The provisions of ORS 279.835 to 279.855 and ORS chapters 279A, 279B and 279C do not
16 apply to concepts or proposals submitted under ORS 367.804, or to agreements entered into under
17 this section, except that if public moneys are used to pay any costs of construction of public works
18 that is part of a project, the provisions of ORS 279C.800 to 279C.870 apply to the public works. In
19 addition, if public moneys are used to pay any costs of construction of public works that is part of
20 a project, the construction contract for the public works must contain provisions that require the
21 payment of workers under the contract in accordance with ORS 279C.540 and 279C.800 to 279C.870.

22 (6)(a) The department may not enter into an agreement under this section until the agreement
23 is reviewed and approved by the Oregon Transportation Commission.

24 (b) The department may not enter into, and the commission may not approve, an agreement
25 under this section for the construction of a public improvement as part of a transportation project
26 unless the agreement provides for bonding, financial guarantees, deposits or the posting of other
27 security to secure the payment of laborers, subcontractors and suppliers who perform work or pro-
28 vide materials as part of the project.

29 (c) Before presenting an agreement to the commission for approval under this subsection, the
30 department must consider whether to implement procedures to promote competition among subcon-
31 tractors for any subcontracts to be let in connection with the transportation project. As part of its
32 request for approval of the agreement, the department shall report in writing to the commission its
33 conclusions regarding the appropriateness of implementing such procedures.

34 (7)(a) Except as provided in paragraph (b) of this subsection, documents, communications and
35 information developed, exchanged or compiled in the course of negotiating an agreement with a
36 private entity under this section are exempt from disclosure under ORS 192.410 to 192.505.

37 (b) The documents, communications or information described in paragraph (a) of this subsection
38 are subject to disclosure under ORS 192.410 to 192.505 when the documents, communications or in-
39 formation are submitted to the commission in connection with its review and approval of a trans-
40 portation project under subsection (6) of this section.

41 (8) The terms of a final agreement entered into under this section and the terms of a proposed
42 agreement presented to the commission for review and approval under subsection (6) of this section
43 are subject to disclosure under ORS 192.410 to 192.505.

44 (9) As used in this section:

45 (a) "Public improvement" has the meaning given that term in ORS 279A.010.

1 (b) "Public works" has the meaning given that term in ORS 279C.800.

2 **SECTION 14.** ORS 291.055 is amended to read:

3 291.055. (1) Notwithstanding any other law that grants to a state agency the authority to es-
4 tablish fees, all new state agency fees or fee increases adopted after July 1 of any odd-numbered
5 year:

6 (a) Are not effective for agencies in the executive department of government unless approved
7 in writing by the Director of the Oregon Department of Administrative Services;

8 (b) Are not effective for agencies in the judicial department of government unless approved in
9 writing by the Chief Justice of the Supreme Court;

10 (c) Are not effective for agencies in the legislative department of government unless approved
11 in writing by the President of the Senate and the Speaker of the House of Representatives;

12 (d) Shall be reported by the state agency to the Oregon Department of Administrative Services
13 within 10 days of their adoption; and

14 (e) Are rescinded on July 1 of the next following odd-numbered year, or on adjournment sine
15 die of the regular session of the Legislative Assembly meeting in that year, whichever is later, un-
16 less otherwise authorized by enabling legislation setting forth the approved fees.

17 (2) This section does not apply to:

18 (a) Any tuition or fees charged by the State Board of Higher Education and state institutions
19 of higher education.

20 (b) Taxes or other payments made or collected from employers for unemployment insurance re-
21 quired by ORS chapter 657 or premium assessments required by ORS 656.612 and 656.614 or contri-
22 butions and assessments calculated by cents per hour for workers' compensation coverage required
23 by ORS 656.506.

24 (c) Fees or payments required for:

25 (A) Health care services provided by the Oregon Health and Science University, by the Oregon
26 Veterans' Homes and by other state agencies and institutions pursuant to ORS 179.610 to 179.770.

27 (B) Assessments and premiums paid to the Oregon Medical Insurance Pool established by ORS
28 735.614 and 735.625.

29 (C) Copayments and premiums paid to the Oregon medical assistance program.

30 (D) Assessments paid to the Office of Private Health Partnerships under section 12, chapter 727,
31 Oregon Laws 2005.

