House Bill 3015

Sponsored by Representative KRUMMEL; Representatives BURLEY, FLORES, THATCHER, WHISNANT, Senators L GEORGE, METSGER

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Creates grant for high growth school districts as part of State School Fund distribution. Changes apportionment date on which Department of Education is directed to adjust State School Fund distribution to reflect school district extended weighted average daily membership.

Declares emergency, effective July 1, 2007.

A BILL FOR AN ACT

Relating to school finance; creating new provisions; amending ORS 327.008, 327.013, 327.019, 327.099 and 327.336; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 327.008, as amended by section 6a, chapter 803, Oregon Laws 2005, is amended to read:

327.008. (1) There is established a State School Fund in the General Fund. The fund shall consist of moneys appropriated by the Legislative Assembly and moneys transferred from the Education Stability Fund. The State School Fund is continuously appropriated to the Department of Education for the purposes of ORS 327.006 to 327.077, 327.095, 327.099, 327.101, 327.125, 327.137, 327.348, 327.355, 327.357, 327.360, 336.575, 336.580, 336.635, 342.173, 343.243, 343.533 and 343.961.

- (2) There shall be apportioned from the State School Fund to each school district a State School Fund grant, consisting of the positive amount equal to a general purpose grant and a facility grant and a high growth grant and a transportation grant and a high cost disabilities grant minus local revenue, computed as provided in ORS 327.013.
- (3) There shall be apportioned from the State School Fund to each education service district a State School Fund grant as calculated under ORS 327.019.
- (4) All figures used in the determination of the distribution of the State School Fund shall be estimates for the same year as the distribution occurs, unless otherwise specified.
- (5) Numbers of students in average daily membership used in the distribution formula shall be the numbers as of June of the year of distribution.
- (6) A school district may not use the portion of the State School Fund grant that is attributable to the facility grant for capital construction costs.
- (7) The total amount of the State School Fund that is distributed as facility grants may not exceed \$25 million in any biennium. If the total amount to be distributed as facility grants exceeds this limitation, the Department of Education shall prorate the amount of funds available for facility grants among those school districts that qualified for a facility grant.
- (8) Each fiscal year, the Department of Education shall transfer the amount of \$12 million from the State School Fund to the High Cost Disabilities Account established in ORS 327.348.
 - (9) Each fiscal year, the Department of Education shall transfer the amount of \$2.5 million from

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

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1 the State School Fund to the Small School District Supplement Fund established in ORS 327.360.

SECTION 2. ORS 327.013, as amended by section 2, chapter 4, Oregon Laws 2006, is amended to read:

- 327.013. The State School Fund distributions for school districts shall be computed as follows:
 - (1) General Purpose Grant = Funding Percentage × Target Grant × District extended ADMw.
 - (2) The funding percentage shall be calculated by the Superintendent of Public Instruction to distribute as nearly as practicable the total sum available for distribution of money.
 - (3) Target Grant = Statewide Target per ADMw Grant + Teacher Experience Factor.
 - (4) Statewide Target per ADMw Grant = \$4,500.

