House Bill 2794

Sponsored by Representative HOLVEY

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Imposes additional information requirement for notice or written plan for chemical application involving commercial application of pesticides to certain forestlands. Extends time for making comments regarding notice or written plan for pesticide application. Delays earliest time for proceeding with pesticide application following submission of written plan. Makes failure to timely file notice subject to civil penalty not to exceed \$5,000. Makes failure to comply with State Forester order to file notice or to correct notice information punishable by civil penalty not to exceed \$5,000 for each day of noncompliance.

Requires pesticide operator, governmental body, public utility or telecommunications utility making applications of pesticide to real property to give notice to State Department of Agriculture before making application. Creates exceptions. Specifies timing and content of notice. Requires department to maintain notice as public record. Makes failure to file proper notice in timely manner punishable by civil penalty not to exceed \$1,000 for first violation or \$2,000 for subsequent violation. Makes failure to comply with department order to file notice or to correct notice information punishable by civil penalty not to exceed \$1,000 for first day of noncompliance and \$2,000 for each subsequent day of noncompliance.

A BILL FOR AN ACT

- 2 Relating to notice of pesticide application; creating new provisions; and amending ORS 527.670, 527.683, 527.700 and 527.992.
- Be It Enacted by the People of the State of Oregon:
 - SECTION 1. Sections 2 and 3 of this 2007 Act are added to and made a part of ORS 527.610 to 527.770.
 - SECTION 2. (1) If a notice or written plan is filed under ORS 527.670 for a chemical application that involves the commercial application of a pesticide as defined in ORS 634.006, in addition to any information required under ORS 527.670 or by the State Forester, the notice or written plan must contain the following information:
 - (a) The property location and the size of the area to which the pesticide is to be applied.
 - (b) The approximate date on which the pesticide will be applied and, if known, the time of day.
 - (c) The State Department of Agriculture registration number and scientific name of the pesticide and the common name of the product containing the pesticide.
 - (d) The concentration and total amount of pesticide to be applied.
 - (e) The name and license number of the pesticide operator.
 - (2) A person may submit written comments pertaining to a chemical application described in subsection (1) of this section to the State Forester within 30 calendar days after the date on which the notice or written plan is filed with the State Forester under ORS 527.670.
 - (3) If an operator, timber owner or landowner is required under ORS 527.670 to submit a written plan of operations to the State Forester for a chemical application described in subsection (1) of this section, the State Forester may provide comments concerning the

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

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written plan not earlier than 30 calendar days nor later than 37 calendar days following the date on which the written plan was filed with the State Forester.

SECTION 3. (1) If an operator, timber owner or landowner fails to file a notice or written plan containing the information required by section 2 of this 2007 Act or fails to include information or to correct inaccurate information contained in the notice or written plan, the State Forester may issue an order requiring the operator, timber owner or landowner to file a notice or written plan that meets the requirements of section 2 of this 2007 Act. Each day that the operator, timber owner or landowner fails to comply with the order is a separate violation under ORS 527.992.

(2) The issuance of an order under this section is in addition to any other action available to the State Forester for a violation.

SECTION 4. ORS 527.670 is amended to read:

527.670. (1) The State Board of Forestry shall designate the types of operations for which notice shall be required under this section.