32 (d) Fees created or authorized by statute that have no established rate or amount but are cal-
33 culated for each separate instance for each fee payer and the fee assessed is based on actual cost
34 of services provided.

35 (e) State agency charges on employees for benefits and services.

36 (f) Any intergovernmental charges.

37 (g) Forest protection district assessment rates established by ORS 477.210 to 477.265 and the
38 Oregon Forest Land Protection Fund fees established by ORS 477.760.

39 (h) State Department of Energy assessments required by ORS 469.421 (8) and 469.681.

40 (i) Any charges established by the State Parks and Recreation Director in accordance with ORS
41 565.080 (3).

42 (j) Assessments on premiums charged by the Insurance Division of the Department of Consumer
43 and Business Services pursuant to ORS 731.804 or fees charged by the Division of Finance and
44 Corporate Securities of the Department of Consumer and Business Services to banks, trusts and
45 credit unions pursuant to ORS 706.530 and 723.114.

1 (k) Public Utility Commission operating assessments required by ORS 756.310 or charges paid
2 to the Residential Service Protection Fund required by chapter 290, Oregon Laws 1987.

3 (L) Fees charged by the Housing and Community Services Department for intellectual property
4 pursuant to ORS 456.562.

5 **(m) Tolls approved by the Oregon Transportation Commission pursuant to section 2 of**
6 **this 2007 Act.**

7 (3)(a) Fees temporarily decreased for competitive or promotional reasons or because of unex-
8 pected and temporary revenue surpluses may be restored to their normal level if, at the time the fee
9 is decreased, the state agency specifies the following:

10 (A) The reason for the fee decrease; and

11 (B) The conditions under which the fee will be restored to its normal level.

12 (b) Fees that are decreased for reasons other than those described in paragraph (a) of this sub-
13 section may not be subsequently increased except as allowed by ORS 291.050 to 291.060 and 294.160.

14 **SECTION 15.** ORS 291.055, as amended by section 15, chapter 727, Oregon Laws 2005, and
15 section 24e, chapter 744, Oregon Laws 2005, is amended to read:

16 291.055. (1) Notwithstanding any other law that grants to a state agency the authority to es-
17 tablish fees, all new state agency fees or fee increases adopted after July 1 of any odd-numbered
18 year:

19 (a) Are not effective for agencies in the executive department of government unless approved
20 in writing by the Director of the Oregon Department of Administrative Services;

21 (b) Are not effective for agencies in the judicial department of government unless approved in
22 writing by the Chief Justice of the Supreme Court;

23 (c) Are not effective for agencies in the legislative department of government unless approved
24 in writing by the President of the Senate and the Speaker of the House of Representatives;

25 (d) Shall be reported by the state agency to the Oregon Department of Administrative Services
26 within 10 days of their adoption; and

27 (e) Are rescinded on July 1 of the next following odd-numbered year, or on adjournment sine
28 die of the regular session of the Legislative Assembly meeting in that year, whichever is later, un-
29 less otherwise authorized by enabling legislation setting forth the approved fees.

30 (2) This section does not apply to:

31 (a) Any tuition or fees charged by the State Board of Higher Education and state institutions
32 of higher education.

33 (b) Taxes or other payments made or collected from employers for unemployment insurance re-
34 quired by ORS chapter 657 or premium assessments required by ORS 656.612 and 656.614 or contri-
35 butions and assessments calculated by cents per hour for workers' compensation coverage required
36 by ORS 656.506.

37 (c) Fees or payments required for:

38 (A) Health care services provided by the Oregon Health and Science University, by the Oregon
39 Veterans' Homes and by other state agencies and institutions pursuant to ORS 179.610 to 179.770.

40 (B) Assessments and premiums paid to the Oregon Medical Insurance Pool established by ORS
41 735.614 and 735.625.

42 (C) Copayments and premiums paid to the Oregon medical assistance program.

43 (d) Fees created or authorized by statute that have no established rate or amount but are cal-
44 culated for each separate instance for each fee payer and the fee assessed is based on actual cost
45 of services provided.

1 (e) State agency charges on employees for benefits and services.

2 (f) Any intergovernmental charges.

3 (g) Forest protection district assessment rates established by ORS 477.210 to 477.265 and the
4 Oregon Forest Land Protection Fund fees established by ORS 477.760.