- (5) Teacher Experience Factor = \$25 × {District average teacher experience statewide average teacher experience}. "Average teacher experience" means the average, in years, of teaching experience of certified teachers as reported to the Department of Education.
 - (6) District extended ADMw = ADMw or ADMw of the prior year, whichever is greater.
- (7)(a) Weighted average daily membership or ADMw = average daily membership + an additional amount computed as follows:
- (A) 1.0 for each student in average daily membership eligible for special education as a child with disabilities under ORS 343.035, applicable to not to exceed 11 percent of the district's ADM without review and approval of the Department of Education. Children with disabilities eligible for special education in adult local correctional facilities as defined in ORS 169.005 or adult regional correctional facilities as defined in ORS 169.620 may not be included in the calculation of the 11 percent.
- (B) 0.5 for each student in average daily membership eligible for and enrolled in an English as a second language program under ORS 336.079.
- (C) 0.2 for each student in average daily membership enrolled in a union high school district or in an area of a unified school district where the district is only responsible for educating students in grades 9 through 12 in that area.
- (D) -0.1 for each student in average daily membership enrolled in an elementary district operating kindergarten through grade 6 or kindergarten through grade 8 or in an area of a unified school district where the district is only responsible for educating students in kindergarten through grade 8.
 - (E) 0.25 times the sum of the following:
- (i) The number of children 5 to 17 years of age in poverty families in the district, as determined by the Department of Education from a report of the federal Department of Education based on the most recent federal decennial census, as adjusted by the school district's proportion of students in the county receiving free or reduced price lunches under the United States Department of Agriculture's current Income Eligibility Guidelines if the number is higher than the number determined from census data and only if the school district had an average daily membership of 2,500 or less for the 1995-1996 school year, and as further adjusted by the number of students in average daily membership in June of the year of distribution divided by number of students in average daily membership in the district, or its predecessors, in June of the year of the most recent federal decennial census;
- (ii) The number of children in foster homes in the district as determined by the report of the Department of Human Services to the federal Department of Education, "Annual Statistical Report on Children in Foster Homes and Children in Families Receiving AFDC Payments in Excess of the Poverty Income Level," or its successor, for October 31 of the year prior to the year of distribution;

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- (iii) The number of children in the district in state-recognized facilities for neglected and delinquent children, based on information from the Department of Human Services for October 31 of the year prior to the year of distribution.
- (F) An additional amount as determined by ORS 327.077 shall be added to the ADMw for each remote small elementary school and for each small high school in the district.
- (G) All numbers of children used for the computation in this section must reflect any district consolidations that have occurred since the numbers were compiled.
- (b) The total additional weight that shall be assigned to any student in average daily membership in a district, exclusive of students described in paragraph (a)(E) and (F) of this subsection shall not exceed 2.0.
- (8) High cost disabilities grant = the total amount received by a school district under ORS 327.348, for providing special education and related services to resident pupils with disabilities.
 - (9)(a) Transportation grant equals:
- (A) 70 percent of approved transportation costs for those school districts ranked below the 80th percentile under paragraph (b) of this subsection.
- (B) 80 percent of approved transportation costs for those school districts ranked in or above the 80th percentile but below the 90th percentile under paragraph (b) of this subsection.
- (C) 90 percent of approved transportation costs for those school districts ranked in or above the 90th percentile under paragraph (b) of this subsection.
- (b) Each fiscal year, the Department of Education shall rank school districts based on the approved transportation costs per ADM of each school district, ranking the school district with the highest approved transportation costs per ADM at the top of the order.
 - (10) Local Revenues are the total of the following:
- (a) The amount of revenue offset against local property taxes as determined by the Department of Revenue under ORS 311.175 (3)(a)(A);
- (b) The amount of property taxes actually received by the district including penalties and interest on taxes;
- (c) The amount of revenue received by the district from the Common School Fund under ORS 327.403 to 327.410;
 - (d) The amount of revenue received by the district from the county school fund;
- (e) The amount of revenue received by the district from the 25 percent of federal forest reserve revenues required to be distributed to schools by ORS 294.060 (1);
- (f) The amount of revenue received by the district from state managed forestlands under ORS 530.115 (1)(b) and (c);
 - (g) Moneys received in lieu of property taxes;
- (h) Federal funds received without specific application by the school district and which are not deemed under federal law to be nonsupplantable;
- (i) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district, based on the rate certified pursuant to ORS 310.060, from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property taxes allowed by law; and
- (j) Any amount distributed to the district in the prior fiscal year under [section 4 (3), chapter 695, Oregon Laws 2001, or] ORS 327.019 (8).
 - (11) Notwithstanding subsection (10) of this section, Local Revenues do not include:

- (a) If a school district imposes local option taxes pursuant to ORS 280.040 to 280.145, an amount equal to the lesser of:
- (A) The amount of revenue actually received by the district from local option taxes imposed pursuant to ORS 280.040 to 280.145;
- (B) Fifteen percent of the combined total for the school district of the general purpose grant, the transportation grant, the high growth grant, the facility grant and the high cost disabilities grant of the district; or
 - (C) \$750 per district extended ADMw; and
- (b) For a school district with a statutory rate limit on July 1, 2003, that is greater than \$4.50 per \$1,000 of assessed value, the amount of property taxes actually received by the district, including penalties and interest on taxes, that results from an increase in the rate of ad valorem property tax of the district allowed under section 11 (5)(d), Article XI of the Oregon Constitution.
 - (12)(a) Facility Grant = 8 percent of total construction costs of new school buildings.
- (b) A school district shall receive a Facility Grant in the distribution year that a new school building is first used.
 - (c) As used in this subsection:

- (A) "New school building" includes new school buildings, adding structures onto existing school buildings and adding premanufactured structures to a school district if those buildings or structures are to be used for instructing students.
 - (B) "Construction costs" does not include costs for land acquisition.
 - (13)(a) High Growth Grant = \$2 million.
- (b) A school district shall receive a High Growth Grant if, in each of the five prior fiscal years, the school district had a growth in ADM of four percent or more over the previous fiscal year.
- [(13)] (14) Notwithstanding subsection (10)(i) of this section, Local Revenues do not include any amount of operating property tax authority of the district that is:
- (a) Attributable to the suspension of ORS 310.239 by section 1, chapter 4, Oregon Laws 2006; and
 - (b) Not actually imposed by the district.
- **SECTION 3.** ORS 327.013, as amended by sections 2 and 4, chapter 4, Oregon Laws 2006, is amended to read:
 - 327.013. The State School Fund distributions for school districts shall be computed as follows:
 - (1) General Purpose Grant = Funding Percentage × Target Grant × District extended ADMw.
- (2) The funding percentage shall be calculated by the Superintendent of Public Instruction to distribute as nearly as practicable the total sum available for distribution of money.
 - (3) Target Grant = Statewide Target per ADMw Grant + Teacher Experience Factor.
 - (4) Statewide Target per ADMw Grant = \$4,500.
- (5) Teacher Experience Factor = $$25 \times {\rm District}$ average teacher experience statewide average teacher experience}. "Average teacher experience" means the average, in years, of teaching experience of certified teachers as reported to the Department of Education.
 - (6) District extended ADMw = ADMw or ADMw of the prior year, whichever is greater.
- (7)(a) Weighted average daily membership or ADMw = average daily membership + an additional amount computed as follows:
- (A) 1.0 for each student in average daily membership eligible for special education as a child with disabilities under ORS 343.035, applicable to not to exceed 11 percent of the district's ADM

without review and approval of the Department of Education. Children with disabilities eligible for special education in adult local correctional facilities as defined in ORS 169.005 or adult regional correctional facilities as defined in ORS 169.620 may not be included in the calculation of the 11 percent.

- (B) 0.5 for each student in average daily membership eligible for and enrolled in an English as a second language program under ORS 336.079.
- (C) 0.2 for each student in average daily membership enrolled in a union high school district or in an area of a unified school district where the district is only responsible for educating students in grades 9 through 12 in that area.
- (D) -0.1 for each student in average daily membership enrolled in an elementary district operating kindergarten through grade 6 or kindergarten through grade 8 or in an area of a unified school district where the district is only responsible for educating students in kindergarten through grade 8.
 - (E) 0.25 times the sum of the following:

- (i) The number of children 5 to 17 years of age in poverty families in the district, as determined by the Department of Education from a report of the federal Department of Education based on the most recent federal decennial census, as adjusted by the school district's proportion of students in the county receiving free or reduced price lunches under the United States Department of Agriculture's current Income Eligibility Guidelines if the number is higher than the number determined from census data and only if the school district had an average daily membership of 2,500 or less for the 1995-1996 school year, and as further adjusted by the number of students in average daily membership in June of the year of distribution divided by number of students in average daily membership in the district, or its predecessors, in June of the year of the most recent federal decennial census;
- (ii) The number of children in foster homes in the district as determined by the report of the Department of Human Services to the federal Department of Education, "Annual Statistical Report on Children in Foster Homes and Children in Families Receiving AFDC Payments in Excess of the Poverty Income Level," or its successor, for October 31 of the year prior to the year of distribution; and
- (iii) The number of children in the district in state-recognized facilities for neglected and delinquent children, based on information from the Department of Human Services for October 31 of the year prior to the year of distribution.
- (F) An additional amount as determined by ORS 327.077 shall be added to the ADMw for each remote small elementary school and for each small high school in the district.
- (G) All numbers of children used for the computation in this section must reflect any district consolidations that have occurred since the numbers were compiled.
- (b) The total additional weight that shall be assigned to any student in average daily membership in a district, exclusive of students described in paragraph (a)(E) and (F) of this subsection shall not exceed 2.0.
- (8) High cost disabilities grant = the total amount received by a school district under ORS 327.348, for providing special education and related services to resident pupils with disabilities.
 - (9)(a) Transportation grant equals:
- (A) 70 percent of approved transportation costs for those school districts ranked below the 80th percentile under paragraph (b) of this subsection.
 - (B) 80 percent of approved transportation costs for those school districts ranked in or above the

- 80th percentile but below the 90th percentile under paragraph (b) of this subsection.
 - (C) 90 percent of approved transportation costs for those school districts ranked in or above the 90th percentile under paragraph (b) of this subsection.
 - (b) Each fiscal year, the Department of Education shall rank school districts based on the approved transportation costs per ADM of each school district, ranking the school district with the highest approved transportation costs per ADM at the top of the order.
 - (10) Local Revenues are the total of the following:

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- (a) The amount of revenue offset against local property taxes as determined by the Department 9 of Revenue under ORS 311.175 (3)(a)(A);
 - (b) The amount of property taxes actually received by the district including penalties and interest on taxes;
 - (c) The amount of revenue received by the district from the Common School Fund under ORS 327.403 to 327.410;
 - (d) The amount of revenue received by the district from the county school fund;
 - (e) The amount of revenue received by the district from the 25 percent of federal forest reserve revenues required to be distributed to schools by ORS 294.060 (1);
 - (f) The amount of revenue received by the district from state managed forestlands under ORS 530.115 (1)(b) and (c);
 - (g) Moneys received in lieu of property taxes;
 - (h) Federal funds received without specific application by the school district and which are not deemed under federal law to be nonsupplantable;
 - (i) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district, based on the rate certified pursuant to ORS 310.060, from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property taxes allowed by law; and
 - (j) Any amount distributed to the district in the prior fiscal year under [section 4 (3), chapter 695, Oregon Laws 2001, or ORS 327.019 (8).
 - (11) Notwithstanding subsection (10) of this section, Local Revenues do not include, if a school district imposes local option taxes pursuant to ORS 280.040 to 280.145, an amount equal to the lesser of:
 - (a) The amount of revenue actually received by the district from local option taxes imposed pursuant to ORS 280.040 to 280.145;
 - (b) Fifteen percent of the combined total for the school district of the general purpose grant, the transportation grant, a high growth grant, the facility grant and the high cost disabilities grant of the district; or
 - (c) \$750 per district extended ADMw.
 - (12)(a) Facility Grant = 8 percent of total construction costs of new school buildings.
- 38 (b) A school district shall receive a Facility Grant in the distribution year that a new school building is first used. 39
 - (c) As used in this subsection:
 - (A) "New school building" includes new school buildings, adding structures onto existing school buildings and adding premanufactured structures to a school district if those buildings or structures are to be used for instructing students.
 - (B) "Construction costs" does not include costs for land acquisition.
 - (13)(a) High Growth Grant = \$2 million.

(b) A school district shall receive a High Growth Grant if, in each of the five prior fiscal years, the school district had a growth in ADM of four percent or more over the previous fiscal year.