- (2) The board shall determine by rule what types of operations require a written plan.
- (3) The board's determination under subsection (2) of this section shall require a written plan for operations:
- (a) Within one hundred feet of a stream determined by the State Forester to be used by fish or for domestic use, unless the board, by rule, provides that a written plan is not required because the proposed operation will be conducted according to a general vegetation retention prescription described in administrative rule; or
 - (b) Within three hundred feet of a resource site inventoried pursuant to ORS 527.710 (3)(a).
- (4) The distances set forth in subsection (3)(a) and (b) of this section are solely for the purpose of defining an area within which a hearing may be requested under ORS 527.700 and not the area to be protected by the board's rules adopted pursuant to ORS 527.710 (3)(c).
- (5) For the purpose of determining the distances set forth in subsection (3)(a) and (b) of this section "site" means the specific resource site and not any additional buffer area.
- (6) An operator, timber owner or landowner, before commencing an operation, shall notify the State Forester. The notification shall be on forms provided by the State Forester and shall include the name and address of the operator, timber owner and landowner, the legal description of the operating area, and any other information considered by the State Forester to be necessary for the administration of the rules promulgated by the board pursuant to ORS 527.710. Promptly upon receipt of such notice, the State Forester shall send a copy of the notice to whichever of the operator, timber owner or landowner did not submit the notification. The State Forester shall send a copy of notices involving chemical applications to persons within 10 miles of the chemical application who hold downstream surface water rights pursuant to ORS chapter 537, if such a person has requested that notification in writing. The board shall adopt rules specifying the information to be contained in the notice. All information filed with the State Forester pertaining to chemical applications shall be public record.
- (7) An operator, timber owner or landowner, whichever filed the original notification, shall notify the State Forester of any subsequent change in the information contained in the notification.
- (8) Within three working days of receipt of a notice or a written plan filed under subsection (6) or (7) of this section, the State Forester shall send a copy of the notice or written plan to any person who requested of the State Forester in writing that the person be sent copies of notice and written plan and who has paid any applicable fee established by the State Forester for such service. The

State Forester may establish a fee for sending copies of notices and written plans under this subsection not to exceed the actual and reasonable costs. In addition, the State Forester shall send a copy of the notification to the Department of Revenue and the county assessor for the county in which the operation is located, at times and in a manner determined through written cooperative agreement by the parties involved.

- (9) Except as provided in section 2 of this 2007 Act, persons may submit written comments pertaining to the operation to the State Forester within 14 calendar days of the date the notice or written plan was filed with the State Forester under subsection (2), (6) or (7) of this section. Notwithstanding the provisions of this subsection, the State Forester may waive any waiting period for operations not requiring a written plan under subsection (3) of this section, except those operations involving aerial application of chemicals.
- (10) If an operator, timber owner or landowner is required to submit a written plan of operations to the State Forester under subsection (3) of this section:
- (a) The State Forester shall review a written plan and may provide comments to the person who submitted the written plan;
- (b) Except as provided in section 2 of this 2007 Act, the State Forester may not provide any comments concerning the written plan earlier than 14 calendar days following the date that the written plan was filed with the State Forester nor later than 21 calendar days following the date that the written plan was filed; [and]
- (c) [Provided that] If notice has been provided as required by subsection (6) of this section, except as provided in paragraph (d) of this subsection, the operation may commence on the date that the State Forester provides comments or, if no comments are provided within the time period established in paragraph (b) of this subsection, at any time after 21 calendar days following the date that the written plan was filed[.]; and
- (d) If the notice is subject to section 2 of this 2007 Act, the operation may commence on the date on which the State Forester provides comments under section 2 (3) of this 2007 Act or, if no comments are provided within the time period established in section 2 (3) of this 2007 Act, at any time later than 37 calendar days following the date that the written plan was filed.
- (11)(a) Comments provided by the State Forester, or by the board under ORS 527.700 (6), to the person who submitted the written plan are for the sole purpose of providing advice to the operator, timber owner or landowner regarding whether the operation described in the written plan is likely to comply with ORS 527.610 to 527.770 and rules adopted thereunder. Comments provided by the State Forester or the board do not constitute an approval of the written plan or operation.
- (b) If the State Forester or the board does not comment on a written plan, the failure to comment does not mean that an operation carried out in conformance with the written plan complies with ORS 527.610 to 527.770 or rules adopted thereunder nor does the failure to comment constitute a rejection of the written plan or operation.
- (c) In the event that the State Forester or board determines that an enforcement action may be appropriate concerning the compliance of a particular operation with ORS 527.610 to 527.770 or rules adopted thereunder, the State Forester or board shall consider, but are not bound by, comments that the State Forester provided under this section or comments that the board provided under ORS 527.700.
- (12) When the operation is required to have a written plan under subsection (3) of this section and comments have been timely filed under subsection (9) of this section pertaining to the operation

requiring a written plan, the State Forester shall:

- (a) Send a copy of the State Forester's review and comments, if any, to persons who submitted timely written comments under subsection (9) of this section pertaining to the operation; and
- (b) Send to the operator, timber owner and landowner a copy of all timely comments submitted under subsection (9) of this section.