5 (h) State Department of Energy assessments required by ORS 469.421 (8) and 469.681.

6 (i) Any charges established by the State Parks and Recreation Director in accordance with ORS
7 565.080 (3).

8 (j) Assessments on premiums charged by the Insurance Division of the Department of Consumer
9 and Business Services pursuant to ORS 731.804 or fees charged by the Division of Finance and
10 Corporate Securities of the Department of Consumer and Business Services to banks, trusts and
11 credit unions pursuant to ORS 706.530 and 723.114.

12 (k) Public Utility Commission operating assessments required by ORS 756.310 or charges paid
13 to the Residential Service Protection Fund required by chapter 290, Oregon Laws 1987.

14 (L) Fees charged by the Housing and Community Services Department for intellectual property
15 pursuant to ORS 456.562.

16 **(m) Tolls approved by the Oregon Transportation Commission pursuant to section 2 of**
17 **this 2007 Act.**

18 (3)(a) Fees temporarily decreased for competitive or promotional reasons or because of unex-
19 pected and temporary revenue surpluses may be restored to their normal level if, at the time the fee
20 is decreased, the state agency specifies the following:

21 (A) The reason for the fee decrease; and

22 (B) The conditions under which the fee will be restored to its normal level.

23 (b) Fees that are decreased for reasons other than those described in paragraph (a) of this sub-
24 section may not be subsequently increased except as allowed by ORS 291.050 to 291.060 and 294.160.

25 **SECTION 16.** ORS 267.200 is amended to read:

26 267.200. A mass transit district shall constitute a municipal corporation of this state, and a
27 public body, corporate and politic, exercising public power. It shall be considered a unit of local
28 government for the purposes of ORS 190.003 to 190.130, a public employer for the purposes of ORS
29 236.610 to 236.640, and a political subdivision for the purposes of ORS 305.620. A district and its
30 contractors engaged in operating motor vehicles to provide mass transportation on behalf of the
31 district shall be entitled to tax refunds as allowed under ORS 319.831 to incorporated cities. It shall
32 have full power to carry out the objects of its formation and to that end may:

33 (1) Have and use a seal, have perpetual succession, and sue and be sued in its own name.

34 (2) Acquire by condemnation, purchase, lease, devise, gift or voluntary grant real and personal
35 property or any interest therein, located inside the boundaries of the district and take, hold, possess
36 and dispose of real and personal property purchased or leased from, or donated by, the United
37 States, or any state, territory, county, city or other public body, nonprofit corporation or person for
38 the purpose of providing or operating a mass transit system in the district and aiding in the objects
39 of the district.

40 (3) Contract with the United States or with any county, city, state, or public body, or any of
41 their departments or agencies, or a nonprofit corporation, or any person, for the construction, ac-
42 quisition, purchase, lease, preservation, improvement, operation or maintenance of any mass transit
43 system.

44 (4) Build, construct, purchase, lease, improve, operate and maintain, subject to other applicable
45 provisions of law, all improvements, facilities or equipment necessary or desirable for the mass

1 transit system of the district.

2 (5) Enter into contracts and employ agents, engineers, attorneys and other persons and fix their
3 compensation.

4 (6) Fix and collect charges for the use of the transit system and other district facilities.

5 (7) Construct, acquire, maintain and operate and lease, rent and dispose of passenger terminal
6 facilities, motor vehicle parking facilities and other facilities for the purpose of encouraging use of
7 the mass transit system within the district.

8 (8) Enter into contracts or intergovernmental agreements under ORS chapter 190 with units of
9 local government of the State of Oregon, whether within or without the district, or with the State
10 of Washington or with public agencies of the State of Washington, to act jointly or in cooperation
11 with them or to provide mass transit services to areas under their jurisdictions, provided that the
12 party contracting to receive the services shall pay to the mass transit district not less than the
13 proportionate share of the cost of the services that the benefits to the contracting party bear to the
14 total benefits from the service.

15 (9) Conduct programs and events and take other actions for the purpose of improving or main-
16 taining employee relations.

17 (10) Improve, construct and maintain bridges over navigable streams. [*subject only to ORS*
18 *382.125.*]

19 (11) Do such other acts or things as may be necessary or convenient for the proper exercise of
20 the powers granted to a district by ORS 267.010 to 267.390.

