

# House Bill 2404

Sponsored by Representative SCHAUFLEER (at the request of Oregon State Fire Fighters Council) (Presession filed.)

## SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Modifies definition of "employment relations" to include certain staffing levels and safety issues for certain employees who are prohibited from striking.

## A BILL FOR AN ACT

1  
2 Relating to employment relations in public collective bargaining; creating new provisions; and  
3 amending ORS 243.650.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 243.650 is amended to read:

6 243.650. As used in ORS 243.650 to 243.782, unless the context requires otherwise:

7 (1) "Appropriate bargaining unit" means the unit designated by the Employment Relations Board  
8 or voluntarily recognized by the public employer to be appropriate for collective bargaining. How-  
9 ever, an appropriate bargaining unit cannot include both academically licensed and unlicensed or  
10 nonacademically licensed school employees. Academically licensed units may include but are not  
11 limited to teachers, nurses, counselors, therapists, psychologists, child development specialists and  
12 similar positions. This limitation [*shall*] **does** not apply to any bargaining unit certified or recognized  
13 prior to June 6, 1995, or to any school district with fewer than 50 employees.

14 (2) "Board" means the Employment Relations Board.

15 (3) "Certification" means official recognition by the board that a labor organization is the ex-  
16 clusive representative for all of the employees in the appropriate bargaining unit.

17 (4) "Collective bargaining" means the performance of the mutual obligation of a public employer  
18 and the representative of its employees to meet at reasonable times and confer in good faith with  
19 respect to employment relations for the purpose of negotiations concerning mandatory subjects of  
20 bargaining, to meet and confer in good faith in accordance with law with respect to any dispute  
21 concerning the interpretation or application of a collective bargaining agreement, and to execute  
22 written contracts incorporating agreements that have been reached on behalf of the public employer  
23 and the employees in the bargaining unit covered by such negotiations. The obligation to meet and  
24 negotiate does not compel either party to agree to a proposal or require the making of a concession.  
25 [*Nothing in*] This subsection [*shall*] **may not** be construed to prohibit a public employer and a cer-  
26 tified or recognized representative of its employees from discussing or executing written agreements  
27 regarding matters other than mandatory subjects of bargaining that are not prohibited by law[, so]  
28 **as** long as there is mutual agreement of the parties to discuss these matters, which are permissive  
29 subjects of bargaining.

30 (5) "Compulsory arbitration" means the procedure whereby parties involved in a labor dispute  
31 are required by law to submit their differences to a third party for a final and binding decision.

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.  
New sections are in **boldfaced** type.

1 (6) “Confidential employee” means one who assists and acts in a confidential capacity to a per-  
 2 son who formulates, determines and effectuates management policies in the area of collective bar-  
 3 gaining.

4 (7)(a) “Employment relations” includes, but is not limited to, matters concerning direct or indi-  
 5 rect monetary benefits, hours, vacations, sick leave, grievance procedures and other conditions of  
 6 employment.

7 (b) “Employment relations” does not include subjects determined to be permissive, nonmanda-  
 8 tory subjects of bargaining by the Employment Relations Board prior to June 6, 1995.

9 (c) After June 6, 1995, “employment relations” *[shall]* **does** not include subjects *[which]* **that** the  
 10 Employment Relations Board determines to have a greater impact on management’s prerogative than  
 11 on employee wages, hours, or other terms and conditions of employment.

12 (d) “Employment relations” *[shall]* **does** not include subjects that have an insubstantial or de-  
 13 minimis effect on public employee wages, hours, and other terms and conditions of employment.

14 (e) For school district bargaining, “employment relations” *[shall expressly exclude]* **does not**  
 15 **include** class size, the school or educational calendar, standards of performance or criteria for  
 16 evaluation of teachers, the school curriculum, reasonable dress, grooming and at-work personal  
 17 conduct requirements respecting smoking, gum chewing and similar matters of personal conduct, the  
 18 standards and procedures for student discipline, the time between student classes, the selection,  
 19 agendas and decisions of 21st Century Schools Councils established under ORS 329.704, and any  
 20 other subject proposed that is permissive under paragraphs (b), (c) and (d) of this subsection.

21 **(f) For employee bargaining involving employees covered by ORS 243.736, “employment**  
 22 **relations” includes staffing levels and safety issues that have a potential impact on the on-**  
 23 **the-job safety and the workload of the employees.**

24 *[(f)]* **(g) For all other employee bargaining except school [districts] district bargaining and ex-**  
 25 **cept as provided in paragraph (f) of this subsection,** “employment relations” *[expressly*  
 26 *excludes]* **does not include** staffing levels and safety issues (except those staffing levels and safety  
 27 issues *[which]* **that** have a direct and substantial effect on the on-the-job safety of public employees),  
 28 scheduling of services provided to the public, determination of the minimum qualifications necessary  
 29 for any position, criteria for evaluation or performance appraisal, assignment of duties, workload  
 30 when the effect on duties is insubstantial, reasonable dress, grooming, and at-work personal conduct  
 31 requirements respecting smoking, gum chewing, and similar matters of personal conduct at work,  
 32 and any other subject proposed that is permissive under paragraphs (b), (c) and (d) of this sub-  
 33 section.

34 (8) “Exclusive representative” means the labor organization that, as a result of certification by  
 35 the board or recognition by the employer, has the right to be the collective bargaining agent of all  
 36 employees in an appropriate bargaining unit.

37 (9) “Fact-finding” means identification of the major issues in a particular labor dispute by one  
 38 or more impartial individuals who review the positions of the parties, resolve factual differences and  
 39 make recommendations for settlement of the dispute.