SECTION 5. ORS 527.683 is amended to read:

- 527.683. (1) [No] A civil penalty prescribed in ORS 527.992 [shall] may not be imposed until the person incurring the penalty has received notice in writing from the State Forester specifying the violation. Such notice is in addition to the notice required in ORS 183.745.
- (2) [The] A citation issued pursuant to ORS 527.680 (1), an [and the] order issued pursuant to ORS 527.680 (2)(b) or an order issued under section 3 of this 2007 Act shall each constitute the notice required by subsection (1) of this section.

SECTION 6. ORS 527.700 is amended to read:

- 527.700. (1) Any operator, timber owner or landowner affected by any finding or order of the State Forester issued under ORS 527.610 to 527.770 and 527.992 may request a hearing within 30 days after issuance of the order. The hearing shall be commenced within 14 days after receipt of the request for hearing and a final order shall be issued within 28 days of the request for the hearing unless all parties agree to an extension of the time limit.
- (2) The State Board of Forestry may delegate to the administrative law judge the authority to issue final orders on matters under this section. Hearings provided under this section shall be conducted as contested case hearings under ORS 183.413 to 183.470. The board may establish such rules as it deems appropriate to carry out the provisions of this section. Appeals from final hearing orders under this section shall be provided in ORS 183.482, except that the comments of the board or the State Forester concerning a written plan are not reviewable orders under ORS 183.480.
- (3) Any person adversely affected or aggrieved by an operation described in subsection (4) of this section may file a written request to the board for a hearing if the person submitted written comments pertaining to the operation within the time limits established under ORS 527.670 (9) or section 2 (2) of this 2007 Act.
- (4) A request for hearing may be filed under subsection (3) of this section only if a written plan was required pursuant to ORS 527.670 (3).
- (5) A request for hearing filed under subsection (3) of this section shall be filed within 14 calendar days of the date the State Forester completed review of the written plan and issued any comments. Copies of the complete request shall be served, within the 14-day period, on the operator, timber owner and landowner. The request shall include:
 - (a) A copy of the written plan on which the person is requesting a hearing;
- (b) A copy of the comments pertaining to the operation that were filed by the person requesting the hearing;
- (c) A statement that shows the person is adversely affected or aggrieved by the operation and has an interest which is addressed by the Oregon Forest Practices Act or rules adopted thereunder; and
- (d) A statement of facts that establishes that the operation is of the type described in ORS 527.670 (3).
- (6) If the board finds that the person making the request meets the requirement of subsection (5)(c) of this section, the board shall set the matter for hearing within 21 calendar days after receipt of the request for hearing. The operator, timber owner and landowner shall be allowable parties to

- the hearing. The person requesting the hearing may raise, in the hearing, only those issues that the person raised in written comments filed under ORS 527.670 (9) or section 2 (2) of this 2007 Act relating to conformity with the rules of the board. The board shall issue its own comments, which may affirm, modify or rescind comments of the State Forester, if any, on the written plan within 45 days after the request for hearing was filed, unless all parties agree to an extension of the time limit. The comments of the board or of the State Forester concerning a written plan are not reviewable orders under ORS 183.480.
- (7) The board may award reasonable attorney fees and expenses to each of the prevailing parties against any other party who the board finds presented a position without probable cause to believe the position was well-founded, or made a request primarily for a purpose other than to secure appropriate action by the board.
- (8)(a) Upon the written request of a person requesting a hearing under subsection (3) of this section, a stay of the operation subject to the hearing may be granted upon a showing that:
- (A) Commencement or continuation of the operation will constitute a violation of the rules of the board;
 - (B) The person requesting the stay will suffer irreparable injury if the stay is not granted; and
 - (C) The requirements of subsections (3), (4) and (5) of this section are met.
- (b) If the board grants the stay, it shall require the person requesting the stay to give an undertaking which may be in the amount of the damages potentially resulting from the stay, but in any event shall not be less than \$15,000. The board may impose other reasonable requirements pertaining to the grant of the stay. The board shall limit the effect of the stay to the specific geographic area or elements of the operation for which the person requesting the stay has demonstrated a violation of the rules and irreparable injury under paragraph (a) of this subsection.
- (c) If the board determines in its comments that the written plan pertaining to the operation for which the stay was granted is likely to result in compliance with ORS 527.610 to 527.770 or the rules of the board, the board may award reasonable attorney fees and actual damages in favor of each of the prevailing parties, to the extent incurred by each, against the person requesting the stay.
- (9) If the board rescinds or modifies the comments on the written plan as submitted by the State Forester pertaining to any operation, the board may award reasonable attorney fees and costs against the state in favor of each of the prevailing parties.
- (10) As used in this section, "person" means any individual, partnership, corporation, association, governmental subdivision or public or private organization of any character.