21 **SECTION 17.** ORS 383.015 is amended to read:

22 383.015. (1) Tollway projects may be initiated by the Department of Transportation, by a unit
23 of government having an interest in the installation of a tollway, or by a private entity interested
24 in constructing or operating a tollway project. The department shall charge an administrative fee
25 for reviewing and considering any tollway project proposed by a private entity, which the depart-
26 ment shall establish by rule. All such administrative fees shall be deposited into the State Tollway
27 Account.

28 (2) The department shall adopt rules pursuant to which it will consider authorization of a
29 tollway project. The rules shall require consideration of:

30 (a) The opinions and interests of units of government encompassing or adjacent to the path of
31 the proposed tollway project in having the tollway installed;

32 (b) The probable impact of the proposed tollway project on local environmental, aesthetic and
33 economic conditions and on the economy of the state in general;

34 (c) The extent to which funding other than state funding is available for the proposed tollway
35 project;

36 (d) The likelihood that the estimated use of the tollway project will provide sufficient revenues
37 to independently finance the costs related to the construction and future maintenance, repair and
38 reconstruction of the tollway project, including the repayment of any loans to be made from moneys
39 in the State Tollway Account;

40 (e) With respect to tollway projects, any portion of which will be financed with state funds or
41 department loans or grants:

42 (A) The relative importance of the proposed tollway project compared to other proposed
43 tollways; and

44 (B) Traffic congestion and economic conditions in the communities that will be affected by
45 competing tollway projects; and

1 (f) The effects of tollway implementation on community and local street traffic.

2 (3) Notwithstanding any other provision of ORS 383.001 to 383.027 [and 383.315], no tollway
3 project shall be authorized unless the department finds that either:

4 (a) Based on the department's estimate of present and future traffic patterns, the revenues gen-
5 erated by the tollway project will be sufficient, after payment of all obligations incurred in con-
6 nection with the acquisition, construction and operation of such tollway project, to ensure the
7 continued maintenance, repair and reconstruction of the tollway project without the contribution
8 of additional public funds; or

9 (b) The revenues generated by the tollway project will be at least sufficient to pay its opera-
10 tional expenses and a portion of the costs of its construction, maintenance, repair and recon-
11 struction, and the importance of the tollway project to the welfare or economy of the state is great
12 enough to justify the use of public funding for a portion of its construction, maintenance, repair and
13 reconstruction.

14 (4) If the department finds that a proposed tollway project qualifies for authorization under this
15 section, the department may conduct or cause to be conducted any environmental, geological or
16 other studies required by law as a condition of construction of the tollway project. The costs of
17 completing the studies for any proposed tollway project may be paid by moneys in the State Tollway
18 Account, provided that any such payment shall constitute a loan against the proposed tollway
19 project and shall be reimbursed to the State Tollway Account as a part of the permanent financing
20 for the project.

21 **SECTION 18.** ORS 391.610 is amended to read:

22 391.610. All expenses of the Oregon Mass Transportation Financing Authority incurred in car-
23 rying out the provisions of ORS 267.227 and 391.500 to 391.660 shall be payable solely from funds
24 provided under the authority of ORS 267.227 and 391.500 to 391.660. For the purposes of meeting the
25 necessary expenses of initial organization and operation until such date as the authority derives
26 moneys from funds provided hereunder, the authority shall be empowered to borrow moneys from
27 districts, and districts are empowered to lend money to the authority as may be required and agreed
28 for such necessary expenses of organization and operation. Expenses incurred by the authority in
29 connection with any application by a district for financial assistance under ORS 267.227 and 391.500
30 to 391.660 [*shall be paid by such district as provided in ORS 267.200 (10), or, in the alternative and*
31 *in the discretion of the authority,*] may be paid from the proceeds of bonds issued by the authority.

32 **SECTION 19. ORS 381.025, 381.030, 381.035, 381.040, 381.045, 381.065, 381.070, 381.086,**
33 **381.088, 381.090, 381.092, 381.094, 381.110, 381.805, 381.810, 381.815, 381.820, 382.105, 382.110,**
34 **382.115, 382.120, 382.125, 383.310, 383.315, 383.320, 383.330, 383.340, 383.350, 383.360, 383.370,**
35 **383.380, 383.385 and 383.386 are repealed.**

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