SECTION 4. ORS 327.019 is amended to read:

327.019. (1) As used in this section:

- (a) "Education service district extended ADMw" means the sum of the extended ADMw of the component school districts of the education service district as computed under ORS 327.013.
 - (b) "Local revenues of an education service district" means the total of the following:
- (A) The amount of revenue offset against local property taxes as determined by the Department of Revenue under ORS 311.175 (3)(a)(A);
- (B) The amount of property taxes actually received by the district including penalties and interest on taxes;
- (C) The amount of revenue received by the district from state-managed forestlands under ORS 530.115 (1)(b) and (c); and
- (D) Any positive amount obtained by subtracting the operating property taxes actually imposed by the district based on the rate certified pursuant to ORS 310.060 from the amount that would have been imposed by the district if the district had certified the maximum rate of operating property taxes allowed by law.
- (2) Each fiscal year, the Superintendent of Public Instruction shall calculate a State School Fund grant for each education service district as provided in this section.
- (3)(a) Each fiscal year, the superintendent shall calculate the total amount appropriated or allocated to the State School Fund and available for distribution to school districts, education service districts and programs + total amount of local revenues of all school districts, computed as provided in ORS 327.013, + total amount of local revenues of all education service districts. The superintendent may not include in the calculation under this paragraph amounts recovered by the Department of Education from the State School Fund under ORS 343.243.
- (b) The superintendent shall multiply the amount calculated under paragraph (a) of this subsection by 95.25 percent.
- (c) Based on the amount calculated under paragraph (b) of this subsection, the superintendent shall calculate a funding percentage to distribute as nearly as practicable under ORS 327.006 to 327.133, 327.348, 327.355, 327.357 and 327.360 the total amount calculated under paragraph (b) of this subsection as school district general purpose grants, facility grants, **high growth grants**, high cost disabilities grants and transportation grants to school districts.
- (d) Based on the funding percentage calculated under paragraph (c) of this subsection, the superintendent shall calculate the general purpose grant, facility grant, **high growth grant**, transportation grant and high cost disabilities grant amounts for each school district.
 - (4) The general services grant for an education service district shall equal the higher of:
- (a) Total amount calculated under subsection (3)(d) of this section for the component school districts of the education service district \times (4.75 ÷ 95.25); or
 - (b) \$950,000.
- (5) Subject to subsection (6) of this section, the State School Fund grant for an education service district = general services grant local revenues of the education service district.
- (6)(a) After completing the calculations under subsections (2) to (5) of this section, the Superintendent of Public Instruction shall apportion from the State School Fund to each education service district an amount = (funding percentage × general services grant) - local revenues of the educa-

tion service district.

- (b) The funding percentage used in paragraph (a) of this subsection shall be calculated by the superintendent to distribute as nearly as practicable the total amount available for distribution to education service districts from the State School Fund for each fiscal year.
- (7) Notwithstanding subsections (5) and (6) of this section, the State School Fund grant of an education service district may not be less than zero.
- (8) An education service district shall distribute to its component school districts any amount of local revenues of the education service district that is greater than the general services grant. The amount that each component school district receives under this subsection shall be prorated based on the district extended ADMw of each school district.

SECTION 5. ORS 327.099 is amended to read:

- 327.099. (1) The Department of Education shall adjust the distribution to a school district to reflect the difference between the estimated level of local revenues to the district under ORS 327.013 and the projected level of those same local revenues used to calculate the State School Fund apportionment to the district. The adjustment shall be incorporated in the May 15 apportionment to the distribution year.
- (2) The department shall adjust the [May] March 15 apportionment to a school district in the distribution year to reflect an ADMw of the district equal to the higher of the ADMw of the prior year or the adjusted ADMw for the December quarter. Adjusted ADMw for the December quarter shall equal:
- (a) ADMw as determined by the department from information provided in the December quarterly report for the current distribution year filed with the department under ORS 327.133;
- (b) Multiplied by the lesser of 1.0 or the average of the ratios for the preceding two years of the ADM for the year ending June 30 to the ADM for the quarter ending December 31 for the same school year as filed under ORS 327.133.
- (3) The sum equal to the sum of all negative adjustments made to the **March 15 and** May 15 [apportionment] apportionments under [subsection (1)] subsections (1) and (2) of this section shall be used by the department for purposes of funding positive adjustments required under subsection (1) of this section and adjustments required under subsection (2) of this section.
- (4) The department shall also set aside an amount of the funds appropriated to the State School Fund for the fiscal year to fund any positive adjustments required under subsection (1) of this section and adjustments required under subsection (2) of this section in excess of the amount available under subsection (3) of this section. The amount set aside shall be as determined by law.
- (5) If the amounts available under subsections (3) and (4) of this section are either not sufficient to fund the positive adjustments or exceed the positive adjustments to districts required under subsections (1) and (2) of this section and the adjustments required under subsection (2) of this section, the Superintendent of Public Instruction shall recalculate the funding percentage in ORS 327.013 (2) to distribute as nearly as practicable the total sum available for distribution.