SECTION 7. ORS 527.992 is amended to read:

- 527.992. (1) In addition to any other penalty provided by law, any person who fails to comply with any of the following may incur a civil penalty in the amount adopted under ORS 527.685:
- (a) The requirements of ORS 527.670, 527.676, 527.740, 527.750 or 527.755 or section 2 of this 2007 Act.
- (b) The terms or conditions of any order of the State Forester issued in accordance with ORS 527.680 or section 3 of this 2007 Act.
- (c) Any rule or standard of the State Board of Forestry adopted or issued pursuant to ORS 527.710.
 - (d) Any term or condition of a written waiver, or prior approval granted by the State Forester pursuant to the rules adopted under ORS 527.710.
 - (2) Imposition or payment of a civil penalty under this section shall not be a bar to actions alleging trespass under ORS 105.810, nor to actions under ORS 161.635 or 161.655 seeking to recover

an amount based on the gain resulting from individual or corporate criminal violations.

<u>SECTION 8.</u> Sections 9 and 10 of this 2007 Act are added to and made a part of ORS chapter 634.

SECTION 9. (1) A pesticide operator making a commercial application of a pesticide to real property, or a governmental body, public utility or telecommunications utility making an application of a pesticide to real property described in ORS 634.116 (12), shall file a notice with the State Department of Agriculture at least 30 days before making the application. The notice must contain, at a minimum, the following information:

- (a) The property location and the size of the area to which the pesticide is to be applied.
- (b) The approximate date on which the pesticide will be applied and, if known, the time of day.
- (c) The department registration number and scientific name of the pesticide and the common name of the product containing the pesticide.
 - (d) The concentration and total amount of pesticide to be applied.
 - (e)(A) The name and license number of the pesticide operator; or
- (B) The name of the governmental body, public utility or telecommunications utility making the application and the name of the governmental body, public utility or telecommunications utility owning, possessing, controlling or exercising jurisdiction over the property.
 - (2) Subsection (1) of this section does not apply to a pesticide application:
 - (a) For the purpose of abating a public nuisance described under ORS 570.170;
 - (b) Inside a structure;
 - (c) To property for which a notice or written plan is filed under ORS 527.670; or
- (d) Ordered by a county health department or a court for the purpose of responding to an emergency affecting the public health and safety.
- (3) The department shall maintain a notice filed under this section as a public record available for inspection by the public.
- (4) This section does not create any new cause of action, enlarge any existing cause of action or create any private right of any person.

SECTION 10. If a person fails to file a notice required under section 9 of this 2007 Act with the State Department of Agriculture, fails to include information required in the notice or fails to correct inaccurate information contained in the notice, the department may order the person to file a notice that meets the requirements of section 9 of this 2007 Act. Failure to comply with an order issued under this section is a violation involving pesticide application for purposes of ORS 634.900. Each day that a person fails to comply with the order is a separate violation.

SECTION 11. (1) Sections 2 and 3 of this 2007 Act and the amendments to ORS 527.670, 527.683, 527.700 and 527.992 by sections 4 to 7 of this 2007 Act apply to chemical applications made on or after the 37th day following the effective date of this 2007 Act.

(2) Sections 9 and 10 of this 2007 Act apply to pesticide applications made on or after the 30th day following the effective date of this 2007 Act.