House Bill 3449

Sponsored by Representative SCOTT (at the request of Oregon Restaurant Association)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Includes revenues received by school districts from local governments and special government bodies as local revenues for purposes of calculation of State School Fund grant. Provides exceptions. Declares emergency, effective July 1, 2007.

A BILL FOR AN ACT

- Relating to school finance; creating new provisions; amending ORS 327.013; and declaring an emergency.
- 4 Be It Enacted by the People of the State of Oregon:
 - **SECTION 1.** ORS 327.013, as amended by section 2, chapter 4, Oregon Laws 2006, is amended to read:
- 7 327.013. The State School Fund distributions for school districts shall be computed as follows:
 - (1) General Purpose Grant = Funding Percentage × Target Grant × District extended ADMw.
- 9 (2) The funding percentage shall be calculated by the Superintendent of Public Instruction to 10 distribute as nearly as practicable the total sum available for distribution of money.
 - (3) Target Grant = Statewide Target per ADMw Grant + Teacher Experience Factor.
 - (4) Statewide Target per ADMw Grant = \$4,500.
 - (5) Teacher Experience Factor = $$25 \times {\rm District}$ average teacher experience statewide average teacher experience}. "Average teacher experience" means the average, in years, of teaching experience of certified teachers as reported to the Department of Education.
 - (6) District extended ADMw = ADMw or ADMw of the prior year, whichever is greater.
 - (7)(a) Weighted average daily membership or ADMw = average daily membership + an additional amount computed as follows:
 - (A) 1.0 for each student in average daily membership eligible for special education as a child with disabilities under ORS 343.035, applicable to not to exceed 11 percent of the district's ADM without review and approval of the Department of Education. Children with disabilities eligible for special education in adult local correctional facilities as defined in ORS 169.005 or adult regional correctional facilities as defined in ORS 169.620 may not be included in the calculation of the 11 percent.
 - (B) 0.5 for each student in average daily membership eligible for and enrolled in an English as a second language program under ORS 336.079.
 - (C) 0.2 for each student in average daily membership enrolled in a union high school district or in an area of a unified school district where the district is only responsible for educating students in grades 9 through 12 in that area.
 - (D) -0.1 for each student in average daily membership enrolled in an elementary district operating kindergarten through grade 6 or kindergarten through grade 8 or in an area of a unified

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

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school district where the district is only responsible for educating students in kindergarten through grade 8.

(E) 0.25 times the sum of the following:

- (i) The number of children 5 to 17 years of age in poverty families in the district, as determined by the Department of Education from a report of the federal Department of Education based on the most recent federal decennial census, as adjusted by the school district's proportion of students in the county receiving free or reduced price lunches under the United States Department of Agriculture's current Income Eligibility Guidelines if the number is higher than the number determined from census data and only if the school district had an average daily membership of 2,500 or less for the 1995-1996 school year, and as further adjusted by the number of students in average daily membership in June of the year of distribution divided by number of students in average daily membership in the district, or its predecessors, in June of the year of the most recent federal decennial census;
- (ii) The number of children in foster homes in the district as determined by the report of the Department of Human Services to the federal Department of Education, "Annual Statistical Report on Children in Foster Homes and Children in Families Receiving AFDC Payments in Excess of the Poverty Income Level," or its successor, for October 31 of the year prior to the year of distribution; and
- (iii) The number of children in the district in state-recognized facilities for neglected and delinquent children, based on information from the Department of Human Services for October 31 of the year prior to the year of distribution.
- (F) An additional amount as determined by ORS 327.077 shall be added to the ADMw for each remote small elementary school and for each small high school in the district.
- (G) All numbers of children used for the computation in this section must reflect any district consolidations that have occurred since the numbers were compiled.
- (b) The total additional weight that shall be assigned to any student in average daily membership in a district, exclusive of students described in paragraph (a)(E) and (F) of this subsection shall not exceed 2.0.
- (8) High cost disabilities grant = the total amount received by a school district under ORS 327.348, for providing special education and related services to resident pupils with disabilities.
 - (9)(a) Transportation grant equals:
- (A) 70 percent of approved transportation costs for those school districts ranked below the 80th percentile under paragraph (b) of this subsection.
- (B) 80 percent of approved transportation costs for those school districts ranked in or above the 80th percentile but below the 90th percentile under paragraph (b) of this subsection.
- (C) 90 percent of approved transportation costs for those school districts ranked in or above the 90th percentile under paragraph (b) of this subsection.
- (b) Each fiscal year, the Department of Education shall rank school districts based on the approved transportation costs per ADM of each school district, ranking the school district with the highest approved transportation costs per ADM at the top of the order.
 - (10) Local Revenues are the total of the following:
- (a) The amount of revenue offset against local property taxes as determined by the Department of Revenue under ORS 311.175 (3)(a)(A);
- (b) The amount of property taxes actually received by the district including penalties and interest on taxes;