40 (10) “Fair-share agreement” means an agreement between the public employer and the recog-  
 41 nized or certified bargaining representative of public employees whereby employees who are not  
 42 members of the employee organization are required to make an in-lieu-of-dues payment to an em-  
 43 ployee organization except as provided in ORS 243.666. Upon the filing with the board of a petition  
 44 by 30 percent or more of the employees in an appropriate bargaining unit covered by such union  
 45 security agreement declaring they desire that *[such]* **the** agreement be rescinded, the board shall

1 take a secret ballot of the employees in [such] **the** unit and certify the results thereof to the re-  
 2 cognized or certified bargaining representative and to the public employer. Unless a majority of the  
 3 votes cast in an election favor [such] **the** union security agreement, the board shall certify deau-  
 4 thorization [thereof] **of the agreement**. A petition for deauthorization of a union security agreement  
 5 must be filed not more than 90 calendar days after the collective bargaining agreement is executed.  
 6 Only one such election shall be conducted in any appropriate bargaining unit during the term of a  
 7 collective bargaining agreement between a public employer and the recognized or certified bar-  
 8 gaining representative.

9 (11) "Final offer" means the proposed contract language and cost summary submitted to the  
 10 mediator within seven days of the declaration of impasse.

11 (12) "Labor dispute" means any controversy concerning employment relations or concerning the  
 12 association or representation of persons in negotiating, fixing, maintaining, changing, or seeking to  
 13 arrange terms or conditions of employment relations, regardless of whether the disputants stand in  
 14 the proximate relation of employer and employee.

15 (13) "Labor organization" means any organization that has as one of its purposes representing  
 16 employees in their employment relations with public employers.

17 (14) "Last best offer package" means the offer exchanged by parties not less than 14 days prior  
 18 to the date scheduled for an interest arbitration hearing.

19 (15) "Legislative body" means the Legislative Assembly, the city council, the county commission  
 20 and any other board or commission empowered to levy taxes.

21 (16) "Managerial employee" means an employee of the State of Oregon who possesses authority  
 22 to formulate and carry out management decisions or who represents management's interest by tak-  
 23 ing or effectively recommending discretionary actions that control or implement employer policy,  
 24 and who has discretion in the performance of these management responsibilities beyond the routine  
 25 discharge of duties. A "managerial employee" need not act in a supervisory capacity in relation to  
 26 other employees. Notwithstanding this subsection, "managerial employee" [shall] **may** not be con-  
 27 strued to include faculty members at a community college, college or university.

28 (17) "Mediation" means assistance by an impartial third party in reconciling a labor dispute  
 29 between the public employer and the exclusive representative regarding employment relations.

30 (18) "Payment-in-lieu-of-dues" means an assessment to defray the cost for services by the exclu-  
 31 sive representative in negotiations and contract administration of all persons in an appropriate  
 32 bargaining unit who are not members of the organization serving as exclusive representative of the  
 33 employees. The payment shall be equivalent to regular union dues and assessments, if any, or shall  
 34 be an amount agreed upon by the public employer and the exclusive representative of the employees.

35 (19) "Public employee" means an employee of a public employer but does not include elected  
 36 officials, persons appointed to serve on boards or commissions, incarcerated persons working under  
 37 section 41, Article I of the Oregon Constitution, or persons who are confidential employees, super-  
 38 visory employees or managerial employees.

39 (20) "Public employer" means the State of Oregon, and the following political subdivisions:  
 40 Cities, counties, community colleges, school districts, special districts, mass transit districts, metro-  
 41 politan service districts, public service corporations or municipal corporations and public and  
 42 quasi-public corporations.

43 (21) "Public employer representative" includes any individual or individuals specifically desig-  
 44 nated by the public employer to act in its interests in all matters dealing with employee represen-  
 45 tation, collective bargaining and related issues.

1 (22) "Strike" means a public employee's refusal in concerted action with others to report for  
 2 duty, or his or her willful absence from his or her position, or his or her stoppage of work, or his  
 3 or her absence in whole or in part from the full, faithful or proper performance of his or her duties  
 4 of employment, for the purpose of inducing, influencing or coercing a change in the conditions,  
 5 compensation, rights, privileges or obligations of public employment; however, nothing shall limit  
 6 or impair the right of any public employee to lawfully express or communicate a complaint or  
 7 opinion on any matter related to the conditions of employment.

8 (23) "Supervisory employee" means any individual having authority in the interest of the em-  
 9 ployer to hire, transfer, suspend, lay off, recall, promote, discharge, assign, reward or discipline  
 10 other employees, or responsibly to direct them, or to adjust their grievances, or effectively to re-  
 11 commend such action, if in connection therewith, the exercise of [*such*] **the** authority is not of a  
 12 merely routine or clerical nature but requires the use of independent judgment. Failure to assert  
 13 supervisory status in any Employment Relations Board proceeding or in negotiations for any col-  
 14 lective bargaining agreement [*shall*] **does** not thereafter prevent assertion of supervisory status in  
 15 any subsequent board proceeding or contract negotiation. Notwithstanding the provisions of this  
 16 subsection, no nurse, charge nurse or similar nursing position shall be deemed to be supervisory  
 17 unless [*such*] **the** position has traditionally been classified as supervisory.

18 (24) "Unfair labor practice" means the commission of an act designated an unfair labor practice  
 19 in ORS 243.672.

20 (25) "Voluntary arbitration" means the procedure whereby parties involved in a labor dispute  
 21 mutually agree to submit their differences to a third party for a final and binding decision.

22 **SECTION 2. The amendments to ORS 243.650 by section 1 of this 2007 Act apply only to**  
 23 **collective bargaining agreements entered into on or after the effective date of this 2007 Act.**  
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