SECTION 6. ORS 327.336 is amended to read:

327.336. (1) As used in this section:

- (a) "Extended ADMw" means the district extended weighted average daily membership computed under ORS 327.013 (6).
- (b) "Local option tax rate" means the amount of local option taxes imposed by the school district for the current fiscal year, after compression under ORS 310.150 and after subtraction of the amount of school district local option taxes that are distributed to an urban renewal agency pursu-

ant to ORS 457.440, divided by the assessed value of the school district.

- (c) "School district" means a common or union high school district.
- (d) "Target district" means the school district that, for the fiscal year prior to the year for which grants are being determined, had a total assessed value of taxable property per district extended ADMw that was greater than all but 25 percent of the school districts in this state for that prior fiscal year. The Department of Education shall determine which school district is the target district for a fiscal year, based on the total assessed values of school districts reported to the Department of Education by the Department of Revenue for the fiscal year prior to the year for which grants are being determined under this section.
 - (2) A school district shall receive a local option equalization grant for a fiscal year:
- (a) In which the school district imposes local option taxes pursuant to ORS 280.040 to 280.145; and
- (b) For which the total assessed value of taxable property per extended ADMw of the school district for the prior fiscal year does not exceed the total assessed value of taxable property per extended ADMw of the target district for the prior fiscal year.
 - (3) The amount of the local option equalization grant shall equal the lesser of:
- (a) The product of the local option tax rate of the school district for the current fiscal year \times (total assessed value per extended ADMw of the target district for the prior fiscal year total assessed value per extended ADMw of the school district for the prior fiscal year) \times the extended ADMw of the school district for the prior fiscal year; or
- (b) The amount obtained by subtracting the local option tax imposed by the school district for the current fiscal year, after compression under ORS 310.150, from the lesser of:
- (A) Fifteen percent of the combined total for the school district of the general purpose grant, the transportation grant, the high growth grant, the facility grant and the high cost disabilities grant of the school district for the current fiscal year; or
 - (B) \$750 multiplied by the extended ADMw of the school district for the current fiscal year.
- (4) If the amount computed under subsection (3)(b) of this section is zero or less, a local option equalization grant may not be made to the school district for the fiscal year.
- (5) As soon as is practicable after school districts have certified property taxes to the assessor under ORS 310.060, the Department of Revenue shall report to the Department of Education a list of school districts certifying local option taxes for the current fiscal year and the local option tax rates for those districts. The amount of each local option equalization grant shall be calculated by the Department of Education.
- (6) If the election authorizing the imposition of a local option tax is held after the start of a biennium in which the local option tax is to be imposed, the local option equalization grant for a fiscal year of that biennium shall be determined as otherwise prescribed in this section, but may not be paid to the school district until the first fiscal year of the next succeeding biennium.
- SECTION 7. (1) The amendments to ORS 327.008, 327.013, 327.019, 327.099 and 327.336 by sections 1, 2 and 4 to 6 of this 2007 Act apply to State School Fund distributions commencing with the 2007-2008 distribution.
- (2) The amendments to ORS 327.013 by section 3 of this 2007 Act become operative on July 1, 2009.
- (3) The amendments to ORS 327.013 by section 3 of this 2007 Act apply to State School Fund distributions commencing with the 2009-2010 distribution.
 - SECTION 8. This 2007 Act being necessary for the immediate preservation of the public

peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect July 1, 2007.