- (c) The amount of revenue received by the district from the Common School Fund under ORS 327.403 to 327.410;
 - (d) The amount of revenue received by the district from the county school fund;
- (e) The amount of revenue received by the district from the 25 percent of federal forest reserve revenues required to be distributed to schools by ORS 294.060 (1);
- (f) The amount of revenue received by the district from state managed forestlands under ORS 530.115 (1)(b) and (c);
 - (g) Moneys received in lieu of property taxes;

- (h) Federal funds received without specific application by the school district and which are not deemed under federal law to be nonsupplantable;
- (i) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district, based on the rate certified pursuant to ORS 310.060, from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property taxes allowed by law; [and]
- (j) Any amount distributed to the district in the prior fiscal year under [section 4 (3), chapter 695, Oregon Laws 2001, or] ORS 327.019 (8)[.]; and
- (k) The amount of revenue received by the district from any local government, as defined in ORS 174.116, or any special government body, as defined in ORS 174.117, that is not a school district, public charter school, education service district, community college district or community college service district.
 - (11) Notwithstanding subsection (10) of this section, Local Revenues do not include:
- (a) If a school district imposes local option taxes pursuant to ORS 280.040 to 280.145, an amount equal to the lesser of:
- (A) The amount of revenue actually received by the **school** district from local option taxes imposed pursuant to ORS 280.040 to 280.145;
- (B) Fifteen percent of the combined total for the school district of the general purpose grant, the transportation grant, the facility grant and the high cost disabilities grant of the district; or
 - (C) \$750 per district extended ADMw; [and]
- (b) For a school district with a statutory rate limit on July 1, 2003, that is greater than \$4.50 per \$1,000 of assessed value, the amount of property taxes actually received by the district, including penalties and interest on taxes, that results from an increase in the rate of ad valorem property tax of the district allowed under section 11 (5)(d), Article XI of the Oregon Constitution[.];
- (c) The amount of revenue received by a school district from any local government or special government body that is given in exchange for services provided to the local government or special government body by the district;
- (d) The amount of revenue received by a school district from any local government or special government body that is given in exchange for the use by or the sale to the local government or special government body of property owned by the district; and
- (e) The amount of revenue received by a school district from any local government or special government body that is from a community services fee described in ORS 285C.609.
 - (12)(a) Facility Grant = 8 percent of total construction costs of new school buildings.
- 42 (b) A school district shall receive a Facility Grant in the distribution year that a new school building is first used.
 - (c) As used in this subsection:
 - (A) "New school building" includes new school buildings, adding structures onto existing school

- buildings and adding premanufactured structures to a school district if those buildings or structures are to be used for instructing students.
 - (B) "Construction costs" does not include costs for land acquisition.
 - (13) Notwithstanding subsection (10)(i) of this section, Local Revenues do not include any amount of operating property tax authority of the district that is:
 - (a) Attributable to the suspension of ORS 310.239 by section 1, chapter 4, Oregon Laws 2006; and
 - (b) Not actually imposed by the district.

<u>SECTION 2.</u> The amendments to ORS 327.013 by section 1 of this 2007 Act affect State School Fund distributions commencing with the 2007-2008 distribution.

SECTION 3. ORS 327.013, as amended by sections 2 and 4, chapter 4, Oregon Laws 2006, is amended to read:

327.013. The State School Fund distributions for school districts shall be computed as follows:

- (1) General Purpose Grant = Funding Percentage × Target Grant × District extended ADMw.
- (2) The funding percentage shall be calculated by the Superintendent of Public Instruction to distribute as nearly as practicable the total sum available for distribution of money.
 - (3) Target Grant = Statewide Target per ADMw Grant + Teacher Experience Factor.
 - (4) Statewide Target per ADMw Grant = \$4,500.
- (5) Teacher Experience Factor = \$25 × {District average teacher experience statewide average teacher experience}. "Average teacher experience" means the average, in years, of teaching experience of certified teachers as reported to the Department of Education.
 - (6) District extended ADMw = ADMw or ADMw of the prior year, whichever is greater.
- (7)(a) Weighted average daily membership or ADMw = average daily membership + an additional amount computed as follows:
- (A) 1.0 for each student in average daily membership eligible for special education as a child with disabilities under ORS 343.035, applicable to not to exceed 11 percent of the district's ADM without review and approval of the Department of Education. Children with disabilities eligible for special education in adult local correctional facilities as defined in ORS 169.005 or adult regional correctional facilities as defined in ORS 169.620 may not be included in the calculation of the 11 percent.
- (B) 0.5 for each student in average daily membership eligible for and enrolled in an English as a second language program under ORS 336.079.
- (C) 0.2 for each student in average daily membership enrolled in a union high school district or in an area of a unified school district where the district is only responsible for educating students in grades 9 through 12 in that area.
- (D) -0.1 for each student in average daily membership enrolled in an elementary district operating kindergarten through grade 6 or kindergarten through grade 8 or in an area of a unified school district where the district is only responsible for educating students in kindergarten through grade 8.
 - (E) 0.25 times the sum of the following:
- (i) The number of children 5 to 17 years of age in poverty families in the district, as determined by the Department of Education from a report of the federal Department of Education based on the most recent federal decennial census, as adjusted by the school district's proportion of students in the county receiving free or reduced price lunches under the United States Department of Agriculture's current Income Eligibility Guidelines if the number is higher than the number determined

- from census data and only if the school district had an average daily membership of 2,500 or less for the 1995-1996 school year, and as further adjusted by the number of students in average daily membership in June of the year of distribution divided by number of students in average daily membership in the district, or its predecessors, in June of the year of the most recent federal decennial census;
- (ii) The number of children in foster homes in the district as determined by the report of the Department of Human Services to the federal Department of Education, "Annual Statistical Report on Children in Foster Homes and Children in Families Receiving AFDC Payments in Excess of the Poverty Income Level," or its successor, for October 31 of the year prior to the year of distribution; and
- (iii) The number of children in the district in state-recognized facilities for neglected and delinquent children, based on information from the Department of Human Services for October 31 of the year prior to the year of distribution.
- (F) An additional amount as determined by ORS 327.077 shall be added to the ADMw for each remote small elementary school and for each small high school in the district.
- (G) All numbers of children used for the computation in this section must reflect any district consolidations that have occurred since the numbers were compiled.
- (b) The total additional weight that shall be assigned to any student in average daily membership in a district, exclusive of students described in paragraph (a)(E) and (F) of this subsection shall not exceed 2.0.
- (8) High cost disabilities grant = the total amount received by a school district under ORS 327.348, for providing special education and related services to resident pupils with disabilities.
 - (9)(a) Transportation grant equals:

- (A) 70 percent of approved transportation costs for those school districts ranked below the 80th percentile under paragraph (b) of this subsection.
- (B) 80 percent of approved transportation costs for those school districts ranked in or above the 80th percentile but below the 90th percentile under paragraph (b) of this subsection.
- (C) 90 percent of approved transportation costs for those school districts ranked in or above the 90th percentile under paragraph (b) of this subsection.
- (b) Each fiscal year, the Department of Education shall rank school districts based on the approved transportation costs per ADM of each school district, ranking the school district with the highest approved transportation costs per ADM at the top of the order.
 - (10) Local Revenues are the total of the following:
- (a) The amount of revenue offset against local property taxes as determined by the Department of Revenue under ORS 311.175 (3)(a)(A);
- (b) The amount of property taxes actually received by the district including penalties and interest on taxes;
- 38 (c) The amount of revenue received by the district from the Common School Fund under ORS 39 327.403 to 327.410;
 - (d) The amount of revenue received by the district from the county school fund;
 - (e) The amount of revenue received by the district from the 25 percent of federal forest reserve revenues required to be distributed to schools by ORS 294.060 (1);
 - (f) The amount of revenue received by the district from state managed forestlands under ORS 530.115 (1)(b) and (c);
 - (g) Moneys received in lieu of property taxes;

- (h) Federal funds received without specific application by the school district and which are not deemed under federal law to be nonsupplantable;
- (i) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district, based on the rate certified pursuant to ORS 310.060, from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property taxes allowed by law; [and]
- (j) Any amount distributed to the district in the prior fiscal year under [section 4 (3), chapter 695, Oregon Laws 2001, or] ORS 327.019 (8)[.]; and
- (k) The amount of revenue received by the district from any local government, as defined in ORS 174.116, or any special government body, as defined in ORS 174.117, that is not a school district, public charter school, education service district, community college district or community college service district.
 - (11) Notwithstanding subsection (10) of this section, Local Revenues do not include[,]:
- (a) If a school district imposes local option taxes pursuant to ORS 280.040 to 280.145, an amount equal to the lesser of:
- [(a)] (A) The amount of revenue actually received by the **school** district from local option taxes imposed pursuant to ORS 280.040 to 280.145;
- [(b)] (B) Fifteen percent of the combined total for the school district of the general purpose grant, the transportation grant, the facility grant and the high cost disabilities grant of the district; or
 - [(c)] (C) \$750 per district extended ADMw[.];

- (b) The amount of revenue received by a school district from any local government or special government body that is given in exchange for services provided to the local government or special government body by the district;
- (c) The amount of revenue received by a school district from any local government or special government body that is given in exchange for the use by or the sale to the local government or special government body of property owned by the district; and
- (d) The amount of revenue received by a school district from any local government or special government body that is from a community services fee described in ORS 285C.609.
 - (12)(a) Facility Grant = 8 percent of total construction costs of new school buildings.
- (b) A school district shall receive a Facility Grant in the distribution year that a new school building is first used.
 - (c) As used in this subsection:
- (A) "New school building" includes new school buildings, adding structures onto existing school buildings and adding premanufactured structures to a school district if those buildings or structures are to be used for instructing students.
 - (B) "Construction costs" does not include costs for land acquisition.
- <u>SECTION 4.</u> The amendments to ORS 327.013 by section 3 of this 2007 Act affect State School Fund distributions commencing with the 2009-2010 distribution.
- <u>SECTION 5.</u> This 2007 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect July 1, 2007.